



COUNTY GOVERNMENT OF NAIROBI CITY

THIRD ASSEMBLY – (FIFTH SESSION)

NAIROBI CITY COUNTY ASSEMBLY

VOTES AND PROCEEDINGS

THURSDAY, MARCH 5, 2026 AT 2.30 P.M.

1. The Assembly assembled at thirty minutes past Two O'clock.
2. The Proceedings were opened with Prayer.

QUORUM OF THE ASSEMBLY

The Speaker having confirmed that there was Quorum at the commencement of the Sitting called the Assembly to order.

3. MESSAGES: -

The Hon. Speaker conveyed the following Message from H.E the Governor on nomination of a Panel for the recruitment of County Public Service Board Members: -

“Hon. Members,

Standing Order 45 (1) relating to **Messages from the Governor** provides that **“the Speaker shall read to the County Assembly any message from the Governor or the Senator of the County delivered to the Speaker for communication to the County Assembly.”** In this regard Hon. Members, I wish to report that I received a letter **ref. NCC/GOV/ADM/093/2025** dated **19th August, 2025,** and **ref. NCC/GOV/ADM/141/2025** dated **8th December, 2025** from the Governor.

Hon. Members,

The Message regards the **nomination of a Selection Panel for the purpose of recruiting suitable members of the County Public Service Board.**

I now wish to convey the following Message -

Nomination of Selection Panel

Pursuant to the provisions of Section 58A of the County Governments Act, 2012, H.E the Governor hereby nominate the following individuals to constitute the Selection Panel to undertake a transparent and competitive recruitment process: -

1. Ms. Sara Migwi – Chairperson
2. Ms. Esmeralda D’Souza – Member, representing the Private Sector
3. Mr. Brian Amadi – Member, Lawyer and duly enrolled advocate of the High Court of Kenya (Member of the Law Society of Kenya)
4. Mr. Isaiah Chebii – Member, Accountant (Member of the Institute of Certified Public Accountants of Kenya)
5. Mr. Dennis Miskella – Member, Representative of Workers’ Union

Hon. Members, I now direct that the Sectoral Committee on Labour and Social Welfare to proceed with the vetting of the nominees as Members of Selection Panel for the purpose of recruiting suitable members of the County Public Service Board.

Thank you.”

4. PAPERS LAID: -

The following Papers were Laid: -

I. THE REPORT OF THE SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICE ON CONSIDERATION OF THE NAIROBI CITY COUNTY CIVIC EDUCATION BILL, 2025.

(Chairperson, Sectoral Committee on Culture & Community Service)

II. THE REPORT OF THE SECTORAL COMMITTEE ON LABOUR AND SOCIAL WELFARE ON CONSIDERATION OF PUBLIC PETITION BY WOMEN AGAINST FEMICIDE IN NAIROBI CITY COUNTY.

(Hon. Joyce Muthoni, MCA – Deputy Minority Whip)

5. MOTION – ADOPTION OF THE REPORT OF THE SELECT COMMITTEE ON COUNTY FINANCE, BUDGET AND APPROPRIATIONS ON THE MEMORANDUM OF UNDERSTANDING BETWEEN THE COUNTY GOVERNMENT AND SIDIAN BANK

Motion made and question proposed-

THAT, Pursuant to Section 6 (3) of the County Governments Act, Cap 265 and Standing Order 196, this Assembly adopts **THE 38TH REPORT OF THE SELECT COMMITTEE ON COUNTY FINANCE, BUDGET AND APPROPRIATIONS ON CONSIDERATION OF THE MEMORANDUM OF UNDERSTANDING (MOU) BETWEEN NAIROBI CITY COUNTY GOVERNMENT AND SIDIAN BANK LIMITED PAYROLL SUPPORT SERVICES**, laid on the Table of the Assembly on Wednesday 4th March, 2026.

(Chairperson, Select Committee on County Finance, Budget and Appropriation)

Debated ensued;

Mover replied;

Question put; and **Agreed to.**

6. COMMITTEE OF THE WHOLE COUNTY ASSEMBLY TO CONSIDER THE NAIROBI CITY COUNTY BETTING, LOTTERIES AND GAMING BILL, 2023 (ASSEMBLY BILL NO.12 OF 2023)

Order for Committee of the Whole County Assembly read;

IN THE COMMITTEE

(Hon. Malyun Ali, MCA – in the Chair)

The Nairobi City County Betting, Lotteries and Gaming Bill, 2023 (Assembly Bill No.12 of 2023)

Clause 3: amendments proposed –

THAT, Clause 3 of the Bill be amended as follows; -

- (i) By inserting a new sub-clause immediately after sub-clause 3(c) as follows: -

Prize Competitions for promotions within the county

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that Clause 3 as amended be part of the Bill proposed, put and **Agreed to;**

Clause 4:

Question that Clause 4 be part of the Bill proposed, put and **Agreed to;**

Clause 5: amendments proposed –

THAT, Clause 5(1) of the Bill be amended as follows;

In sub clause (1) by inserting the word **“Advisory”** immediately before the word **“Board”**

THAT, Clause 5(1)(b) of the Bill be amended by deleting the paragraph in its entirety and substituting therefor the following new paragraph as follows:

‘The Chief Officer for the time being responsible for Security and Compliance’

THAT, Clause 5(1)(d) of the Bill be amended by deleting the paragraph in its entirety and substituting therefor the following new paragraph as follows:

‘The Chief Officer for the time being responsible for matters related to Betting, Lotteries & Gaming or a representative designated in writing who shall not be below the level of Director’

THAT, Clause 5(1)(e) of the Bill be amended by deleting the word **six** appearing before the word *persons* and substituting it thereof with the word **five** and substituting the 5 years’ experience with 3 years’ experience.

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put; and **Agreed to;**

Question that Clause 5 as amended be part of the Bill proposed, put and **Agreed to;**

Clause 6: amendments proposed –

THAT, Clause 6 of the Bill be amended as follows: -

THAT, Clause 6(a) of the Bill be amended by deleting the sub-clause in its entirety and substituting therefor the following new sub-clause as follows:

‘Advise on the implementation of National policies, norms and standards in relation to betting, lotteries and gaming activities in the County’

THAT, Clause 6(b) of the Bill be amended by deleting the sub-clause in its entirety and substituting therefor the following new sub-clause as follows:

‘Co-ordinate with the Gambling Regulatory Authority on matters of mutual interest’

THAT, Clause 6(d) of the Bill be amended by deleting the sub-clause in its entirety and substituting therefor the following new sub-clause as follows:

‘Advise on the issuance of lottery licenses within the County’

THAT, Clause 6(e) of the Bill be amended by deleting the sub-clause in its entirety.

THAT, Clause 6(f) of the Bill be amended by deleting the sub-clause in its entirety.

THAT, Clause 6(g) of the Bill be amended by deleting the sub-clause in its entirety and substituting therefor the following new sub-clause as follows:

‘Advise on guidelines, policies and procedures for the conduct of gaming and betting’

THAT, Clause 6(h) of the Bill be amended by deleting the sub-clause in its entirety.

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that Clause 6 as amended be part of the Bill proposed, put and **Agreed to;**

Clauses 7,8,9 & 10:

Question that Clauses 7,8,9 & 10 be part of the Bill proposed, put and **Agreed to;**

Clause 11: amendments proposed –

THAT, Clause 11(3)(a) of the Bill be amended as follows: -

THAT, Clause 11(3)(a) of the Bill be amended by deleting the paragraph in its entirety and substituting therefor the following new paragraph as follows:

‘Possesses a relevant university degree course from a university recognized by the Commission for University Education’

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that Clause 11 as amended be part of the Bill proposed, put and **Agreed to;**

Clause 12: amendments proposed –

THAT, Clause 12 of the Bill be amended by deleting the word **director** appearing before the word *shall* and substituting it thereof with the word **directorate**

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that Clause 12 as amended be part of the Bill proposed, put and **Agreed to;**

Clause 13:

Question that Clause 13 be part of the Bill proposed, put and **Agreed to;**

Clause 14: amendments proposed –

THAT, Clause 14 (j) of the Bill be amended by deleting the sub-clause in its entirety and therefor the following new sub-clause as follows:
‘Conduct daily supervision of casinos and generation of casino returns and other duties as prescribed by the County Public Service Board’

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that Clause 14 as amended be part of the Bill proposed, put and **Agreed to;**

Clause 15: amendments proposed –

THAT, Clause 15 of the Bill be amended by inserting a new sub-clause after sub-clause (e)

‘A county gaming inspector shall ensure strict implementation and enforcement of self-exclusion measures in all licensed gambling premises within the county’

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that Clause 15 as amended be part of the Bill proposed, put and **Agreed to;**

Clause 16: amendments proposed –

THAT, Clause 16 of the Bill be amended by deleting the word **director** appearing before the word *shall* and substituting it thereof with the word **directorate**

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that Clause 16 as amended be part of the Bill proposed, put and **Agreed to;**

Clauses 17,18,19,20,21,22,23,24,25 & 26:

Question that Clauses 17,18,19,20,21,22,23,24,25 & 26 be part of the Bill proposed, put and **Agreed to;**

Clause 27: amendments proposed –

THAT, Clause 27 of the Bill be amended by deleting the entire clause in its entirety.

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that Clause 27 as amended be part of the Bill proposed, put and **Agreed to;**

Clause 28:

Question that Clause 28 be part of the Bill proposed, put and **Agreed to;**

Clause 29: amendments proposed –

THAT, Clause 29 of the Bill be amended by deleting the entire clause in its entirety.

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that Clause 29 as amended be part of the Bill proposed, put and **Agreed to;**

Clauses 30 & 31:

Question that Clauses 30 & 31 be part of the Bill proposed, put and **Agreed to;**

Clause 32: amendments proposed –

THAT, Clause 32 (1) of the Bill be amended by deleting the sub-clause in its entirety and substituting therefor the following new sub-clause as follows:

‘Pursuant to Article 209 (3) (b) of the Constitution, the County may charge an entertainment tax on all betting, lotteries and gaming activities licensed under this Act with a percentage determined by the miscellaneous Nairobi City County Finance Act.’

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that Clause 32 as amended be part of the Bill proposed, put and **Agreed to;**

Clauses 33,34,35,36,37,38,39,40,41,42,43,44,45,46,47,48,49,50 & 51:

Question that Clauses 33, 34, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44, 45, 46, 47, 48, 49, 50 & 51 be part of the Bill proposed, put and **Agreed to;**

Clause 52: amendments proposed –

THAT, Clause 52 (1) of the Bill be amended by deleting the sub-clause in its entirety and substituting therefor the following new sub-clause as follows:

‘There is hereby established a fund to be known as the County Betting, Lotteries and Gaming Fund managed by an Administrator appointed by the County Executive Committee Member in charge of Finance.’

THAT, Clause 52 (5) of the Bill be amended by adding a new paragraph (e)

‘Such licenses and other fees as may be payable under this Act’

Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that Clause 52 as amended be part of the Bill proposed, put and **Agreed to;**

Clauses 53,54 & 55:

Question that Clauses 53,54 & 55 be part of the Bill proposed, put and **Agreed to;**

Clause 56 amendments proposed –

THAT, Clause 56 of the Bill be amended by deleting the words **related to sports** appearing after the word *causes*.

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that Clause 56 as amended be part of the Bill proposed, put and **Agreed to;**

Clauses 57,58,59,60,61,62,63,64,65,66,67,68,69,70,71 & 72:

Question that Clause 57,58,59,60,61,62,63,64,65,66,67,68,69,70,71 & 72 be part of the Bill proposed, put and **Agreed to;**

Clause 73: amendments proposed –

THAT, Clause 73 of the Bill be amended by deleting the words **two hundred thousand shillings or to imprisonment for a term not exceeding three months** and substituting it thereof with the words **one million shillings or to imprisonment for a term not exceeding one year**.

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that Clause 73 as amended be part of the Bill proposed, put and **Agreed to;**

Clauses 74,75,76 & 77:

Question that Clause 74,75,76 & 77 be part of the Bill proposed, put and **agreed to;**

New Sub-Clause 52(5)(A):

THAT, Clause 52 (5) of the Bill be amended by inserting the following new sub-clause 52(5) A to read: -

‘The monies in the Fund shall be used to facilitate the conduct of goods & services of good causes in the County or for any other purposes provided in the Act.’

Motion made and question proposed;

That New Sub-Clause 52(5) A be read a Second Time

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question put and **Agreed to;**

Question for the New Sub-Clause 52(5) A be part of the Bill proposed, put and **Agreed to;**

New Paragraph 52(5)(A)(A):

THAT, Clause 52 (5) of the Bill be amended by inserting the following new paragraph 52(5)(A) A to read: -

Charitable causes including -

- i. Facilitate the protection and rehabilitation of vulnerable or problem gamblers;**
- ii. Providing care and protection for the physically or mentally afflicted, the needy, the aged, orphans and vulnerable children;**
- iii. Aid to the needy, such as through the provision of food, shelter, or healthcare services;**
- iv. Sports, recreation, arts and culture;**
- v. Support for county teams to participate in local and regional sports;**
- vi. Facilitation for the acquisition and provision of equipment to sports and recreation facilities;**
- vii. Support for the identification, nurturing and development of talent in sports and arts;**
- viii. Facilitating training and capacity building programmes for persons involved in sports and recreation, creative arts, artistic production, contemporary and cultural practitioners;**
- ix. Facilitating the identification, development and capacity building of technical personnel and sports support personnel involved in sports and recreation;**
- x. Promotion of culture, arts, and heritage, such as through the support of museums or cultural events; and**
- xi. Facilitate training of County gaming inspectors on emerging trends in the industry.**

Clause 6 (b) Emergencies including

(i) response to emergencies or crises affecting communities or populations including natural disasters, conflicts, public health crises, or other unforeseen events that require urgent intervention; and

ii) response as well as disaster risk reduction initiatives that help communities prepare for and respond to emergencies and disasters

Motion made and question proposed;

That New Paragraph 52(5) (A)A be read a Second Time

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question put and **Agreed to;**

Question for the New Sub-Clause 52(5) (A)A be part of the Bill proposed,

put and **Agreed to;**

First Schedule:

Question that the First Schedule be part of the Bill proposed, put and **Agreed to;**

Second Schedule: amendments proposed –

THAT, the Second Schedule be amended by adding the following fees and charges

Betting satellite shops license

Item	Unit of measure	Category	Charges
Application/ renewal fee	Per shop	Betting	10,000
Grant fee	Per shop	Betting	150,000
Annual fee	Per shop	Betting	100,000
Transfer (location fee)	Per shop	Betting	50,000
Draw permit for 3 months			
Item	Unit of measure	Category	Charges
Draws permit	Per draw	Draw	5,000
Bingo permit for 3 months			
Item	Unit of measure	Category	Charges
Bingo permit	Per Bingo	Bingo	30,000

Online Gaming (Casino) Premises License

Item	Unit of measure	Category	Charges
Application/Renewal fee	Per premise	Gaming	10,000
Grant fee	Per premise	Gaming	1,500,000
Annual fee	Per premise	Gaming	750,000
Transfer (location fee)	Per premise	Betting	200,000

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that the Second Schedule as amended be part of the Bill proposed, put and **Agreed to;**

Clause 2: amendments proposed –

THAT, Clause 2 of the Bill be amended by inserting the following definitions in their proper alphabetical sequence:

- (a) **“Betting Shop” a place where people can go to bet on something such as horse race or other sport events. It can be a subsidiary of a bookmaker or totalizator”**
- (b) **“Directorate” means the Department of Betting, Lotteries and Gaming headed by a Director.**

- (c) **“Fund” means the County Betting, Lotteries and Gaming Fund established under Section 52;**
- (d) **“Gaming” means the playing of a game of chance for prize winning and includes lottery and betting;**
- (e) **“Gaming Machine” means any device which is operated electronically or mechanically or both that is designed for-**
 - i. Placing bets for playing a game of chance which does not require action by a player other than the manipulation of the machine;
 - ii. Playing a game of chance which requires no action by a player other than the manipulation of the machine; or
 - iii. The purpose of playing a game of chance or a game of fixed chance and
 - iv. Skill, which may result in payable winnings.
- (f) **“Good Cause” means a charitable cause or an event for charity. “trader” means a person who buys and sells goods and services within Nairobi City County;**
- (g) **“Gross Winnings” means total revenue received from all betting, lotteries and gaming activities before any deductions are made.**
- (h) **“Prize Competition” means a scheme or competition in respect of which direct or indirect consideration is paid to participate, and of which the result is determined partly by a considerable element of chance.**

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that Clause 2 as amended be part of the Bill proposed, put and **Agreed to;**

Long Title: amendments proposed –

THAT, Long Title be amended by deleting the numeric “**2023** and replace with the numeric **2026** thereof;

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that the Long Title as amended be part of the Bill proposed, put and **Agreed to;**

Clause 1: amendments proposed –

THAT, Clause 1 be amended by deleting the numeric “**2023** and replace with the numeric **2026** thereof;

(Chairman, Sectoral Committee on Trade, Tourism & Cooperatives)

Question of the amendment proposed;

Question put and **Agreed to;**

Question that Clause 1 as amended be part of the Bill proposed, put and **Agreed to;**

7. ASSEMBLY RESUMED: -

The Nairobi City County Betting, Lotteries and Gaming Bill, 2023(Assembly Bill No.12 of 2023)

Bill reported with amendments

Motion made and Question proposed: -

THAT, the Assembly do agree with the Committee of the Whole County Assembly in the said report.

(Chairperson, Sectoral Committee on Trade, Tourism and Cooperatives)

Question put and **Agreed to;**

Motion made and question proposed: -

THAT, The Nairobi City County Betting, Lotteries and Gaming Bill, 2023 (Assembly Bill No.12 of 2023) be now read a Third Time.

(Chairperson, Sectoral Committee on Trade, Tourism and Cooperatives)

Debate ensued;

Question put and **Agreed to.**

Bill read a Third Time and **passed.**

8. MOTION – ADOPTION OF THE REPORT OF THE SELECT COMMITTEE ON PUBLIC ACCOUNTS ON THE CONSIDERATION OF THE REPORTS OF THE AUDITOR-GENERAL ON THE FINANCIAL STATEMENTS OF THE NAIROBI CITY COUNTY ASSEMBLY SERVICE BOARD CAR LOAN AND MORTGAGE SCHEME FUND FOR THE YEARS ENDED 30TH JUNE, 2022; 2023 AND 2024

Motion made and question proposed-

THAT, this Assembly adopts **THE REPORT OF THE SELECT COMMITTEE ON PUBLIC ACCOUNTS ON CONSIDERATION OF THE REPORTS OF THE AUDITOR-GENERAL ON THE FINANCIAL STATEMENTS OF THE NAIROBI CITY COUNTY ASSEMBLY SERVICE BOARD CAR LOAN AND MORTGAGE SCHEME FUND FOR THE YEARS**

ENDED 30TH JUNE 2022; 2023 AND 2024, laid on the Table of the Assembly on Thursday 4th December, 2025.

(Vice-Chairperson, Select Committee on Public Accounts)

Debated ensued;

Mover replied;

Question put and ***Agreed to.***

9. MOTION – ADJOURNMENT IN ACCORDANCE WITH THE COUNTY ASSEMBLY CALENDAR

Motion made and question proposed-

THAT, Pursuant to the provisions of Standing Orders 30 (1) and 31 (3), this Assembly adjourns until **Tuesday, 7th April, 2026 at 2:30 p.m.**, in accordance with the Calendar of the County Assembly (Regular Sessions)

(Leader of Majority Party)

Debated ensued;

There being no other business and the time being twenty-five minutes to Five O'clock, the Speaker adjourned the Assembly without Question put pursuant to the provisions of the Standing Orders.

10. ASSEMBLY ROSE - at Twenty-five Minutes to Five O'clock.

MEMORANDUM

The Speaker will take the Chair on
Tuesday, April 7th, 2026 at 2.30 p.m.