

GOVERNMENT OF NAIROBI CITY COUNTY



THE NAIROBI CITY COUNTY ASSEMBLY

OFFICE OF THE CLERK

THIRD ASSEMBLY

(FIFTH SESSION)



Papers laid by
Hon. Joyce
05/3/26
[Signature]

NCCA/TJ/PL/2025 (50)

4TH MARCH 2026

PAPER LAID

SUBJECT: REPORT ON COMMITTEE ON PETITION

Standing Order 196 and 221 (2), I beg to lay the following Paper on the Table of this Assembly, today Thursday 5th March 2026:

- THE REPORT OF THE SECTORAL COMMITTEE ON LABOUR AND SOCIAL WELFARE ON CONSIDERATION OF PUBLIC PETITION BY WOMEN AGAINST FEMICIDE IN NAIROBI CITY COUNTY.

(The Chairperson, Sectoral Committee on Labour and Social Welfare)

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NAIROBI CITY COUNTY GOVERNMENT



NAIROBI CITY COUNTY ASSEMBLY
THIRD ASSEMBLY - FIFTH SESSION

THE REPORT OF THE SECTORAL COMMITTEE ON LABOUR AND SOCIAL
WELFARE
ON THE CONSIDERATION OF PUBLIC PETITION BY WOMEN AGAINST FEMICIDE
IN NAIROBI CITY COUNTY

Clerks Chambers
Nairobi City County Assembly
City Hall Buildings
Nairobi

MARCH, 2026

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1.0. PREFACE

1.1. Committee Mandates

Mr. Speaker Sir,

The Sectoral Committee on Labour and Social Welfare is established under Standing Order No. 209. Its mandate pursuant to Standing Order 209(6) is to: -

- a) *investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned departments;*
- b) *study the programme and policy objectives of departments and the effectiveness of the implementation;*
- c) *study and review all County legislation referred to it;*
- d) *study, assess and analyse the relative success of the departments as measured by the results obtained as compared with its stated objectives;*
- e) *investigate and inquire into all matters relating to the assigned departments as they may deem necessary, and as may be referred to them by the County Assembly;*
- f) *vet and report on all appointments where the Constitution or any law requires the County Assembly to approve, except those under Standing Order 185(Committee on Appointments): and*
- g) *make reports and recommendations to the County Assembly as often as possible, including recommendation of proposed legislation.*

Mr. Speaker Sir,

In accordance with the Third Schedule of the Standing Orders, the Sectoral Committee is mandated to consider all matters relating to: - *labour, trade union relations, manpower or human resource planning; County Public Service; gender, youth and social welfare*".

The Committee exercises an oversight role in the work and administration of the Public Service Management Sector, the County Public Service Board, the Youth Affairs, Social Services, and Gender & Inclusivity Sub-Sectors.

1.2. Committee Membership

The Committee comprises the following Members: -

1. **Hon. Allan Maina Githuku, MCA** **Chairperson**
2. **Hon. Patrick Karani, MCA** **Vice Chairperson**
3. Hon. Catherine Okoth, MCA
4. Hon. Anthony Kimemia, MCA
5. Hon. Jane Muasya, MCA
6. Hon. Joyce Muthoni, MCA
7. Hon. Nancy Mwaura, MCA
8. Hon. Oscar Lore, MCA
9. Hon. Kennedy Oyugi, MCA
10. Hon. Abbas Khalif, MCA
11. Hon. Absalom Onyango, MCA
12. Hon. Peter Mwangi, MCA
13. Hon. Benter Juma, MCA
14. Hon. Simon Maina, MCA
15. Hon. Paul Wachira, MCA
16. Hon. Paul Mathu, MCA
17. Hon. Joyce Lugonzo, MCA
18. Hon. Cicilia Wairimu, MCA
19. Hon. Jane Musangi, MCA
20. Hon. Farhiya Daudi, MCA
21. Hon. Evans Nyangicha, MCA
22. Hon. Agnes Njeri, MCA
23. Hon. Wanjiru Kariuki, MCA

Mr. Speaker Sir,

The Committee is further mandated to make reports and recommendations to the County Assembly as often as possible, including recommendation of proposed legislation.

1.3. Acknowledgement

Mr. Speaker Sir;

I wish to sincerely thank the members of the committee for their hard work and dedication while considering this matter. The Committee also wishes to sincerely thank the offices of the Speaker, the Clerk of the County Assembly, and the secretariat for their support.

It is my honor and pleasure on behalf of the Committee to present this Report of the Sectoral Committee on Labour and Social Welfare on the Public Petition by Women Against Femicide in Nairobi City County.

Thank You.

 Signed  Date 

Hon. Allan G. Maina, MCA

Chairperson, Sectoral Committee on Labour and Social Welfare

2.0. EXECUTIVE SUMMARY

2.1. Introduction

Hon. Speaker

Femicide is the killing of a woman because of her gender, and it is the gravest form of gender - based violence. The term "femicide" was first publicly introduced by Diana Russell in 1976 during the International Tribunal of Crimes Against Women in Brussels. Since its introduction into the lexicon of gender-based violence, the understanding of what constitutes femicide has evolved and shifted. Most analysts use a narrow interpretation that limits the use of the term "femicide" to situations involving intimate partner violence or sexual violence. However, some organizations use a more expansive definition that encompasses systemic issues, such as the gendered impacts of poverty.

Hon. Speaker

Nairobi City County has the highest incidence of femicide-related killings. While the numbers are alarmingly high, they are the tip of the iceberg. Too many victims of femicide still go uncounted: for roughly four (4) in ten (10) intentional murders of women and girls, there is not enough information to identify them as gender-related killings because of variation in criminal justice recording and investigation practices.

2.2. Presentation and Committal of the Petition

Hon. Speaker

Pursuant to Standing Order No. 219, at the Assembly sitting held on **Wednesday, 28th February, 2024**, the **public petition by women against femicide in Nairobi City County** was read by the Speaker and committed to the Sectoral Committee on Labour and Social Welfare for further action.

The petitioners, who are residents of Nairobi City County and members of organizations of women against femicide, made prayers to the Nairobi City County Assembly to ensure that:

- (i) It allocates enough resources within its budgeting framework to support femicide initiatives such as public awareness campaigns, victim support services, data collection, and gender mainstreaming;

- (ii) It enacts legislation and policies aimed at protecting women and girls from all forms of discrimination and mistreatment, including femicide; and
- (iii) It collectively advocates for the creation of a commission dedicated to protecting the rights of women and fighting against femicide.

Hon. Speaker,

The petitioners' prayers were based on the fact that in the recent past, the country, particularly the City of Nairobi, has witnessed increased cases of unprecedented violence against women, leading to the killing of young and promising women in a manner and style depicting femicide. Noting that these femicide cases portray a society with widespread gender inequality, deep entrenchment of patriarchal norms, and deep-rooted gender-based violence and discrimination, the petitioners have rightly highlighted the urgent need for concrete action to address femicide and ensure the protection and well-being of women in our community.

Pursuant to Standing Order 221, the petition was committed to the Sectoral Committee on Labour and Social Welfare to inquire into the issues raised and report to the Assembly.

Hon. Speaker,

The Committee observed that the issue is straightforward and resolved to consider the petition on its own merits by comparing the petitioners' facts with the relevant legal provisions. Additionally, the Committee invited the Chief Officer for the Gender and Inclusivity Sub-Sector to its meeting to obtain their perspective on the matter.

The Committee invited the County Executive, specifically the Chief Officer for the Gender and Inclusivity Sub-Sector, to a meeting and provided a written submission on the issue. The Committee held a meeting in Naivasha to deliberate on the issue during its 3rd quarter retreat. The Sub-Sector acknowledged the various cases of femicide in Nairobi County, but their responses were similar for gender-based violence.

Hon. Speaker,

The Committee further noted that femicide is a pervasive and systemic issue that transcends geographical boundaries, and Nairobi City County is unfortunately not exempt from its

devastating impact. As such, women in the County continue to face various forms of violence, including physical, sexual, and psychological abuse, resulting in fatalities in extreme cases.

Hon. Speaker,

The Committee, having reviewed the petition, the facts presented therein, and the law, concluded that it had no objection to the prayer made by the petitioners. Article 27 of the Constitution of Kenya provides that every citizen has a right to equality before the law and a right to equal protection and equal benefit of the law, with Article 27(3) specifically emphasizing that women and men have the right to equal treatment, including the right to equal opportunities in political, economic, cultural, and social spheres.

It's worth noting that gender-related killings and other forms of violence against women and girls are not inevitable. They can and must be prevented through primary prevention initiatives focused on transforming harmful social norms and engaging whole communities and societies to create zero tolerance for violence against women. Early intervention and risk assessment, access to survivor-centered support and protection, as well as gender-responsive policing and justice services, are key to ending gender-related killings of women and girls.

The Committee therefore recommends that the County Executive consider allocating enough resources to the Gender and Inclusivity Sub-Sector in order to support femicide initiatives such as public awareness campaigns, victim support services, data collection, and gender mainstreaming, and further establish specialized units dedicated to addressing gender-based violence and femicide within the Sub-Sector that are incorporated with law enforcement agencies.

3.0. CONSIDERATION OF THE PETITION

3.1. Introduction

Hon. Speaker,

Pursuant to Standing Order No. 219, the Hon. Speaker on Wednesday, 28th February, 2024, reported to this Assembly a **public petition by women against femicide in Nairobi City County**. The petitioners, who are residents of Nairobi City County and members of organizations of women against femicide, made prayers to the Nairobi City County Assembly to ensure that:

- (i) It allocates enough resources within its budgeting framework to support femicide initiatives such as public awareness campaigns, victim support services, data collection, and gender mainstreaming;
- (ii) It enacts legislation and policies aimed at protecting women and girls from all forms of discrimination and mistreatment, including femicide; and
- (iii) It collectively advocates for the creation of a commission dedicated to protecting the rights of women and fighting against femicide.

Pursuant to Standing Order 221, the petition was committed to the Sectoral Committee on Labour and Social Welfare to inquire into the issues raised and report to the Assembly.

The Committee held three meetings with the Gender and Inclusivity Sub-Sector and with the petitioners.

In their prayers, the petitioners averred that both national and county governments have failed to establish effective mechanisms, both institutional and policy interventions, to protect women and girls, who are now vulnerable and highly exposed.

In their response, the relevant County executive representative, the Chief officer of the Gender and Inclusivity Sub-Sector, responded to the aforementioned petition as follows:

1. The prayers made by the women fall on both the national and county governments, whose roles are complementary.
2. Advocacy and sensitization against femicide can be done using the same structures used in the sensitization against gender-based violence (GBV) program.

3. While the role of the national government is mainly oversight in the GBV programs, the county government does the implementation of the programs right at the sub county and ward levels. The program will run in partnerships with both government and non-governmental agencies, just as it is done in the GBV program.
4. The Sub-Sector of Gender and Inclusivity, in collaboration with other stakeholders, will carry out public sensitization and advocacy against femicide and violence against women (VAW).
5. The following are some of the activities undertaken at the subsector:
 - i) Community sensitization and advocacy on equal rights and opportunities for men and women;
 - ii) Promote and manage programs for the disabled and other marginalized groups in the county;
 - iii) Advocacy and sensitization against gender-based violence, which includes male engagement against GBV;
 - iv) Rehabilitation of survivors of gender-based violence in a county safe house. Survivors receive counseling and psychosocial support through our social workers. The county provides food and other basic needs. Survivors have multiple needs, which include medication, attending court cases, and linkages to children's offices for the custody of children; and
 - v) Before exit and depending on the need, some survivors undergo basic training in short courses such as hairdressing, cooking, and weaving, among others, that they can use to employ themselves and break from the vicious cycle of violence.

4.0. COMMITTEE OBSERVATIONS

The Committee, while considering the aforementioned petition, observed the following:

1. The petition came at a time when femicide is alarmingly prevalent in Nairobi City County, with numerous reported cases of women being subjected to fatal violence, which often stems from deeply entrenched societal norms, gender inequality, and systemic discrimination against women.
2. Socio-economic factors such as poverty, lack of access to education and employment opportunities, cultural norms perpetuating gender-based violence, and inadequate law enforcement mechanisms contribute to the perpetuation of femicide. Additionally, harmful practices such as dowry-related violence and domestic abuse exacerbate the vulnerability of women to violence and femicide.
3. Existing policies and interventions aimed at addressing gender-based violence and femicide in Nairobi City County lack sufficient enforcement and effectiveness. Particularly, there is a notable gap between policy formulation and implementation, resulting in a failure to adequately protect women's rights and hold perpetrators accountable for their actions.
4. The county does not have a policy that provides guidelines and regulations on how to handle the survivors of femicide and equally hold perpetrators accountable for their actions.
5. There is a structure in place in Nairobi County that deals with the rehabilitation of survivors of gender-based violence in the county safe house. However, there is none for femicide in the city.
6. Femicide or feminicide are extreme forms of violence against women, occurring in various private and public settings and contexts. These include cases of previous violence, trafficking, forced labor, slavery, or public disposal of the victim's body. They occur in various private and public spheres.
7. To prevent femicide, it is crucial that the county record comprehensive data on victims. By identifying women and girls at greater risk, Nairobi can better inform prevention and protection mechanisms.

8. Violence against women and girls is one of the world's most prevalent human rights violations, taking place every day, many times over, in every corner of the globe. It has serious short- and long-term physical, economic, and psychological consequences for women and girls, preventing their full and equal participation in society.
9. The COVID-19 pandemic, conflicts, and climate change have significantly impacted individuals, families, and society, intensifying violence against women and girls, exacerbated existing challenges, and generating new threats, affecting individuals, families, and society as a whole.

5.0. COMMITTEE RECOMMENDATIONS

In view of the above observations, the Committee makes the following recommendations;

1. The Nairobi City County Government should ensure there is enough allocation of budget to the relevant Gender and Inclusivity sector for the purpose of sensitization and rehabilitation of the survivors of femicide;
2. That, the Gender and Inclusivity sector should benchmark with other counties as well as countries for the best approach towards handling femicide in the city;
3. The Gender and Inclusivity Sector should launch comprehensive public awareness campaigns to educate the community about the devastating effects of femicide and promote gender equality and respect for women's rights. These campaigns should target various stakeholders, including youth, educators, community leaders, and the general public, and utilize diverse communication channels to reach a wide audience;
4. The Gender and Inclusivity Sector should ensure increased access to support services for survivors of gender-based violence and femicide, including shelters, counselling, legal aid, and medical assistance. This includes strengthening partnerships with civil society organizations and healthcare providers to ensure holistic support for survivors and their families;
5. The Gender and Inclusivity Sector should collaborate with community leaders, religious institutions, and civil society organizations to combat violence against women, involving both men and boys as allies to challenge patriarchal structures; and
6. The Gender and Inclusivity Sector should review and amend laws and policies to enhance women's protection and hold perpetrators accountable for femicide, including strengthening legal frameworks for domestic violence, sexual assault, and homicide.

MINUTES OF THE 07TH SITTING OF THE NAIROBI CITY COUNTY ASSEMBLY
SECTORAL COMMITTEE ON LABOUR AND SOCIAL WELFARE HELD ON WEDNESDAY,
4TH MARCH, 2026, AT 11.00AM., IN COMMITTEE ROOM 11.

MEMBERS PRESENT

1. Hon. Allan Maina, MCA Chairperson
2. Hon. Patrick Karani, MCA Vice Chairperson
3. Hon. Joyce Kamau, MCA
4. Hon. Catherine Apiyo, MCA
5. Hon. Joyce Lugonzo, MCA
6. Hon. Benter Obiero, MCA
7. Hon. Paul Mathu, MCA
8. Hon. Evans Nyangicha, MCA
9. Hon. Peter Maina, MCA
10. Hon. Simon Maina, MCA
11. Hon. Cicilia Njathi, MCA
12. Hon. Farhiya Aden, MCA
13. Hon. Wanjiru Kariuki, MCA
14. Hon. Jane Muasya, MCA
15. Hon. Nancy Mwaura, MCA
16. Hon. Absalom Odhiambo, MCA
17. Hon. Jane Musangi, MCA
18. Hon. Paul Wachira, MCA
19. Hon. Agnes Njeri, MCA

MEMBERS ABSENT

1. Hon. Kennedy Odhiambo, MCA
2. Hon. Oscar Lore, MCA
3. Hon. Anthony Kimemia, MCA
4. Hon. Abass Khalif, MCA

SECRETARIATE

1. Mr. Abdi Mohamed – First Clerk Assistant

MIN. 07/SC – L&SW/MARCH/2026: PRELIMINARIES

The Chairperson called the meeting to order at 11.20 a.m. and begun with a word of prayer. He took Members through the agenda, which was read and adopted as proposed by Hon. Benter Obiero, MCA, and seconded by Hon. Evans Nyangicha, MCA, as follows;

AGENDA

1. *Preliminaries (prayers & adoption of the agenda).*
2. *Adoption of the Committee report on the consideration of the public petition by women against femicide in Nairobi City County;*
3. *Any other business; and*
4. *Adjournment.*

MIN.08/SC – L&SW/MARCH/2026: ADOPTION OF THE COMMITTEE REPORT ON THE CONSIDERATION OF THE PUBLIC PETITION BY WOMEN AGAINST FEMICIDE IN NAIROBI CITY COUNTY

The Secretariat tabled before the Committee report on the consideration of the public petition by women against femicide in Nairobi City County, which was read by the Speaker and committed to the Sectoral Committee on Labour and Social Welfare for further action, at assembly sitting held on Wednesday, 28th February, 2024.

The Secretariat further took members through the said report, in particular its recommendation; as follows; -

1. The Nairobi City County Government should ensure there is enough allocation of budget to the relevant Gender and Inclusivity sector for the purpose of sensitization and rehabilitation of the survivors of femicide;
2. That, the Gender and Inclusivity sector should benchmark with other counties as well as countries for the best approach towards handling femicide in the city;
3. The Gender and Inclusivity Sector should launch comprehensive public awareness campaigns to educate the community about the devastating effects of femicide and promote gender equality and respect for women's rights. These campaigns should target various stakeholders, including youth, educators, community leaders, and the

general public, and utilize diverse communication channels to reach a wide audience;

4. The Gender and Inclusivity Sector should ensure increased access to support services for survivors of gender-based violence and femicide, including shelters, counselling, legal aid, and medical assistance. This includes strengthening partnerships with civil society organizations and healthcare providers to ensure holistic support for survivors and their families;
5. The Gender and Inclusivity Sector should collaborate with community leaders, religious institutions, and civil society organizations to combat violence against women, involving both men and boys as allies to challenge patriarchal structures; and
6. The Gender and Inclusivity Sector should review and amend laws and policies to enhance women's protection and hold perpetrators accountable for femicide, including strengthening legal frameworks for domestic violence, sexual assault, and homicide.

However, the Committee adopted the said report on the consideration of the public petition by women against femicide in Nairobi City County for tabling as proposed by Hon. Joyce Kamau, MCA, and seconded by Hon. Evans Nyangicha, MCA.

MIN. 09/SC – L&SW/MARCH/2026: ANY OTHER BUSINESS.

There was no any business.

MIN. 010/SC – L&SW/MARCH/2026: ADJOURNMENT

There being no other business to consider, the Chairperson adjourned the meeting at 12.05pm. The next was scheduled to be held on Thursday, 10th March, 2026 at 11:00 a.m. at Committee room 9.

CONFIRMED AS TRUE RECORDS OF PROCEEDING

FOR

CHAIRPERSON.....

DATE.....

