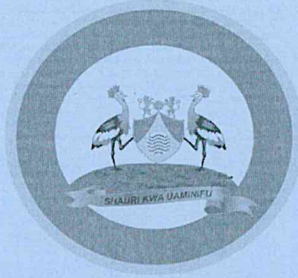


*Paper laid
on the table
of the
Assembly on
13th October 2026.*

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GOVERNMENT OF NAIROBI CITY COUNTY



THE NAIROBI CITY COUNTY ASSEMBLY

OFFICE OF THE CLERK

THIRD ASSEMBLY

(FIFTH SESSION)

NCCA/TJ/PL/2026(96)

13TH OCTOBER 2026

PAPER LAID

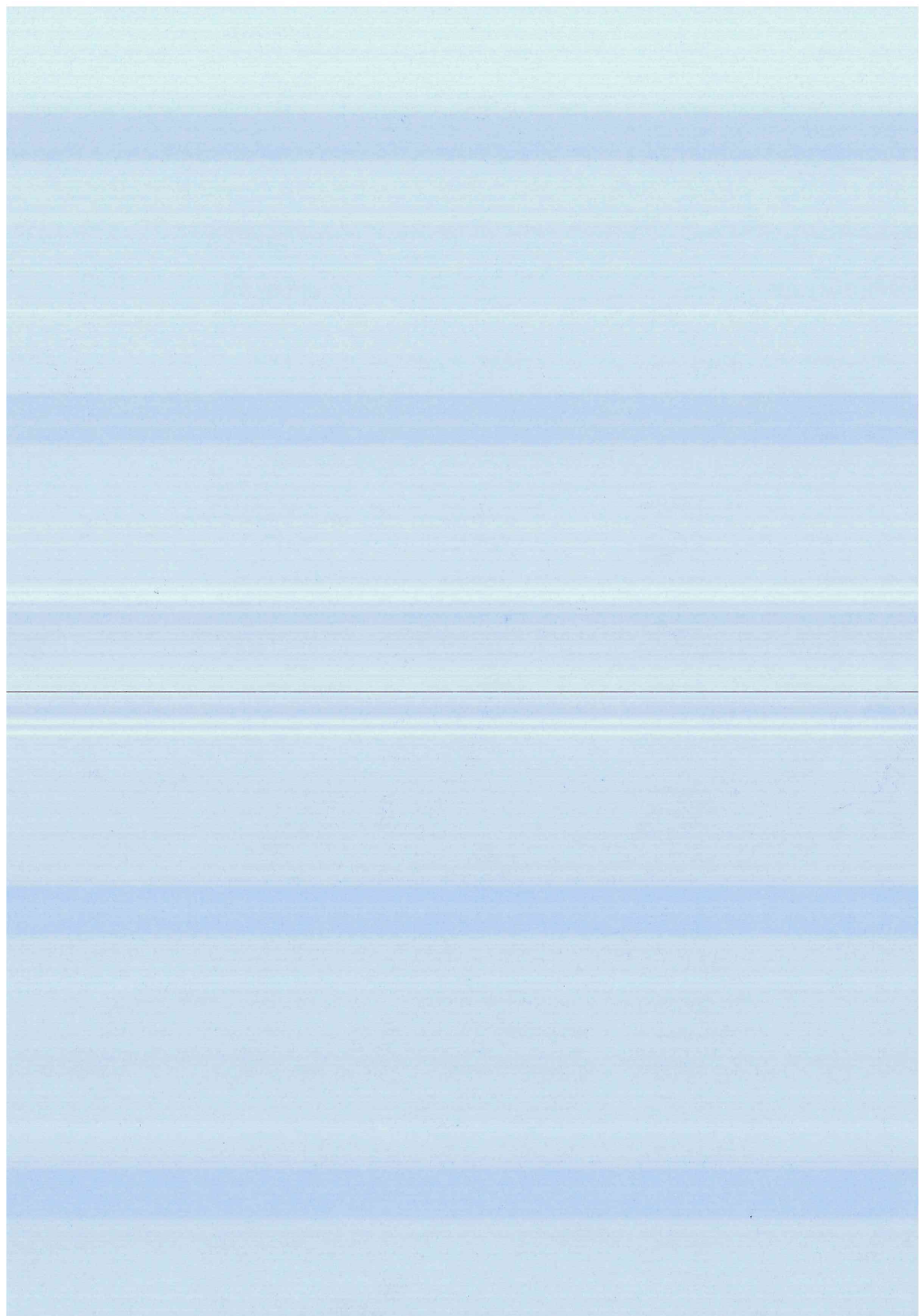
SUBJECT: REPORT OF COMMITTEE

Pursuant to the provisions of Standing Order 196 (6), I beg to lay the following Paper on the Table of the Assembly, today Tuesday, 13th October, 2026.

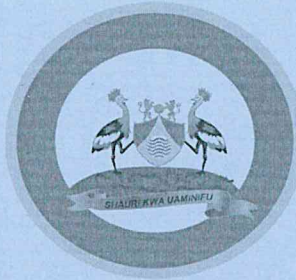
— THE REPORT OF THE SECTORAL COMMITTEE ON JUSTICE AND LEGAL AFFAIRS ON THE PROCEEDINGS OF THE WORKSHOP HELD FROM 17TH TO 20TH SEPTEMBER 2026 AT LAKE NAIVASHA RESORT, NAKURU COUNTY.

(Chairperson, Sectoral Committee on Justice and Legal Affairs)

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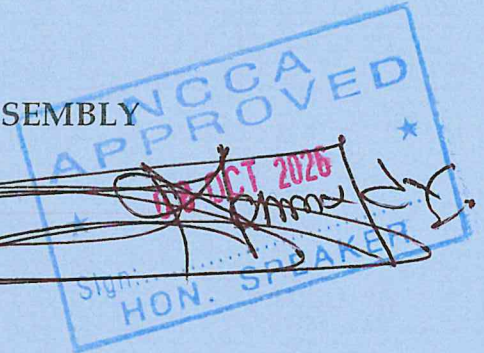
GOVERNMENT OF NAIROBI CITY COUNTY



THE NAIROBI CITY COUNTY ASSEMBLY

OFFICE OF THE CLERK

THIRD ASSEMBLY
(FIFTH SESSION)



NCCA/TJ/PL/2026(96)

6TH OCTOBER 2026

PAPER LAID

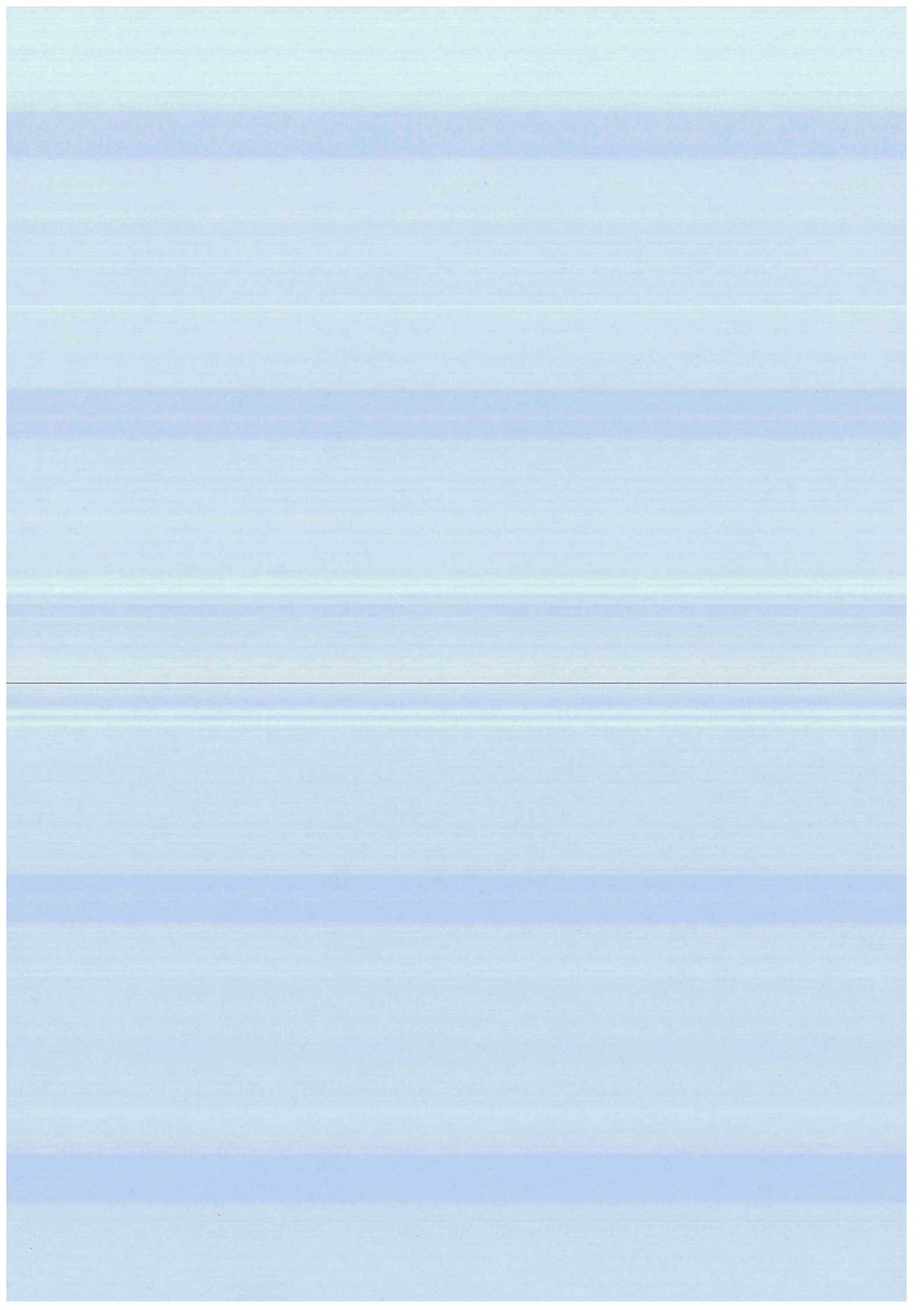
SUBJECT: REPORT OF COMMITTEE

Pursuant to the provisions of Standing Order 196 (6), I beg to lay the following Paper on the Table of the Assembly, today Tuesday, 6th October, 2026.

— THE REPORT OF THE SECTORAL COMMITTEE ON JUSTICE AND
LEGAL AFFAIRS ON THE PROCEEDINGS OF THE WORKSHOP
HELD FROM 17TH TO 20TH SEPTEMBER 2026 AT LAKE NAIVASHA
RESORT, NAKURU COUNTY.

(Chairperson, Sectoral Committee on Justice and Legal Affairs)

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The Speaker
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NAIROBI CITY COUNTY ASSEMBLY



THIRD ASSEMBLY – FIFTH SESSION

**FOURTEENTH REPORT OF THE SECTORAL
COMMITTEE ON JUSTICE AND LEGAL AFFAIRS**

ON

***COMMITTEE RETREAT HELD AT LAKE NAIVASHA RESORT, NAKURU
COUNTY***

FROM THURSDAY 17TH – SUNDAY 20TH SEPTEMBER, 2026

**Clerks Chambers
Nairobi City County Assembly
City Hall Buildings
Nairobi**

OCTOBER, 2026

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EXECUTIVE SUMMARY

The Sectoral Committee on Justice and Legal Affairs (JLAC) of the Nairobi City County Assembly held a Performance Evaluation Retreat from 17th to 20th September, 2026 at Lake Naivasha Resort, Nakuru County. The retreat was convened to undertake a review of the Committee's performance during the period October 2022 to September 2026 and to agree on measures to strengthen its legislative, oversight, petition, reporting, legal affairs and stakeholder engagement functions.

The retreat was guided by the Committee's Performance Evaluation Presentation, which set out the purpose of reviewing documented legislative, oversight, petition, reporting, legal and stakeholder functions; identifying achievements, recurring challenges and institutional gaps; and generating a performance-improvement action plan.

The review covered legislative performance; oversight; petitions and public participation; Committee reports and resolutions; sittings and productivity; legal affairs and litigation oversight; stakeholder engagement; Secretariat support; institutional capacity and constraints; and lessons learnt, SWOT analysis and performance-improvement priorities.

The retreat noted that JLAC has maintained a documentary trail through workshop reports, vetting reports and petition reports and has undertaken a range of legislative, oversight, vetting and stakeholder activities. It also identified areas requiring stronger validation and improvement, particularly pending business, follow-up of recommendations, performance data and the linkage between Committee deliberations and measurable work-plan outputs.

The Committee proposed a practical improvement framework comprising a performance tracker, resolutions and recommendations tracker, petition and inquiry registers, quarterly review of pending business and more stakeholder engagement.

1.0 PREFACE

Committee Mandate

Hon. Speaker,

The Sectoral Committee on Justice and Legal Affairs is established pursuant to the Standing Order 209, and is mandated amongst others to:

- i. Investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned departments;
 - ii. Study the programme and policy objectives of departments and the effectiveness of the implementation;
 - iii. Study and review all county legislation referred to it;
 - iv. Study, assess and analyze the relative success of the departments as measured by the results obtained as compared with their stated objectives;
 - v. Investigate and inquire into all matters relating to the assigned departments as they may deem necessary, and as may be referred to them by the County Assembly;
 - vi. Vet and report on all appointments where the Constitution or any law requires the County Assembly to approve, except those under Standing Order 196 (Committee on Appointments); and
 - vii. Make reports and recommendations to the County Assembly as often as possible, including recommendation of proposed legislation.
-

1.1 Committee Membership

The Committee comprises of the following Members: -

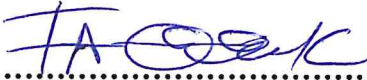
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|--|----------|-------------------------|
| 1. Hon. Jared Akama Ondieki, MCA | - | Chairperson |
| 2. Hon. Suleiman Hamisi Maleya, MCA | - | Vice Chairperson |
| 3. Hon. Fathiya Abdilahi Mohamed, MCA | | |
| 4. Hon. Peter Oluoch Owera, MCA | | |
| 5. Hon. Maurice Ochieng, MCA | | |
| 6. Hon. Perpetua Mponjiwa, MCA | | |
| 7. Hon. Hellen Awuor, MCA | | |
| 8. Hon. Ami Perez, MCA | | |
| 9. Hon. Silas Matara Ong'wae, MCA | | |
| 10. Hon. Agnes Wambui, MCA | | |
| 11. Hon. Asli Mohamed, MCA | | |
| 12. Hon. Emmy Khatemeshi, MCA | | |
| 13. Hon. Clarence Munga, MCA | | |

14. Hon. Mwaura Samora, MCA
15. Hon. Diana Katile Mwangagi, MCA
16. Hon. Virginia Kang'ethe, MCA
17. Hon. Clement Ng'ang'a, MCA
18. Hon. Deonysias Mwangi, MCA
19. Hon. Joseph Ndungu, MCA
20. Hon. Francis Kimondo, MCA
21. Hon. Doreen Mugambi, MCA
22. Hon. Stephen Kimani Mugo, MCA
23. Hon. Waruguru Kanyi, MCA

Acknowledgement

The Committee appreciates the Office of the Speaker and the office of the Clerk for all the support extended to members which facilitated the successful conduct of the retreat.

On behalf of the Committee, I have the honour to table the Report of the Sectoral Committee on Justice and Legal Affairs retreat held at Lake Naivasha Resort from Thursday 17th to Sunday 20th September 2026.

Signed 

Hon. Jared Akama, MCA

(Chairperson)

Sectoral Committee on Justice and Legal Affairs

Dated this 1st.....day of.....October.....2026

2.0 BACKGROUND

The Sectoral Committee on Justice and Legal Affairs was established on 27th October 2022 under Standing Order 209. Its mandate includes investigation and inquiry into matters relating to the relevant department, review of County legislation, assessment of programme effectiveness, inquiries referred by the Assembly, and vetting and reporting on appointments where required by law. Its subject areas include constitutional affairs; administration of law and justice; ethics, integrity and anti-corruption; human rights; City Inspectorate and enforcement.

The retreat enabled Members and the Secretariat for Members and the Secretariat to reflect systematically on the Committee's work since establishment, review its documented outputs, identify institutional and operational gaps, and agree on measures to strengthen the Committee's effectiveness during the next phase of its mandate.

2.1 OBJECTIVES OF THE RETREAT

The objectives were as follows:

- i. To undertake a review of JLAC performance from October 2022 to September 2026;
- ii. To consolidate records on legislative, oversight, petition, reporting, legal and stakeholder functions;
- iii. To identify achievements, recurring challenges and institutional gaps;
- iv. To assess implementation and follow-up of Committee resolutions and recommendations;
- v. To evaluate the handling of petitions and public participation matters;
- vi. To assess legal affairs and litigation oversight, including engagement with the Office of the County Attorney;
- vii. To assess Committee administration and Secretariat support;
- viii. To identify lessons learnt and agree on performance-improvement priorities; and
- ix. To establish measurable actions for the next phase of the Committee's work.

3.0 EVALUATION FRAMEWORK

No.	Performance Area	Key Focus
1	Legislative performance	Bills and proposals, scrutiny, amendments and legislative gaps.
2	Oversight performance	Issue identification, inquiry, evidence, findings, recommendations, Assembly action and follow-up.
3	Petitions and public participation	Timeliness, hearings, evidence, reports, recommendations, accessibility and follow-up.
4	Committee reports and resolutions	Quality, timeliness, tabling and implementation.
5	Sittings and productivity	Sittings, attendance, quorum, agenda completion and outputs.
6	Legal affairs and litigation oversight	Engagement with County Attorney
7	Stakeholder engagement	Sector input, submissions, initiatives and follow-up.
8	Administration and Secretariat support	Support from the Committee clerk.
9	Lessons, SWOT and improvement	Lessons, strengths, weaknesses, opportunities, risks and priorities.

4.0 FOUR-YEAR PERFORMANCE TIMELINE

Period	Activity / Output	Documented Status
27 Oct 2022	JLAC established for the Third Assembly	Established under Standing Order 209
24–27 Nov 2022	First induction workshop – Mombasa	Report laid 9 Mar 2023
Dec 2022	Vetting of nominees for appointment as Chief Officers	Report laid 23 Dec 2022
9–12 Mar 2023	Second induction workshop – Maxland Hotel, Kiambu	Report laid 4 May 2023
3–6 Sep 2023	JLAC workshop – Mombasa	Report laid 29 Oct 2024
14–16 Dec 2023	JLAC workshop – Nakuru	Report laid 29 Oct 2024

11–14 Apr 2024	JLAC workshop – PrideInn Mombasa	Report laid 11 Jun 2024
May 2024	Vetting of Chief Officer – Boroughs/Sub-County Administration	Report laid 21 May 2024
5–8 Sep 2024	JLAC workshop – Lake Naivasha Resort	Report laid 15 Oct 2024
28 Apr–1 May 2026	JLAC workshop – Lake Naivasha Resort	Report laid 23 Jun 2026
Apr 2026	Book Vendors Petition Report	Report laid 8 Apr 2026

5.0 LEGISLATIVE PERFORMANCE

The Committee considered legislative performance as a core component of JLAC’s mandate. The review focused on Bills and legislative proposals referred to the Committee, recommendations, substantive amendments, identification of legislative gaps and the extent to which Committee recommendations informed final Assembly action.

6.0 OVERSIGHT PERFORMANCE

The Committee assessed oversight through the full cycle of issue identification, inquiry, evidence gathering, findings, recommendation, Assembly action and implementation follow-up. Members noted that oversight effectiveness was assessed not merely by the number of inquiries undertaken, but also by the quality of documented outputs and the extent of follow-up.

6.1 Documented Oversight and Accountability Matters

- Harassment of traders by City Inspectorate.
- Status of City Courts and revenues.
- Harassment of developers.
- Annual reports of the County Attorney.
- Operations of the County Attorney and security/compliance offices.

It was noted that the Committee should validate the disposition of each matter by confirming the response received, inquiry undertaken, report produced, recommendation made and follow-up completed.

7.0 PETITIONS AND PUBLIC PARTICIPATION

The Committee recognized petitions as a direct channel through which residents and affected groups bring governance and legal concerns to the Assembly. Evaluation covered timeliness, evidence gathering, stakeholder hearings, report quality, recommendations and follow-up.

7.1 Book Vendors Petition

A documented example was the public petition by licensed book and learning-material vendors in Nairobi CBD concerning alleged unwarranted business disruption. The petition was received on 22nd July 2025, initially marked pending before JLAC, and concluded on 8th April 2026. The matter provided a traceable example for assessing the petition cycle from receipt to Committee report.

7.2 Proposed Petition Management Improvements

- Maintain a complete petitions register with referral dates, hearings, report status and implementation follow-up.
- Track the time taken from referral to conclusion.
- Ensure petitioners and affected institutions have adequate opportunity to make representations.
- Monitor implementation of recommendations after reports are tabled.

8.0 COMMITTEE REPORTS AND OUTPUTS

Committee reports constitute the principal documentary output through which JLAC communicates findings and recommendations to the Assembly. The documented record includes workshop reports, vetting reports, a site visit report, budget reports and a petition report.

Period	Documented Output	Public Record Status
Nov 2022	1st Induction Workshop Report	Laid 9 Mar 2023
Dec 2022	Vetting of Chief Officer nominees	Laid 23 Dec 2022
Mar 2023	2nd Induction Workshop Report	Laid 4 May 2023
Sep 2023	Workshop Report – Mombasa	Laid 29 Oct 2024

Dec 2023	Workshop Report – Nakuru	Laid 29 Oct 2024
Apr 2024	Workshop Report – PrideInn Mombasa	Laid 11 Jun 2024
May 2024	Vetting of Chief Officer – Boroughs/Sub-County Administration	Laid 21 May 2024
Sep 2024	Workshop Report – Lake Naivasha	Laid 15 Oct 2024
Apr–May 2026	Workshop Report – Lake Naivasha	Laid 23 Jun 2026
Apr 2026	Book Vendors Petition Report	Laid 8 Apr 2026

9.0 COMMITTEE RESOLUTIONS AND FOLLOW-UP

The Committee identified the transition from Committee deliberation to implementation as a key performance issue. A resolution should not be treated as implemented merely because a response has been received; where applicable, implementation should be supported by documentary evidence. The Committee came up with the resolutions tracker below;

Matter	Resolution / Recommendation	Responsible Office	Deadline	Status	Evidence
To be populated	Specific Committee resolution	Responsible office	Specified deadline	Pending/Ongoing/Completed	Documentary evidence
To be populated	Specific Committee recommendation	Responsible office	Specified deadline	Pending/Ongoing/Completed	Documentary evidence

10.0 COMMITTEE SITTINGS AND PRODUCTIVITY

The Committee identified the need to assess Committee sittings by year and quarter, attendance, quorum, agenda completion and outputs. Planned activities should be compared with completed activities using annual and quarterly work plans. Recurring causes of postponed or inconclusive business should also be documented.

Indicator	2022/23	2023/24	2024/25	2025/26	Overall
Sittings held					
Average attendance					
Petitions considered					
Reports adopted/tabled					
Oversight inquiries					
Resolutions followed up					

11.0 LEGAL AFFAIRS AND LITIGATION OVERSIGHT

The Committee considered JLAC's role in administration of law and justice, human-rights, integrity and enforcement matters. The Committee should evaluate its engagement with the Office of the County Attorney and other legal actors, including whether statutory reports were submitted, recurring litigation risks identified and legal advice followed up.

11.1 Documented County Attorney Oversight Trail

- Request for statement concerning cumulative seven years of reports pending submission by the Office of the County Attorney.
- A statement concerning submission of annual reports.
- A statement concerning operations of the Office of the County Attorney and the Chief Officer for Security and Compliance.

These matters provide concrete cases for evaluating statutory reporting, follow-up and legal-administration oversight.

12.0 STAKEHOLDER ENGAGEMENT AND PARTNERSHIPS

The Committee recognized stakeholder engagement as an important component of effective legislative and oversight work. Engagement was assessed by the evidence and technical input obtained, joint initiatives developed and the extent to which engagements improved Committee recommendations.

Institution / Stakeholder	Issue	Date	Purpose	Output	Follow-up

13.0 COMMITTEE ADMINISTRATION AND SECRETARIAT SUPPORT

The Secretariat supports Members through briefing notes, detailed study plans, witness lists, issue analyses, background papers, draft reports, correspondence and support for legislative proposals and amendments. The retreat therefore identified the need to assess the adequacy, timeliness and quality of technical, legal, research, documentation and logistical support.

14.0 SWOT ANALYSIS

Strengths	Weaknesses	Opportunities	Threats / Risks
Statutory/Standing Order mandate; established Committee structures; capacity to conduct inquiries and vetting; ability to table reports and recommendations.	Delays; pending business; follow-up gaps; data and records gaps.	Stronger legal partnerships; digital tracking of petitions/resolutions; legislative agenda-setting; systematic litigation-risk oversight.	Delayed responses; incomplete information; overlapping mandates; legal exposure arising from non-compliance; limited follow-up capacity.

15.0 KEY LESSONS LEARNT

- A Committee output is more useful when each recommendation has a responsible office, deadline and evidence requirement;
- Petition and oversight matters require clear tracking and adherence to prescribed timelines;
- Legislative work benefits from thorough legal research;
- The Committee should increase stakeholder engagement;
- Retreats should conclude with measurable action points linked to the Committee work plan;
- The Committee records for 2022–2026 should be maintained as institutional records and used to inform subsequent Committee work.

16.0 PERFORMANCE IMPROVEMENT PRIORITIES

- Establish a JLAC Performance and Resolution Tracker;
- Maintain a Petitions Register with referral date, hearings, report status and implementation follow-up;
- Maintain an Inquiries Register with referral date, hearings, report status and implementation follow-up;
- Prepare an annual JLAC Legislative and Legal Affairs Work Plan with measurable deliverables;
- Strengthen legal and research briefing before every major inquiry or legislative assignment;
- Introduce quarterly review of pending Committee business; and
- Create a stakeholder engagement register.

17.0 PROPOSED LEGISLATIVE AND LEGAL AFFAIRS PRIORITIES

The retreat highlighted the need for JLAC to strengthen legislative agenda-setting and systematic identification of legal gaps. The Committee should maintain a forward legislative agenda informed by recurring oversight findings, litigation risks, implementation gaps and stakeholder submissions.

- Review the County Attorney legal and reporting framework;
- Strengthen legal-risk and litigation oversight mechanisms;
- Review the Inspectorate and County enforcement legal framework;
- Strengthen public participation and petition follow-up mechanisms;
- Review the legal framework governing decentralized/borough administration where within the Committee mandate; and
- Strengthen implementation and compliance mechanisms for County legislation.

18.0 PROPOSED RETREAT RESOLUTIONS

The Committee resolved as follows:

- Adopt a consolidated list of pending business and assign responsibility for each matter;
- Conduct a periodic review of implementation of Committee recommendations;
- Pursue the forwarding of the NCC External Resource Mobilization Policy (ERMP), the NCC Research Policy and the NCC Monitoring and Evaluation Policy.

19.0 COMMITTEE RECOMMENDATIONS

The Committee recommends that:

1. The Committee institutionalizes quarterly review of pending Committee business and implementation of its recommendations.
2. The Committee Secretariat establishes and maintains the proposed performance, resolutions, petitions, inquiries and stakeholder registers.
3. All major Committee recommendations are assigned implementation timelines and implementation evidence required.
4. The Committee develops a legislative and legal affairs priorities matrix linked to identified legal and institutional gaps.
5. The Committee to strengthen engagement with relevant legal, governance, human-rights and professional institutions for technical input within its mandate.

20.0 CONCLUSION

The retreat provided the Committee with an opportunity to reflect on its work from October 2022 to September 2026 and to identify measures to strengthen institutional performance. It nevertheless identified the need for stronger documentation of performance, more systematic follow-up of recommendations, improved management of pending business, better petition and inquiry tracking, stronger legislative agenda-setting and enhanced legal-risk oversight.
