

Paper laid on
the table of
the Assembly
13th October 2026.
by Hon. Clarence Munga, MCA

GOVERNMENT OF NAIROBI CITY COUNTY



THE NAIROBI CITY COUNTY ASSEMBLY

OFFICE OF THE CLERK

THIRD ASSEMBLY
(FIFTH SESSION)



NCCA/TJ/PL/2026(99)

13TH OCTOBER, 2026

PAPER LAID

SUBJECT: REPORT OF COMMITTEE

Pursuant to the provisions of Standing Order 196 (6), I beg to lay the following Paper on the Table of the Assembly, today Tuesday, 13th October, 2026

- THE REPORT OF THE SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICES ON SITE INSPECTION VISITS TO VARIOUS STADIA, REHABILITATION CENTRES, PLAY GROUNDS AND FIRE STATIONS WITHIN THE COUNTY.

(Chairperson, Sectoral Committee on Culture and Community Services)

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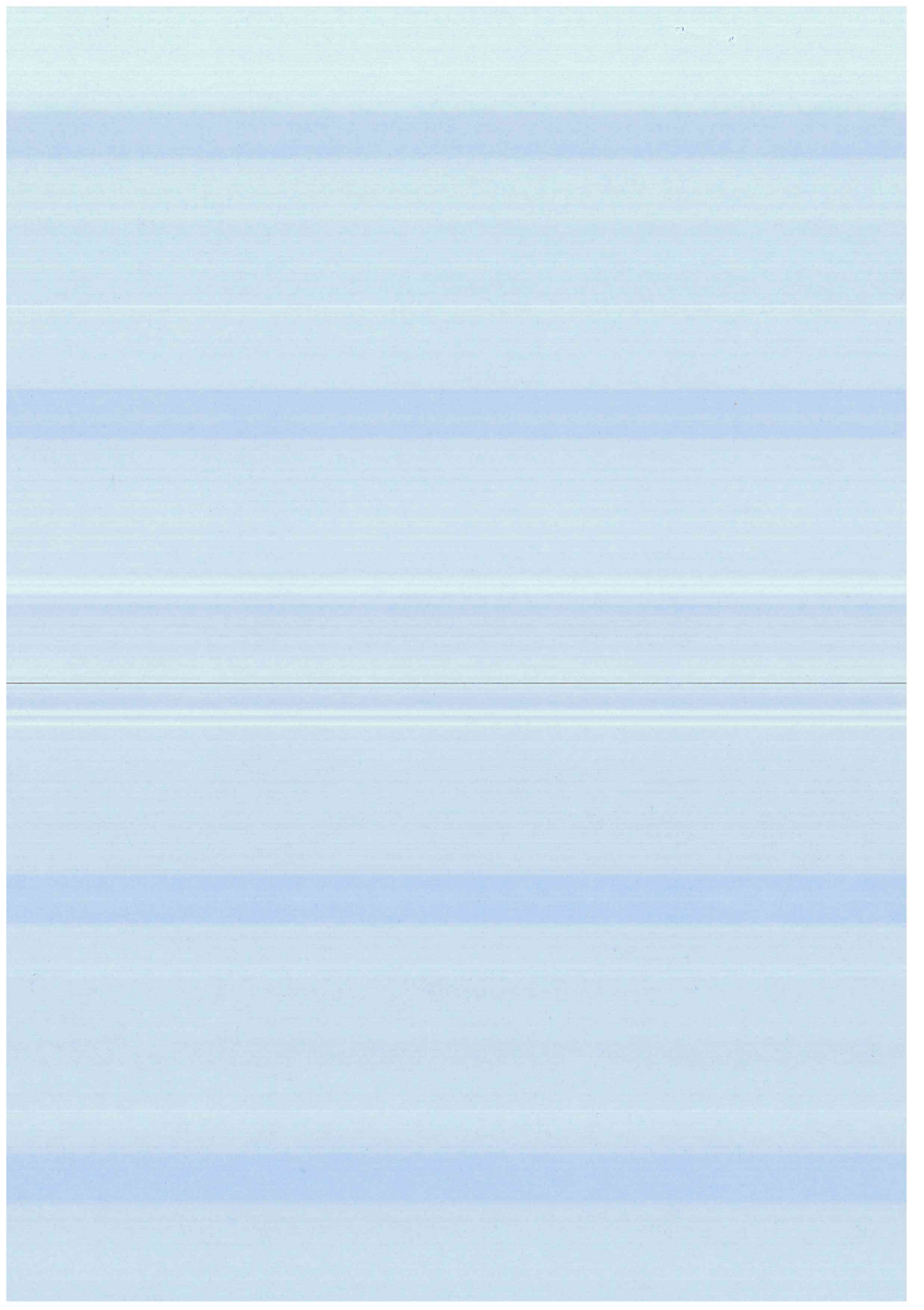
The Speaker

The Clerk

Hansard Editor

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THE NAIROBI CITY COUNTY ASSEMBLY

THIRD ASSEMBLY

(FIFTH SESSION)

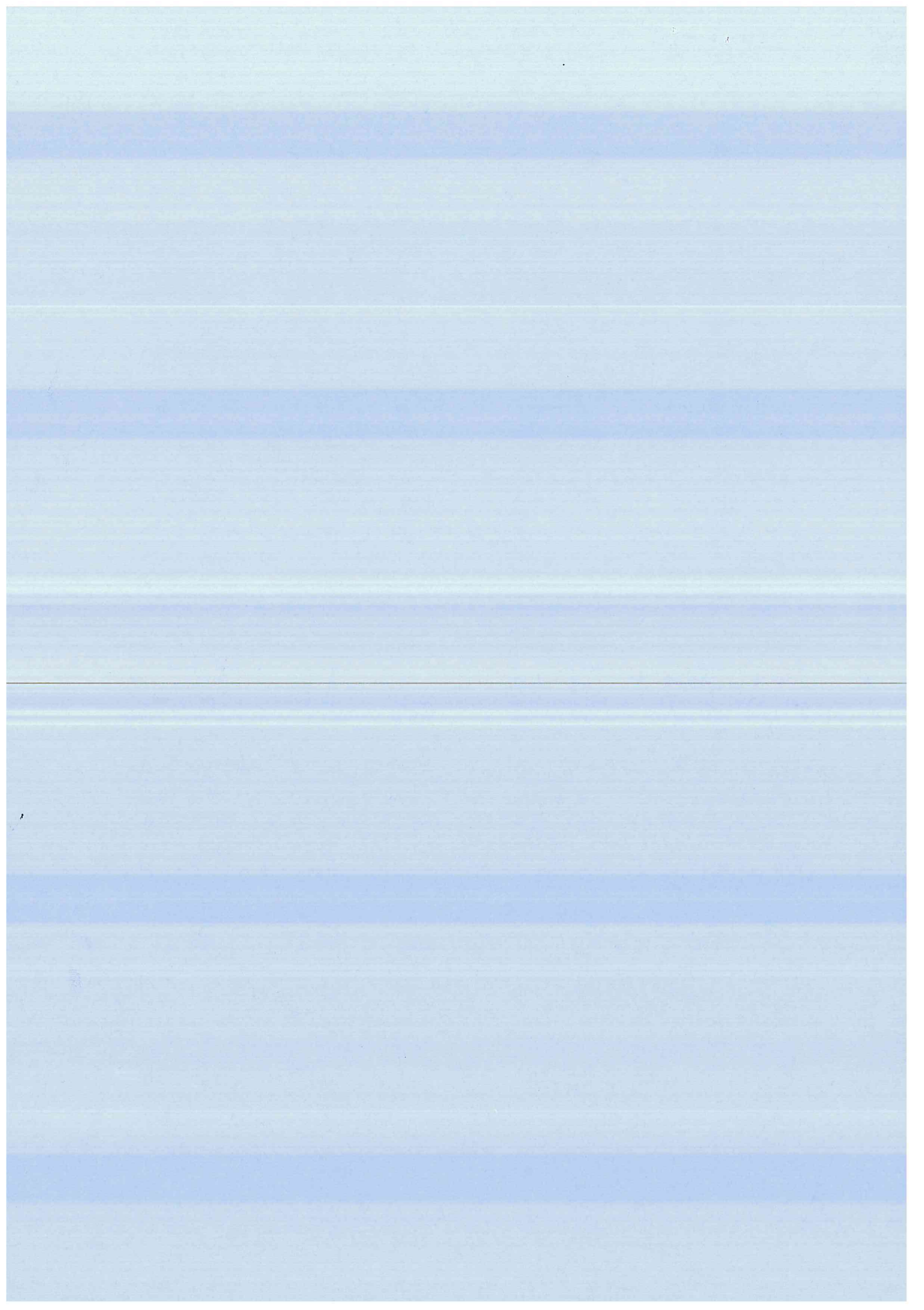
NOTICE OF MOTION

Subject: Adoption of Committee Report

Hon. Speaker, I beg to give notice of the following motion:-

- THAT, this Assembly adopts THE REPORT OF THE SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICES ON SITE INSPECTION VISITS TO VARIOUS STADIA, REHABILITATION CENTRES, PLAY GROUNDS AND FIRE STATIONS WITHIN THE COUNTY, laid on the Table of the Assembly today, Tuesday, 13th October, 2026.

(Chairperson, Sectoral Committee on Culture and Community Services)



COUNTY GOVERNMENT OF NAIROBI CITY



NAIROBI CITY COUNTY ASSEMBLY

THIRD ASSEMBLY – FIFTH SESSION

REPORT OF THE SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICES
ON SITE INSPECTION VISITS TO VARIOUS STADIA, REHABILITATION CENTRES, PLAY
GROUNDS AND FIRE STATIONS WITHIN THE COUNTY.

Clerk's Chambers
Nairobi City County Assembly
City Hall Buildings
Nairobi

SEPTEMBER 2026

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1.0. PREFACE

1.1. Establishment and Mandate

Hon. Speaker,

The Sectoral Committee on Culture and Community Services is established under the provisions of Standing Order 209 and is mandated amongst others, “*to investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned department*”. The Committee is also mandated to deal with matters related to cultural activities and facilities, libraries, and recreation facilities, public entertainment and public amenities, Sports activities and facilities.

1.2. Committee Membership

The Sectoral Committee on Culture and Community Services comprises the following Members:

1. Hon. Clarence Munga, MCA - Chairperson
2. Hon. Samson Jera, MCA – Vice Chairperson
3. Hon. Hannah Wanjiru, MCA
4. Hon. Antony Maragu, MCA
5. Hon. Alvin Palapala, MCA
6. Hon. Jane Musangi, MCA
7. Hon. Redson Onyango, MCA
8. Hon. Joyce Lugonzo, MCA
9. Hon. Anthony Kimemia, MCA
10. Hon. Jared Akama, MCA
11. Hon. Moses Kitema, MCA
12. Hon. Cyrus Mugo, MCA
13. Hon. Mwaura Samora, MCA
14. Hon. Virginia Kangethe, MCA
15. Hon. Joy Muthoni, MCA
16. Hon. Jane Waruguru, MCA
17. Hon. Aaron Kangara, MCA
18. Hon. Sam Kago, MCA
19. Hon. Peter Wahinya, MCA
20. Hon. Rachel Maina, MCA
21. Hon. Davidson DNG Ngibuini, MCA
22. Hon. Eric Kiogora, MCA
23. Hon. Wanjiru Kariuki, MCA

1.3. Committee Secretariat

The Committee Secretariat comprised of the following members of staff; -

1. Ms. Judith Aron – First Clerk Assistant
2. Mr. Martin Mugendi – Legal Counsel
3. Mr. Maurice Diya – Hansard Officer

1.4. Background and Objectives of the site inspections

Mr. Speaker Sir, Pursuant to the provisions of Article 185(3) of the Constitution of Kenya, 2010, which empowers County Assemblies to exercise oversight over the County Executive Committee and any other County Executive organs, and Section 14 of the County Governments Act, 2012, read together with the Assembly Standing Orders governing Committee operations and fact-finding inquiries, the Committee at its sitting held on Monday, 15th June 2026, deliberated extensively on the progress of various County public infrastructure projects within sectors under oversight ambit of the Committee. Arising from these deliberations, the Committee resolved to conduct site inspection visits to the County facilities specifically Stadia, Rehabilitation Centres, Play Grounds and Fire Stations to assess project implementation, infrastructure status, service delivery, and compliance with relevant policies.

Mr. Speaker, Sir, in discharging this oversight mandate, the Committee conducted a series of hands-on, rigorous fact-finding site inspection visits to various County installations, including fire stations, rehabilitation centres, social halls, and sports stadiums.

1.5 Acknowledgement.

Hon. Speaker,

I wish to acknowledge with gratitude the Offices of the Speaker and the Clerk of the County Assembly for the support extended to the Committee in execution of its mandate.

Hon. Speaker, I also thank the Secretariat for their input and valuable contribution during compilation of this report.

Hon. Speaker, finally, I would like to appreciate the Members of the Committee on Culture and Community Services for their commitment and valuable contributions towards ensuring the Committee implements its mandate

Hon. Speaker, it is therefore my pleasant duty and privilege, on behalf of the Members of the Sectoral Committee on Culture and Community Services to present the report on the site inspection visits within various County facilities under the purview of the Committee.

Signed:  Date 13th October 2026

HON. CLARENCE MUNGA, MCA – CHAIRPERSON, SECTORAL COMMITTEE ON
CULTURE & COMMUNITY SERVICES

2.0 TERMS OF REFERENCE AND METHODOLOGY

2.1 Objectives of the Oversight Exercise

The site inspection exercises carried out by the Committee were guided by strict thematic objectives across the assigned sectors. For the Fire Stations and Emergency Infrastructure sub-sector, the focus was to inspect the physical, structural, and operational status of all active and proposed installations, audit the mechanical condition of the emergency response fleet, evaluate the working conditions of personnel, and assess adherence to the Occupational Safety and Health Act (OSHA) alongside service delivery output metrics for the Financial Year 2025/2026.

For the Rehabilitation Centres, Sports Stadiums, Playgrounds, and Social Halls, the primary objectives were to inspect construction progress, audit financial expenditures, track outstanding payment certificates, evaluate institutional resource adequacy, and assess overall compliance with public health and safety legislation.

2.2 Methodology Employed

During the field visits, the Committee adopted a multi-pronged investigative approach. Members engaged in direct physical tours and structural walkthroughs of the installations to note structural gaps firsthand. The Committee further conducted intensive, interactive on-site interrogative sessions with station officers, center managers, project engineers, and sub-sector technical leads. Additionally, the Committee engaged local community youth groups to gather vital grassroots feedback regarding facility utilization and access.

3.0. DETAILED SITE INSPECTION FINDINGS

3.1. DAY ONE: THURSDAY, 4TH JUNE, 2026 – STADIA AND PLAYGROUNDS

3.1.1 Progress and Stalled Status of County Stadiums

The Committee evaluated the status of major stadium projects, noting varying degrees of completion and fiscal absorption across the County. At the Joe Kadenge Stadium (City Stadium) in Kaloleni, Phase I of the landmark sports upgrade is currently 95% complete, with cumulative expenditures reaching Kshs. 83,197,815.80 and a completion timeline tracking through July 2026; however, the facility remains closed to public utilization while outstanding Phase 2 civil works, including spectator terraces and the main office block, are awaited.

The construction of Kihumbuini Stadium in Kangemi is actively moving forward at 75% completion, having absorbed Kshs. 171,747,874.22 to date, with a targeted completion date set for December 2026.

Similarly, Phase I of the Woodley Stadium project in Kibra stands at 75% completion, with an expenditure of Kshs. 113,796,796.81 and delivery expected by December 2026. Both Kihumbuini and Woodley facilities remain non-functional and closed due to active construction, with outstanding works focusing on terrace finishes, turf installation, player changing rooms, and centre stands.

In contrast to these ongoing developments, the Dandora Stadium represents a fully completed asset. Total budget expenditure utilized stands at Kshs. 276,000,000, and the facility was formally completed on 18th March, 2024. Phase 1 is 100% complete and active for public use, featuring functional turf, a robust drainage system, and steel spectator terraces; yet, it requires critical infrastructural additions, including an onsite borehole, high-mast flood lighting, and upgraded electricity systems.

Conversely, the Mwiki Stadium project has stalled; although Phase 1 is complete with an expenditure of Kshs. 45,237,340.19, the Phase 2 contract expired before the vendor took possession of the site, leaving the project frozen and in need of turf installation and terrace construction, though local youth continue to utilize the raw open grounds informally.

3.1.2 Non-Commenced Sports Grounds

A significant number of grassroots recreational fields have failed to commence due to a complete lack of County budgetary allocation. Huruma Playgrounds, Pand Pieri Stadium in Githurai, and the Mukuru Kwa Reuben Sports Grounds all register a 0% progress status with zero funds spent. These sports grounds remain in poor condition and require extensive engineering interventions, including surface grading, leveling, compacting, drainage systems, turf laying, and secure chain-link boundary fencing, despite experiencing active and unmanaged community use.

3.2 DAY TWO: FRIDAY, 5TH JUNE, 2026 – SOCIAL HALLS

3.2.1 Status of County Social Halls

A crisis of zero budgetary allocation and total dilapidation affects the County's social halls:

- **Mathare North Social Hall:** Formally awarded, but works have not started, with expenditure sitting at zero and completion expected by December 2026. The hall requires an intensive structural overhaul, including perimeter wall construction, roof repairs, washroom refurbishment, and the removal of a hazardous asbestos roof.
- **Kaloleni Social Hall:** Has not started and shows an expenditure of zero, featuring a completely dilapidated structure and an actively leaking roof that threatens the building's stability. Major rehabilitation works are urgently required here to replace

ceiling boards, install burglar-proof doors, overhaul electrical and plumbing systems, repave cabro, and restore the roof.

- **Ngong Road Social Hall:** Received no budgetary allocation, resulting in a 0% implementation status; the facility is in a dilapidated state and requires a major intervention to overhaul its ceilings, electrical wiring, plumbing, and washrooms.
- **Undugu Highrise Social Halls:** Rehabilitation has stalled at 0% progress.

3.3 DAY THREE: MONDAY, 8TH JUNE, 2026 – FIRE STATIONS & EMERGENCY SERVICES

3.3.1 Infrastructure Development and Project Status

The Committee's physical inspection revealed severe structural gaps, stalled capital works, and absolute non-commencement of vital emergency installations across the County. At the Gikomba Fire Station, which currently stands at 80% completion, the Committee noted severe project management failures and poor execution. The appointed contractor has remarkably failed to formally hand over the facility to the County. While boreholes have successfully been sunk on-site, the required cabro paving has not yet been installed.

Crucially, the physical structure is already showing severe structural flaws, with visible cracks in the walls pointing directly to sub-standard workmanship. Furthermore, during the inspection, local residents and market traders petitioned the Committee to intervene and create more space within the facility's compound to accommodate affected traders. There is a critical need for the National Government to actively liaise with the County Government to optimize land allocation and ensure more space is made available for traders without obstructing emergency vehicle routes.

Beyond Gikomba, the proposed capital renovations at Ruaraka Fire Station, Tom Mboya Fire Station, and Gigiri Fire Station have completely stalled and remain unexecuted. This includes vital security infrastructure, specifically the construction of a perimeter walls at Ruaraka Fire Station, which remains stalled. Compounding this, the construction of the Kangemi Fire Station, a critical emergency installation targeting the Westlands region, has not yet commenced, leaving a massive geographical gap in the county's emergency response coverage.

3.3.2 Station-Specific Infrastructure Status

The Committee noted with deep concern that systemic structural decay characterizes the County's emergency facilities. All existing primary fire stations, including Tom Mboya Headquarters (HQs), Gigiri, Ruaraka, Kangundo Road, Enterprise Road, and Waithaka Fire Stations, are in a dilapidated state and require comprehensive, urgent renovation. A physical audit of the Kangundo Road Fire Station revealed advanced structural vulnerabilities, including extensive, deep cracks throughout the walls that compromise its

physical stability, as well as severe, unaddressed roof leakages that compromise the general state of the building workspace and equipment during downpours.

3.3.3 Fleet Logistics, Water Assets, and Mechanical Integrity

The mechanical backbone of Nairobi's emergency response infrastructure is facing near-total paralysis, presenting a catastrophic risk to public safety. Out of the entire County asset inventory, only four fire engines were operational at the time of the inquiry, and even these active units are not in optimum mechanical condition. Conversely, an astonishing 50 fire engines are grounded across the county due to mechanical failures and a total lack of maintenance.

The Committee established that the single fire engine at the Kangundo Road Fire Station, which was a donation from Japan, is technically not engineered to hold or transport water. To utilize it during a fire breakout, the station requires an entirely separate, auxiliary vehicle to ferry water to the scene, rendering the donated engine effectively inert without additional external support. Furthermore, there is a total collapse of water hydrant infrastructure; currently, not a single water hydrant is functional within Nairobi City County due to a total deficit in system pressure. Compounding this, all county-managed boreholes attached to these fire installations are broken down, leaving response vehicles without local water-replenishment points. On a positive note, the Committee verified that fleet fueling operations run efficiently, with personnel encountering no budget bottlenecks and being authorized to fuel seamlessly from commercial petrol stations.

3.3.4 Personnel Welfare, Communication, and Equipment Scarcity

First responders across Nairobi operate under archaic and high-risk conditions that directly undermine their efficiency and personal safety. Stations completely lack official station phones. At the Kangundo Road Fire Station, this absence creates an absolute communication barrier, preventing seamless coordination during crises. Station officers across the County lack standard airtime allocations and are forced to use personal funds to manage emergency call-outs.

Additionally, the station control rooms are severely outdated and lack basic office computer hardware and Wi-Fi connectivity. This technological deficit makes it impossible for personnel to check real-time occurrences, track traffic flow, or optimize dispatch routes, underscoring an urgent need to comprehensively upgrade central and station-level control rooms. The sub-sector also faces a dangerous safety crisis where the vast majority of the firefighting staff do not have Personal Protective Equipment (PPEs). Consequently, frontline personnel are forced to share PPEs, which is highly unhygienic and exposes them to extreme, life-threatening occupational hazards during active fire operations.

3.3.5 Emergency Service Delivery Metrics (FY 2025/2026)

Despite these severe structural and resource constraints, the Committee commends the extreme dedication of the emergency personnel who managed to record significant operational outputs during the 2025/2026 financial year. The sub-sector successfully responded to 791 emergency incident calls, conducted 58 tactical drills to maintain firefighter readiness, executed 17 comprehensive fire investigations to determine fire cause and origin, and subjected 22,254 commercial and residential premises to fire prevention inspections. Notably, the average response turnout time within the stations stands at an impressive 3 minutes upon receipt of an alert. However, severe traffic congestion across the county's major transport arteries remains the primary challenge to actual arrival timelines on the ground.

3.3.6 Statutory Compliance Violations

The Committee notes with grave concern that the fire services sub-sector is not fully compliant with the Occupational Safety and Health Act (OSHA). The presence of expanding wall cracks, unmitigated roof leakages, non-existent or shared PPEs, and broken-down control rooms explicitly violates statutory workplace safety standards, exposing the County Government to severe industrial liability and putting the lives of first responders at risk.

3.4 DAY FOUR: TUESDAY, 9TH JUNE, 2026 – STATE OF REHABILITATION CENTRES

Pursuant to the Fourth Schedule of the Constitution of Kenya, 2010, County governments are mandated with County health services, childcare facilities, and Social welfare programmes.

The Committee decided to visit the rehabilitation centres to inspect their physical infrastructure, evaluate institutional resource adequacy, assess service delivery, and monitor compliance with public safety standards.

3.4.1 Makadara Boys Rehabilitation Centre (Maringo Ward, Makadara Sub-County)

The Committee notes that this institution is Located in Maringo Ward, Makadara Sub-County, the Makadara Boys Rehabilitation Centre serves as a county-wide residential facility rescuing and supporting vulnerable children and boys from various informal settlements across Nairobi. The ongoing rehabilitation program actively accommodates 103 children by providing a structured environment focused on academic integration, with 80 boys enrolled in primary schools, 20 in secondary schools, and 3 pursuing higher learning at the university level. To support the residents, the centre provides comprehensive residential care, formal educational placement across multiple academic tiers, and home-tracing and family reintegration exercises.

3.4.2 Joseph Kang'ethe Boys Rehabilitation Centre (Kibra Sub-County)

This institution carries a designed capacity of 50 boys but currently hosts only 19 residents. The Committee found out that the centre is heavily constrained by an inadequate supply of operational furniture, consistent water supply disruptions, and an urgent requirement for general structural repairs across the facility.

3.4.3 Shauri Moyo Boys Rehabilitation Centre (Pumwani Ward, Kamukunji Sub-County)

Situated within Kamukunji Sub-County, this facility maintains a designed capacity of 55 boys, with 27 active residents currently hosted. Administrative updates point to critical constraints including severe physical space limitations, furniture deficits, an absolute lack of operational imprest, insufficient training resources, and a compromised boundary fence requiring immediate repair.

3.4.4 Kayole Girls Rehabilitation Centre (Embakasi Sub-County)

This facility operates with an active enrollment of 29 girls out of a maximum capacity of 50. The primary institutional impediments reported include a lack of operational imprest, a deficit in home tracing and family reintegration funding, and inadequate educational materials. From an infrastructure perspective, the presence of hazardous asbestos roofing requires urgent removal, and the institutional security layout is compromised by an incomplete perimeter fence.

3.5 DAY FIVE: WEDNESDAY, 10TH JUNE, 2026 – HOMES FOR OLDER PERSONS & STREET CHILDREN CENTRES

Pursuant to the Fourth Schedule of the Constitution of Kenya, 2010, County governments are mandated with county health services, childcare facilities, and social welfare programmes.

The Committee decided to visit the homes for older persons and street children centres to inspect their physical infrastructure, evaluate institutional resource adequacy, assess service delivery, and monitor compliance with public safety standards.

3.5.1 Mji wa Huruma - Home for Older Persons (Karura Ward, Westlands Sub-County)

Located within Westlands Sub-County, this home supports 40 elderly residents - consisting of 26 men and 14 women - against a total capacity of 50. The home faces significant environmental and logistical vulnerabilities, notably a hazardous asbestos roof that demands immediate replacement, an incomplete perimeter fence, a complete lack of operational imprest, and the absence of a dedicated utility van for emergency transport and logistical operations.

3.5.2 Ruai Street Children Rehabilitation Centre (Ruai Ward, Kasarani Sub-County)

This key infrastructural project has stalled at a 55% completion status following the formal termination of the initial development contract. Revised Bills of Quantities (BQs) have been drafted by the sub-sector to guide the completion of the facility, with the necessary

funding totaling Kshs. 100,613,900. The sector strongly recommends a priority allocation of funds to finalize the main structure and construct a secure perimeter fence.

3.6 DAY SIX: THURSDAY, 11TH JUNE, 2026 – ADDICTION AND OUTPATIENT REHABILITATION CENTRES

Pursuant to the **Fourth Schedule of the Constitution of Kenya, 2010**, County governments are mandated with County health services, childcare facilities, and Social welfare programmes.

The Committee decided to visit the rehabilitation centres to inspect their physical infrastructure, evaluate institutional resource adequacy, assess service delivery, and monitor compliance with public safety standards.

3.6.1 Mutuini Rehabilitation Centre

The Committee observed that from a project lifecycle perspective, the physical execution of works at the Mutuini Rehabilitation Centre was tracked as nearing final completion, with an estimated delivery window of two weeks from the time of inspection. In evaluating the physical layout of the infrastructure, the Committee noted with profound dissatisfaction that the facility was sub-optimally constructed using temporary shipping container structures. It is the considered view of the Committee that this essential public institution ought to have been established as a permanent, proper brick-and-mortar development, commensurate with the standard demonstrated at the Sinai Rehabilitation Centre.

Furthermore, a critical structural deficiency was identified during the walkthrough inspection, wherein the individual spaces and rooms carved out within the container structure were found to be excessively small, restrictive, and entirely unsuited for the clinical, counseling, and operational purposes of a standard rehabilitation center. Beyond these infrastructural impediments, the facility is heavily constrained by an acute shortage of technical personnel, forcing management into makeshift liaison frameworks with the Department of Public Health for temporary staff deployment. This personnel crisis is compounded by a total lack of institutional furniture, leaving the entire complex completely unfurnished and unready to receive admissions.

3.6.2 Sinai Rehabilitation Centre

The Committee reports that this institution stands as a properly built, fully operational Outpatient Rehabilitation Centre that has been actively rendering primary community health and addiction mitigation services since its formal opening on the 31st day of August, 2023. The institution boasts a multi-disciplinary technical team comprising a pharmacist, clinical officers, specialized therapists, a laboratory technician, and a nursing officer.

The clinical infrastructure at Sinai is structurally segregated into vital support units, including a dedicated Immunization Unit that caters to the welfare of maternal patients who arrive for addiction treatment accompanied by small children requiring standard immunization services. The Therapy and Counseling Room serves as the primary hub for psychological assessments, addiction counseling, and psychiatric interventions. To ensure evidence-based

diagnosis, the center runs a Phlebotomy and Laboratory Room where clinicians execute diagnostic screenings and sample tests to determine the precise chemical substances abused by patients, which guides accurate prescription interventions, although plans are underway to scale up this capability to include advanced hair analysis testing. Additionally, a Tuberculosis (TB) Desk is active on the site to manage and screen for co-infections within the vulnerable patient population.

The Committee observed that while essential pharmaceutical supplies, including specialized methadone treatment, are systematically procured through the National AIDS and STIs Control Programme (NASCOP), the National Government, and the County Liquor Licensing Board, the storage of these critical supplies is heavily compromised. Due to a lack of secure storage within the main block, basic medical supplies and drugs are currently kept in an external iron container. On a more progressive note, the social work department at Sinai remains a core operational pillar, utilizing a robust post-discharge follow-up mechanism to track recovering patients, and has proactively put forward a progressive proposal for the construction of a temporary on-site transit shelter to house patients facing immediate homelessness upon discharge.

Despite these commendable clinical layouts, Sinai Rehabilitation Centre is beset by complex administrative, operational, and financial challenges. Being strictly an outpatient facility, the management faces immense operational distress when handling acute psychiatric or severe mental health cases, leaving them with no choice but to refer these patients to the overstretched Mathari National Teaching and Referral Hospital for long-term inpatient care, a process severely hampered by the absence of localized transit transport assets.

Financially, the center relies heavily on Direct Facility Financing (DFF) through DANIDA resources, having received a total allocation of Kenya Shillings Four Hundred Thousand (Kshs. 400,000), out of which Kenya Shillings Two Hundred and Seventy Thousand (Kshs. 270,000) was successfully utilized for drugs and lab reagents. However, a severe systemic friction exists regarding the Social Health Authority (SHA) framework, where the facility experiences protracted delays in financial reimbursements because specialized addiction-management drugs are frequently excluded or unrecognized within the standard county essential medicines repository.

The physical environment of the center is well-maintained but suffers from major structural vulnerabilities, notably low-quality, non-secure facility doors that lack proper locking mechanisms, thereby exposing sensitive clinical diagnostics and costly medical supplies to theft. Furthermore, the facility operates without a secure, gazetted medical waste-holding yard, presenting a public health hazard.

The frontline clinical staff, who manage highly volatile addiction cases and log substantial hours over weekends, do not receive any risk allowances or overtime compensation. This staff welfare crisis is aggravated by a leadership vacuum, as the center lacks a substantive Director or liaison officer to mediate promotions and administrative approvals with the County Liquor Licensing Board. Finally, data integrity at Sinai is in a state of neglect

following the administrative transfer of the sole Health Records Officer to the Jericho Health Centre without a replacement, leaving patient files unmanaged. Security enforcement has similarly collapsed because the county inspectorate officers assigned by the Liquor Board consistently fail to report for duty, forcing staff to contend with security threats from rogue or hostile patients without the protective presence of enforcement personnel or the county's "Green Army".

4.0 COMMITTEE OBSERVATIONS

Mr. Speaker, Sir, the evidentiary physical inspections by the Committee highlight five critical systemic, structural, and administrative challenges that continue to impede project implementation, timeline compliance, and service delivery across Nairobi City County:

1. **Inadequate Budgetary Allocations:** Chronic underfunding consistently disrupts the rollout of critical community projects, sabotaging original facility architectural designs and plans, and forcing projects to stall mid-cycle;
2. **Protracted Delays in Certificate Payments:** Delays in settling certified works payments disrupt implementation timelines, forcing contractors to suspend active civil works and abandon sites;
3. **Technical Staff Deficits at Planning Desks:** A severe lack of specialized technical personnel within County planning desks results in structural delays, specifically lagging the preparation of Bills of Quantities (BQs) and weakening direct oversight of field projects;
4. **Grassroots Personnel Shortages:** An acute shortage of specialized Sports and Recreation Officers directly undermines field monitoring, safety controls, and organized community recreation administration;
5. **Policy and Regulatory Deficiencies:** There is an absolute lack of a standardized Facility Management Policy. Implementing localized grassroots operational regulations is urgently required to minimize recurring utilization conflicts between facility management teams and community groups.

5.0 COMMITTEE RECOMMENDATIONS

Following the comprehensive findings obtained during the physical inspections across the sub-sectors, the Committee tables the following structural and punitive recommendations for immediate administrative execution:

5.1 Sub-Sector: Fire and Disaster Management Mitigation

Laws Contravened: Section 16, 47, and 96 of the Occupational Safety and Health Act (OSHA), 2007 (Failure to maintain a safe working environment, structural safety violations, and failure to provide adequate Personal Protective Equipment).

1) The County Executive Committee Member (CECM) for Boroughs, Administration and Personnel is directed to allocate emergency ring-fenced funds in the next FY Budget for the comprehensive structural stabilization and repair of the deep cracks and roof leakages at Tom Mboya HQs and Kangundo Road Fire Station to avert industrial liability and within **thirty (60) days** of the adoption of this report; to report to the Assembly steps the Sector is taking to prepare BQs for the intended works.

2) The Chief Officer for Disaster Management and Coordination is directed to:-

- i) procure and fully streamline the distribution of individual standard Personal Protective Equipment (PPEs) to all active frontline firefighting staff permanently halting the illegal and unhygienic sharing of gear and report compliance to the Assembly within **sixty (60) days**; and
- ii) Establish an immediate administrative framework to supply central and station-level control rooms with upgraded office computer hardware, stable Wi-Fi connectivity, and dedicated station phones with official monthly airtime allocations within **Sixty (60) days** to eliminate operational communication barriers.

5.2 Sub-Sector: Rehabilitation Centres and Social Services

Laws Contravened: Section 115 and 118 of the Public Health Act (Cap 242) (Maintaining premises with hazardous materials – asbestos – and structural nuisances); Sections 8, 11, and 15 of the Conflict of Interest Act, 2025 (Conflict of interest, improper enrichment, abuse of office, and sub-optimal project execution)

4) The County Executive Committee Member (CECM) for Culture, Heritage, Sports, and Social Services, in coordination with the CECM for Public Works, is directed to issue a mandatory administrative recall notice to the project architect and contractor of the Mutuini Rehabilitation Centre within **seven (7) days** to return to the site and execute structural alterations expanding the restrictive container spaces. Furthermore, the CECM must enforce an absolute policy shift prohibiting the use of shipping containers for future medical or social facilities.

5) The Chief Officer for Social Services is directed to urgently fast-track the removal and safe disposal of all hazardous asbestos roofing layouts at the Kayole Girls Rehabilitation Centre and Mji wa Huruma Home for Older Persons, replacing them with standard modern roofing alternatives to mitigate severe health risks to vulnerable residents and to report to the Assembly within 60 days the status and steps the sector has taken to prepare BQs;

6) The Chief Officer for Social Services is directed to immediately re-order and disburse the outstanding operational imprests to the Center Managers of Makadara, Joseph Kang'ethe, Shauri Moyo, Kayole Girls, and Mji wa Huruma installations within **Sixty (60) days** to alleviate acute furniture shortages and fund critical home-tracing and family reintegration exercises.

5.3 Sub-Sector: Sports, Recreation, and Facility Management

Laws Contravened: Section 68 and 139 of the Public Procurement and Asset Disposal Act, 2015 (Project stalling, poor contract management, and failure to manage contract expiry/extensions); Section 149 of the Public Finance Management (PFM) Act, 2012 (Value for money and stalling of capital assets).

7) The County Executive Committee Member (CECM) Responsible for Youth, Sports, and Talent Development is directed to comprehensively review the expired Phase 2 contract for the Mwiki Stadium project within **fourteen (14) days** to legally clear the project freeze and re-advertise or re-award the works for urgent turf installation and terrace completion.

8) The Chief Officer for Sports and Recreation is directed to establish a clear, standardized County Facility Management Policy within **sixty (60) days** to govern grassroots recreational installations (including the completed Dandora Stadium and Joe Kadenge Stadium), thereby permanently eliminating friction and utilization conflicts between local youth and management teams.

9) The Chief Officer for Sports and Recreation, in conjunction with the County Secretary, Head of Public Service and the County Public Service Board, is directed to fast-track the recruitment and deployment of specialized grassroots Sports and Recreation Officers to all active sub-county playing fields and social halls to restore institutional monitoring, public safety controls, and organized community administration and report within **Sixty (60) days**

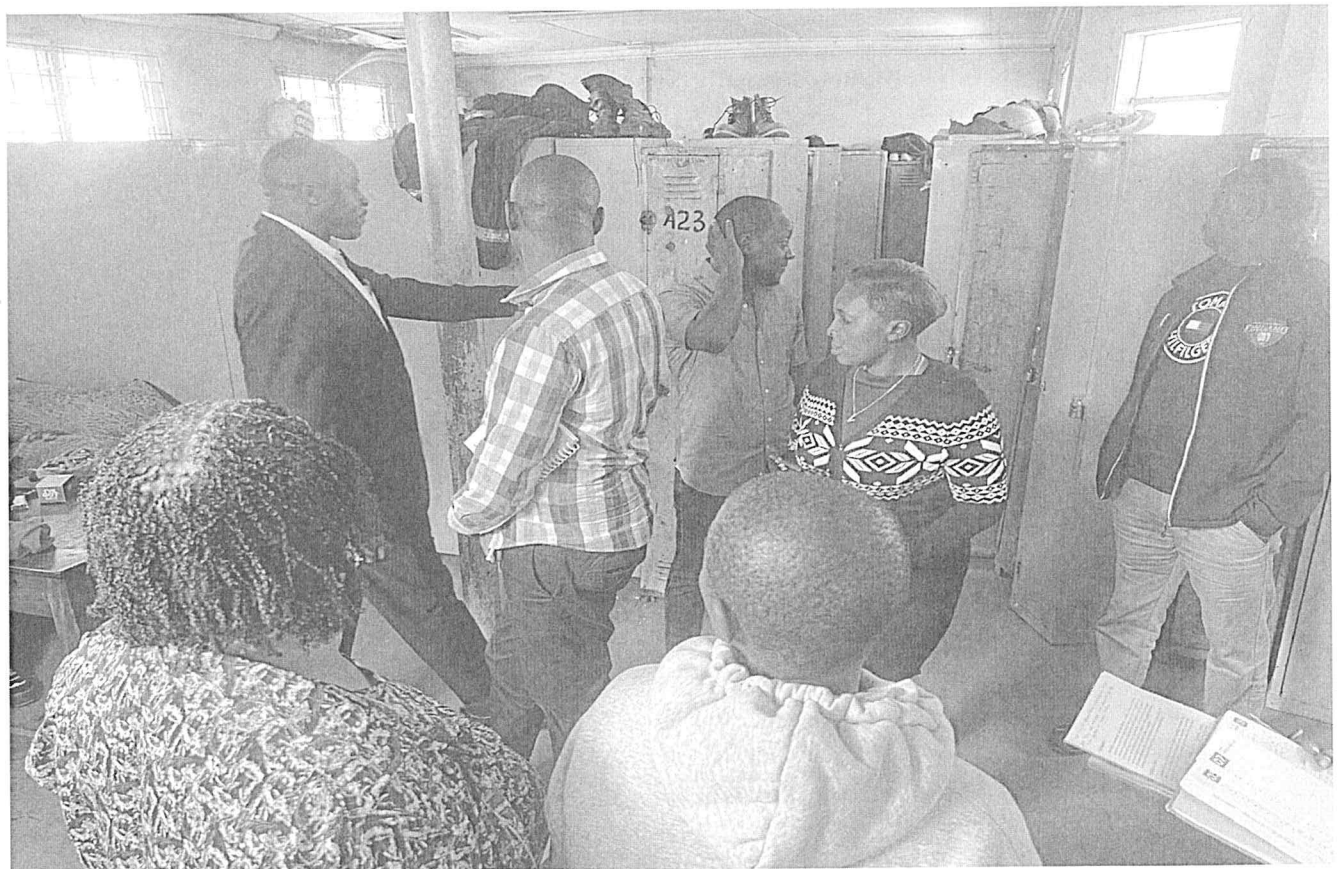
ANNEXURES: PICTURES TAKEN DURING THE SITE INSPECTION VISITS

⬇ TOM MBOYA HEADQUARTERS (HQs) FIRE STATION



a) Hon. Members being taken through the Tom Mboya Headquarters (HQs) Fire station

⌞ STORAGE PLACES FOR THE STAFF AT TOM MBOYA HEADQUARTERS FIRE STATION



Hon. Members being taken through the rooms where the officers keep their personal items at Tom Mboya Headquarters (HQs) Fire station

↓ GIKOMBA FIRE STATION

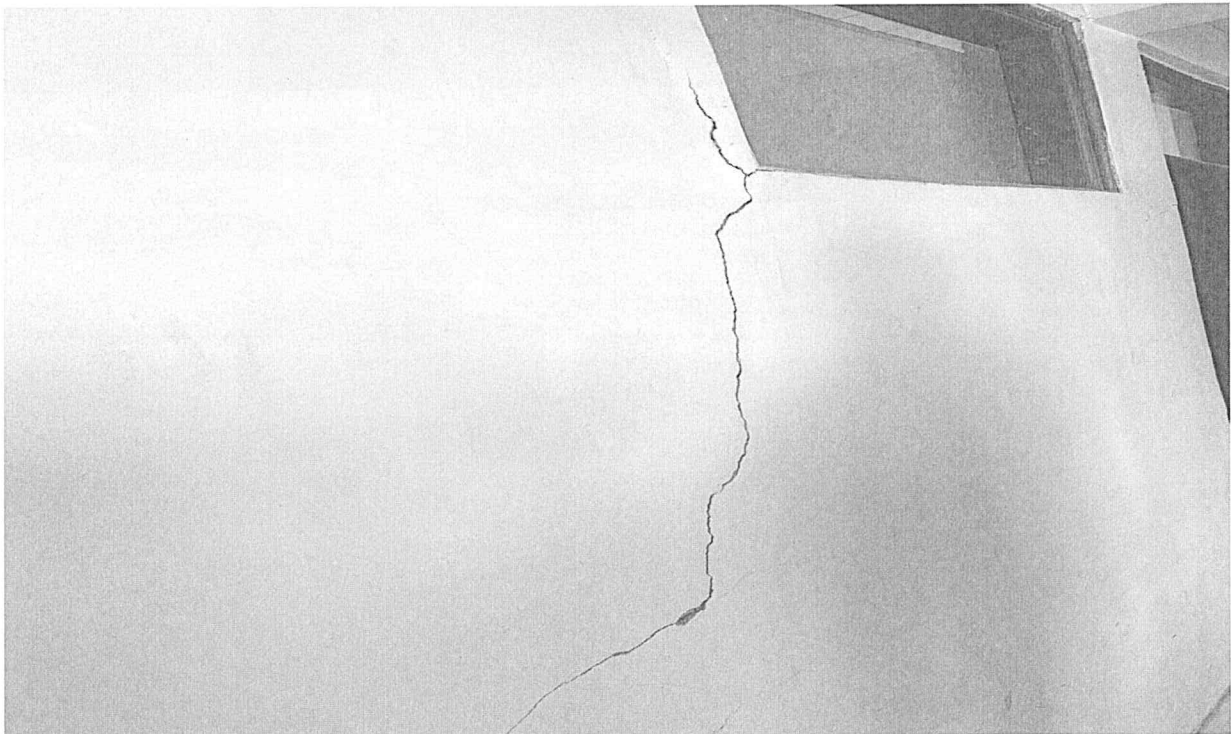


First Picture: Hon. Members Assessing the Station



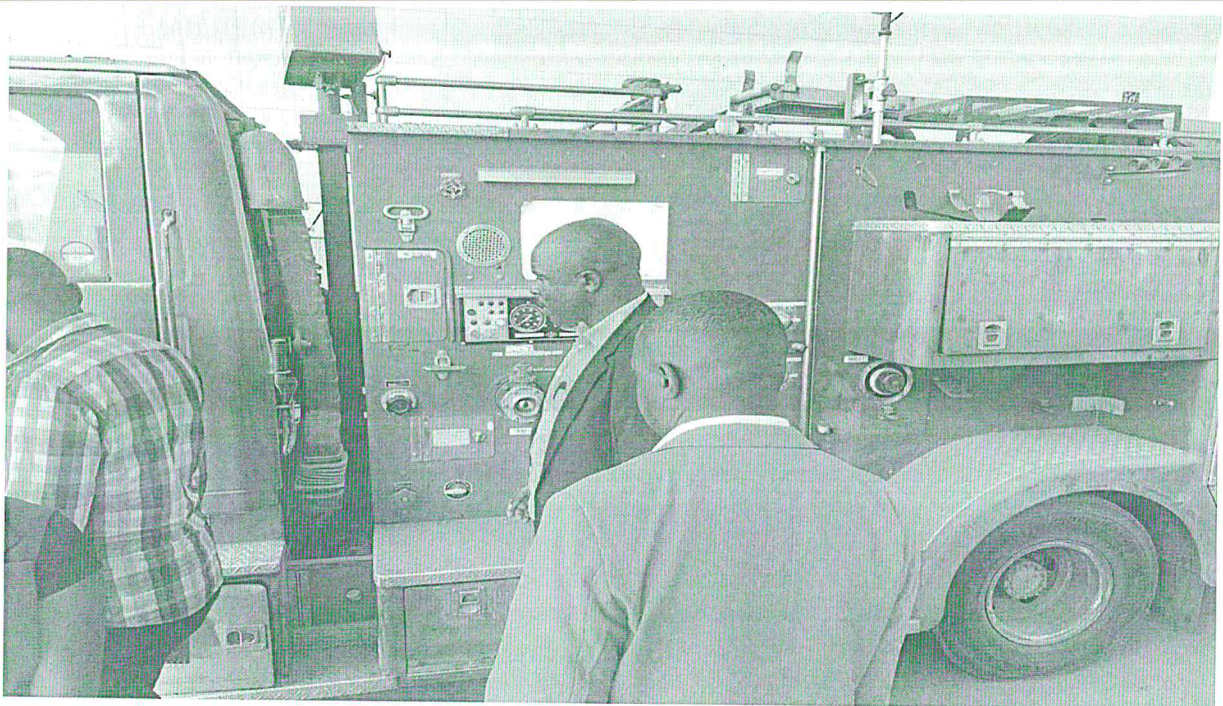
Second Picture. Mr. Guyo, an enforcement officer informing members with regards to status of implementation of Gikomba fire station

± EMBAKASI FIRE STATION



Leaking Roof and Cracked Walls At Embakasi Fire Station

⌞ EMBAKASI FIRE STATION



⌞ SINAI REHABILITATION CENTRE



⌞ MUTUINI REHABILITATION CENTRE





Small containerized spaces at Mutuini Rehabilitation centre

MINUTES OF THE 36TH SITTING OF THE NAIROBI CITY COUNTY ASSEMBLY SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICES HELD ON 28TH SEPTEMBER 2026 IN COMMITTEE ROOM 11 AT 11:00A.M.

MEMBERS PRESENT

1. Hon. Clarence Munga, MCA - Chairperson
2. Hon. Samson Jera, MCA – V. Chairperson
3. Hon. Peter Wahinya, MCA
4. Hon. Moses Kitema, MCA
5. Hon. Sam Kago, MCA
6. Hon. Jane Musangi, MCA
7. Hon. Wanjiru Kariuki, MCA
8. Hon. Davidson Ngibuini, MCA
9. Hon. Rachel Maina, MCA
10. Hon. Eric Kiogora, MCA
11. Hon. Cyrus Mugo, MCA
12. Hon. Hannah Wanjiru, MCA
13. Hon. Virginia Kangethe, MCA
14. Hon. Jared Akama, MCA
15. Hon. Anthony Kimemia, MCA
16. Hon. Jane Waruguru, MCA
17. Hon. Joyce Lugonzo, MCA
18. Hon. Paul Kados, MCA

MEMBERS PRESENT

1. Hon. Aaron Kangara, MCA
2. Hon. Antony Maragu, MCA
3. Hon. Mwaura Samora, MCA
4. Hon. Joy Muthoni, MCA
5. Hon. Redson Onyango, MCA

SECRETARIAT

1. Ms. Judith Aron - First Clerk Assistant
2. Mr. Martin Mugendi – Legal Counsel
3. Mr. Maurice Diya – Hansard

MIN.161/SC - CCS/SEPTEMBER/2026: PRELIMINARIES

The Committee Chairperson called the meeting to order at 11:00 A.M. He prayed and welcomed Members present to the meeting

The agenda for the day was as follows;

1. *Preliminaries (prayers & adoption of the Agenda).*
2. *Consideration and adoption of the Sectoral Committee on Culture and Community Services on site inspection visits to various Stadia, Rehabilitation Centres, playgrounds and fire stations within the County.*
3. *Adjustment of Committee schedule, and*
4. *Any other business and Adjournment*

The agenda of the day was adopted as proposed by Hon. Moses Kitema, MCA, seconded by Hon. Rachel Maina, MCA

MIN.162/SC-CCS/SEPTEMBER/2026 - PRELIMINARIES AND WELCOME REMARKS

The Chairperson called the meeting to order at 10:00 AM, followed by a word of prayer and welcome Hon. Members who attended the meeting.

MIN.163/SC-CCS/SEPTEMBER/2026: CONSIDERATION AND ADOPTION OF THE SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICES ON SITE INSPECTION VISITS TO VARIOUS STADIA, REHABILITATION CENTRES, PLAYGROUNDS AND FIRE STATIONS WITHIN THE COUNTY

The Chairperson guided the Members through the key observations and findings of the oversight exercise, highlighting:

- i) Fire and Disaster Management: The critical infrastructural state of fire stations, notably the deep structural cracks at Tom Mboya HQs and Kangundo Road Fire Station, the lack of operational water hydrants, and the severe shortage of Personal Protective Equipment (PPEs) for frontline staff;
- ii) Stadia and Recreational Facilities: The progress and completion statuses of various projects, including Joe Kadenge Stadium (95% complete), Kihumbuini and Woodley Stadia (75% complete), the fully operational Dandora Stadium, and stalled or non-commenced sites like Mwiki Stadium and Huruma Playgrounds;
- iii) Rehabilitation Centres and Social Services: The operational capacity and infrastructural challenges facing Makadara, Joseph Kang'ethe, Shauri Moyo, and Kayole Girls rehabilitation centres, alongside Mji wa Huruma Home for Older Persons and the temporary container structures at Mutuini Rehabilitation Centre;
- iv) Following detailed clause-by-clause scrutiny and extensive deliberations, the Committee unanimously resolved to adopt the report, incorporating major recommendations directed at the respective County Executive departments for immediate administrative and budgetary execution.

The Committee therefore adopted the report with the following recommendations as proposed by Hon Eric Kiogora, MCA and seconded by Hon. Jared Akama, MCA: -

Sub-Sector: Fire and Disaster Management Mitigation

Laws Contravened: Section 16, 47, and 96 of the Occupational Safety and Health Act (OSHA), 2007 (Failure to maintain a safe working environment, structural safety violations, and failure to provide adequate Personal Protective Equipment).

1) The County Executive Committee Member (CECM) for Boroughs, Administration and Personnel is directed to allocate emergency ring-fenced funds in the next FY Budget for the comprehensive structural stabilization and repair of the deep cracks and roof leakages at Tom Mboya HQs and Kangundo Road Fire Station to avert industrial liability and within thirty (60) days of the adoption of this report; to report to the Assembly steps the Sector is taking to prepare BQs for the intended works.

2) The Chief Officer for Disaster Management and Coordination is directed to:-

- i) procure and fully streamline the distribution of individual standard Personal Protective Equipment (PPEs) to all active frontline firefighting staff permanently halting the illegal and unhygienic sharing of gear and report compliance to the Assembly within sixty (60) days; and
- ii) Establish an immediate administrative framework to supply central and station-level control rooms with upgraded office computer hardware, stable Wi-Fi connectivity, and dedicated station phones with official monthly airtime allocations within Sixty (60) days to eliminate operational communication barriers.

Sub-Sector: Rehabilitation Centres and Social Services

Laws Contravened: Section 115 and 118 of the Public Health Act (Cap 242) (Maintaining premises with hazardous materials – asbestos – and structural nuisances); Sections 8, 11, and 15 of the Conflict of Interest Act, 2025 (Conflict of interest, improper enrichment, abuse of office, and sub-optimal project execution)

4) The County Executive Committee Member (CECM) for Culture, Heritage, Sports, and Social Services, in coordination with the CECM for Public Works, is directed to issue a mandatory administrative recall notice to the project architect and contractor of the Mutuini Rehabilitation Centre within seven (7) days to return to the site and execute structural alterations expanding the restrictive container spaces. Furthermore, the CECM must enforce an absolute policy shift prohibiting the use of shipping containers for future medical or social facilities.

5) The Chief Officer for Social Services is directed to urgently fast-track the removal and safe disposal of all hazardous asbestos roofing layouts at the Kayole Girls Rehabilitation Centre and Mji wa Huruma Home for Older Persons, replacing them with standard modern roofing alternatives to mitigate severe health risks to vulnerable residents and to report to the Assembly within 60 days the status and steps the sector has taken to prepare BQs;

6) The Chief Officer for Social Services is directed to immediately re-order and disburse the outstanding operational imprests to the Center Managers of Makadara, Joseph Kang'ethe, Shauri Moyo, Kayole Girls, and Mji wa Huruma installations within Sixty (60) days to alleviate acute furniture shortages and fund critical home-tracing and family reintegration exercises.

Sub-Sector: Sports, Recreation, and Facility Management

Laws Contravened: Section 68 and 139 of the Public Procurement and Asset Disposal Act, 2015 (Project stalling, poor contract management, and failure to manage contract expiry/extensions); Section 149 of the Public Finance Management (PFM) Act, 2012 (Value for money and stalling of capital assets).

7) The County Executive Committee Member (CECM) Responsible for Youth, Sports, and Talent Development is directed to comprehensively review the expired Phase 2 contract for the Mwiki Stadium project within fourteen (14) days to legally clear the project freeze

8) The Chief Officer for Sports and Recreation is directed to establish a clear, standardized County Facility Management Policy within sixty (60) days to govern grassroots recreational installations (including the completed Dandora Stadium and Joe Kadenge Stadium), thereby permanently eliminating friction and utilization conflicts between local youth and management teams.

9) The Chief Officer for Sports and Recreation, in conjunction with the County Secretary, Head of Public Service and the County Public Service Board, is directed to fast-track the recruitment and deployment of specialized grassroots Sports and Recreation Officers to all active sub-county playing fields and social halls to restore institutional monitoring, public safety controls, and organized community administration and report within Sixty (60) days

MIN.164/SC-CCS/SEPTEMBER/2026: ADJOURNMENT

There being no other business, the meeting was adjourned to a date that was to be communicated.


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Chairperson

.....13/10/2026.....

Date

NAIROBI CITY COUNTY ASSEMBLY
SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICES
THIRD ASSEMBLY - FIFTH SESSION
ATTENDANCE REGISTER

For meeting held on 28th September 2026 at 11:00 A.m

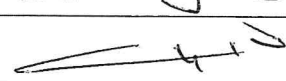
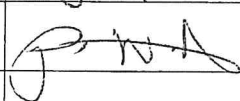
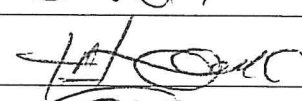
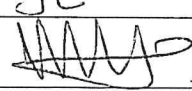
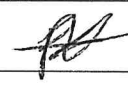
S/NO	NAME	SIGNATURE
1.	Clarence Munga	OK
2.	Samson Cheung Jer	S.O. JO
3.	PETER W. NJAU	PWA
4.	Moses M Kyoma	me
5.	Sam Kago Kanga	S.K.K
6.	Pane Mwangi	Pm. Pane
7.	Wesley Kariuki	W.K.
8.	DAVIDSON DING NDIRINI	D.N.
9.	Rachel Muriu	Rachel
10.	Cyrus Muriu	C.M.
11.	Hammer Muriu	Hammer
12.	VIRGINIA KANG'ETHE	~~W.K.~~
13.	JAMES AKARU	~~W.K.~~
14.	ANTONY KIMENI	A.K.
15.	ERIC KIOHARA	(EK)
16.	MARGARET KATI	M.K.
17.	JOYCE MUGORTZO	J.M.
18.	PAUL KADOS	~~W.K.~~
19.		
20.		
21.		

NAIROBI CITY COUNTY ASSEMBLY
SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICES
THIRD ASSEMBLY - FIFTH SESSION

Page 1

ADOPTION LIST
THE REPORT ON SITE INSPECTION VISITS TO VARIOUS STADIA,
REHABILITATION CENTRES, PLAYGROUNDS AND FIRE STATIONS WITHIN
THE COUNTY

For meeting held on 28th SEPT 2024 at 11:00 A.m.

S/NO	NAME	SIGNATURE
1.	Clarence Mungu	CK
2.	Samson Odhiambo Jera	S.O.J.O.
3.	CHRIS MUGO	
4.	Deborah Mwangi	Deborah
5.	Son Kase Kora	SKK
6.	Jane Mwangi	JM
7.	PETER W. HAU	
8.	Moses Kitema	ma
9.	Wendeline Kitema	WK
10.	Hannah Muriuki	Hannah
11.	DAVIDSON DICK NGIBUNI	D.N.
12.	JAMES AKAMA	
13.	ERIC KIOGORA	CK
14.	Anthony Kuremwa	Aek
15.	Joyce Lugendo	JL
16.	Virginia Kangethe	
17.	KIRIKIRI KIRI	WK
18.	PAUL KABOS	
19.		
20.		
21.		

