

Paper laid on
the table of the
Assembly on the
13th October 2026

GOVERNMENT OF NAIROBI CITY COUNTY

2



THE NAIROBI CITY COUNTY ASSEMBLY

OFFICE OF THE CLERK

THIRD ASSEMBLY

(FIFTH SESSION)

NCCA/TJ/PL/2026(98)

13TH OCTOBER, 2026

PAPER LAID

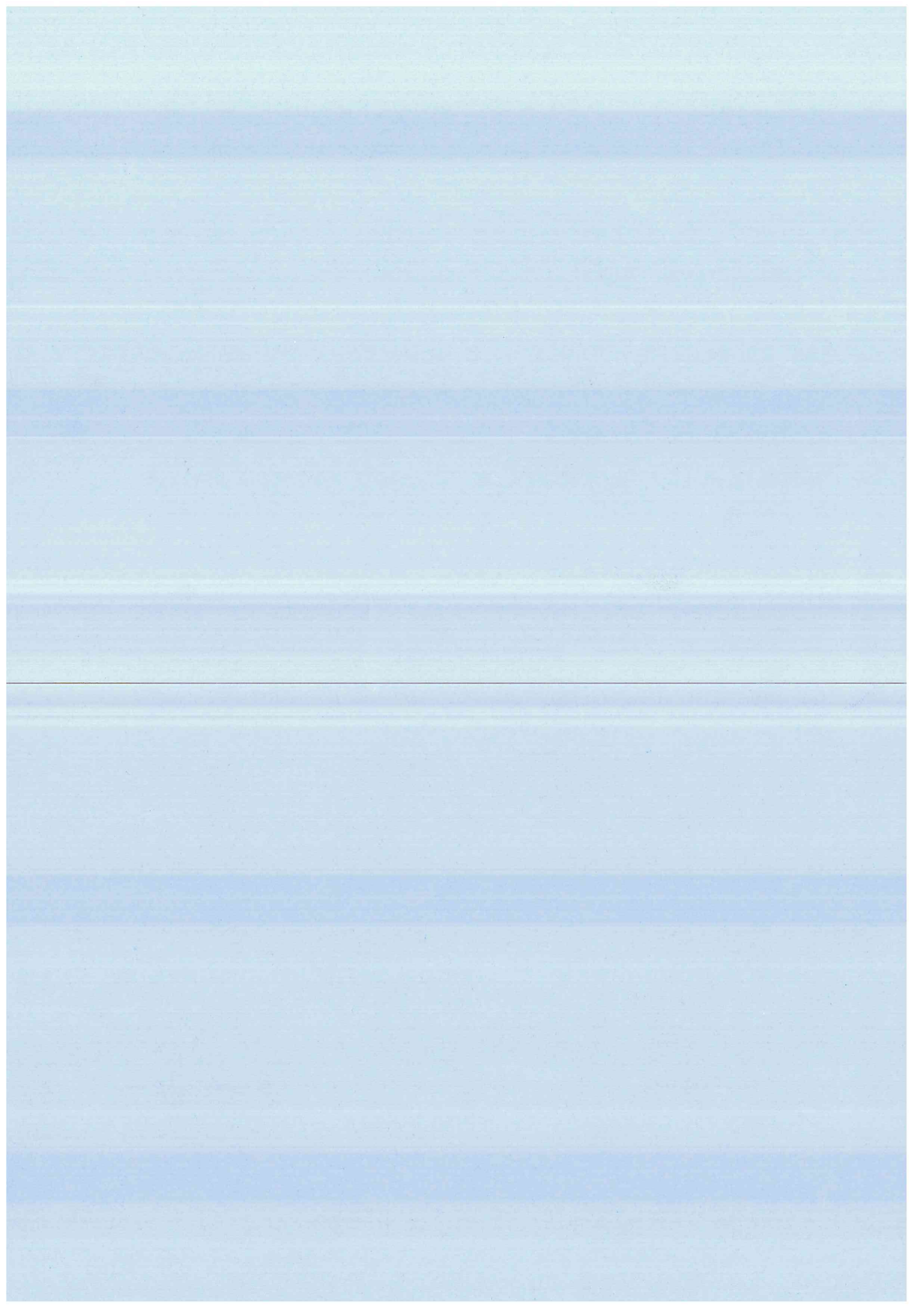
SUBJECT: REPORT OF COMMITTEE

Pursuant to the provisions of Standing Order 196 (6), I beg to lay the following Paper on the Table of the Assembly, today Tuesday, 13th October, 2026

- THE REPORT OF THE SECTORAL COMMITTEE ON CHILDREN, EARLY CHILDHOOD EDUCATION AND VOCATIONAL TRAINING ON THE WORKSHOP HELD FROM 14TH TO 17TH MAY, 2026 AT LAKE NAIVASHA RESORT, NAKURU COUNTY

(Chairperson, Sectoral Committee on Children, Early Childhood Education & Vocational Training)

Copies to:
The Speaker
The Clerk
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GOVERNMENT OF NAIROBI CITY COUNTY



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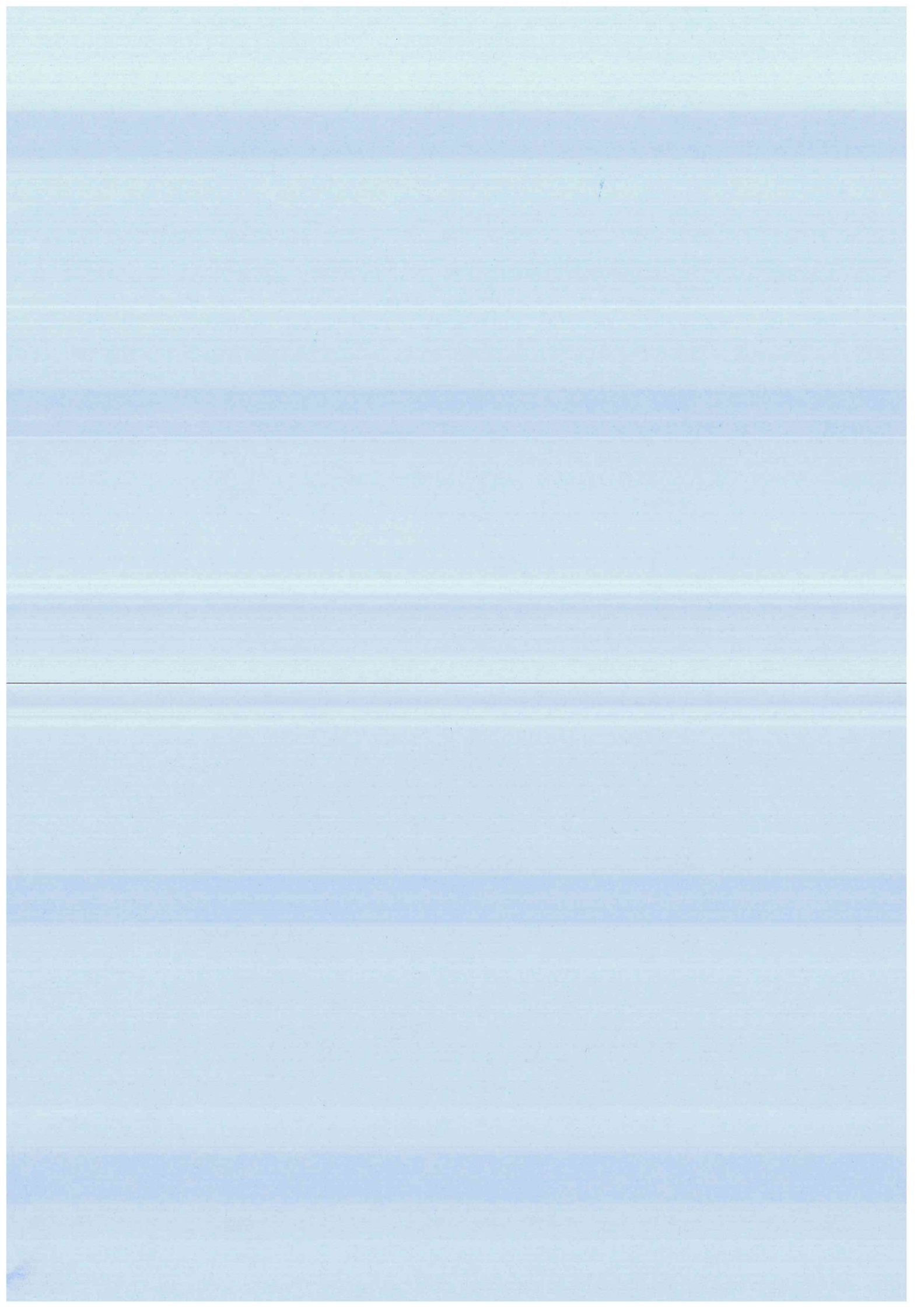
SUBJECT: REPORT OF COMMITTEE

Pursuant to the provisions of Standing Order 196 (6), I beg to lay the following Paper on the Table of the Assembly, today Tuesday, 6th October, 2026

- THE REPORT OF THE SECTORAL COMMITTEE ON CHILDREN, EARLY CHILDHOOD EDUCATION AND VOCATIONAL TRAINING ON THE WORKSHOP HELD FROM 14TH TO 17TH MAY, 2026 AT LAKE NAIVASHA RESORT, NAKURU COUNTY

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THE NAIROBI CITY COUNTY GOVERNMENT



THE NAIROBI CITY COUNTY ASSEMBLY

THIRD ASSEMBLY – FIFTH SESSION

WORKSHOP REPORT OF THE SECTORAL COMMITTEE ON
CHILDREN, EARLY CHILDHOOD EDUCATION AND VOCATIONAL
TRAINING

HELD FROM 14TH TO 17TH MAY, 2026 AT LAKE NAIVASHA RESORT IN
NAKURU COUNTY

Clerk's Chambers,
CITY HALL,
NAIROBI.

July, 2026

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1.0. PREFACE

Hon. Speaker,

The Sectoral Committee on Children, Early Childhood Education and Vocational Training is established under Standing Order No. 209 (1). Its mandate pursuant to Standing Order 209 (6) is to: -

- a) investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned departments;
- b) study the programme and policy objectives of departments and the effectiveness of the implementation;
- c) study and review all county legislation referred to it;
- d) study, assess and analyse the relative success of the departments as measured by the results obtained as compared with its stated objectives;
- e) investigate and inquire into all matters relating to the assigned departments as they may deem necessary, and as may be referred to them by the County Assembly;
- f) vet and report on all appointments where the Constitution or any law requires the County Assembly to approve, except those under Standing Order 196(Committee on Appointments): and
- g) make reports and recommendations to the County Assembly as often as possible, including recommendation of proposed legislation.

1.1. Membership

The Committee comprises the following Members: -

1. Hon. Perpetua Mponjiwa, MCA – Chairperson
 2. Hon. Kennedy Swaka, MCA – Vice-Chairperson
 3. Hon. Geophrey Majiwa, MCA
 4. Hon. Maurice Ochieng, MCA
 5. Hon. Waithera Chege, MCA
 6. Hon. Robert Mbatia, MCA
 7. Hon. Lily Akoth Kidenda, MCA
 8. Hon. Abel Osumba Atito, MCA
- 

9. Hon. Agnes Wambui Njeri, MCA
10. Hon. Naomi Kerubo Bosire, MCA
11. Hon. Evans Nyangicha, MCA
12. Hon. Absalom Odhiambo Onyango, MCA
13. Hon. Hellen Awuor Okello, MCA
14. Hon. Hannah Wanjiku Muriuki, MCA
15. Hon. Eric Kiogora Murigu, MCA
16. Hon. Rachel Wanjiru Maina, MCA
17. Hon. Fredrick Njogu Njoroge, MCA
18. Hon. Diana Katile Mwangangi, MCA
19. Hon. Sospeter Mumbi, MCA
20. Hon. Carrington Gichunji Heho, MCA
21. Hon. Eutyclus Mukiri Muriuki, MCA
22. Hon. Gerald Irungu Mukuru, MCA
23. Hon. Tricer Jeptoo Ayabei, MCA

Hon. Speaker,

Pursuant to the provisions of Standing Order 209 (6) (b), (d) and (e), the Sectoral Committee on Children, Early Childhood Education and Vocational Training is required to study the programmes of the Early Childhood Education and Vocational Training Sub-Sector; and Children Services Department and the effectiveness of the implementation; study, assess, and analyze the success of the Sub-Sector as measured by the results obtained; and inquire into all matters relating to the Sector.

In accordance with the Third Schedule of the Standing Orders, the Sectoral Committee on Children, Early Childhood Education and Vocational Training is mandated to consider all matters relating to: - *“pre-primary education, village polytechnics, home craft centres and childcare facilities; children welfare”*.

2.0. EXECUTIVE SUMMARY

The Sectoral Committee on Children, Early Childhood Education and Vocational Training retreated to Lake Naivasha Resort, Nakuru County from 14th to 17th May, 2026 as approved by the Speaker to undertake its quarterly workshop. The workshop was attended by the Hon. Members of the Committee and County Assembly Officers.

The main purpose of the workshop was to deliberate and adopt the report of Nairobi City County Child Protection and Safeguarding Policy.

The Sessional Paper No.1 of 2024 on Nairobi City County Child Protection and Safeguarding Policy was committed to the Sectoral Committee on Children, Early Childhood Education & Vocational Training on Tuesday 1st October, 2024 for consideration.

Pursuant to Article 196(1)(b) of the Constitution of Kenya, 2010, the public was invited to participate in the consideration of Sessional Paper No. 1 of 2024 on the Nairobi City County Child Protection and Safeguarding Policy. A public notice was published in the Standard Newspaper on Wednesday, 25 February, 2026, inviting members of the public to submit their views. In addition, Memorandum were received from three stakeholders as well namely; National Council for Children's Services, Tumaini kwa Watoto and Pendekezo Letu.

Acknowledgement

Hon. Speaker,

Upon committal of the said Policy, the Committee considered its content with the guidance of the Office of the Clerk. I wish to acknowledge with gratitude the Offices of the Speaker and the Clerk of the County Assembly for the logistical and technical support accorded to the Members of the Committee to enable them consider the Nairobi City County Child Protection and Safeguarding Policy.

I am also grateful to the Members of the Committee whose support and commitment enabled the consideration of the aforementioned Policy. Special thanks to the Secretariat for their continued support.



On behalf of the Committee, I now have the honour and pleasure to present this workshop Report on the consideration of the Nairobi City County Child Protection and Safeguarding Policy, 2024.

Thank You.

SIGNED

HON. PERPETUA MPONJIWA, MCA
(CHAIRPERSON)

Dated this.....^{20th}.....day of^{September}.....2026

3.0 SESSION 1: OFFICIAL OPENING

Introduction and objectives

The Sectoral Committee on Children, Early Childhood Education and Vocational Training retreated to Lake Naivasha Resort, Nakuru County from 14th to 17th May, 2026. The workshop was attended by the Hon. Members of the Committee and County Assembly Officers.

The main purpose of the workshop was to deliberate and adopt the report of Nairobi City County Child Protection and Safeguarding Policy, which captured the views from the Committee and the Members of the public.

4.0 SESSION II: REVIEW OF THE NAIROBI CITY COUNTY CHILD PROTECTION AND SAFEGUARDING POLICY

The Legal Counsel took Members through the Nairobi City County Child Protection and Safeguarding Policy.

The principle objective of the Policy is to provide a standard for establishing social and child protection structures for resourcing in response to safeguarding and protection of children, establish and strengthen integrated coordination mechanisms for the promotion of child protection and safeguarding in the County as well as harmonize National and County legal frameworks for registration, inspection and supervision of children Care hubs /children rescue institutions within Nairobi County. The Child Protection and Safeguarding Policy provides for Policy Principles with the single most aim of promoting child's best interest and setting out policy guidelines.

Part I: Preliminary

Part I of the Policy sets out the preliminary matters with respect to the Policy. Background states that the child protection sector has received minimal attention. According to Kenya Institute for Public Policy, Research and Analysis (KIPPRA) Policy brief on Nairobi County NO.46/2019-20, the County recorded a high number of cases of child neglect and abandonment rising from 162 cases in 2014 to 8,705 cases in 2018. Furthermore, Nairobi County has a total of 15,337 number of street persons out of which, majority are children and youth aged between 0-17 years. (2018 National Census of Street Families Report). Children below 15 years constitute 34% of the population while youth aged 15-24 years constitute 18% of the population (KPHC 2019).

Part II: Situation Analysis

Part II of the Policy contains the legal provisions which includes; Legislative, Policy and Institutional Framework, African Charter on the Rights and Welfare of the Child (1999), The Constitution of Kenya, The Children Act, 2022, Sexual Offences among other legal provisions that the Policy is anchored on.

Part III: Policy Priority Areas

Part III of the Policy contains provisions for Policy Statement which states that the Nairobi City County commits itself to protect children and promote their survival and thrive. The County shall create a safe and enabling environment through maintaining strong protection and safeguarding systems. Moreover, the Nairobi City County is also committed to sharing best practices and information regarding safeguarding concerns with relevant parties regarding any suspected instances of child abuse.

In matters concerning education, the County will formulate strategies to ensure that: vulnerable children of school-going age are enrolled, retained and progress in school; recruit more children officers and social workers; protect children from all forms of abuse; implement national parenting guidelines; support social protection; support positive parenting forums; support County school feeding program and integration of inclusive learning for children living with disabilities in all education sectors and allocate land for school playgrounds.

Further, the Policy addresses child neglect, physical abuse, child labour, children and the law, sexual abuse, identity and registration, female genital mutilation, street children, orphans and vulnerable children, child trafficking, kidnapping and abduction, drugs and substance abuse, minority, marginalized and children affected by disasters, Negative impact of Information Communication Technology (ICT) and Media, Wars and Conflicts, Negative influence and harm by Caregivers, Children under Kinship Care, Alternative Care and Charitable Children Institutions (CCIs).

The Policy provides for interventions which include; to promote positive parenting practices, prevention of children from accessing and abusing drugs and alcohol, Engagement of community structures (including churches, schools, community policing),

Promoting awareness of child abuse and empowerment of children to report cases of abuse among others.

Moreover, the Policy provides for development rights to allow children to have the means and the opportunity to develop to their full potential. It recognizes the dignity of a child, especially those with special needs. These development rights include education, leisure, play, culture, artistic activities, access to age- appropriate information, social security, freedom of thought, conscience, religion and parental care.

Part IV: Implementation Framework

Part IV of the Policy outlines that implementation requires a multi-sectoral approach that will be decentralized at County, Sub-county and Ward levels to ensure its realization. The Policy implementation mechanism will be operationalized through an action plan detailing policy priorities, key actions, indicators, timelines, responsibility and estimated annual budget.

Policy proposes that NCCG shall allocate a total of Kshs 987 Million of its budget to the programs and activities within the Sub Sector of Social Services, Children Services Division to be implemented in the County. (Sub County, Ward and Village level). Also it is expected that the Policy shall be reviewed in consultation with key stakeholders after every 5 years or when emerging issues arise.

Further, the Policy establishes structures and institutions that will support the implementation matrix which include: -

1. The Nairobi County Chief Officer in charge of Social Services Sub Sector (Children and Rehabilitation Services) or the sub sector where children services are domiciled in, shall be the coordinating body/office;
2. The County Department of Family and Children's Services under the Social Services sub sector will implement the policy;
3. The Nairobi County Children Advisory Committee to provide advisory support to the CECM and Chief Officer in charge of Social Services Sub Sector (Children and Rehabilitation Services) on matters pertaining to children; and
4. Creation of a Sub-Sector implementation committee.

Part V: Monitoring and Evaluation

Part V of the Policy indicates that this task will be monitored and evaluated by the Sector in consultation with the M&E Department and other relevant stakeholders.

Policy Recommendations:

1. Establish a resource coordination and mobilization framework.
2. Nairobi City County Government to provide adequate resources for child protection and safeguarding programs.
3. Embrace public private partnership in policy formulation and implementation.
4. Establish methods of harnessing and using these funds in the most effective, efficient and accountable manner. This shall be done through joint planning, resource pooling, creation of a special children account and monitoring and evaluation.
5. Recruit, deploy, train and retain staff to facilitate implementation of this policy.
6. Make periodic resource analysis to identify gaps and sources of funding and develop strategies for effective resource mobilization.
7. Include targets identified in this policy in all Nairobi City County Government plan

5.0 SESSION III: CONSIDERATION OF MEMORANDUM FROM STAKEHOLDERS.

The Committee scrutinized the following submissions by the stakeholders:

i) Tumaini kwa Watoto

- On Street Children and Reintegration: Based on the organization's successful reintegration model, they recommend an intentional budget allocation for Not-for Profit Organizations (NPOs) and Community-Based Organizations (CBOs). These entities are often at the frontline of street outreach, family tracing, rescue, and the long-term rehabilitation required to reunite children with their families effectively;
- Online Safety: To address modern threats, the policy must mandate specific, ongoing training for caregivers, social workers, teachers, and community leaders. The training to focus on protocols for reporting such as digital crimes.
- On implementation and infrastructure: Where reporting is concerned, they proposed the establishment of a dedicated, toll-free county reporting line for child abuse cases to ensure immediate access to help for localized access child protection desks in every sub county offices and the establishment of satellite protection offices directly within community centres to bring services closer to vulnerable families.

ii) National Council for Children's Services

- The policy to be aligned with Policy Handbook, Chapter 4 on Policy Structure;
- The policy does not have a clear costed implementation framework for the policy;
- 979million as the policy should be based on the costed implementation matrix and consider making it as a percentage of the annual budget.

S/NO	Section	Comment/Input	Suggestion	Justification
1	Definition of terms	Child Protection Unit	Refer to the definition as per Section 2 of the Children's Act Cap 141 of 2022	The definition in the Act is conclusive
2		Intersex child	Refer to the definition as per Section 2 of the Children Act Cap 141 of 20222	The definition in the Act is conclusive
3	Rationale	Editing	United Nation Convention on the Rights of the Child (UNHRC); African Charter on the Rights and Welfare of Child (ACRWC)	Correct Citation
4	Acknowledgement	Change the Ministry of Labour and Social Protection	Change to read, "Ministry in Charge of Children's matters"	As referred to in the Children Act Cap 141

iii) Pendekezo Letu Recomendations

a) *Street-Connected Children*

- Establish 24-hour County supported Drop-in Centers offering immediate safety and basic services;
- Mandatory safeguarding risk assessments during reintegration processes;
- Inclusion of a Post-Reintegration Support clause to strengthen family economic empowerment;
- Prohibition of arbitrary 'mop-up operations and use of trained social workers in rescue operations; and

- Transitional housing and vocational pathways for youth aged 18-24 exiting care systems

b) Children in Contact and Conflict with the Law

- Have clear definitions and differentiated safeguards;
- Diversion-first approaches instead of detention in minor or 'vagrancy' cases;
- Trauma-informed handling protocols for police and County officers; and
- Explicit safeguarding standards for remand homes and holding facilities

c) Civil Registration Barriers

- Replication of the Starehe Social Worker ID support model across all sub-counties;
- Expansion of Huduma service delivery points;
- Waived or expedited registration for children in alternative care or street situations;
- Strengthen outreach and awareness campaigns; and
- Recognition of the street as a unique living environment requiring specialized outreach

d) Digital and ICT-Related Risks

- A dedicated section on Digital Child Protection
- Child-friendly reporting mechanisms for online abuse
- Standard Operating Procedures for handling online sexual exploitation and technology-facilitated gender-based violence
- Coordination with National enforcement and regulatory bodies

e) Disaster-affected and marginalized children

- To incorporate tailored safeguarding protocols for disaster contexts and structured collaboration with the Ministry of Education to address educational disruption.

f) Systems strengthening and accountability

- Develop detailed implementation guidelines
- Clear designation of a lead coordinating authority
- Defined inter-agency referral pathways across sub-counties
- Inclusion of measurable Key Performance Indicators
- Annual reporting to the County Assembly
- Independent oversight mechanisms

6.0 CONSIDERATION OF THE OF NAIROBI CITY COUNTY CHILD PROTECTION AND SAFEGUARDING POLICY REPORT

The Committee went through the report and observed the below: -

COMMITTEE OBSERVATION

Having considered the provisions of the Sessional Paper No.1 of 2024 on Nairobi City County Child Protection and Safeguarding Policy, the submissions received from the County Executive, and the views presented by Members of the public and stakeholders during the public participation process, Committee observed that: -

1. THAT, the proposed Nairobi City County Child Protection and Safeguarding Policy will provide legal frameworks to guide planning, resourcing and coordination of various departments, partners, resources and stakeholders in the County;
2. THAT, the Nairobi City County Child Protection and Safeguarding Policy borrows from different legislations both locally and internationally namely: United Nations Conventions on the Right of the Child (UNCRC) and the African Charter on the Rights and Welfare of the Child (ACRWC). The Policy is also guided by Kenyan legislations that include - The Constitution of Kenya; the Children Act, 2022; the Sexual Offences Act, 2006; the Labor Laws Act, 2007; the National Children Policy (2010); the Counter-Trafficking in Persons Act, 2014; Prohibition of Female Genital Mutilation Act, 2014 and the National Plan of Action for Children in Kenya (2015-2022), Marriage act 2014. The County government legislations such as Nairobi County Child Care Facilities Act 2017, Nairobi County Early Childhood and development Policy 2019, and Nairobi County Persons with Disability policy 2016;
3. THAT, the Policy will addresses child neglect, physical abuse, child labor, children and the law, sexual abuse, identity and registration, female genital mutilation, street children, orphans and vulnerable children, child trafficking, kidnapping and abduction, drugs and substance abuse, minority, marginalized and children affected by disasters, Negative impact of Information Communication Technology (ICT) and Media, Wars and Conflicts, Negative influence and harm by Caregivers, Children under Kinship Care, Alternative Care and Charitable Children Institutions (CCIs);

4. THAT, the Policy addresses development rights which allow children to have the means and the opportunity to develop to their full potential. It recognizes the dignity of a child, especially those with special needs. These include:- education, leisure, play, culture, artistic activities, access to age- appropriate information, social security, freedom of thought, conscience, religion, and parental care;
5. THAT, the Policy recognizes enhancement of capacity building and sensitization on child protection and emerging issues such as airing views, expression, thought, conscience, religion and association amongst others;
6. THAT, in matters concerning education, the County will formulate strategies in the Policy to ensure: -
 - i. that vulnerable children of school-going age are enrolled, retained and progress in school;
 - ii. recruit more children officers and social workers;
 - iii. protect children from all forms of abuse;
 - iv. implement national parenting guidelines;
 - v. support social protection;
 - vi. support positive parenting forums;
 - vii. support County school feeding program; and

 - viii. integration of inclusive learning for children living with disabilities in all education sectors and allocate land for school playgrounds.
7. THAT, the Policy recommends establishment and strengthening of County integrated and multidisciplinary Child Protection and Safeguarding structures at the County, Sub Counties and wards levels under the Sub-Sector of Social Services;
8. THAT, the Policy proposes that Nairobi City County Government shall allocate a total of Kshs 987 Million of its budget to the programs and activities within the Sub Sector of Social Services, Children Services Division to be implemented in the County;
9. THAT, this Policy shall be reviewed after every five years to address emerging issues in child protection and safeguarding services at the County, National and International levels. The reviews shall incorporate evolving issues/trends and take note of the changes in the political, economic, social, technological and legal environments;

8.0 SESSION IV: CLOSING REMARKS

The Nairobi City County Child Protection and Safeguarding Policy report was adopted unanimously by Members. The Chairperson closed the workshop officially with a word of prayer, thanked Members of the Committee for their attendance and support.

