

GOVERNMENT OF NAIROBI CITY COUNTY

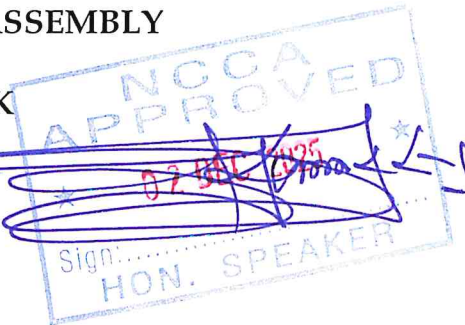


THE NAIROBI CITY COUNTY ASSEMBLY

OFFICE OF THE CLERK

THIRD ASSEMBLY

(FOURTH SESSION)



NCCA/TJ/PL/2025(86)

2ND DECEMBER 2025

PAPER LAID

SUBJECT: REPORT OF A COMMITTEE

Pursuant to Standing Order 196, I beg to lay the following Paper on the Table of this Assembly, today Tuesday 2nd December 2025:

- THE REPORT OF THE SELECT COMMITTEE ON COUNTY FINANCE, BUDGET AND APPROPRIATIONS ON THE NAIROBI CITY COUNTY ANNUAL DEVELOPMENT PLAN FOR THE FY 2026/2027.

Copies to:

The Speaker

The Clerk

Hansard Editor

Hansard Reporters

The Press

NCCA/TJ/NTC/2025

GOVERNMENT OF NAIROBI CITY COUNTY



THE NAIROBI CITY COUNTY ASSEMBLY

THIRD ASSEMBLY
(FOURTH SESSION)

2nd December 2025

NOTICE OF MOTION

Subject: Adoption of report of a Committee

Hon. Speaker, I beg to give notice of the following motion:-

- **THAT**, this Assembly adopts **THE REPORT OF THE SELECT COMMITTEE ON COUNTY FINANCE, BUDGET AND APPROPRIATIONS ON THE NAIROBI CITY COUNTY ANNUAL DEVELOPMENT PLAN FOR THE FY 2026/2027** laid on the Table of the Assembly on Tuesday 2nd December 2025.

(Chairperson, Select Committee on County Finance, Budget and Appropriations)

COUNTY GOVERNMENT OF NAIROBI CITY



NAIROBI CITY COUNTY ASSEMBLY

THIRD ASSEMBLY – FOURTH SESSION

**31ST REPORT OF THE SELECT COMMITTEE ON COUNTY FINANCE,
BUDGET AND APPROPRIATIONS**

ON

THE ANNUAL DEVELOPMENT PLAN FOR THE FY 2026-27

DECEMBER 2025

I. PREAMBLE

1.1 Background

Mr. Speaker Sir, the evolution of government budgeting processes can be traced to the emergence of modern democratic states in Western Europe. Over the centuries, these systems transformed from the personal treasuries of feudal rulers into the transparent and accountable public finance structures we know today. The modern concept of a national budget originated in Great Britain around 1733, when **Sir Robert Walpole** presented the first formal budget to Parliament as a means of managing government finances and controlling public expenditure. This practice gradually spread to other nations through the influence of the British Empire.

Mr. Speaker Sir, drawing from this historical foundation, our great nation Kenya has institutionalized its own budgeting framework underscoring the need for proper planning of the scarce resources. Pursuant to the provisions of Section 126(1) of the Public Finance Management Act, 2012, every County Government is required to prepare a development plan in accordance with Article 220(2) of the Constitution whereas Section 126(3) of the same Act mandates the County Executive Committee Member responsible for planning to not later than 1st September of each year, submit the development plan to the County Assembly for approval and forward a copy to the Commission on Revenue Allocation and the National Treasury.

Mr. Speaker Sir, in compliance with the provisions of the aforementioned legislation and Standing Order 225, the Annual Development Plan for the FY 2026-27 was submitted within the specified timelines and subsequently tabled before this Assembly on Tuesday, 23rd September 2025. Upon tabling, the Plan was committed to the respective Sectoral Committees for review in accordance with their mandates and reporting to the Finance, Budget and Appropriations Committee. Concurrently, the Plan was also submitted to the Finance, Budget and Appropriations Committee that is expected to make determination on programme, projects and priorities for all the arms of the County Government.

1.2 Membership and Mandates of the Finance, Budget and Appropriations Committee

Mr. Speaker Sir, Finance, Budget and Appropriations Committee is established under Standing Order 205 of the Nairobi City County Assembly Standing Orders with the primary mandate revolving around overseeing financial, budgetary, and economic planning matters within the County and plays a central role in evaluating tax estimates, economic and budgetary policies and programmes with direct budgets outlays. The Annual Development Plan (ADP) is a one-year plan that outlines the development priorities, programmes and projects that a county government intends to implement as derived from the approved County Integrated Development Plan.

Mr. Speaker Sir, the consideration of the Annual Development Plan was undertaken by the following members of the County Assembly Finance, Budget and Appropriations Committee: -

- | | |
|------------------------------------|---------------------------|
| 1. Hon. Wilfred Odalo, MCA | Chairperson |
| 2. Hon. Emily Oduor, MCA | Vice - Chairperson |
| 3. Hon. Antony Kiragu, MCA | |
| 4. Hon. Moses Ogeto, MCA | |
| 5. Hon. Mark Mugambi, MCA | |
| 6. Hon. Catherine Okoth, MCA | |
| 7. Hon. Anthony Ngaruiya, MCA | |
| 8. Hon. Esther Waithera Chege, MCA | |
| 9. Hon. Paul Ndungu, MCA | |
| 10. Hon. Jane Wanjiru, MCA | |
| 11. Hon. Asli Mohamed, MCA | |
| 12. Hon. Jane Muasya, MCA | |
| 13. Hon. Peter Overa, MCA | |
| 14. Hon. Sam Kago, MCA | |
| 15. Hon. Perpetua Mponjiwa, MCA | |
| 16. Hon. Fathiya Abdillahi, MCA | |
| 17. Hon. Ciciliah Wairimu, MCA | |
| 18. Hon. Rosemary Masitsa, MCA | |
| 19. Hon. Jackoniah Onyango, MCA | |

20. Hon. Joyce Muthoni, MCA
21. Hon. Jane Waruguru, MCA
22. Hon. Collins Ogenga, MCA

1.3 Examination of the County Annual Development Plan for the FY 2026-27

The Finance, Budget and Appropriation Committee cognizant of the assignment at hand ensured full compliance with the prevailing laws during the scrutiny and consideration of the plan. In this regard, the Committee held sittings with the County Treasury led by the County Executive Committee Member for Finance as well as other County Executive Committee members and their respective Chief Officers, Chairs of Sectoral Committees and also undertook public participation in all the sub counties of Nairobi on the document to ensure that public input is captured and incorporated into the final document. The report contains the views as submitted by the Sectoral Committees as well as the input of the County Executive Committee member for Finance.

1.4 Acknowledgment

Hon. Speaker, as the clock ticks, the current regime has submitted the fourth ADP with clarification made to the County Assembly to examine and approve a plan designed to advance the Manifesto of the Governor, His Excellency Johnson Sakaja. In coming with this report as is the case with past budget related documents, several players have put immeasurable efforts both individually and collectively without which it could have not been possible to make this milestone achievement. In particular, the Committee wishes to acknowledge:

- a) Members of the public and organized groups whose input proved crucial through submission of written memoranda on the ADP;
- b) Members of the public who provided valuable insights by taking part in the public participations forum on the Plan in the various venues in each of 17 Sub-counties;
- c) The Members of the Finance, Budget and Appropriations Committee who reviewed the strategies, scrutinized the programmes and made determination the Annual Development Plan;
- d) The Office of the Speaker for allowing Members of the Committee and the County Assembly in general the opportunity to consider the plan even at a time when the House was on recess;

- e) The County Executive Committee Members, respective County Chief Officers and the County Treasury for appearing before the Finance, Budget and Appropriations Committee for purposes of making submissions on the Plan; and
- f) The Office of the Clerk for facilitating all the process necessary to ensure timely consideration of the plan. The Committee recognizes the invaluable role of County Assembly Budget Office and the Clerk Assistant of various Sectoral Committees that has resulted into this final document.

Mr. Speaker Sir, it is therefore my privilege, on behalf of the Finance, Budget & Appropriations Committee to table this Report and recommend it to the Assembly for adoption.

SIGN.....

DATE.....01/12/2025.

Hon. Wilfred Odalo, MCA

Chairman: Finance, Budget and Appropriations Committee

II. SCRUTINY OF THE NAIROBI CITY COUNTY ADP FOR THE FY 2026-27

A. BACKGROUND INFORMATION AND OVERVIEW OF THE ADP

Hon. Speaker,

1. The Finance Committee in its watchdog role has never tired in ensuring that none of the key budget stages is overlooked. In this regard therefore, the law clearly stipulates that the annual budget cycle begins with integrated planning, a process expected to establish the County's medium-term financial and economic priorities. At this stage, the County Government is required to make an overall estimation of anticipated revenues and expenditures and integrated planning therefore entails determining County priorities by eliminating low-impact interventions in favor of those that promise optimal returns. This prioritization must be carried out against the backdrop of limited fiscal space, persistent budget deficits, and declining revenue performance, factors that underscore the importance of timely awareness of emerging conditions that may affect projected outcomes.
2. The approved County Integrated Development Plan (CIDP) 2023-27 serves as the county's primary depository planning framework, outlining its strategic priorities, development goals and resource allocation strategies over a five-year period as well as providing a coherent long-term vision that guides all county programmes and investments. This Annual Development Plan 2026-27 will operationalize the CIDP by breaking down these medium-term priorities into specific, actionable interventions to be implemented within a single financial year of 2026-27 hence ensuring that only approved priorities are planned and proposed for financing.
3. The submitted plan comprising 5 chapters has proposed priorities amounting to Kshs.91.2 billion against revenue target of Kshs.45.9 billion as provided herein an indicator that the demand for services by the Citizenry of Nairobi City County is on the rising horizon and the government of the day has the solemn duty of ensuring that the same are offered without disruption in the tight fiscal space. In this regard, the Committee will be making recommendations fully aware of the competing county needs.

No.	Sector	Resource required in 'M'
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1.	Finance and Economic Planning	2,175.4
2.	Planning Mobility and Works	8,721
3.	Health Wellness & Nutrition	19,785
4.	Business Hustler Opportunities	8,058
5.	Innovation & Digital Economy	1,800
6.	Green Nairobi	16,036.4
7.	Inclusivity Public Participation & Customer Care	3,507.7
8.	Talent Skills & Development Care	6,194.8
9.	Built Environment	2,085
10.	Boroughs Administration & Personnel Public Service	1,4302
11.	Ward Development	4,100
12.	County Public Service Board	482
13.	Nairobi City County Assembly	4,000
14.	Total	91,247

4. Over centuries, great plans have remained mere ideas whenever no deliberate action has been undertaken to jumpstart them and to finance these priorities, the Committee was made aware of plans to engage other development partners, leverage on other financing options including public partnership, joint ventures, grants and infrastructure/green bonds to bridge the financing gaps occasioned by the deficits arising from the equitable share and collections from internal County revenue streams. The Committee shall be recommending that any such agreement be guided with the prevailing financial laws.

B. COMPLIANCE OF THE ANNUAL DEVELOPMENT PLAN FOR THE FY 2026-27 TO THE PREVAILING LEGISLATION

5. **Hon. Speaker**, the law entrusts the Finance, Budget and Appropriations Committee with the responsibility of assessing whether budget documents submitted to the County Assembly meet the prescribed legal thresholds. The Committee has consistently executed this mandate with diligence, annually advising the House on instances where proposed plans have not fully met the expected legal benchmarks. In this context, the Committee once again seeks to evaluate the extent to which the submitted ADP, in both content and structure, aligns with the intentions of the County Governments Act, 2012 and the Public Finance Management Act, 2012. From the foregoing, it is therefore evident that the law firmly underscores the importance of planning in public finance management and affirms the central role of the ADP within the annual budget cycle.
6. The provisions of Section 126(3) of the PFM Act, 2012 **Hon. Speaker**, stipulates that the County Executive Committee Member responsible for planning must submit the development plan to the County Assembly for approval no later than 1st September of each year. Timely submission of the Annual Development Plan enables the smooth and punctual progression of subsequent budget processes. In line with this, Section 107 of the County Governments Act, 2012 emphasizes that the plan should guide, harmonize, and facilitate development within the County. The Committee therefore commends the County Treasury for complying with these legal requirements and submitting the Annual Development Plan FY 2026-27 within the prescribed timelines.
7. **Hon. Speaker**, Section 126 (1) of the PFM Act, 2012 provide clear guidelines that the ADP must meet at minimum and shall include:
- a) strategic priorities for the medium term that reflect the county government's priorities and plans;*
 - b) a description of how the county government is responding to changes in the financial and economic environment;*
 - c) programmes to be delivered with details for each programme of—*
 - i. the strategic priorities to which the programme will contribute;*
 - ii. the services or goods to be provided;*
 - iii. measurable indicators of performance where feasible; and*
 - iv. the budget allocated to the programme;*

- d) payments to be made on behalf of the county government, including details of any grants, benefits and subsidies that are to be paid;*
- e) a description of significant capital developments;*
- f) a detailed description of proposals with respect to the development of physical, intellectual, human and other resources of the county, including measurable indicators where those are feasible;*
- g) a summary budget in the format required by regulations; and*
- h) such other matters as may be required by the Constitution or this Act.*

8. **Mr. Speaker Sir**, after reviewing the submitted ADP, the Committee concluded that the Plan by and large meets the statutory requirements set out in both the County Governments Act, 2012 and the Public Finance Management Act, 2012. Overall, the Plan effectively outlines the strategies and priorities the County intends to pursue over the medium term, aligning them with the administration's vision of making Nairobi a city of hope, dignity, and opportunity for all. However, as previously observed and despite clearly articulating measures to address the cross-cutting financial and economic challenges, some long-standing issues have continued to recur in planning documents without decisive implementation. The Committee noted that priority areas such as stalled projects, project roll-overs, bloated wage bills, pending bills, an aging County workforce and environmental degradation have persisted in successive budgets since the inception of the County Government and sustainable solutions to these matters are now urgently required. The Committee therefore urges the County Executive to leverage on this Plan as a definitive roadmap for resolving these challenges and to ensure that progress on sectoral priorities is regularly communicated to the County Assembly.

9. **Mr. Speaker Sir**, the ADP has outlined the programmes the County intends to implement, with their respective budgetary requirements clearly presented. The Committee is satisfied that most of the indicators provided are realistic and measurable but continues to express concern over the weak budgetary linkage between the CIDP and the ADP, noting that sector targets often fail to reflect the realities of previous budget allocations and absorption rates. The submitted ADP in some instances lacked the quantitative details of proposed projects raising doubts about its alignment with the approved CIDP and how the same would be costed. While the summary budget in the ADP complies with legal requirements, the Committee reiterates that the

astronomical resource requests may remain a pipe dream unless the County strengthens its revenue mobilization efforts. Consequently, the Committee has directed the County Treasury to ensure that all future Plans submitted to the Assembly for approval are grounded in realistic resource projections achievable within a single financial year.

C. SUBMISSIONS FROM THE PUBLIC ON THE PLAN

- 10. Mr. Speaker Sir,** the Constitution of Kenya firmly positions the public at the core of decision-making on how resources are mobilized and utilized while also granting them a say on matters that are likely to affect their livelihood. Reinforcing this principle, the High Court has issued guidance on the modalities and procedures necessary to ensure meaningful public participation in legislative processes. In line with these requirements, the County Assembly, through the Finance, Budget and Appropriations Committee, conducted public hearings across all 17 Sub-counties from Tuesday, 4th to Wednesday, 5th November 2025, complemented by calls for written memoranda through notices in the local dailies. During these engagements, the Committee had the privilege of consulting Nairobi residents who shared their views, which were carefully reviewed and incorporated. A separate public participation report has been tabled for the information of Honorable Members, and the report reflects the public submissions that informed the Committee's recommendations for adoption by the House. The tabled report contains list of development priorities for each of the wards as identified by the residents themselves.

D. SUBMISSIONS FROM THE SECTORAL COMMITTEES

- 11. Mr. Speaker Sir,** Standing Order 205(6) of the Nairobi City County Assembly mandates the Finance Budget and Appropriation Committee to invite the Chairpersons of all Sectoral Committees to present their views during the budget consideration. These Sectoral Committees play a critical role in ensuring that the resources allocated to departments under their oversight are sufficient to achieve sector priorities, while also affirming to this Assembly that such expenditures deliver value for money. Additionally, they are tasked with verifying sector achievements and assessing the feasibility of proposed mitigating measures. After

reviewing the contents of the Annual Development Plan, each Sectoral Committee is required to submit its recommendations to the Finance, Budget and Appropriations Committee. In this regard, the Budget Committee applauds all Sectoral Committees for conscientiously examining the Annual Development Plan FY 2026-27 and coming up with proposals. The following are some of the recommendations received from the Sectoral Committees:

(a) Health Service Committee

— The Committee adopts the sector's programmes allocation as proposed below;

Programme	Sub Programme	Estimated Recurrent Costs Kshs 'M'	Estimated Development Costs Kshs 'M'	Estimated Total Costs Kshs 'M'
Programme 1 Public Health	Preventive Promotive Health Services	1,584.80		1,584.80
	Environmental Health Services	579.4	0.27	579.67
	Health Policy, Planning & Health Financing	215.5		215.5
	Public Health Total	2,379.70	0.27	2,379.97
Programme 2 Nutrition, Wellness	Nutrition	147		147
	Wellness	454		454
	School Feeding	2133.7		2133.7
Programme 3 Medical Services	PHC/ Family Health Services	245.7		245.7
	Clinical and Rehabilitative Services	2,952.70		2,952.70
	Medical Services Total	8,659.80	-	8,659.80
Programme 4 Health Facilities	Health Products and Technologies	1,700.50		1,700.50
	Health Facilities Management	100.6	1,916.30	2,016.90
	Health Facilities Administrative Services	2,404.60		2,404.60
	Total Health Facilities	4,205.70	1,916.30	6,122.00
Programme 5 General Administration, Planning & Support Services	General Health Administration Headquarters Total	10,001.80		10,001.80
Total Health, Wellness & Nutrition		25,247.00	1,916.57	27,163.57

(b) Lands, Planning and Housing Committee

- The Committee adopts the Programmes, strategies and priorities as contained in the County Annual Development Plan (CADP) for FY 2026-27 as proposed by Built Environment and Urban Planning Sector in their submissions;
- The Committee approves the allocation of **Kshs.3,075,000,000** towards implementation of proposed programmes and projects for FY 2026-27 that has been itemized in the Sector's submission in this report.

(c) Water and Sanitation Committee

- The Committee recommends that the programmes, projects and sector priorities under year 4 as captured in the CIDP 2023-27 should form the Sectors CADP for FY 2026-27.

(d) Labour and Social Welfare Committee

- Under County Service Board, recruitment be allocated Kshs.60 million and promotions/Appeals be allocated Kshs.15 million.
- Under Public Service Management, public Service transformation be allocated a total of Kshs.4.5 billion and General administration be allocated Kshs.62.5 million.
- Under Gender and Inclusivity, gender mainstreaming be allocated Kshs.64 million and GBV & Safe house Management be allocated Kshs.408 million.
- Under Youth Affairs, capacity building of youth on Digital Skills, Employability Skills, Life Skills and Entrepreneurship Skills be allocated Kshs.5.6 million.

(e) Agriculture, Livestock and Fisheries Committee

- General Administration Planning and Support Services be allocated Kshs.362.6 million.
- Urban Agriculture Promotion & Regulation be allocated Kshs.49.3 million.

(f) Trade, Tourism and Cooperatives Committee

- That Markets and Trade to be allocated an additional of Kshs.374 million.
- That Trade licensing to be allocated an additional of Kshs.18 million.

(g) Justice and Legal Affairs Committee

- That the Sector aligns its programmes, priorities, strategies and projects in the proposed ADP with the approved CIDP (2023-27).
- That all pending projects be finalized before initiating new projects.
- That the Department for Donor coordination to be the single gate for engagement with stakeholders in as far as partnership is concerned to enhance efficiency and accountability.
- That the Boroughs, Sub-County Administration, and Personnel Sector prepare a detailed report on the County fleet, and that the request for Kshs.98 million for the purchase of 14 vehicles be considered based on the findings of the audit.
- That in future a comprehensive audit of existing personnel, a thorough needs assessment, and an evaluation of the potential impact of recruitment on the County's wage bill should be undertaken before any staff recruitment.

(h) Children, Early Childhood Education and Vocational Training Committee

- That all roll over projects be included in the Estimates as recommended in the Committee's report during the consideration of the County Annual Development Plan and the Fiscal Strategy Paper 2025-26;
- That Kshs.270 million be approved for Development under Early Childhood Education and Vocational Training in the Financial Year 2026-27 to complete ongoing and stalled capital projects as recommended by the Committee;
- That the allocation of Kshs.66.4 million be approved for Operation and Maintenance to cater for payment of staff per diems, suppliers and contractors pending bills.

(i) Energy and Information Communication Technology Committee

- That the Committee approves the Innovation and Digital Economy Sector's proposed sub-programmes, projects and priorities for ICT Infrastructure as contained in the tabled CADP2026-27;
- That the Committee approves the Innovation and Digital Economy Sector's proposed sub-programmes, projects and priorities for Smart Nairobi as contained in the tabled CADP2026-27;

- That the Committee approves the Innovation and Digital Economy Sector’s proposed sub-programmes, projects and priorities for Digital Economy and Start- Ups as contained in the tabled CADP2026-27.

(j) Transport and Public Works Committee

- That the Roads Sub-Sector to be allocated Kshs.2.4 billion.
- That the Works Sub-Sector to be allocated Kshs.1.9 billion.
- That the Mobility Sub-Sector to be allocated Kshs.4 billion.
- That the General Administration to be allocated Kshs.300 million.

(k) Environment and Natural Resources Committee

- That Kshs. 13,259,640,000 to facilitate Sub Sector operations as following: -
 - a) Recurrent Kshs. 11,753,640,000 for Personnel to facilitate staff salaries, promotions and administrative operations;
 - b) Development Kshs.1,506,000,000 to implement the 17 proposed capital projects

(l) Ward Development Fund Committee

- That ward development recurrent budget to be allocated Kshs.100 million.
- That new projects to be allocated Kshs.2.125 billion.
- That ongoing projects to be allocated Kshs.5.1 billion.

(m) Culture and Community Services Committee

- That in order to resolve legal gaps and secure operational funding for the Sub-Sectors, the County Assembly is urged to expedite the passage of the pending Disaster and Emergency Management Policy/Bill and the new Liquor Act regulations to enable full operational alignment and program implementation.
- That to restore the sustainability of the Liquor Licensing Sub-sector's enforcement and regulatory activities, the County Executive is directed to fast-track a legal solution to reinstate the Liquor Fund as a dedicated funding source.
- That to enhance budget absorption and avert pending bills, the Sector must commence the procurement process early enough (preferably within the first quarter) and prioritize the

recruitment of required staff and critical equipment purchase, to enable the timely utilization of the substantial funds requested for FY 2026/2027.

- That to ensure legal compliance and uniformity in the planning process the Sector to immediately align the sub-programmes and program structure under respective programmes as contained in the approved County Integrated Development Plan (CIDP).
- That to minimize cost overruns and ensure critical service delivery, the Executive must prioritize the completion of stalled fire station projects (Gikomba, Kangemi, Kibra, Mukuru) and ensure timely payments to contractors.

E. OBSERVATIONS OF THE FINANCE, BUDGET AND APPROPRIATIONS COMMITTEE ON THE SECTORS' PROGRAMMES AND PROJECTS

12. **Mr. Speaker Sir**, during the review of this ADP the Finance, Budget and Appropriations Committee engaged the County Treasury, Chairpersons of Sectoral Committees, and representatives from various sectors to clarify the details of the projects and programmes outlined in the ADP. Through these engagements, the Committee identified several key observations. This section of the report seeks to present those observations on selected sectoral programmes and to recommend appropriate measures to address any gaps noted.
13. **Mr. Speaker Sir**, under the Health, Wellness and Nutrition Sector the Committee noted that a number of projects have stalled some having commenced in over a decade. The Committee appreciates the role of the sector in changing lives through the school feeding programme in schools within the County but the total cost of the programme taking into account the contribution by pupils as well as the source of funds from partners remain elusive in this era of programme based budgeting. The Committee recognizes the need for accountability in gauging the sustainability of the programme even beyond the current administration given the impact it has on the school enrolment desired to encourage literacy levels in line with United Nations sustainable development goals.
14. **Mr. Speaker Sir**, the realism of undertaking projects across sectors remains indeterminate given the huge resource outlay required as well as failure to properly indicate the physical locations of such projects. Moreover, the status of projects under Business and Hustler

Opportunities Sector that are to be funded through the matching fund with the two levels of Government contributions and specifically the aggregation and industrial parks remains in limbo with no further details availed by the County Treasury. The Committee has agreed with the relevant Sector that there is need to clean up the Plan by correcting the gaps identified.

15. **Mr. Speaker Sir**, in the course of scrutiny of the Plan, the Committee was taken aback by numerous instances of mathematical errors across sectors that largely affect the authenticity of the figures presented in the ADP booklet. Towards this end, the Committee will be recommending that the individual sectors matrices cost be aligned with the overall resource requirement section for ease of reference. Further, given that this is a recurring issue, the Committee has directed the County Treasury to ensure that such errors do not reappear.
16. The Committee further, **Mr. Speaker Sir**, noted that the past resolutions of the County Assembly have not been implemented with several funding partners' data remaining scattered despite previous resolutions that the department for Donor Coordination be the single gate for engagement with stakeholders. Further, on the wage bill, the Committee noted that the desire to continue recruitments across sectors oblivion of the its commitment to adhere to wage limits as required by law and the resolutions emanating from the recent Wage Bill Conferences on 2028-time limit to contain spiraling salary costs cast doubt on whether any meaningful strategy has been put in place to tame the personnel costs.
17. **Mr. Speaker Sir**, despite the concerns raised by the County Assembly especially in regards to lack of enabling legislation on roll out of funds, the Committee noted that the County stills plans to allocate substantial resource to finance programmes not legally backed. The Committee noted that the annulment of the Liquor Fund by the High Court has substantially affected the operations of the sector. In order to resolve these legal gaps, the County Executive is urged to expedite the formulation of enabling laws, policies and regulations and submit the same to the County Assembly for consideration to fully operationalize such programmes.
18. **Mr. Speaker Sir**, as already highlighted, the buck of implementation of these ambitious plans stops with the County Executive being the arm of the government responsible for collection

of revenues to fund these programmes. The Committee observed that without adequate revenues, these aspirations remain pipe dream and the County has a long way to go in realization of the revenue targets with the full year FY 2024-25 report showing that the County only managed to collect Kshs.13 billion. Taking to account the non-linear exchequer releases, concerted efforts must be made by all sectors to revamp the own source revenue to a figure that could finance the plan. Without this, there is a likelihood of a spiraling down effect that will greatly hamper the aspiration of the current Government.

19. **Mr. Speaker Sir**, the Committee observed that there are programmes whose attendant costs have not been provided casting doubt on whether they ought to be part of the priorities given the scarce county resource envelope. In most instances the baseline and the planned targets did not reflect the year under consideration of 2026-27. The Committee has proposed amendments to rectify such anomalies and urge the County Treasury and the Sectors to ensure that the plans submitted to the County Assembly for consideration meet the basic editing skills.

F. COMMITTEE'S RECOMMENDATIONS

a) Public Participation

20. **Mr. Speaker Sir**, that arising from the lessons learnt from the previous public participation events the following measures continually be observed for more effective public participation:
- 1) That when submitting any budget document to the County Assembly for tabling, the same shall be accompanied with adequate copies, not less 1,700 copies each of the document under considering and the attendant citizen version for use by the Sectoral Committees and for supply to the Members of the public during public participation.
 - 2) That the County Assembly initiates measures to facilitate virtual public participation in addition to the physical public participation events being undertaken in various Sub Counties.
 - 3) That the County through the department responsible for public participation conducts civic education prior to any public participation.

- 4) That in order to ensure fairness in gathering of public views and coverage of the entire County, the actual venues for public participation be rotational across all the wards in the respective sub counties.
- 5) That the County Executive and the County Assembly introduces measures to ensure that sign language interpreters are included during physical public participation events.
- 6) That the County Treasury produces summarized versions of all budget documents submitted to the County Assembly in Kiswahili.

21. **Mr. Speaker**, in summary and pursuant to the provisions of Section 126 (3) of the PFM Act, 2012 and Standing Order 225, the Finance, Budget and Appropriations Committee recommends that the Annual Development Plan for the FY 2026-27 be amended as follows under the respective Sectors:

b) Policy and Cross Cutting Recommendations

1. That not later than 7 days after the adoption of this report the Finance and Economic Affairs Sector in consultation with all Sectors shall make all the amendments contained in this Section and the Observations part in this report and submit revised copy to the County Assembly for verification.
2. That all sectors to standardized presentation of project costs.
3. That all sectors to align financial years ascribed to the baseline with planned targets to reflect the year under consideration of 2026-27.
4. That all sectors to correct arithmetic variances/errors especially in summation of total sectors costs in ADP and the overall resource requirements.
5. That all sectors to list projects together with their corresponding attendant costs.
6. That all sectors to provide information on donor related funding for programmes.

c) Amendments and Specific Interventions to the to the County Integrated Development Plan and the Annual Development Plan for the various Sectors

— **Talents, Skills Development and Care**

1. That all roll over projects be included in the ADP as recommended in the Committee's report during the consideration of the County Annual Development Plan and the Fiscal Strategy Paper 2025-26;
2. That the Annual Development Plan (ADP) programmes be aligned with the approved County Integrated Development Plan.
3. That projects that have been included with no attendant budgetary costs (Expansion of Kibra Community Library and Construction of Ablution Block in Mc Millan Library) be expunged from the plan.
4. That the locations of projects labeled as city wide be defined to ascertain the project distribution across wards.
5. That the scope of works for Social Halls and complexes (Gatina social hall, Umoja I primary school, Dandora II youth complex and Mwiki multistory social hall) be defined to provide clarity as to whether the works involves construction or rehabilitation.
6. That Kshs.270 million be approved for development under Early Childhood Education and Vocational Training in the Financial Year 2026-27 to complete ongoing and stalled capital projects as recommended by the Committee.
7. That Kshs.72 million be approved for Free Vocational Training Capitation for Twelve (12) Vocational Training Centres.

— **Built Environment and Planning**

1. That in furtherance to the recommendations contained under '**Policy and Cross Cutting Recommendations**' section of this report information be provided as to the details of the name, quantum of support, status of agreement and any other incidental information thereof of all partners as well as the support from GOK as provided in the ADP under the sector.
2. That that all donor engagements under the Built Environment and Planning Sectors be declared and included in the draft budget estimates for the FY 2026-27.
3. That the Annual Development Plan (ADP) programmes be aligned with the approved County Integrated Development Plan.

— **Boroughs, Sub county Administration and Personnel**

1. That all pending projects be finalized before initiating new projects.

2. That the Department for Donor coordination to be the single gate for engagement with stakeholders in as far as partnership is concerned to enhance efficiency and accountability.
3. That the Boroughs, Sub-County Administration, and Personnel Sector prepare a detailed report on the County fleet, and that the request for Kshs.98 million for the purchase of 14 vehicles be considered based on the findings of the audit.
4. That in future a comprehensive audit of existing personnel, a thorough needs assessment, and an evaluation of the potential impact of recruitment on the County's wage bill should be undertaken before any staff recruitment.
5. That the sector provides comprehensive report on the rolling out of the Car and Mortgage, settlement of retirees given the allocation set aside in the approved budget FY2025-26, roll out of the Voluntary Early Retirement and status of Dagoretti Training School.
6. That the Sector provides within 60 days submits a comprehensive report on the number of County employees given the conflicting numbers of those benefiting from medical insurance (18,352) and those benefiting from WIBA (19,310).
7. That the Sector prioritizes and budgets for the following programmes in the FY 2026-27: -
 - The rolling out of Car loan and mortgage
 - Settlement of Retiree benefits
 - Roll out of the of Voluntary Early Retirement
 - Improvement of Dagorreti Training School
 - Support to the Donor and Stakeholder Engagement to enhance external resources mobilization
 - Purchase of uniforms for various cadres of staff under the Sector

— **Liquor Licensing and Disaster Management**

1. That in order to resolve legal gaps and secure operational funding for the Sub-Sectors, the County Assembly through the Committee on Culture and Community Services expedites the passage of the pending Disaster and Emergency Management Policy/Bill, the Liquor Act/regulations to enable full operations and implementation of relevant programs. program

2. That to minimize cost overruns and ensure critical service delivery, the Executive prioritize the completion of stalled fire station projects (Gikomba, Kangemi, Kibra, Mukuru) and ensure timely payments to contractors.

— **Business and Hustler Opportunities**

1. That the implementation of the allocated for industrial parks be guided by the provisions of Sections 191A- E of the Public Finance Management Act, 2012.
2. The Sector re-evaluate the status of Nairobi City County Wood Metal Aggregation and Industrial Park (CAIP) in Embakasi Sub County given the proposed allocation of Kshs. 1 billion.
3. That despite not proposing any amount for County Revolving Fund any projected expenditure be guided by regulations approved by the County Assembly.
4. That the sector provides details in respect to Establishing a Lottery system and other infrastructure costed at Kshs.200 million under the Gaming and Betting Sub programme given the substantial resources it requires.
5. That the Sector provides the overall project costs for Jujo, Mutuini, Kahawa West and Karen markets which were budgeted for in the FY 2024-25 and the current budget FY 2025-26. The same markets are still proposed to be allocated funds in the ADP for the upcoming year.

— **Health, Wellness and Nutrition**

1. That in line with the provisions of Section 138 of the PFM Act, 2012 and Regulations 71, 72 and 73 of the PFM (County Government) Regulations 2015, the County Executive Committee Member for the Finance to ensure that all grants due to the Health Sector are declared, deposited in the County Revenue Fund, appropriated by the County Assembly before commencement of disbursement and factored in the budgets with counterpart funding appropriated accordingly.
2. That the Sector makes available as part of the budget estimates for the FY 2026-27, information on the total cost of the school feeding programme taking into account the contribution by the pupils.
3. The sector avails information on the Facility Improvement Fund (FIF) including list of projects undertaken through the fund.

4. That the Annual Development Plan (ADP) programmes be aligned with the approved County Integrated Development Plan.

— **Green Nairobi**

1. That the Environment Sub Sector contains its expenditures within approved budgets with any variations subjected to the provisions of Section 135 of the Public Finance Management Act, 2012.
2. The plan of procuring 200 tippers at Kshs.2billion be revised to be in line with the past actual allocations of the sector as it is ambitious and may not be feasible in one financial year.
3. The sector to provide the physical locations of the projects indicated as city wide as well as those whose locations have been completely omitted.
4. The unit cost of solarization of boreholes and construction of ablution of blocks be provided.
5. That as part of the budget ceilings for the FY 2026-27 and based on the available resources, the following allocations be provided for various programmes under the Environment Sector:
 - Kshs. 2.5 billion be provided for contract management for provision of solid waste collection, transportation and disposal services.
 - Kshs. 600million for increased efficiency at Dandora dumpsite/hardcore
 - Kshs. 25million for beautification/parks and open spaces
 - Kshs. 10million for environmental monitoring, compliance and enforcement
 - Kshs. 15million for environmental education information and public participation
 - Kshs. 60million for climate change programs
6. That the Sector prioritizes and budgets for the following projects/programmes in the ADP for the FY 2026-27: -
 - Procurement, installation and servicing of litter bins
 - Servicing of trucks
 - Fueling of trucks
 - Maintenance of roads within the dumpsites
 - Procurement of refuse compactors
 - Procurement of assorted skips

— Procurement of tippers

— Procurement of machinery (excavators, dozers, wheel loaders and backhoe machines)

— **Innovation and Digital Economy Sector**

1. That before consideration of the proposed revenue software a comprehensive report be submitted to provide precise information on the revenue system implementation pegged at 4.5% of revenue share in regards to its procurement and as to whether the County would have full ownership and rights to the system, the duration of the contract and the amounts that can be collected without engaging the proposed system.
2. That the Annual Development Plan (ADP) programmes be aligned with the approved County Integrated Development Plan.

— **Mobility and Works Sector**

1. That the sector maintains the names of the projects throughout the budget cycle as the traceability of some proposed plans in the final budget estimates become an enormous task due to either regrouping of similar projects or adopting a different name altogether.
2. That the Sector adopts a standardized costing of projects given the conflicting figure in ‘millions’ and in ‘billions’, as well as correct arithmetic errors.
3. That the sector aligns the costing of ADP projects by programmes with those of sector projects given that they are apart by over Kshs.2billion

— **County Assembly Service Board**

1. That the development priorities and projects for Nairobi City County Assembly as contained in the submitted ADP be approved.

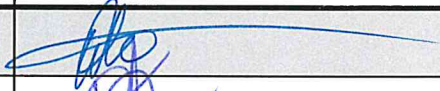

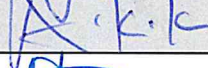



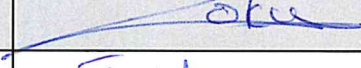
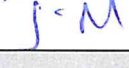
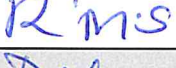
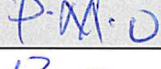
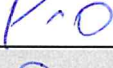
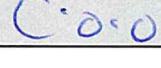

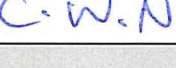

— **Submissions from the Public**

1. That the public views contained in the 30th report tabled in the County Assembly be included in the ADP and the same be prioritized in the Budget Estimates for the FY 2026-27.

Mr. Speaker, in conclusion and pursuant to the provisions of Section **126 (3)** of the **Public Finance Management Act 2012** the County Finance, Budget and Appropriations Committee recommends that:

“This County Assembly adopts the 31st Report of the Select Committee on County Finance, Budget and Appropriations on the Annual Development Plan for the FY 2026-27”

We the undersigned Members of the Finance, Budget and Appropriations Committee affirm that this is the approved report of the Committee on the Consideration of the Nairobi City County Annual Development Plan for the FY 2026-27 as adopted by the Committee on 1st day of December 2025

NAME	SIGNATURE
1) Hon. Wilfred Oluoch Odalo, MCA	
2) Hon. Emily Oduor, MCA	
3) Hon Anthony Kiragu, MCA	
4) Hon. Moses Ogeto, MCA	
5) Hon Mark Mugambi, MCA	
6) Hon. Jeckoniah Onyango, MCA	
7) Hon. Catherine Apiyo Okoth, MCA	
8) Hon. Jane Muasya, MCA	
9) Hon. Asli Muhamed, MCA	
10) Hon. Rosemary Masitsa, MCA	
11) Hon. Perpetua Mponjiwa, MCA	
12) Hon. Peter Overa Oluoch, MCA	
13) Hon. Colins Ogenga, MCA	
14) Hon. Fathiya Abdillahi Mohamed, MCA	
15) Hon. Sam Kago, MCA	
16) Hon. Anthony Ngaruiya Jasho, MCA	
17) Hon Paul Ndungu, MCA	
18) Hon Ciciliah Wairimu Njathi, MCA	
19) Hon Waruguru Kanyi, MCA	
20) Hon Joyce Kamau Muthoni, MCA	
21) Hon Waithera Chege, MCA	
22) Hon. Jane Wanjiru, MCA	