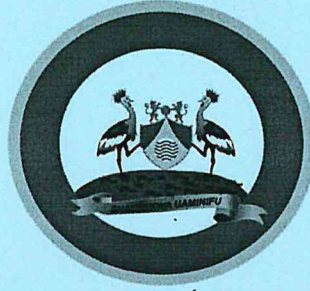


GOVERNMENT OF NAIROBI CITY COUNTY



THE NAIROBI CITY COUNTY ASSEMBLY

OFFICE OF THE CLERK

THIRD ASSEMBLY

(FOURTH SESSION)

NCCA/TJ/PL/2025(31)

4TH MARCH 2025

PAPER LAID

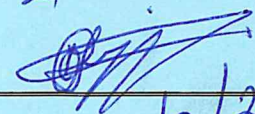
SUBJECT: REPORT OF A COMMITTEE

Pursuant to Standing Order 221, I beg to lay the following Paper on the Table of this Assembly, today Tuesday 4th March 2025:

- THE REPORT OF THE SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICES ON CONSIDERATION OF THE PETITION BY THE RESIDENTS OF GOROFANI ESTATE.

(Chairperson, Sectoral Committee on Culture and Community Services)

Copies to:
The Speaker
The Clerk
Hansard Editor
Hansard Reporters
The Press

*Report Laid by Hon.
Anthony Maraga
on 4th March 2025*

4/3/2025

GOVERNMENT OF NAIROBI CITY COUNTY



THE NAIROBI CITY COUNTY ASSEMBLY

OFFICE OF THE CLERK

THIRD ASSEMBLY

(FOURTH SESSION)

NCCA/TJ/PL/2025(31)

20TH FEBRUARY 2025

PAPER LAID

SUBJECT: REPORT OF A COMMITTEE

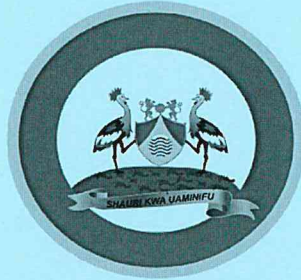
Pursuant to Standing Order 221, I beg to lay the following Paper on the Table of this Assembly, today Thursday 20th February 2025:

- **THE REPORT OF THE SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICES ON CONSIDERATION OF THE PETITION BY THE RESIDENTS OF GOROFANI ESTATE.**

(Chairperson, Sectoral Committee on Culture and Community Services)

Copies to:
The Speaker
The Clerk
Hansard Editor
Hansard Reporters
The Press

GOVERNMENT OF NAIROBI CITY COUNTY



THE NAIROBI CITY COUNTY ASSEMBLY

OFFICE OF THE CLERK

THIRD ASSEMBLY

(FOURTH SESSION)



NCCA/TJ/PL/2024(31)

19TH FEBRUARY 2025

PAPER LAID

SUBJECT: REPORT OF A COMMITTEE

Pursuant to Standing Order 221, I beg to lay the following Paper on the Table of this Assembly, today Wednesday 19th February 2025:

- **THE REPORT OF THE SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICES CONSIDERATION OF THE PETITION BY THE RESIDENTS OF GOROFANI ESTATE**

(Chairperson, Sectoral Committee on Community Services)

Copies to:
The Speaker
The Clerk
Hansard Editor
Hansard Reporters
The Press



NAIROBI CITY COUNTY



NAIROBI CITY COUNTY ASSEMBLY

THIRD ASSEMBLY – FOURTH SESSION

REPORT OF THE SECTORAL COMMITTEE ON CULTURE AND COMMUNITY
SERVICES ON CONSIDERATION OF THE PETITION BY THE RESIDENTS OF
GOROFANI ESTATE

Clerk's Chambers
Nairobi City County Assembly
City Hall Buildings
Nairobi

FEBRUARY, 2025





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1.0. PREFACE

1.1. Mandate of the Committee

Mr. Speaker,

The Sectoral Committee on Culture and Community Services is established under **Standing Order 209**, and its mandate amongst others, as outlined under Standing Order 209 (6) is to: -

- a) *investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned departments;*
- b) *study the programme and policy objectives of departments and the effectiveness of the implementation;*
- c) *study and review all County legislation referred to it;*
- d) *study, assess and analyze the relative success of the departments as measured by the results obtained as compared with its stated objectives;*
- e) *investigate and inquire into all matters relating to the assigned departments as they may deem necessary, and as may be referred to them by the County Assembly;*
- f) *vet and report on all appointments where the Constitution or any law requires the County Assembly to approve, except those under Standing Order 185(Committee on Appointments): and*
- g) *make reports and recommendations to the County Assembly as often as possible, including recommendation of proposed legislation.*

In accordance with the **Third Schedule of the Standing Orders**, the Committee is mandated to *investigate, inquire into and report on all matters related to, Cultural activities, public entertainment and public amenities, including, racing, liquor licensing, cinemas, video shows and hiring, libraries, museums and cultural activities and facilities and county parks, and recreation facilities; firefighting services and disaster management, control of pornography; ensuring and coordinating the participation of communities and locations in governance at the local level and assisting communities and locations to develop the administrative capacity for the effective exercise of the functions and powers and participation in governance at the local level.*

1.2. Membership of Committee

The Sectoral Committee on Culture and Community Services comprises the following Members:

1. **Hon. Clarence Munga, MCA – Chairman**
2. **Hon. Samson Jera, MCA – Vice Chairperson**





3. Hon. Hannah Wanjiru, MCA
4. Hon. Antony Maragu, MCA
5. Hon. Alvin Palapala, MCA
6. Hon. Jane Musangi, MCA
7. Hon. Redson Onyango, MCA
8. Hon. Joyce Lugonzo, MCA
9. Hon. Anthony Kimemia, MCA
10. Hon. Jared Akama, MCA
11. Hon. Moses Kitema, MCA
12. Hon. Cyrus Mugo, MCA
13. Hon. Mwaura Samora, MCA
14. Hon. Virginia Kangethe, MCA
15. Hon. Joy Muthoni, MCA
16. Hon. Jane Waruguru, MCA
17. Hon. Aaron Kangara, MCA
18. Hon. Sam Kago, MCA
19. Hon. Peter Wahinya, MCA
20. Hon. Rachel Maina, MCA
21. Hon. Davidson DNG Ngibuini, MCA
22. Hon. Eric Kiogora, MCA
23. Hon. Wanjiru Karikui, MCA

Hon. Speaker,

The County Assembly Committee are extensions of the Assembly established under the County Assembly Standing Orders and in accordance with **Section 14 of the County Governments Act, 2012**. The Committee is supposed to perform functions that the Assembly is not well fitted to consider in plenary.

Pursuant to the provisions of Standing Order 209 (6) (b), (d), and (e), the Sectoral Committee on Culture and Community Services is supposed to study the program of the Youth, Talent, and Sports; Social Services; City Culture, Arts, and Tourism; Disaster Management and Coordination; Public Participation; Citizen Engagement and Customer Service; and Nairobi City County Liquor Board sectors, and the effectiveness of the implementation; study, assess, and analyze the success of the sub-sectors as measured by the results obtained; and inquire into all matters relating to the sector.





1.3. Executive Summary

1.3.1. Presentation and Committal of the Petition

Hon. Speaker,

Pursuant to Standing Order No. 219, at the Assembly sitting held on **Thursday, 31st October, 2024**, the **public petition by the residents of Gorofani Estate** was read by the Speaker and committed to the Sectoral Committee on Culture and Community Services for further action. The petitioners, who are residents of Gorofani Estate, located within Gikomba Open Air Market within Nairobi City County, made prayers to the Nairobi City County Assembly to intervene and ensure that the Gorofani Estate residents get compensation for the loss of lives and properties incurred over the years.

Hon. Speaker,

The petitioners' prayers were based on the fact that since the year 2015 they have encountered fire incidences whereby their houses get burned and others are condemned and demolished due to the severity of the fire, hence people get displaced. In the process, they have repaired some of the houses at their own cost, while others have remained shells due to frequent incidences. Most houses have fallen into arrears worth millions of shillings. Their efforts to get some compensation for the displaced families and a waiver for the arrears from the year mentioned have been futile under the previous administration. The Committee noted that it is the duty of the county government to support, cater for the loss, and compensate for businesses ruined by fire; moreover, the said houses belong to the county. This is in accordance with Part 4 of the Nairobi City County Disaster Management Bill, which states that the County Disaster Management Fund shall be used towards meeting the following expenses: emergency preparedness, response, mitigation, relief, and reconstruction in the County.

Pursuant to Standing Order 221, the petition was committed to the Sectoral Committee on Culture and Community Services to inquire into the issues raised and report to the Assembly.

Hon. Speaker,

The Committee observed that this was a straight-forward matter and therefore resolved to consider the petition on its own merit by comparing the facts presented by the petitioners against the relevant provisions of the law in regards to the Nairobi City County Disaster Management Act, 2014.

Hon. Speaker,

The Committee further noted that the residents of Gorofani Estate, located within the Gikomba Open Air Market, have for many years experienced incidences of fire breakouts, leaving the





residents set backwards due to the loss of their valuable properties, lives, and others being displaced, and that the residents have never gotten any support, despite the fact that they have been pleading with the County Government on compensation.

Hon. Speaker,

The Committee, having reviewed the petition, the facts presented therein, and the law, concluded that it had no objection to the prayer made by the petitioners. Article 42 of the Constitution provides that every person has the right to a clean and healthy environment. Further, the National Government of Kenya has ascribed to such human rights through the economic, social, and political pillars of Vision 2030 that are anchored on the foundations of macroeconomic stability, infrastructure development, science, technology, and innovation. The Committee therefore recommends that the County Executive consider compensating Nairobi residents, particularly the Gorofani Estate residents, for the loss of lives and properties incurred through fire over the years.


1.4. Acknowledgement

Hon. Speaker,

I wish to sincerely thank the members of the committee for their hard work and dedication while inquiring into this matter. The Committee also wishes to sincerely thank the offices of the Speaker, the Clerk of the County Assembly, and the secretariat for their support.

It is my honor and pleasure on behalf of the Committee to present this Report of the Sectoral Committee on Culture and Community Services on the Petition by residents of Gorofani Estate on Compensation for Loss of Lives and Property incurred over the years.

Thank You.

SIGNED  DATE 18th Feb/2025

HON. CLARENCE MUNGA, MCA
(CHAIRMAN, SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICES)

Report of the Sectoral Committee on Culture and Community Services





2.0. INTRODUCTION

Hon. Speaker

Pursuant to Standing Order No. 219, at the Assembly sitting held on **Thursday, 31st October, 2024**, the **public petition by the residents of Gorofani Estate** was read by the Speaker and committed to the Sectoral Committee on Culture and Community Services for further action. The petitioners, who are residents of Gorofani Estate, located within Gikomba Open Air Market within Nairobi City County, made prayers to the Nairobi City County Assembly to intervene and ensure that the Gorofani Estate residents get compensation for the loss of lives and properties incurred over the years.

Subsequently, pursuant to Standing Order 221, the petition was committed to the Sectoral Committee on Culture and Community Services to inquire into the issues raised and report to the Assembly.

The Committee held three meetings with the Disaster Management Sector and with the representatives of Gorofani Estate, who are the petitioners.

In their prayers, it was reported that fire broke out sometime in 2014 and consumed four blocks in phase one. Soon thereafter, in the month of July 2014, another inferno occurred in phase two, whereby almost a similar number of houses were gutted down, leaving the tenants without shelter, which is a basic necessity. After the two fire instances, they sought the intervention of director housing and community development for the repairs and renovation of the houses, and the help sought somehow took a snail speed, thus occasioning the tenants to further seek permission to repair and renovate the houses since they risked losing the essential facility (house) or facing eviction from the houses. With permission, some tenants were able to repair and renovate their rooms, while others remain unrepaired to date, thus posing a danger to the tenants by disinheriting their houses. Equally, on June 23, 2015, another fire burned down the following blocks: 22, 23, 24, 25, 26, 26, 27, 28, 29, 30, 31, 32, 33, 34, and 35. After this fire incident, they made several follow-ups with the concerned office for repairs and renovations, and finally they were allowed to repair and renovate the houses, even though some remain unattended due to a lack of funds, given that the amount involved in repairing is quite substantial and not many of the tenants can afford to raise such a figure. With this in mind, they requested to be considered offsetting the costs incurred by





those who repaired their houses by allowing them a period within which they suspend collecting rent from them so that they recover their costs.

In the petition, the petitioners, the residents of Gorofani Estate, located within Gikomba Air Market, averred that the County Assembly should ensure that the Gorofani Estate residents get compensation for the loss of lives and properties incurred over the years.





3.0. COMMITTEE OBSERVATIONS

Hon. Speaker,

Upon Consideration of the Petition, the Committee observed the following: -

1. That the Gorofani Estate, located with Gikomba Air Market, belongs to the County Government of Nairobi, and that the residents pay rents to the county. Further, the Gorofani estate has been earmarked for redevelopment through the Nairobi Integrated Urban Development Master Plan (NIUPLAN).
2. The Gorofani Estate is situated within the Gikomba market and is home to many residents. The estate consists of single-room blocks, and over time, it has faced devastating fires that have destroyed property and displaced people. The tragedy has left tenants without shelter, and some have lost their belongings and homes.
3. Some houses in the estate remain unrepaired to date, posing a danger to tenants.
4. The accumulation of rent continues day in and day out, making it risky for tenants to lose their homes.
5. There is a need to identify the already-occupying tenants and the water points that have been taken up by the mtumba merchants so that they can also be of help when such fire incidents occur in the future.
6. There is a need for the disaster management sector to organize and educate the tenants on firefighting lessons so that they are equipped with modern firefighting techniques.



4.0. COMMITTEE RECOMMENDATIONS

Mr. Speaker sir,

In view of the above observations, the Committee makes the following recommendations;


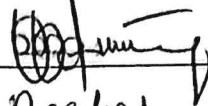
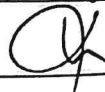
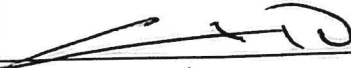

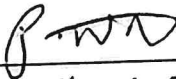

1. The County Government should urgently address the repair and renovation needs of Gorofani Estate residents.
2. That the Disaster Management Sector should allocate resources for fire safety education and preparedness to the Gorofani Estate residents.
3. That the County Government should engage with residents of Gorofani Estates and its environs, traders, and relevant stakeholders to find sustainable solutions.
4. That the County Executive should ensure transparency in land use planning and redevelopment efforts in the city.
5. The Disaster Management Sector should regularly assess and monitor fire risks in the Gikomba market area.
6. Compensation be expedited to the parties affected by fire tragedy.
7. Perimeter wall be constructed around Gikomba complex market.
8. The County Executive to carry out Public Participation in order to give members of the public adequate notice whenever there is any implementation of projects.



NAIROBI CITY COUNTY ASSEMBLY
 SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICES
 ADOPTION LIST

REPORT OF THE SECTORAL COMMITTEE ON CULTURE AND COMMUNITY
 SERVICES ON CONSIDERATION OF THE PETITION BY RESIDENTS OF
 GOROFANI ESTATE

For meeting held on 18TH FEBRUARY 2025 at 11:30 a.m. in committee room 2.

S/NO	NAME	SIGNATURE
1.	Clarence Mengi	
2.	Samsod Demari JERA Wote	
3.	Rachel mainoo	Rachel
4.	Virginia Kung'ethe	W.K.
5.	Mwinda Samaka	
6.	Wangui Karuki	M.K
7.	HANNAH WANZIRU	hannah
8.	MOSES M KIEMA	Mue
9.	CYRIL MULO	
10.	JARED ADAMA	
11.	JOYCE I LUGONZO	Jh
12.	Jane Musangi	Jane
13.	KIAMUKUWA KANI	W.K.
14.	PETER W. NJANJAN	
15.	Antony Kemeuoi	ACK
16.	AABON KANCARA	Ail
17.	Antony Mwangi	
18.	DAVIDSON NGIBIKINI	D.A.C
19.	LOT MOTHONI	Lot
20.		
21.		

**MINUTES OF THE 2ND SITTING OF THE NAIROBI CITY COUNTY ASSEMBLY
SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICES HELD ON
TUESDAY 18TH FEBRUARY 2025 AT 11:30A.M.**

MEMBERS PRESENT

1. Hon. Clarence Munga, MCA - Chairperson
2. Hon. Samson Jera, MCA – Vice Chairperson
3. Hon. Joyce Lugonzo, MCA
4. Hon. Jared Akama, MCA
5. Hon. Rachel Maina, MCA
6. Hon. Cyrus Mugo, MCA
7. Hon. Peter Wahinya, MCA
8. Hon. Virginia Kangethe, MCA
9. Hon. Wanjiru Kariuki, MCA
10. Hon. Moses Kitema, MCA
11. Hon. Mwaura Samora, MCA
12. Hon. Jane Musangi, MCA
13. Hon. Antony Maragu, MCA
14. Hon. Davidson DNG Ngibuini, MCA
15. Hon. Hannah Wanjiru, MCA
16. Hon. Jane Waruguru, MCA
17. Hon. Anthony Kimemia, MCA
18. Hon. Aaron Kangara, MCA
19. Hon. Joy Muthoni, MCA

MEMBERS ABSENT

1. Hon. Sam Kago, MCA
2. Hon. Redson Onyango, MCA
3. Hon. Alvin Palapala, MCA
4. Hon. Eric Kiogora, MCA

SECRETARIAT

1. Ms. Judith Aron - First Clerk Assistant
2. Mr. Abdi Mohammed - First Clerk Assistant

MIN.015/SC - CCS/FEB/2025: PRELIMINARIES

Hon. Clarence Munga, MCA (Committee Chairperson) called the meeting to order at 11:30 A.m. He prayed and welcomed Members present to the meeting.

The agenda for the day was as follows;

1. Preliminaries (prayers & adoption of the Agenda),
2. **Adoption of Committee Reports**
 - i) Report of the Sectoral Committee On Culture And Community Services on Consideration of the Nairobi City County Civic Education Bill;and
 - ii) Report of the Sectoral Committee on Culture and Community Services on Consideration of The Petition by residents of Gorofani Estate.
3. Adjustment of Committee schedule, and
4. Any other business and Adjournment

The agenda of the day was adopted as proposed by Hon. Joyce Lugonzo, MCA, seconded by Hon. Wanjiru Kariuki, MCA

MIN.016/SC - CCS/FEB/2025: REPORT OF THE SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICES ON CONSIDERATION OF THE NAIROBI CITY COUNTY CIVIC EDUCATION BILL


The Committee was taken through the above mentioned report and agreed with the contents on the report as proposed by Hon. Samson Ochieng' Jera, MCA and seconded by Hon. Rachel Maina, MCA

MIN.017/SC - CCS/FEB/2025: REPORT OF THE SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICES ON CONSIDERATION OF THE PETITION BY RESIDENTS OF GOROFANI ESTATE.

The Committee was taken through the above mentioned report and agreed with the contents on the report as proposed by Hon. Wanjiru Kariuki, MCA and seconded by Hon. Moses Kitema, MCA

MIN.018/SC-CCS/FEB/2025 ANY OTHER BUSINESS AND ADJOURNMENT

There being no other business, and the time being 12:30 p.m, the Chairperson adjourned the meeting to a date that will be communicated.

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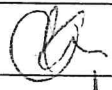
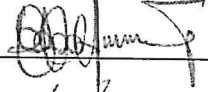

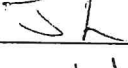

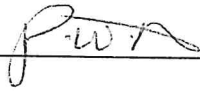
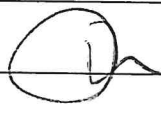

Chairperson

.....
18th/2/25

Date

NAIROBI CITY COUNTY ASSEMBLY
 SECTORAL COMMITTEE ON CULTURE AND COMMUNITY SERVICES
 THIRD ASSEMBLY - THIRD SESSION
 ATTENDANCE REGISTER

For meeting held on... 18th FEBRUARY 2025 at... 11:30am in Committee Room 2.

S/NO	NAME	SIGNATURE
1.	Clarence Mungu	
2.	SAMSON OCHENJI JERA BOIS	
3.	JARED AKANA	
4.	JOYCE S LUGONZO	
5.	Rachel maina	Rachel
6.	CYRUS MUCO	
7.	PETER WINTAU	
8.	SITARA KANGOKE	JUK
9.	NANTU KAWKI	MIL
10.	MOSES M KITEMA	MK
11.	MWAUDA JAWWA	
12.	Jane Musangi	Jane
13.	HANNAH WANGIRU	hannah
14.	KARUGURI KATI	WIK
15.	Antony KIMENGE	AKK
16.	MADON KANAGA	A.K
17.	Antony Marapu	
18.	DAVIDSON NAIMBUNI	DASG
19.	JOY MUTTONI	JM
20.		
21.		
22.		
23.		

