### **GOVERNMENT OF NAIROBI CITY COUNTY**



THE NAIROBI CITY COUNTY ASSEMBLY

OFFICE OF THE CLERK

THIRD ASSEMBLY

(SECOND SESSION)

NCCA/TJ/PL/2023(18)

11<sup>TH</sup> APRIL, 2023

### PAPER LAID

### SUBJECT: COMMITTEE REPORT

Pursuant to Standing Order 196, I beg to lay the following Paper on the Table of the Assembly, today Tuesday,  $11^{th}$  April, 2023

— THE REPORT OF THE SECTORAL COMMITTEE ON LABOUR AND SOCIAL WELFARE ON THE INQUIRY REGARDING THE ABSORPTION OF INSPECTORATE OFFICERS EMPLOYED BY THE NAIROBI METROPOLITAN SERVICES (NMS).

(The Chairperson, Sectoral Committee on Labour & Social Welfare)

Copies to:
The Speaker
The Clerk
Hansard Editor
Hansard Reporters
The Press

· .

NAIROBI CITY COUNTY GOVERNMENT poled.



NAIROBI CITY COUNTY ASSEMBLY (THIRD ASSEMBLY- SECOND SESSION)

REPORT OF THE SECTORAL COMMITTEE ON LABOUR AND SOCIAL WELFARE ON THE INQUIRY REGARDING THE ABSORPTION OF INSPECTORATE OFFICERS EMPLOYED BY NAIROBI METROPOLITAN SERVICES (NMS)

Clerks Chambers Nairobi City County Assembly City Hall Buildings NAIROBI

**APRIL, 2023** 



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	3.1. Public County Service Board Submissions

### **ACRONYMS**

**PSC** Public Service Commission

NMS Nairobi Metropolitan Services

### **ANNEXURE**

Submissions by Public County Service Board

Minutes

Frame work for the handover of the transferred functions from the National Government to the Nairobi City County Government



### 1.0 PREFACE

### Hon. Speaker,

The Sectoral Committee on Labour and Social Welfare is one of the Sectoral Committees established under Standing Order 209. The Committee is mandated under the 3<sup>rd</sup> Schedule of the Standing Orders to "Investigate, inquire into and report on all matters related to "labour, trade union relations, manpower or human resource planning; County Public Service; youth, gender and social welfare.

### MEMBERSHIP OF COMMITTEE

The Committee on Labour and Social Welfare comprises the following Members:

1. Hon. Allan Maina Githuku, MCA

Chairperson

2. Hon. Wanjiru Kariuki, MCA

Vice Chairperson

3. Hon. Joyce Muthoni, MCA

4. Hon. Anthony Kimemia, MCA

5. Hon. Catherine Okoth, MCA

6. Hon. Thuo Fiufiu, MCA

7. Hon. Nancy Mwaura, MCA

8. Hon. Oscar Lore, MCA

9. Hon. Kennedy Oyugi, MCA

10. Hon. Abbas Khalif, MCA

11. Hon. Absolom Onyango, MCA

12. Hon. Peter Mwangi, MCA

13. Hon. Benter Juma, MCA

14. Hon. Simon Maina, MCA

15. Hon. Paul Wachira, MCA

16. Hon. Paul Mathu, MCA

17. Hon. Joyce Lugonzo, MCA

18. Hon. Cicilia Wairimu, MCA

19. Hon. Jane Musangi, MCA

20. Hon. Jane Muasya, MCA

21. Hon. Farhiya Daudi, MCA

22. Hon. Evans Nyangicha, MCA

23. Hon. Agnes Njeri, MCA

### Hon. Speaker,

On behalf of the Members of Sectoral Committee on Labour and Social Welfare, it is my pleasant duty and privilege to present the Committee's Report on its inquiry regarding the proposed absorption of inspectorate officers employed by the defunct Nairobi Metropolitan Services (NMS). The core objective of the said inquiry is to establish the status of redeployment of the inspectorate officers whose contract expired following the expiry of the NMS in November 2022.

In its inquiry Members looked into structure and the terms used to redeploy the inspectorate /cadet staff, budgetary allocation for the salary for the FY 2022/23.

### **APPRECIATION**

### Hon. Speaker,

The Sectoral Committee on Labour and Social Welfare wishes to thank the offices of the Speaker and the Clerk of the Nairobi City County Assembly for the support extended to it in the conduct of this inquiry.

Further, the Committee extends its gratitude to the Secretariat for their contributions during and after the investigation and compilation of this report.

Finally, I sincerely thank the Members of the Sectoral Committee for their commitment during the inquiry which contributed immensely to the compilation of this report.

SIGN Hour har

DATE | 03 2023

HON. ALLAN MAINA, CHAIRPERSON

SECTORAL COMMITTEE ON LABOUR AND SOCIAL WELFARE

### 2.0 INTRODUCTION

### Hon. Speaker,

The Committee Members noted with concern that the County Executive was in the process of recruiting the Inspectorate/cadet staff despite the expiry of Nairobi Metropolitan Services contract in November 2022.

The Committee deliberated on the said issue and resolved to conduct an inquiry on the structure, criteria and the terms used to redeploy the Inspectorate/cadet staff and the budget allocated for their salary. The County Public Service Board and the Ag. County Secretary were therefore invited to a Committee meeting to report on the same.

The County Public Service Board attended the meeting on Thursday, 9<sup>th</sup> March 2023. However, the Ag. County Secretary did not honour the two invitations forwarded to him and there was no written submission to explain his failure to attend.

### Hon. Speaker,

The Committee wrote to the County Public Service Board inviting them for meeting to furnish the Committee with responses to the issues inquired about.

The County Public Service Board appeared before the Committee to submit their oral and written responses on Thursday 9<sup>th</sup> March 2023 and the Committee was dissatisfied with the recruitment given as it appeared that the criteria and the terms used to redeploy the Inspectorate/cadet staff were not legal. It is on this background that the Committee resolved to conduct an inquiry in order to investigate the procedure used to recruit the inspectorate staff.

### 3 O THE INVESTIGATION

### 3.1 Public County Service Board Submissions

### Hon. Speaker,

The County Public Service Board informed the Committee that they were not involved in the recruitment of the inspectorate staff and had intervened through various correspondences to the County Secretary and the Public Service Commission (PSC) advising on the same. The County Public Service Board on 27th January 2022 raised a concern to the Public Service Commission in regards to their continuous recruitment without approved County structure and establishment. In the letter County Public Service Board advised that due to huge wage bill the Nairobi City County would not be able to absorb staff recruited by defunct Nairobi Metropolitan Services (NMS) at the end of their contract.

On 13<sup>th</sup> October 2022, The County Public Service Board wrote another letter to the County Secretary, requesting for explanation for transition of human resources to the Nairobi City County Government and be provided with:-

- Recommendation/report from the Intergovernmental Relations Technical Committee (IGTRC) on transfer of functions and human resource from defunct Nairobi Metropolitan Services (NMS) to the County Public Service Board;
- 2. Referred Public Service Commission letter with terms to deed back to the human resource functions:
- 3. Request justification, structure and establishment that initiated the recruitment of the proposed officers by defunct Nairobi Metropolitan Services through Public Service Commission;
- 4. Recruitment process by Nairobi Metropolitan Services that was employed by Public Service Commission during recruitment;
- 5. List of all officers proposed by Nairobi Metropolitan Services proposed for absorption and their critical and essential services that they are offering and which otherwise cannot be offered by the existing NCCG officers;
- 6. The justification of recruitment of officers by Nairobi Metropolitan Services through Public Service Commission on contract beyond the term of deed of transfer; and

7. Substantive approved budget for the financial year 2022-2023 and any other document which shall be of essence to the request

The County Secretary responded to the County Public Service Board on 5<sup>th</sup> October 2022 by stating that following the lapse of the Deed of Transfer of Functions and on assumptions of the Office of the new administration, the Public Service Commission wishes to return Human Resource Functions by the attached terms.

### a) STAFF RECRUITED BY NMS THROUGH PSC (ENFORCEMENT)

At the time of the transfer of functions, a thousand, hundred and seventy-two (1172) officers were identified for secondment to NMS.

However, this was later reviewed downwards to one thousand and ninety-nine (1099) to take into consideration the enforcement and security functions that were retained at the county. To address these gaps, NMS through PSC recruited two hundred and eighty-five (285) enforcement officers and six hundred and seventy-six (676) constables on a contractual basis to enable deployment to the then-newly created Directorate of Compliance & Service Delivery

Designation	Directorate	JG	Ae	ln	Variance	Duration of
		***************************************		post		contract (yrs.)
Enforcement officer II/ Compliance &Delivery officer II	Enforcement/ Compliance & delivery officer	J	300	285	15	38 No Enforcement officers' Contracts end on 30/11/2022 while
						246 contract ends on October 2024
Security Warden 1						30/11/2022
	Enforcement officer II/ Compliance &Delivery officer II	Enforcement Enforcement/ officer II/ Compliance & Compliance delivery officer &Delivery II officer II  Security Enforcement Warden 1	Enforcement Enforcement/ J officer II/ Compliance & Compliance delivery officer &Delivery II officer II  Security Enforcement G	Enforcement Enforcement/ J 300  officer II/ Compliance & Compliance delivery officer &Delivery II  officer II  Security Enforcement G 700  Warden 1	Enforcement Enforcement/ J 300 285  officer II/ Compliance & Compliance delivery officer &Delivery II  officer II  Security Enforcement G 700 676  Warden 1	Enforcement Enforcement/ J 300 285 15  officer II/ Compliance & Compliance delivery officer & Delivery II  officer II  Security Enforcement G 700 676 25  Warden 1

### Recommendations from the County Secretary as contained in the submission from the Board

- The functions the officers undertake are crucial and essential and they should be absorbed by the county government and their terms of service be translated to permanent and pensionable; and
- Where the establishment has not been taken into account, the County should formalize it due to the expansion of its mandate.

### 4.0 COMMITTEE FINDINGS

The Committee made the following observations during the said meeting:

- 1. The Public Service Commission recruited the enforcement officers/cadets under Nairobi Metropolitan Services, yet Security and Compliance Sector was not a transferred function;
- 2. The County Public Service Board was never involved in the recruitment as the body mandated to recruit officers of the County Executive;
- 3. The contracts for the said officers expired in the month of November, 2022 following the expiry of the Deed of Transfer of Functions;
- 4. The County Public Service Board was not aware of the budgetary allocation in the County to cater for salaries of the said officers in the Financial Year 2022-2023;
- 5. The County is under no obligation to absorb the enforcement officers or any other officers recruited under the defunct Nairobi Metropolitan Services (NMS) unless the user departments have made a request to the County Public Service Board;
- 6. The County Service Board was not in receipt of the list of all officers proposed by NMS proposed for absorption;
- 7. The Cadets were recruited by the Public Service Commission whereas in the County Establishment do not have such cadres; and
- 8. The Ag. County Secretary did not honour the two invitations forwarded to him and there was no written submission to explain his failure to attend.

### **5.0 RECOMMENDATIONS**

### In view of the above investigation, the Committee recommends the following:-

That, the Public Service Commission did the recruitment for the Inspectorate/
 Cadets on contract and that, the County Public Service Board was never involved

in the recruitment as the body mandated to recruit officers of the County Executive. Therefore, the Cadets should be redesignated by the National Government;

- 2. That, the County is under no obligation to absorb the enforcement officers or any other officers recruited under the defunct Nairobi Metropolitan Services (NMS) whose contract and term expired in November 2022 and without justification of recruitment beyond the term of deed of transfer;
- 3. That, the Security and Compliance Department as a user department should make their request to the County Public Service Board, on the need to have a recruitment for more inspectorate staff. In this regard, advertisement be placed and interviews done to employ; and
- 4. That the recommendations of this Committee be implemented with immediate effect.



### NAIROBI CITY COUNTY

Telephone: +254 20 2224281 Email: info@nairobi.go.ke Website: www.nairobi.go.ke



City Hall, P. O. Box 30075-0010, Nairobi, Kenya.

### COUNTY PUBLIC SERVICE BOARD

Ref: NCPSB/HRM/24/(66)

16th June, 2021

County Secretary Nairobi City County NAIROBI

RE: REQUEST FOR THE LIST OF NAIROBI CITY COUNTY STAFF SECONDED TO NMS/DISCLAIMER

Following the Consultative meeting held yesterday the 15th June, 2021, the Board noted that it was not provided with the comprehensive list of staff who were seconded to NMS and that NMS is purportedly conducting parallel recruitment in contravention of the law and provisions of the Deed of Transfer.

In the upshot, the Board requests your good office to provide us with a smprehensive list of members of staff who were seconded to NMS per sector.

Further, the Board wished to register a **disclaimer** that due to the wage bill the County will not be able to accommodate/absorb staff being recruited by NMS when its term comes to an end. Kindly communicate the same.

Nyamwaya Nyagara Ag. Board Secretary/CEO - CPSB



### NAIROBI CITY COUNTY

Telephone: 020 2177325 Web: www.nairobi.go.ke



City Hall
P.O. Box 30075 – 00100,
NAIROBI

### COUNTY PUBLIC SERVICE BOARD

Ref: NCPSB/HRM/17/(52)

13th October, 2022

County Secretary Nairobi City County Nairobi

# RE: TRANSITION OF HUMAN RESOURCES TO THE NAIROBI CITY COUNTY GOVERNMENT

Reference is made to your letter Ref. NCC/HRM/1/3/2022 dated 5th October, 2022.

The Board has taken cognizance of your request, kindly but urgently provide us with the following:

- 1. Recommendation/report from the IGRTC Committee on transfer back of functions and human resource.
- 2. Referred PSC letter with terms to deed back the human resource functions.
- 3. Request justification, structure and establishment that initiated the recruitment of the proposed officers by NMS through PSC.
- 4. Recruitment process by NMS that was employed by Public Service Commission during recruitment.
- 5. List of all officers proposed for absorption and their critical and essential services that they are offering and which otherwise cannot be offered by the existing NCCG officers.
- 6. The justification of recruitment of officers by NMS through PSC on contract beyond the term of deed of transfer.
- 7. Substantive approved budget for the financial year 2022 2023 and any other document which shall be of essence to the request.

While reviewing the PSC terms as per your letter, kindly note that the Board shall also be guided by the approved budgetary allocation and the PFM Act on wage bill.

Find attached disclaimer letter from the Board to PSC dated 27<sup>th</sup> January, 2022 for your reference.

Nyamwaya Nyagara Ag. Board Secretary – County Public Service Board

CC: H.E. The Governor Nairobi City County

> H.E The Deputy Governor Nairobi City County

Chief Officer – PSM Nairobi City County

### NAIROBI CITY COUNTY

Telephone: 020 344194 Web: www.nairobi.go.ke

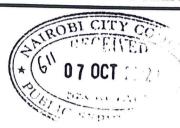


City Hall P .o. box 30075-00100 Nairobi Kenya

# OFFICE OF THE GOVERNOR COUNTY SECRETARY & HEAD OF COUNTY PUBLIC SERVICE

NCC/HRM/1/3/2022

Secretary/CEO
County Public Service Board
NAIROBI



5<sup>Tth</sup> October 2022

RE: TRANSITION OF HUMAN RESOURCES TO THE NAIROBI CITY COUNTY GOVERNMENT

The above subject refers.

Following the lapse of the Deed of Transfer of Functions and on assumption of Office of the new administration, the Public Service Commission wishes to deed back Human Resource Functions in accordance with the attached terms.

DR. JAIRUS MUSUMBA, PhD

Ag. COUNTY SECRETARY & HEAD OF COUNTY PUBLIC SERVICE

Copy to:-

H.E. The Governor Nairobi City County

H.E. The Deputy Governor Nairobi City County

Chief Officer - PSM Nairobi City County 11/5/ Gray Mers Dery

# (c) STAFF RECRUITED BY NMS THROUGH PSC (ENFORCEMENT)

At the time of transfer of functions, one thousand, one hundred and seventy-two (1172) officers were identified for secondment to NMS. However, this was later reviewed downwards to one thousand and ninety-nine (1099) to take into consideration the enforcement and security functions that were retained at the County. In order to address these gaps, NMS through PSC recruited two hundred and eighty five (285) enforcement officers and six hundred and seventy six (676) constables on contractual basis to enable deployment to the then newly created Directorate of Compliance & Service Delivery.

Table 3: Enforcement Officers

No	Designation	Directorate	JG	AE	In post	nce	Duration of Contract (yrs.)
1.	Enforcement Officer II/ Compliance & Delivery Officer II	Enforcement /Compliance & delivery Officer II	J	300	285	15	38 No Enforcement Officers' contracts end on 30/11/2022 while 246 contract end date is October 2024
2.		Enforcement	G	700	676	25	30/11/2022
L	Warden 1		otal	1,000	961	40	

### RECOMMENDATIONS:

 The functions the officers are undertaking are critical and essential and they should be absorbed by the county government and their terms of service be translated to permanent and pensionable terms for parity of treatment.

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Where the establishment has not been taken into account, the County should formalize due to the expansion of its mandate.

# (d) STAFF RECRUITED BY NMS THROUGH PSC (ADMINISTRATION)

Due to the increased scope of services and projects and the need to modernize its equipment, NMS acquired thirty-one (31) vehicles under the National Treasury lease programme, purchased one hundred and eighty-seven (187) vehicles and equipment, installed and commissioned one (1) asphalt plant at Kangundo road and rehabilitated, stocked and refurbished the County garage and through the Public Service Commission recruited on contractual basis the underlisted cadres of

Table 4: Fleet Management

	No	Designation	201014(6	J	AE	In	Varia	- aracion of
2		Chargehand I Mechanical -former Ex- KDF mechanics	Roads, Transport & Public Works	J	20	<b>pos</b> :	-	Contract (yrs.)  20 No. officers Contracts ends on 31/11/2022
3		Senior Plant Operator Chief Plant	Roads, Transport & Public Works	G	43	42	0	42No. officers Contracts ends on 31/11/2022
4		Operator	Roads, Transport & Public Works	Н	30	28	2	2 years with effect 2021 ending March 2023
•	A P	Chief Plant Pperator- sphalt lant hief Driver	Roads, Transport & Public Works	Н	1	1	0	Two years up to 17/12/2022
			Services	Н	115	113	2	2 years with effect 2021 ending
			Totals		208	204	4	March 2023

### **RECOMMENDATIONS:**

- (a) It is noted that the assets and equipment have been reverted to the NCCG and the officers may be retained on need basis.
- (b) The County to formally establish the offices and rationalize the deployment of the officers in accordance with their skills.

## (e) STAFF SECONDED FROM OTHER COUNTIES

As part of promoting family values and diversity, NMS processed requests from five (5) officers in the Directorate of Health who made requests to transfer services and re-unite with their families who were residing in Nairobi. The requests were considered to fill the vacancies from staff exits of same cadres and job group. One (1) officer from Kisumu seconded upon request official driver of one of the NMS senior officer while the officer from Homabay County was on swop transfer approved by respective County Public Service Boards.

Table 5: Staff Seconded from Other Counties

S/No	County	No of Staff	Remarks
1.	Laikipia County	1	Transfer of Service approved by PSC vide letter PSC/1/17/ (21) dated 25th  June 2020
2.	Garissa County	1	Nairobi County Public Service Board vide letter NCPSB/HRM/14/(106) dated 1st October 2020
3.	Uasin Gishu County		approved by PSC vide letter PSC/EMCS/29/VOL.VIII (64) dated 15th December 2021
4.			PSC/1/7/1/(70) dated 3.4 Water 2020
5			letter NCPSB/HRM/14/ (125) dated 19th April 2022 1 To be considered for transfer of service
6			to National Government
-	Tot	al	6

## (f) OTHER CATEGORIES

(i) Uniformed officers seconded/deployed from Ministry of Defence, National Police Service and National Youth service

Seventy Nine (79) officers were seconded/deployed/attached to offer advisory, technical, security and support services in the performance of the transferred functions.

The officers are hereby released to their respective services for deployment or exit the service on expiry of their contracts. The county may however retain the officers on need basis.

# SECTORAL COMMITTEE ON LABOUR AND SOCIAL WELFARE COMMITTEE ADOPTION LIST

° ; , , , , ,

NAME	SIGNATURE
1. Hon. Allan Maina Githuku, MCA	Mayled
2. Hon. Wanjiru Kariuki, MCA	N).K
3. Hon. Joyce Muthoni, MCA	JMC.
4. Hon. Anthony Kimemia, MCA	•••••
5. Hon. Catherine Okoth, MCA	••••••
6. Hon. Thuo Fiufiu, MCA	
7. Hon. Nancy Mwaura, MCA	NM
8. Hon. Oscar Lore, MCA	Love
9. Hon. Kennedy Oyugi, MCA	
10. Hon. Abbas Khalif, MCA	Ali
11. Hon. Absolom Onyango, MCA	And
12. Hon. Peter Mwangi, MCA	M.
13. Hon. Benter Juma, MCA	63
14. Hon. Simon Maina, MCA	
15. Hon. Paul Wachira, MCA	P.W.K.
16. Hon. Paul Mathu, MCA	WMN,
17. Hon. Joyce Lugonzo, MCA	ゴト
18. Hon. Cicilia Wairimu, MCA	C·W·N·
19. Hon. Jane Musangi, MCA	
20. Hon. Jane Muasya, MCA	Jm
21. Hon. Farhiya Daudi, MCA	
22. Hon. Evans Nyangicha, MCA	Bhas
23. Hon. Agnes Njeri, MCA	EP.

WINDLES OF THE H... SHITING OF INVINCENCE COLLEGE COSTINE

# COMMITTEE ON LABOUR AND SOCIAL WELFARE HELD ON TUESDAY 4<sup>TH</sup> APRIL 2023 AT 11.00 AM. AT ASSEMBLY CHAMBERS.

### PRESENT:

1. Hon. Allan Maina, MCA

Chairperson

2. Hon. Wanjiru Kariuki, MCA

Vice Chairperson

3. Hon. Kennedy Oyugi, MCA

4. Hon. Oscar Lore, MCA

5. Hon. Evans Nyangicha, MCA

6. Hon. Paul Mathu, MCA

7. Hon. Peter Maina, MCA

8. Hon. Cicilia Wairimu, MCA

9. Hon. Agnes Njeri, MCA

10. Hon. Benter Obiero, MCA

11. Hon. Catherine Okoth, MCA

12. Hon. Joyce Lugonzo, MCA

13. Hon. Absalom Odhiambo, MCA

14. Hon. Abass Khalif, MCA

15. Hon. Paul Wachira, MCA

16. Hon. Joyce Kamau, MCA

17. Hon. Nancy Mwaura, MCA

### <u>ABSENT</u>

- 1. Hon. Anthony Kimemia, MCA
- 2. Hon. Thuo Fiunifu, MCA
- 3. Hon. Jane Musangi, MCA
- 4. Hon. Farhiya Daud, MCA
- 5. Hon. Simon Maina, MCA
- 6. Hon. Jane Muasya, MCA

### SECRETARIAT - COUNTY ASSEMBLY

1. Ms. Mercy Riunga – Senior Clerk Assistant

### MIN. 042/L&SW/MAR/2023: PRELIMINARIES

The Chairperson, called the meeting to order at 11.30 a.m and begun with a word of prayer. He took Members through the agenda which was adopted as proposed by Hon. Asolom Onyango and seconded by Hon. Agnes Njeri as follows:-

- 1. Preliminaries (Prayers & adoption of the agenda)
- 2. Consideration of report on the inquiry of the absorption of inspectorate officers employed by Nairobi Metropolitan Services (NMS
- 3. Any other business
- 4. Adjournment

MIN. 043/L&SW/MAR/2023: CONSIDERATION OF REPORT ON THE INQUIRY OF THE ABSORPTION OF INSPECTORATE OFFICERS EMPLOYED BY NAIROBI METROPOLITAN SERVICES (NMS

The Committee was taken through the inquiry report and they were in agreement with the findings and the recommendations. It was adopted unanimously.

### MIN. 043/L&SW/MAR/2023: ANY OTHER BUSINESS & ADJOURNMENT

There being no any other business to consider, Chairman adjourned the meeting at 12:00pm. The next meeting was scheduled to be held on Wednesday 5<sup>th</sup> March 2023 at Committee room 12 at 11:00am.

### CONFIRMED AS TRUE RECORDS OF PROCEEDING

11

CHAIRPERSON	for, 9	Jan "	 
i r <sup>tt</sup>	<sup>1</sup> Africa	20 23	
DATE	PIPUN	40 00.	 



# THE NATIONAL GOVERNMENT (THROUGH) THE MINISTRY OF DEVOLUTION

&

### THE NAIROBI CITY COUNTY GOVERNMENT

FRAMEWORK FOR THE HANDOVER OF THE TRANSFERRED FUNCTIONS FROM THE NATIONAL GOVERNMENT TO THE NAIROBI CITY COUNTY GOVERNMENT

• 

THIS FRAMEWORK FOR THE HANDOVER OF THE TRANSFERRED FUNCTIONS FROM THE NATIONAL GOVERNMENT TO THE NAIROBI CITY COUNTY GOVERNMENT is made on this. 30....day of THOUSAND AND TWENTY-TWO.

- I. The National Government of the Republic of Kenya, through the Ministry of Devolution and the ASALs ("the National Government") on the first part and,
- II. The Nairobi City County ("the County Government") whose registered office is at City Hall, off City Hall Way. Nairobi on the other part.

(Each a "Party" and together the "Parties")

#### RECITALS AND DECLARATION OF COMMON INTENT

WHEREAS, the Parties executed the Deed of Transfer of Functions from the Nairobi City County Government to the National Government (the Deed) on 25<sup>th</sup> February, 2020;

WHEREAS, Article 3 of the Deed provides that the Nairobi City County Government unequivocally transfers the following functions to the National Government:

- (a) County Health Services;
- (b) County Transport Services;
- (c) County Planning and Development Services; and
- (d) County Public Works, Utilities and Ancillary Services.

WHEREAS, Article 9.1 of the Deed provides, in part, that the Deed shall remain in force for an initial renewable period of 24 months from the date of execution;

WHEREAS, Article 10.3 of the Deed provides, inter alia, that no variation or addition thereto and no waiver of any provision thereof shall be valid unless in writing signed by a duly authorized officer of both of the parties;

WHEREAS, the Parties executed the Further Addendum to the Deed on 8th March, 2022;

WHEREAS, Article 3.1 of the Further Addendum to the Deed extended the duration of the transferred functions by a further period of six months from 25<sup>th</sup> February, 2022 to 24<sup>th</sup> August, 2022;

WHEREAS, Article 3.2 of the Further Addendum provides that upon expiry of the Deed, there shall be a handover period of three months to ensure continuous service delivery;

WHEREAS the Parties seek to establish a framework for the handover of the transferred functions from the National Government to the Nairobi City County Government;

**NOW THEREFORE**, having regard to the foregoing, the Parties enter into this Framework for the Handover of the Transferred Functions from the National Government to the Nairobi City County Government and solemnly agree as follows:

#### ARTICLE 1: DEFINITIONS

- 1.1 The words and expressions used herein bear the same import and meaning as defined in the Deed.
- 1.2 The Deed means the Deed of Transfer of Functions from the Nairobi City County Government to the National Government entered into on 25<sup>th</sup> February, 2022.

### ARTICLE 2: PRINCIPAL OBJECT

2.1 The principal object of this Framework is to make provision for the handing over of the transferred functions from the National Government to the Nairobi City County Government.

#### ARTICLE 3: SCOPE OF THE FUNCTIONS TO BE HANDED OVER

3.1 The following devolved functions that had been transferred from the Nairobi City County Government to the National Government vide Article 3 of the Deed hereby revert to and shall be undertaken by the Nairobi City County Government in accordance with the Constitution and all other applicable laws:

- (a) County Health Services;
- (b) County Transport Services;
- (c) County Planning and Development Services; and
- (d) County Public Works, Utilities and Ancillary Services.
- 3.2 The responsibility of collecting and remitting all revenue accruing from the above-listed functions hereby reverts to the Nairobi City County Government.
- 3.3 Staff and personnel who have been performing the transferred functions under the Nairobi Metropolitan Services shall be deployed as follows:
  - (a) Staff and personnel who had been seconded to the Nairobi Metropolitan Services from either level of government shall be redeployed to their respective levels of government;
  - (b) Staff and personnel who were employed by the Nairobi Metropolitan Services during the subsistence of the Deed shall be absorbed into the Nairobi City County Government's staff establishment subject to existing vacancies and based on Nairobi City County needs.
  - (c) For those who will not be absorbed in line with (b) above, the Public Service Commission shall handle their deployment to government ministries and/or agencies based on their terms of employment.
- 3.4 The Public Service Commission and the County Public Service Board shall within 14 days from the date hereof prepare the necessary instruments and take the appropriate steps to effect the deployments and absorption in Article 3.3 above.
- 3.5 Any other matters that require resolution concerning the staff and personnel referred to in Article 3.3 above shall be resolved by the Public Service Commission and the County Public Service Board.
- 3.6 For the avoidance of doubt, staff and personnel who were employed by the Nairobi Metropolitan Services to discharge supportive roles in relation to the transferred functions shall be retained and remunerated by the Nairobi Metropolitan Services in accordance with their contracts of service.

#### ARTICLE 4: OUTSTANDING ISSUES

- 4.1 The Parties recognize that the following issues attendant to the transferred functions remain outstanding and shall be comprehensively and conclusively addressed in the course of the handover period:
  - (a) Assets and liabilities, including pending bills;
  - (b) Ongoing litigation;
  - (c) Contracts and on-going projects; and
  - (d) Any other matters.
- 4.2 The foregoing outstanding issues shall be considered and concluded by a Joint Committee appointed pursuant to Article 3.3 of the Further Addendum to the Deed, comprising representation from the National Government and the Nairobi City County Government, as further stipulated herein below:
  - (a) The National Government:
    - (i) The Executive Office of the President;
    - (ii) The Nairobi Metropolitan Services;
    - (iii) The National Treasury and Planning;
    - (iv) The Office of the Attorney General and Department of Justice;
    - (v) The National Government entity responsible for devolution;
    - (vi) The Kenya Revenue Authority; and
    - (vii) The Public Service Commission.
  - (b) The Nairobi City County Government:
    - (i) The Executive Office of the Governor;
    - (ii) The Office of the County Attorney; and
    - (iii) The County Public Service Board.
- 4.3 The Joint Committee, which shall be convened by the Attorney General, shall have the following sub-committees for the effective discharge of its mandate:
  - (a) The Sub-Committee on Assets and Liabilities, which shall address

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issues concerning the transfer, ownership and responsibility for assets and liabilities (including pending bills), that have been acquired and or incurred in the context of the transferred functions under the Deed.

- (b) The Legal Sub-Committee shall address issues concerning the conduct of ongoing litigation, to which the Nairobi Metropolitan Services is a party, that arose in the context of the transferred functions under the Deed, and any other arising legal matters;
- (c) The Sub-Committee on Contracts and Ongoing projects, which shall address all matters around the management and administration of ongoing contracts and projects in the context of the transferred functions under the Deed, as well as any procurement processes that had been commenced but are yet to be concluded;
- (d) Any other sub-committee to address other arising matters.
- 4.4 The Joint Committee shall conclude its mandate and submit a handover report to the National Government, through the National Government entity responsible for devolution, and to the Governor, Nairobi City County Government, not later than 30<sup>th</sup> October, 2022.
- 4.5 After receipt of the handover report, the Parties shall prepare a final instrument to signify the conclusion of the transfer of functions and all the attendant matters, to be executed not later than 23<sup>rd</sup> November, 2022.

### ARTICLE 5: GENERAL

- 5.1 Parliament and the Nairobi City County Assembly shall be notified of this Framework for the Handover of the Transferred Functions from the National Government to the Nairobi City County Government.
- 5.2 No variation or addition to this Framework and no waiver of any provision shall be valid unless in writing signed by a duly authorized officer of both of the parties.
- 5.3 No forbearance or indulgence by either Party in enforcing any term or condition hereof shall prejudice or restrict that Party's rights or powers hereof and no waiver of any breach shall operate as a waiver of any subsequence or continuing breach.

### ARTICLE 6: GOVERNING LAW AND DISPUTE RESOLUTION

- 6.1 This Framework shall be governed by and construed in accordance with the Laws of Kenya.
- 6.2 In the event of a dispute between the Parties herein arising from a matter provided for, governed by or arising out of this Framework the Parties shall first instance endeavor to resolve the dispute amicably through negotiations, but if the dispute is not resolved amicably within seven days from the date one Party notifies the other of the dispute in writing the parties shall refer the dispute to the Intergovernmental Relations Technical Committee.

IN WITNESS whereof of this Framework has been executed by duly authorized representatives of the parties the day and year first written above.

SIGNED BY:

**EUGENE WAMALWA** 

Duly authorized:

CABINET SECRETARY, MINISTRY OF DEVOLUTION

In the presence of:

PAUL KIHARA KARIUKI ATTORNEY GENERAL

SIGNED BY:

JOHNSON ARTHUR SAKAJA

GOVERNOR, NAIROBI CITY COUNTY GOVERNMENT

In the presence of:

LYDIA KWAMBOKA COUNTY ATTORNEY Ž.

James

The force !

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