GOVERNMENT OF NAIROBI CITY COUNTY





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THE NAIROBI CITY COUNTY ASSEMBLY

OFFICE OF THE CLERK

SECOND ASSEMBLY (FIFTH SESSION)

NCCA/TJ/PL/2021(9)

16th April 2021

PAPER LAID

Pursuant to Standing Order 221(4), I beg to lay the following Paper on the Table of the Assembly, today Friday 16th April, 2021:

— THE 31ST REPORT OF THE SELECT COMMITTEE ON COUNTY FINANCE, BUDGET AND APPROPRIATIONS ON THE NAIROBI CITY COUNTY FISCAL STRATEGY PAPER AND THE DEBT MANAGEMENT STRATEGY PAPER FOR THE FY 2021/2022 AND OVER THE MEDIUM TERM.

(Chairperson, Select Committee on County Finance, Budget and Appropriations)

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COUNTY GOVERNMENT OF NAIROBI CITY



NAIROBI CITY COUNTY ASSEMBLY

SECOND ASSEMBLY - FIFTH SESSION

31ST REPORT OF THE SELECT COMMITTEE ON COUNTY FINANCE, BUDGET AND APPROPRIATIONS

ON

THE NAIROBI CITY COUNTY FISCAL STRATEGY PAPER AND THE DEBT MANAGEMENT STRATEGY PAPER FOR THE FY 2021-22 AND OVER THE MEDIUM TERM

APRIL 2021

I. PREAMBLE

Mr. Speaker Sir, the budget making process for the FY 2021-22 has been undertaken on the backdrop of very unique circumstances mostly controlled by the global threat to human life and natural existence occasioned by the corona virus pandemic. The pandemic has shifted the pendulum on allocation of resources, operational activities and greatly altered the timelines for realization of basic milestones. The consideration of these papers has not been spared by the pandemic either.

Mr. Speaker Sir, the provisions of Section 117 (1) of the Public Finance Management (PFM) Act 2012 requires that the County Treasury submits to County Assembly the County Fiscal Strategy Paper (CFSP) approved by the County Executive Committee by the 28th day of February in each year. This CFSP is a policy document which provides the broad objectives and policy directions that would be taken into consideration in the preparation of the budget for the coming financial year and over the medium term. Furthermore, the Paper includes the financial outlook with respect to county government revenues, expenditures and borrowing for the coming financial year and over the medium term. On Debt Management Strategy Paper (DMSP), the provisions of Section 123 (1) of the Act requires the County Treasury submits to the County Assembly a statement setting out the debt management strategy of the county government over the medium term with regard to its actual liability and potential liability in respect of loans and its plans for dealing with those liabilities on or before the 28th February in each year. The debt management strategy should incorporate information on the total stock of debt as at the date of the statement, the sources of loans made to the county government, the principal risks associated with those loans, the assumptions underlying the debt management strategy as well as an analysis of the sustainability of the amount of debt, both actual and potential. Therefore, Mr. Speaker Sir, the County Executive Committee Member for Finance was guided by the above provisions of the underpinning law in submitting the CFSP and the DMSP to the County Assembly.

Mr. Speaker Sir, the CFSP and DMSP relevant to the budget for the FY 2021-22 were tabled in the County Assembly on Tuesday 2nd March 2021. In line with the provisions of Standing Order 221 (3), the CFSP was committed to the respective Sectoral Committees for scrutiny according to their mandates and were required to make recommendations to the Finance, Budget and Appropriations Committee. The DMSP was submitted to the Finance, Budget and Appropriations Committee for consideration and reporting. Drawn from the provisions of the Constitution and

best practice, the PFM Act as read together with the County Assembly Standing Orders require that when finalizing the consideration of any budget document, the Budget Committee shall consult Sectoral Committees, members of the public and the County Executive Committee Member for Finance.

Mr. Speaker Sir, the place of the CFSP in the annual budget calendar is unambiguously provided for in the provisions of Standing Order 221 (6) which decree that the County Assembly approval of the motion on the report of the CFSP presented by the Budget Committee constitutes the County Assembly resolution setting forth the total overall projected revenues, the ceilings recommended for the County Government and County Assembly and where necessary, the total sums for each Vote and the allocations to individual programs for the fiscal year in question, in this case being the FY 2021-22.

Mr. Speaker Sir, as has been alluded to, the budget process for the FY 2021-22 came off the blocks amidst the global fight against the Covid-19 pandemic that has continued to threaten human life and economies worldwide. The effect of the pandemic has meant that this is the second successive year in the budget making process where the Committee was not able to hold physical meetings to receive public submissions on the document or physically engage with Sectoral Committees on their proposals aimed at determining the overall county objectives, priorities and ceilings. Further, Mr. Speaker Sir, the CFSP and DMSP have been considered at a time of implementation of the Deed of Transfer of functions that transferred four critical functional areas of the County Government to the National Government. As opposed to the previous financial year where there were no clear guidelines on the implementation of the Deed of Transfer of Functions, the budgeting aspects have since been clarified through the County Allocation of Revenue Act, 2020 and the Framework for Financing of Transferred Functions by the National Treasury. The consideration and determination on the Papers have been done in light of the above factors.

Mr. Speaker Sir, the budget process for the FY 2021-22 and the consideration of these Papers has been guided by the following Members of the County Assembly Finance, Budget & Appropriations Committee: -

1. Hon. Robert Mbatia, MCA Chair

2. Hon. Michael Ogada, MCA Vice - Chair

3. Hon. Patrick Karani, MCA

- 4. Hon. Osman Adow, MCA
- 5. Hon. Daniel Ngengi, MCA
- 6. Hon. Anthony Ngaruiya, MCA
- 7. Hon. Kariuki Wanjiru, MCA
- 8. Hon. J.M Komu, MCA
- 9. Hon. Paul Ndungu, MCA
- 10. Hon. James Kariuki, MCA
- 11. Hon. Susan Mukungu, MCA
- 12. Hon. Catherine Okoth, MCA
- 13. Hon. Emily Oduor, MCA
- 14. Hon. David Okello, MCA
- 15. Hon. Nancy Muthami, MCA
- 16. Hon. David Mberia, MCA
- 17. Hon. Nimo Hajji, MCA
- 18. Hon. Kennedy Oyugi, MCA
- 19. Hon. Fredrick Okeyo, MCA
- 20. Hon. Melab Atema, MCA
- 21. Hon. Herman Azangu, MCA
- 22. Hon. Emapet Kemunto, MCA
- 23. Hon. Cecilia Ayot, MCA
- 24. Hon. Jacinta Wanjiru, MCA
- 25. Hon. Elizabeth Nyambura, MCA

Mr. Speaker Sir, The Select Committee on Finance, Budget and Appropriations Committee is one of the Committees of the Nairobi City County Assembly and is established under Standing Order 199 to among others; -

- a) investigate, inquire into and report on all matters related to coordination, control and monitoring of the of the county budget;
- b) discuss and review the estimates and make recommendations to the County Assembly;
- c) examine the County Fiscal Strategy Paper presented to the County Assembly;
- d) examine Bills related to the county budget, including Appropriations Bills; and
- e) evaluate tax estimates, economic and budgetary policies and programmes with direct budget outlay.

Examination of the County Fiscal Strategy Paper and the Debt Management Strategy Paper for the FY 2021-22

Mr. Speaker Sir, according to Section 125 of the PFM Act 2012, the budget process for county governments is required to kick off with preparation of integrated development plans which shall include both long term and medium term planning and the same shall be achieved through annual planning and establishing financial and economic priorities for the county over the medium term as well as making an overall estimation of the county government's revenues and expenditure before adoption of County Fiscal Strategy Paper that opens way for preparing budget estimates for the county government. The effects of the global pandemic and its disruption of government operations put speed calmers on the timely approval of the Annual Development Plan for the FY 2021-22 making it obligatory for the County Assembly to differ determination on these papers. It is for this reason that the County Assembly, through a motion presented by the Finance Committee, resolved to extend the deadline for consideration and approval of the CFSP.

Mr. Speaker Sir, this year and has been the norm for the previous financial years the Finance, Budget and Appropriations Committee scrutinized the DMSP and the CFSP together to give a nod that the strategies put forth in management of debt are correctly aligned to the fiscal direction being pursued by the County Government.

Mr. Speaker Sir, in the examination of the County Fiscal Strategy Paper and the Debt Management Strategy Paper for FY 2021-22, a number of meetings were held most of which were virtual in line with the Presidential directive and the Ministry of Health guidelines on management of the coronavirus pandemic. During these meetings, the Committee received submissions from the County Executive Committee Member responsible for Finance, considered reports submitted by the Chairs of Sectoral Committees, reviewed the views presented by Members of the public and also heard comments from the Secretary to the County Assembly Service Board. The recommendations from these critical stakeholders have formed an integral part of this report.

Acknowledgment

Mr. Speaker Sir, in coming up with this report, I wish to sincerely thank the following:-

- a) The Office of the Speaker for having accorded Members of the Committee and the County Assembly in general the time and the resources to consider and report on the Papers;
- b) The Members of the County Assembly Finance, Budget & Appropriations Committee who despite the challenges exhibited by the pandemic still went ahead to review the strategies, scrutinized the

sectoral priorities and made determination on the budget ceilings for both wings of the county government;

- c) The Sectoral Committees for the fruitful deliberations they had with their Sectors and for the informative reports they submitted to the Finance Committee;
- d) The County Executive through the Office of the County Executive Committee Member for Finance and the County Secretary for all the support granted to the County Assembly during the consideration of the CFSP and DMSP;
- e) The Office of the Clerk for all the resources and guidance provided throughout the process. The Committee notes that the roles of the County Assembly Budget Office and the Clerk Assistants of various Sectoral Committees during this review was invaluable; and
- f) The Members of the Public who despite the restrictions imposed by the Covid-19 pandemic honored the call of the County Assembly and submitted written memoranda on the CFSP. Their submissions have been integral towards the finalization of the report.

Mr. Speaker Sir, on behalf of the Committee, it is my pleasant duty and utmost privilege to table this Report on the Examination of the County Fiscal Strategy Paper and Debt Management Strategy Paper for the FY 2021/22 and recommend it to the Assembly for adoption.

Signed.

Date 15th April 2021

Hon. Robert Mbatia, MCA

Chairman: Finance, Budget and Appropriations Committee

II. SCRUTINY OF THE DEBT MANAGEMENT STRATEGY PAPER - FY 2021-22

- 1. Mr. Speaker Sir, debt and debt management are important fiscal issues that confront governments across the globe and timely discovery on how to address them determines the longevity and realism of revenue mobilization and expenditure pathways for the holders of public power. The drafters of the Constitution of Kenya (2010) were alive to the likely risks associated with debt especially for young governments and hence elaborate provisions in the PFM Act, 2012 on how to acquire, guarantee and repay any form of deficit financing. The underpinning law require that debt should be accumulated for a capital adventure, must be approved by the County Assembly, repaid within a framework that does not crowd out service delivery and must be backstopped by the National Treasury.
- 2. Mr. Speaker Sir, the first County Government of Nairobi City who took responsibility for both assets and the financial obligations of the defunct Nairobi City council inherited a debt estimated at about Kshs.36.3billion. This debt however ballooned between 2013 and 2017 to Kshs.56.516billion. The past debt management strategy papers attributed the growth on nonremittance of statutory deductions, non-payment of suppliers and legal creditors and related penalties. The tabled DMSP shows that the County debt as at 31st December 2020 stood at Kshs. 76.9billion consisting of Kshs. 55.1billion verified and Kshs. 21.8billion non- verified debts. These figures represent an increase by over Kshs. 400million over the past one calendar year compared to an increase by Kshs. 6.5billion during a similar period in 2019. The figures indicate that over the past year the County put in some effort to try and settle the pending obligations and the committee urges the County Treasury to provide continuous update on progress towards the settlement. The County Treasury submitted during the consideration of these papers that the minimal growth in county debt figures over the past calendar year was due to prompt remittance of statutory deductions thereby forestalling the huge interest figures associated with any late submissions. Overally, the Committee still believes there is nothing much to be proud of since the county debt has steadily been rising to over Ksh.40 billion since the inception of County Governments and this casts doubt on the fiscal consolidation strategies that have been floated in the past few years to flatten the debt curve.
- 3. Mr. Speaker Sir, as at June 2017 the total Account Receivables stood at Kshs. 298.185billion being a rise from the Kshs.208.9billion in 2016 and Kshs. 147.3billion in 2015. The DMSP 2021

indicates that the amount owed to the County Government has ballooned to Kshs. 830billion with Kshs. 825billion being arrears associated with Land Rates arrears. It is evident that the County Treasury has not put in place measures to ensure recoverability of these receivables which would ordinarily result into a better tradeoff of the county debts in comparison with its receivables hence safeguarding the County's pivotal assets. The County Treasury has averred that cleaning of these records would gravitate around the strategies first approved in the FY 2015-16 with swapping of the amounts owed as wayleave with electricity bills being the cornerstone of the measures. Further, the County Government wishes to enjoy positive externalities associated with Kenya Revenue Authority taking over the revenue collection function thereby relying on their authority to issue demand notes for settlement of pending obligations. The County Government would also be keen to revamp the debt collection unit, timely issuance of demand notices and continue grant of waivers for land rates as a way of improving compliance as anticipated in the provisions of Section 159 of the PFM Act, 2012.

- 4. Mr. Speaker Sir, the amounts of debt reported above confirms that the trail geared towards fiscal consolidation remains a thorny one. It is noteworthy that some growth has been witnessed in payments for statutory creditors, suppliers/creditors, legal creditors and utilities. For instance, the repayment of the KCB loan has been exhibiting dismal performance that goes against the initial agreement with the county defaulting in her monthly obligations. This Paper records that the County Government intends to depart from the earlier repayment plan of Kshs. 141million per month to Kshs. 55million thereby taking about eight years to clear off the loan. The Committee failed to understand whether the settlement on a lower figure a product of negotiations between the two entities or it was a mere proposal that would be subject to discussions post-approval of the budget. The Committee records that lack of fidelity to the repayment plans approved by this County Assembly has led to huge penalties with the end result being stagnated loans showing the County Government has gone astray from the path of fiscal discipline.
- 5. Mr. Speaker Sir, The DMSP indicates that in the FY 2021-22 and over the medium term the County shall continue to focus on revenue enhancement measures, expenditure capping, debt/asset swops, debt restructuring, payment of creditors as and when they fall due among others, exemption of water bills from Nairobi Water and debt write offs as a sure of way of

managing debts. The Committee has once again called on the County Treasury to audit these strategies and confirm to the County Assembly on whether they are bearing any fruit in curtailing the growth of County debt.

- 6. Mr. Speaker Sir, the CFSP for Financial Year 2020-21 had allocated Kshs. 5billion for debt repayment, a figure that has largely remained beyond reach for the County Government shrinking resource envelope. In the coming financial year, the County plans to allocate between Kshs 600million and Kshs. 900million for debt resolution which is quite a realistic figure despite the sharp decline compared to the previous allocation and even falls below the 10% of the overall budget that the paper undertakes to set aside for debt settlement. Whereas the County Treasury pointed out that the amounts shall be utilized for pension arrears and settlement of other debts, the Committee has been categorical that request for such allocations must be accompanied with data on specific areas of expenditure and the end date for settlement of the verified debts/ pending bills.
- 7. Mr. Speaker Sir, the strategies to deal with amounts owed to suppliers were planned in the DMSP 2020 to include enhanced verification of arrears, increased budgetary allocation for pending bills, enhanced compliance to the legal framework and improved capacity of the County Attorney's Office. To address the accrual of legal fees which stands at Kshs. 4.1billion the County undertook to enhance the capacity of the Legal Department by employment of additional legal counsels. However, the committee noted that the activity still lined up for roll out in the coming financial year and therefore urged the County Treasury to document the progress on the recruitment of these additional staff for the Department.

III. SCRUTINY OF THE COUNTY FISCAL STRATEGY PAPER FOR THE FY 2021-

22

3.1. INTRODUCTION

8. Mr. Speaker Sir, Standing Order 221 of Nairobi City County Assembly requires that the report prepared by the Finance, Budget and Appropriations Committee on the County Fiscal Strategy Paper shall include a schedule of ceiling of resources recommended for the County

Government, and County Assembly and where necessary the total sums of each Vote and the allocations for each programme for the fiscal year in question. The umpire role of the County Assembly in allocation of scarce County resources cannot therefore be whitewashed. Before submitting the CFSP to the County Assembly for consideration, the provisions of Section 117 (5) of the of the PFM Act,2012 makes it compulsory for the County Treasury to seek and take into account the views of the Commission on Revenue Allocation, the National Treasury, and members of the public among other relevant stakeholders.

- 9. Mr. Speaker Sir, Section 117 of the Public Finance Management Act, 2012 stipulates the contents of the CFSP which are to include:
- a) Specification of the broad strategies and policy goals that will guide in budget preparation;
- b) Financial outlook with respect to county government revenues, expenditures and borrowing for the next financial year and the medium term;
- c) The total resources to be allocated to individual programmes and projects within the various sectors in the County;
- d) The proposed expenditure ceilings for the two arms of government; and
- e) Financial outlook with respect to county government borrowing
- 10. Mr. Speaker Sir, the presented County Fiscal Strategy Paper for the FY 2021-22 is divided into five chapters. Chapter one gives background information on the County Government and most importantly the legal framework underpinning the preparation of the CFSP, the reasoning for the its preparation, the key achievements by the County for the last financial year and any to other achievements up to half the current financial year 2020-21. The second part details the macroeconomic indicators domestically and globally and their impact on the County's economy. The Chapter further provides key information on County's revenue performances and expenditure by various sectors and on receivables and liabilities as at December 2020. The Chapter also expounds on the implementation status of the debt management strategies approved in DMSP as well as component of the wage bill in the County in relation to the overall budget. The third Chapter appreciates the unique environment that the CFSP 2021 has been prepared with the rubble of crisis brought about by the corona virus yet to be cleared. The chapter documents the strategies that shall be employed to put the County back on the path to progress with institutional transformation and prioritization of the ongoing projects being

instrumental. Chapter five highlights the budget priorities for the FY 2021-22 and the maximum resources (ceilings) expected to be utilized by each Sector to achieve the strategic priorities. Additionally, Chapter five also offers a brief on the implementation of the fiscal responsibility principles and the fiscal risks that are associated with the presented outlook.

3.2. REVIEW OF COMPLIANCE OF THE COUNTY FICAL STRATEGY PAPER 2021-22 TO THE PREVAILING LEGISLATION

- 11. Mr. Speaker Sir, the need for accountability and reporting on utilization of public resources is well anchored in various laws. The County Assembly is mandated to verify that budget documents submitted to the County Assembly have met the statutory threshold set by the governing laws. One of the key requirements is that for thorough engagement with the public to reflect their needs, in depth consultation with each sector on their priorities and approval of the document by the County Executive Committee. Such engagements are imperative to give life to the document and ensure it is owned by all the stakeholders it should serve and benefit. Once again the Committee couldn't confirm with utmost certainty whether these were done even though the narrations affirms that there were levels of consultations with various stakeholders.
- 12. Mr. Speaker Sir, despite the ongoing pandemic, the requirements of public participation on vital policy documents like this paper cannot be overlooked. Section 125(2) of PFM Act, 2012 requires that the County Executive Committee member for finance shall ensure that there is public participation in the budget process. The paper has stated that the public and other stakeholders were consulted in the coming up with the document but failed to provide details of their submissions including how the same were incorporated in the final CFSP. Once again, the Committee continues to reiterate that all budget documents should contain submissions from all stakeholders and analysis on how the various views were incorporated.
- 13. Mr. Speaker Sir, the underlying theme for the CFSP 2021 is "Institution transformation for Recovery, Resilience and improved services". The County intends to put more effort on ensuring that it recovers from the ravaging effects of the corona virus pandemic and put the County back on the narrow path towards growth and efficient service delivery. However, the CFSP once again casts doubt on the role of the ADP in the budget process as the cost of all the

projects in the ADP have not been properly accounted for in the CFSP. The cure for development is the need for planning to inform budgeting. Whereas the CFSP has made positive steps in ensuring that allocations are geared towards achieving set objectives, the contents of the Paper have not clearly spoken to the theme particularly measures that would be put in place to spur growth, the areas where the same will be focused and how that growth will be monitored to ensure it leads to sustainable service delivery. The Committee has pointed out the same to the County Treasury as an area of improvement in future fiscal papers.

- 14. Mr. Speaker Sir, provisions of Section 117 of the PFM Act require that the CFSP specifies the broad strategies and policy goals that will guide in budget preparation; financial outlook with respect to County Government revenues; expenditures and borrowing for the next financial year and the medium term, the total resources to be allocated to individual programmes and projects within the various sectors in the County; the proposed expenditure ceilings for the two arms of government; statement of fiscal risks and their effects on policy assessment of current state of county economic environment. Whereas the Committee commends the County Treasury for having provided information on the above in the submitted CFSP, challenges still remain in ensuring that the County's expenditure on wages and salaries fall below 35% of total revenues and that the County public debt does not exceed 20% of total revenues.
- 15. Mr. Speaker Sir, the provisions of Section 117 of the PFM Act 2012 require that the CFSP be aligned to the broad national government priorities contained in the Budget Policy Statement (BPS). In the 2021 BPS, it is reported that the economy was adversely affected by the outbreak of Covid-19 pandemic and the swift containment measures disrupted economic activities and as a result the Kenyan economy contracted by 5.5% in the second quarter of 2020 from a growth of 5.2% in the first quarter of the same period. Nonetheless, in the 3rd quarter of 2020, the economy demonstrated signs of recovery contracting only by 1.1% following the reopening of the economy. In this regard, the BPS 2021 aims to document strategies geared towards resilient and sustainable economic recovery. Though not fully in consonance with the BPS, the CFSP has done well to report in great detail how the County intends to support the recovery process and feed into the enablers of resilient and sustainable growth given that Nairobi boasts of contributing substantial capital to the national GDP.

16. Mr. Speaker Sir, it worth noting that the greatest obstacle to growth over time has been low absorption of development budget. In a bid to remedy this, the County Treasury purposed through CFSP 2020 to change this by implementing a realistic, balanced and pro-growth budget which is in tandem with the fiscal responsibility principles. The County Treasury strategy on improving on absorption capacity, further purposed to ensure proper and timely concept conceptualization, upgrade technical capacities for design and delegation of accounting functions. These it proposed shall be achieved through sustaining the wage bill at the current levels, restraint in non- core borrowing among others. In the past few financial years the Public Service Management has been lauded for proposing to undertake payroll cleansing through among others rolling out the Voluntary Early retirement programme in the subsequent financial years. However, this idea has become stale over time and the benefits that would arise out of cleaned payrolls would be weighed down by procrastination in fully rolling out the programme and the ever-projected increase in expenditure on compensation to employees arising from the new recruitments.

3.3. BUDGET CEILINGS FOR THE FY 2021-22

- 17. Mr. Speaker Sir, the CFSP has detailed the funding structure of the budget for the coming financial year by providing projected figures for the various revenue streams, maximum expenditure numbers for each of the Sectors and prioritization criteria in allocation of resources. The CFSP indicates that there shall be sustained allocations for earmarked funds like Wards Development Fund, Emergency Fund and the rolling out of the bursaries fund. On the resource allocation criteria, the CFSP asserts that the County Government shall prioritize mandatory expenditure, ongoing projects, linkages to CIDP and ADP, sector priorities, debt service obligations, public input, deed of transfer and compliance with the fiscal responsibility principles.
- 18. Mr. Speaker Sir, the overall County budget for the FY 2021-22 is projected to be Kshs. 37.075billion comprising of Kshs. 25.97billion for recurrent and Kshs. 11.1billion for development expenditures. The budget represents a decrease by about Kshs. 629million from the amounts contained in the budget for the FY 2020-21. Out of this allocation the County

anticipates spending Kshs. 3.23billion on the County Assembly operations, Kshs. 13.915billion were earmarked for the functions that were retained by the County whereas Kshs. 19.93billion were allocated to the programmes under the transferred functions to the National Government.

19. Mr. Speaker Sir, to ensure the County implements inspectorate and investigative services, supports the Sub- County Administration and improve effectiveness of the Internal Audit department, the Office of the Governor is expected to utilize Kshs. 5.4billion. The Finance and Economic Planning Sector which is mandated to ensure prudent public finance management has been allocated a total budget of Kshs. 1.82billion. The allocation for Nairobi Metropolitan Services has been proposed at Kshs. 18.3billion meant to support the Big Four Plan on universal health coverage, planning and infrastructural development and provision of a clean city free from garbage and environment pollution. The County Assembly in its desire to achieve its triplet role of legislation, oversight and representation, has a resource requirement of Kshs. 3.23 billion.

Mr. Speaker Sir, the County Treasury has proposed to allocate Kshs. 140million for Emergency Fund and Kshs.250million as Appropriations- in-Aid towards the liquor licensing board. On ward development programmes there is proposed allocation of Kshs. 1.5billion for development translating to Kshs. 17.647million per ward.

20. Mr. Speaker Sir, in the coming financial year, the County purposes to enhance revenue collection through employment of efficient and effective revenue collection system, close collaboration with KRA, reaching segments that have not been captured in the revenue map, carrying out extensive civic education to members of the public on the need to pay amounts due to the County, increased enforcement and compliance and rolling out a GIS based valuation roll. The internal revenues for the FY 2021-22 is projected at Kshs. 19.778billion being an increase by about Kshs. 3.3billion from the amounts contained in the annual budget estimates for the FY 2020-21. As per the provisions of Section 157 and 160 of the PFM Act 2012 the County Treasury has transferred the role of revenue collection to the Kenya Revenue Authority with the County expected to undertake revenue receiver functions. The Deed of Transfer of functions also places the role of revenue collection for the transferred functions on the hands of

the National Government. It is therefore paramount that the CFSP fully acknowledges, as it has, the role of NMS or any form of collaboration that the County is expected to have with the entity in charge of revenue collection for those streams.

- 21. Mr. Speaker Sir, past internal revenue performance indicates that the County Government has never hit Kshs. 12billion in terms of internal revenue collection since the rolling out of the devolved system of government. As at December 2020 the County had collected Kshs. 4.1billion being 24% of the amounts anticipated to be collected in the entire financial year. The Committee is of the view that effective implementation of the documented strategies meant to enhance revenue collection is important for the County to realize the internal revenue target of Kshs. 19.8billion.
- 22. Mr. Speaker Sir, the grant of waivers has been noted over time to be one of the greatest impediments to achievement of County revenue targets by the County Government. The County has granted a number of waivers for payments of fees and charges that have been granted to various businesses and categories within the County without strictly adhering to the Public Finance Management Act 2012 and the Nairobi City County Tax Waivers Administration Act 2013 on issuance, management and reporting on waivers. The Committee has throughout the consideration of these papers emphasized on the need for faithfulness to the rule of law.
- 23. Mr. Speaker Sir, in this regard therefore, to ensure that the Sectors ceilings aligned to the requirements of the Deeds of Transfer of Functions, the ceilings are realistic and within the most achievable resource envelope, the Committee would be making recommendations on the same to this House for adoption.

IV. SUBMISSIONS FROM THE MEMBERS OF THE PUBLIC

24. Mr. Speaker Sir, the provisions of Article 196 (1) (b) of the Constitution and Standing Order 121(3) require that the Assembly shall consider the views of the public in its legislative process. To satisfy these provisions, the County Assembly placed adverts on the newspapers of 11th March 2021 calling on members of the public to submit their views on the CFSP.

- 25. In summary, the public made the following submissions:
 - a) That the ceilings for the operations (both recurrent and Development) for the earlier approved Motion by the County Assembly by Hon. Silas Matara, MCA on establishment of a Nairobi City County Youth Council be set at Kshs. 20 Million in the CFSP for FY 2021/2022;
 - b) That the ceilings for projects and program for operationalization of the Nairobi City County Pop-up Market Act, 2020 be considered in the CFSP 2021/2022 at Kshs. 10 Million;
 - c) That under the Youth Affairs programs (Page 125 of ADP 2021/2022) on establishment of 2 youth satellite centres in 2 sub Counties the youth groups recommend that the said 2 youth Satellite Centers with a ceiling of Kshs. 10 Million be adjusted as follows in the CFSP 2021/2022;
 - Renovate the Youth Information and Resource Centre in front of Hilton Hotel at a cost of Kshs. 5 Million for proper utilization of the facility;
 - Establish a Youth Satellite Center at a cost of Kshs. 5 Million on one of the County lands in Mwiki Ward, Kasarani Sub-County as the entire Kasarani Sub-County lacks Social Hall for youth affairs.
 - d) That a ceiling of Kshs. 20 Million be considered in the CFSP for FY 2021/2022 for Installation of Green Houses, Urban Farming program and Agri-Business for youth employment and self-reliance aimed at addressing one of the National Government's Big 4 Agenda on Food Security;
 - e) That Eastleigh Social Hall located on the rooftop of a shopping mall and that is in deplorable state be allocated Kshs. 3 million in the CFSP 2021/2022 under the Welfare and recreation program approved in the ADP where a program for rehabilitation of 10 existing social Halls has been captured at a cost of 30 Million (3 Million per Social Hall);
 - f) That the ceilings for the operation both recurrent and development for newly appointed board for people living with disability in the County be set at Kshs.50million;
 - g) That the tabulated projects, programs and interventions contained in page 37 of the ADP for FY 2021-22 be considered in the CFSP for the FY 2021-22;
 - h) That the amendments contained in the Memorandum be considered in the CFSP 2021-22; and

i) That the ceilings for the operations (both recurrent and development) for the newly appointed (to be appointed) Board for the PWD in the County for the FY 2021-22 be allocated Kshs. 50million.

V. SUBMISSIONS FROM SECTORAL COMMITTEES

- 26. Mr. Speaker Sir, the Nairobi City County Standing Order 199 (6) and 221 (4) requires that the Budget Committee shall invite Chairpersons of all Sectoral Committees to make presentation during consideration of the budget. The Sectoral committees of the County Assembly have an essential duty of not only ensuring that the resources allocated to departments within their watch are adequate for the intended sector priorities but also to confirm to this Assembly that there is value for money in all such undertakings. Further the Sectoral Committees are expected to certify the sector achievements and the viability of any mitigating measures. After considering the contents of Paper in line with their respective mandates as outlined in Standing Order 221, the Committees are then required to submit their recommendations to the Finance, Budget and Appropriations Committee. In this regard, therefore the Budget Committee commends all those Sectoral Committees who diligently reviewed their sector programmes, priorities and budget ceilings for the FY 2021-22.
- 27. The following are the recommendations of the Sectoral Committees:

A. Justice and Legal Affairs Committee

- i. Security, Compliance and Inspectorate Sub Sector
- That the ceiling for the Security Compliance sub sector contained in the table CFSP be increased by Kshs. 257,141,000 and that the new sub sector ceiling of Kshs. 1,383,968,290 for recurrent and Kshs. 57,500,000 for development expenditure be approved;
- —That the programmes for Security Compliance sub sector be approved with the following matrix;

	HV /II/II_/II/I Heftmates		FV2021-22 C	eiling (tabled	FY 2021-2	0 1
Programmes			FY2021-22 Ceiling (tabled CFSP)		(amended by	the sectoral
			Crory		committee)	
	Recurrent	Development	Recurrent	Development	Recurrent	Development
Inspectorate	704,279,524	Nil	1,041,564,264	37,500,000	1,268,564,264	37,500,000

Investigation	77 017 975	NUI	05 162 006	1 40 000 000	1	
mvesugation	17,017,073	1011	95,163,026	10,000,000	115,404,026	20,000,000

— That the following development projects for the Security Compliance sub sector be approved and implemented in the FY 2021-22;

	Development Project	Budgetary Allocation (Kshs)
1	Redesign 7 floor	25,000,000
2	Procure motor vehicles (Inspectorate)	12,500,000
3	Redesign 2 floor	10,000,000
4	Procure motor vehicles (Investigation)	10,000,000
	Total	57,500,000

ii. Devolution and Sub-County Administration Sub-Sector

- That the sub sector ceiling be set at Kshs 1,951,868,516 for recurrent expenditure and Kshs. 82,000,000 for development expenditure and following be approved as the sector priorities for the sub sector:
 - a) Completion of ongoing projects;
 - b) Provision of office space; and
 - c) Procurement of supervision vehicles.
- That the programs for sub sector be approved with the following matrix;

Programs	FY 2020-2021 Estimates		FY2021-22 Ceiling (tabled CFSP)		FY 2021-22 Ceiling (amended by the sectoral committee)	
	Recurrent	Development	Recurrent	Development	Recurrent	Development
Devolution subsector	1,737,615,484	60,100,000	2,335,165,793	164,161,746	1,951,868,516	•

- That the following development projects for the sub sector be approved and implemented in the F/Y 2021-22;
 - a) Construction of office blocks at a cost of Kshs. 46,000,000 in Kamukunji, Lang'ata, Ruaraka, and Embakasi South.
 - b) Procurement of motor vehicles at an estimated cost of Kshs. 36,000,000.

iii. Internal Audit and Risk Management Department

- That the following be approved as department priorities for Internal Audit and Risk Management for the Financial Year 2021/2022 as submitted by the County Executive;
 - a) Procurement of audit software in order to embrace technology in service delivery;
 - b) Conducting risk management awareness and sensitization within the sectors in the county;
 - c) Procurement of motor vehicle in order to enhance mobility in carrying out audit field assignment; and
 - d) Training of Audit Staff so as to equip them with adequate skills necessary in writing quality audit reports.
- That the ceiling for Internal Audit and Risk Management department contained in the CFSP be increased to **Kshs.166**, **565**,414 for Recurrent Expenditure and to **Kshs. 28**, **000**,000 for Capital Expenditure to enable the department carry out its priorities efficiently.
- That the program for Internal Audit and Risk Management be approved as per the department resource requirement tabled in the CFSP 2021/2022.

Vote	Program	2020/2021 I	Estimates	2021/2022 Ceiling (Tabled		2021-2022 (Amended Ceiling by Sector Committee)	
		Recurrent	Development	Recurrent	Development	Recurrent	Developm ent
531200 1101 Audit	Audit Services	94,154,396	6,000,000	111,597,682	14,000,000	166,565,414	28,000,000

- That the following development project for the Internal Audit and Risk Management department be approved for subsequent implementation in the financial year 2021/2022.
 - a) Purchase of audit software at an estimated cost of Kshs. 10,000,000
 - b) Purchase of motor vehicles at a cost of Kshs.18,000,000

iv. Governor's and Administration Sub-Sector

i. Administration Department

— That the ceilings for the Governor and Deputy Governor's sector as provided for under the Headquarters vote be increased from Kshs. 472,004,267 to Kshs. 547,004,267 to settle pending bills.

ii. Executive Department

- That the ceilings for the Governor and Deputy Governor's sector as provided for under the Executive vote be increased from Kshs. 286,153,145 to Kshs. 389,727,695.
- That the programmes for the Governor's sector be approved with the following matrix;

Vote	Program	2020/2021 Estimates		2021/2022 Ceiling (Tabled CFSP)		2021-2022 (Amended Ceiling by Secto Committee)	
		Recurrent	Developm ent	Recurrent	Developm ent	Recurrent	Development
Headq uarters	Administr ation	465,299,232	99,000,000	472,004,267	128,175,000	547,004,267	163,175,000
County Executi ve	Executive	359,371,303	0	286,153,145	0	389,727,695	0

— That the following development projects for the Governor's sub-sector be approved FY 2021/2022.

S/No.	Development Project	Budgetary Allocation (Kshs.)
1	Refurbishment of offices	12,175,000
2	Purchase of Motor Vehicle	15,000,000
3	Refurbishment of washrooms	10,000,000
4	Repainting of City Hall	30,000,000
5	Reroofing of City Hall	40,000,000
6	Procurement of vehicles	36,000,000
7	Setting up of an offsite Archive	20,000,000
Total		163,175,000

v. Legal Sub-Sector

- That the following policy measures be initiated under the sector for FY 2021-22;
 - a) Decretal sums be decentralized and budgeted for under the various sectors;

- b) The legal fees and decretal sums draft policy as presented to the Justice and Legal Affairs Committee in June 2019 be finalized and tabled to the County Assembly for approval;
- c) Each sector promotes its staff and hires counsel to handle matters internally as this will significantly reduce the amount of legal costs incurred.
- That the following be approved as the sector development priorities for the Legal sub sector and be implemented in the FY 2021-22:
 - a) Renovation of the 12th floor at a cost of Kshs. 4,000,000;
 - b) Renovation of the 4 city courts and the city court registry at a cost of Kshs. 10,000,000;
 - c) Purchase of motor vehicle at a cost of Kshs. 7,600,000;
 - d) Procurement of Automated legal case management system at an estimated cost of Kshs. 15,000,000.
- That the ceiling for the Legal sub sector contained in the CFSP to be increased by Kshs. 543,959,600 and that the following be approved as the sub sector ceiling;

Recurrent	Kshs. 907,334,400
Development	Kshs. 37,900,000
Total	Kshs. 945,234,400

— That the programmes for Legal sub sector be approved with the following matrix;

Programmes	FY 2020-2021 Estimates		FY2021-22 Ceiling (tabled CFSP)		FY 2021-22 Ceiling (amended by the sectoral committee)	
	Recurrent	Development	Recurrent	Development	Recurrent	Development
Legal subsector	717,248,233	0	597,334,408	35,950,000	907,334,400	37,900,000

B. Trade, Tourism and Cooperatives Committee

- That the following policy measures be initiated under the Trade, Commerce, Tourism and Cooperatives Sector in the FY 2021/22
 - a) Partner with other government agencies and corporate organizations to reduce financial burden to the County;
 - b) Ensure realization of the projected and targeted revenues;

- c) Recommend for devolving of procurement to the Sectors to streamline procurement processes; and
- d) Have regular meetings with the Finance Sector to expedite the processing of payment to contractors.
- That the following be approved as the strategic sub-sector priorities for the Trade, Commerce, Tourism and Cooperatives Sector;

Trade, Enterprise and market development sub-sector

- a) Participation in formulating and implementing the County Trade Policy;
- b) Disseminating business information to the public through establishment of information desks;
- c) Facilitating the growth, development and graduation of Micro, Small and Medium Enterprises (MSMEs) through establishment of common manufacturing facility (Incubation centres and business parks);
- d) Facilitating trade and investment promotion activities through trade fairs and exhibitions;
- e) Provision of physical trading infrastructure (markets) through construction of markets and rehabilitation of the existing ones; and
- f) Maintenance and management of all county markets.

Weights and measures sub-sector

- a) Verification of weighing and measuring instruments;
- b) Inspection of weighing and measuring instruments and pre-packed goods; and
- c) Conducting awareness programs and traders' education on weights and measures matters.

Cooperative development and audit sub-sector

- a) Registration of new Co-operative Societies;
- b) Carrying out inspections and Inquiries;
- c) Capacity building to members and staff of co-operatives;
- d) Revival of dormant co-operatives;
- e) Statutory Audit of Co-operative societies;
- f) Attend and present Audited accounts during Societies; and

g) Advise societies on taxations, budgetary controls and best practices on financial management and good governance.

Tourism and culture development sub-sector

a) Promote Nairobi City County as the tourist destination of choice locally, regionally and globally through holding exhibition and trade fairs & cultural festivals exchange tours.

Gaming and betting

- a) Licensing of County public gaming (casino) premises, betting premises, lotteries and licensing and issuance of pool table permits.
- That the ceiling for the Trade, Commerce, Tourism and Cooperatives Sector be approved at Kshs.1,028,024,867 with recurrent expenditure being set at Kshs.703,687,129 and development at Kshs.324,337,738.
- That the programmes for the Trade, Commerce, Tourism and Cooperatives Sector be approved in line with the following matrix;

Program	Recurrent	Develo pment	Total	Recurrent	Devel opme nt	Total
	Kshs(Million)	Ksh(Million)	Ksh(Million)	Ksh(Million)	Ksh(Millio n)	Ksh(Million)
P1 (Administration, planning & support Services)	415	0	415	453	16	470
P2 (Cooperative Development and Audit)	12	0	12	28	6	35
P3 (Trade Development & Market Services)	30	375	405	83	220	304
P4 Licensing, Consumer protection& Fair-trade Practices	24	17	41	73	53	128
P5 (Tourism and Culture Dvt)	13	0	13	55	32	88

— That the following development projects for the Trade, Commerce, Tourism and Cooperatives Sector be approved and implemented in the FY 2021/2022;

D	Delivery		Cost of	Projection
Project	Unit	Location	project	2021/2022
Establishment of Micro & Small Enterprise Common manufacturing centre for Metal fabricators		Kamukunji	100,000,000	18,000,000
Construction of textile & furniture tooling centres	Trade	Makadara sub county	100,000,000	29,330,710
Construction of Information Centres	Developme nt	Kangundo Road Market & Westlands, Dagoretti North	90,000,000	17,500,00
Purchase motor vehicle		County HQ	8,000,000	8,000,000
Carry out baseline survey on Micro & Small Enterprises in the County & update databases		County wide	12,000,000	100,000,000
Sub Total			517,000,000	82,830,710
		Dandora E extension	35,000,000	15,000,000
		Muthurwa Market	35,000,000	15,000,000
		Kamulu market perimeter wall and sheds	35,000,000	15,000,000
		Construction of abattoirs at Karandini market	5,000,000	3,138,558
Construction of New markets	Markets	Drilling of borehole at Westlands market, installation & connection with reservoirs and networking	15,000,000	10,000,000
	Services	Signage for the new markets(Westlands,Karandini,Ka ngundo road and Quarry road)	1,000,000	1,000,000
		Karen	20,000,000	9,000,000
		Makina	42,000,000	17,000,000
Construction		City Park Market	243,000,000	20,000,000
Construction of Modern Kiosks(Pumwan		10 wards	25,000,000	25,000,000

i, Pangani, Kware, Kabiro Dandora, Kariobangi North, Mowlem, Hamza/Maring o, Kangemi &				
Woodley Kenyatta Golf Course)				
Purchase double cabin vehicle		County HQ	8,000,000	8,000,000
Sub total			1,165,500,000	138,138,558
Acquire Weighbridge verification unit			30,000,00	30,000,000
Acquire Legal Metrology Standards and testing equipment Devolve weights and measures services to sub- county level		4 sub-counties	14,036,580	14,036,580
Sub Total				44,036,580
Establish and Equip tourist information centre	Tourism	CBD	18,000,000	18,000,000
Purchase of			9,357,720	9,357,720
motor vehicle Park installation			2,000,000	2,000,000
			29,357,720	29,357,720
Sub Total Research	culture developmen t	CBD	3,407,592	27,001,120
Sub Total			3,407,592	3,407,592
Purchase of motor vehicle	Gaming & Betting	County Hq	9,790,524	9,790,524

double cabin motor vehicles	ITTO to contino	16,775,840	16,775,840
Grand Total			324,337,738

C. Environment and Natural Resources Committee

- —That the following policy measures be initiated under the Sector in the FY 2021-22;
 - i. The County develops a policy measure where procurement of development projects be done in the first quarter of the FY 2021/22; and
 - ii. The sector establishes measures to reduce roll over of projects every financial year.
- —That the following be approved as the priorities for the Environment Subsector; increase access to public recreational parks and open spaces, reduce noise, air and water pollution in the city, increase public awareness on environmental protection, increase cleanliness in the city, reduce illegal dumping, increase operationalization and reuse and recycle concept, reduce environmental impact of waste management by harnessing technology, increase use of green and affordable energy and improve working environment.
- —That the recurrent expenditure ceiling of Kshs. **1,900,236,339** and development expenditure of Kshs. **500,000,000** for the Environment Subsector contained in the tabled CFSP be approved as submitted by the Environment Sub-Sector.
- That the following development projects for the Environment Subsector be approved and implemented in the FY 2021-22 as detailed below;

Metropolitan Environment, Water and Waste Management Services				
Environment and Solid Waste Management	FY 2020/2021	FY2021/202		
3110399 Refurbishment of Buildgs - Oth	10,000,000	20,000,000		
3110599 Other Infrastructure and Civil Works	50,000,000	80,000,000		
3110402 Access Roads	50,000,000	100,000,000		
3110705 Purchase of Trucks and Trailers	150,000,000	200,000,000		
3110501 Bridges (weigh & Ramp)	30,000,000	_		
3111111 Purchase of ICT Networking & Communication Equipment	5,000,000	_		
3111120 Purchase of Specialized Equipment & Machineries	75,000,000	100,000,000		

D. Water & Sanitation Committee

- That the following policy measures be initiated under the Sub-Sector in the FY 2021-22;
 - a) The County develops a policy on procurement of development projects, and this be done in the first quarter of the FY 2021/22; and
 - b) The Sub-Sector to prioritize roll over projects before starting new projects.
- That the following be approved as the Sector priorities for the Water Sub-Sector; increase water production and supply, improve access to water and sanitation by drilling boreholes and extension of water systems and expanding sewer lines and public toilets especially in informal sector.
- That the ceiling of Water subsector contained in the tabled CFSP be approved as proposed at Kshs. 1,358,800,999 being Kshs. 255,330,999 and Kshs 1,103,470,000 for recurrent and development expenditure respectively.
- That the following development projects for the Water Sub-Sector be approved and implemented in the FY 2021/22.

WATER	FY 2020/2021	FY2021/2022
Water Supplies and Sewerage (Ward - based, 10,000lts water tanks)	12,000,000	526,470,000
Other Infrastructure and Civil Works	280,000,000	183,750,000
Purchase of Trucks and Trailers	175,000,000	236,250,000
Purchase of Software (Water Vendor Monitoring Software)	20,000,000	21,000,000
Purchase of Drilling Rig	30,000,000	33,000,000
Purchase of Specialized Equipment & Machineries	40,000,000	63,000,000
Purchase of Specialized Motor Vehicles	6,000,000	_
Purchase of Specialized Equipment & Machineries	10,000,000	40,000,000
Total	573,000,000	1,103,470,000

E. Ward Development Fund Committee

—That the Ward Development Fund ceiling of Kshs. 1,545,286,249 being Kshs. 52,503,954 and Kshs. 1,492,782,295 for recurrent and development expenditures respectively be approved without any alterations as provided by the Sector in the tabled County Fiscal Strategy Paper for the FY 2021/2022 and further that the fiscal strategies be approved as provided.

F. Education, Children and Social Services

- That the following policy measures be initiated under the Sector in the FY 2021/2022 to improve budget absorptions:
 - a) The procurement process should be decentralized to the Sector level to reduce the long process of procuring services which has hampered the implementation of the Sector projects;
 - b) The Sector should commence the procurement process immediately at the beginning of the financial year to avoid last minute cancellation of tenders which hampers commencement of projects;
 - c) The Sector should make commitment to ongoing projects before the end of the financial year to increase the absorption of the development budget.
- That the following be approved as the Sector priorities for the sub-Sector of Education and for the FY 2021/2022 and the development projects be undertaken as provided below:

Directorate		Programmes and Project name	Amount Kshs (Million)	
		·	Recurrent	Development
Education Head quarter		Salaries	246.7	^
		General Administration	300	
		Free ECDE grants	100	
		School milk programme	40	
		Bursaries	500	
Early	childhood	Purchase of ECDE & Teacher Training Colleges Furniture & ECDE Play Equipment		20
education		Construction of 15 new ECD centres		210
		Construction of additional 102 No. classrooms in the existing ECDs		100
		Rehabilitation of 20No. ECDE Centers		51
	Education	Construction of 2no. Vocational Training Centres (VTCs): Umoja II & Highway Manyatta		55
Vocational and Training		Purchase of branded start-up kits for VTC graduates		30
		Purchase of Vocational Training Tools and Equipment		25
		Completion of perimeter wall at		15.5

	Waithaka Techincal and Kiwanja Vocational Centers		
	Completion of a toilet Blocks at Kangemi and Kahawa Vocational Centers		4.5
Cl 111	Construction of Ruai Street Children Rehabilitation Centre		80
Children services	Chain link Fencing of Ruai children's rehabilitation Centre		10
		1,187	601

—That the ceilings for the Education, Social Services & Gender; and Youth Affairs & Sports Sector contained in the tabled County Fiscal Strategy Paper for the FY 2021/2022 be increased by Kshs. 808,150,000 and a new ceiling of Kshs. 2,972,533,127 be approved as the Sector ceilings for the FY 2021/2022 being recurrent of Kshs. 2,306,733,127 and development of Kshs. 665,800,000.

G. Labour and Social Welfare Committee

- 28. The Sectoral Committee on Labour and Social Welfare makes the following recommendations to the Finance, Budget and Appropriations Committee:
 - That the following policy measures be initiated under the PSM Sector in the FY 2021-22;
 - a) Introduction of strict procedures to prevent of County funds occasioned by poor procedures i.e sensitizing staff on financial prudence, deterring misuse of County staff through prompt recovery by surcharging them and fast tracking remittances of statutory deductions through liaising with the finance department to avoid high interest levied due to late remittance to achieve the statutory ratio 30/70.
 - b) Better management of the wage bill through a rationalized workforce that can operate at optimal capacity.
 - c) Fast-tracking Human Resource Planning to ensure best fit between employees and jobs while avoiding surpluses/deficits.
 - d) Promote value for money through quality management systems with an aim of achieving economic use of County Government resources; providing efficient and effective service delivery to the residents of Nairobi whilst promoting innovation.

- e) Human Resource Transformation, Performance Contracting and continuous improvement of work processes and procedures; monitor and evaluate PSM programmes and projects to guide in strategic planning as well as allocation and reallocation of resources.
- That the following be approved as the Sector priorities for Public Service Management;
 - a) Renovation of HRM Offices (4th floor city hall registry) at an estimated cost of Kshs.7million;
 - b) Capacity building and implementation of TNA recommendations at a cost of Kshs.20 million;
 - c) Digitalization of personnel records at a cost of Kshs. 10 million;
 - d) Continuation of development and implementation of Performance Management Systems (PMS) at a cost of Kshs. 4 million;
 - e) Continuation of coming up with Customer Care center at a cost of Kshs. 4 million;
 - f) Provision of affordable car and mortgage benefits to improves staff morale, motivation and retention an estimated cost of Kshs. 200million.
 - g) Promotion of Voluntary Early Retirement (VER) and reduction of wage bill on non-technical staff at a cost of Kshs. 100 million.
- That the following be approved as the Sector priorities for the County Public Service Board;
 - a) Improving access to quality county services through Integrated Human Resources Information system;
 - b) Harmonize and finalize the organizational structures / staff establishment;
 - c) Development of Board Strategic Plan;
 - d) Development of Board Service Charter;
 - e) Develop an effective succession planning for the County in the long run;
 - f) Finalizing Human Resource Manual and development of Discipline Manual;
 - g) Renovate Board offices to accommodate both Members and the secretariat at optimal level.
- That the ceiling for Public Service Management contained in the tabled CFSP as Kshs. 1,726,687,127 being Kshs. 1,701,687,127 for recurrent expenditure and Kshs. 25,000,000 for development expenditures be approved as proposed as the Sector ceilings.

- That out of the County Public Service Board Development expenditure of Kshs. 48.7 million as tabled in the CFSP some **Kshs. 31.7 Million** be reallocated to Recurrent expenditure;
- That the recurrent ceiling for the County Public Service Board of Kshs. 94.7 million be increased by Kshs. 82,712,759 and that the new ceiling of Kshs. 226,264,484 be approved being Kshs. 209,264,484 and Kshs. 17,000,000 for recurrent and development expenditure respectively.
- That the ceiling for the Youth Affairs, Gender and Social Services be increased by Kshs. 187,150,000 so that the approved Sub-Sector ceilings be a total of Kshs. 399,531,188 with Kshs. 308,531,188 earmarked for recurrent expenditure and a further Kshs. 91,000,000 for development priorities.
- That the following development projects at an estimated cost of Kshs. 25 million for Public Service Management be approved and implemented in the FY 2021-22;
 - 1) Renovation of HRM registry offices at an estimated cost of Kshs.7, 000,000.
 - 2) Establishment of Huduma Centre at an estimated cost of Kshs.4, 000,000.
 - 3) Automation performance management system at a cost of Kshs. 4,000,000.
 - 4) Digitalization of personnel records at an estimated cost of Kshs. 10,000,000.
- That the following development projects for the County Public Service Board be approved and implemented in the FY 2021-22;
 - 1) Upgrading of Human Resource Management system at an estimated cost of Kshs. 10,000,000
 - 2) Office renovations and partitioning at an estimated cost of Kshs. 7,000,000
- That the following development projects for Youth Affairs, Gender and Social Services be approved and implemented in the FY 2021-22 at the total cost of Kshs.91 million;
 - a) Renovation and Rebranding of Youth Centre at cost of Kshs. 15,000,000.
 - b) Construction of a Safe House at cost of Kshs. 18, 000,000.
 - c) Construction of perimeter fence at Mji wa Huruma at cost of Kshs. 13,000,000.
 - d) Construction of a duty house for care givers at Mji Wa Huruma at cost of Kshs. 5,000,000.
 - e) Construction of a private wing at Mji wa Huruma at cost of Kshs. 25,000,000.
 - f) Purchase of Motor Vehicles at cost of Kshs. 15,000,000.

H. Culture and Community Services Sectoral Committee

- i. Liquor Licensing Sub- Sector
- That the following policy measures be initiated under the Liquor Licensing Sub Sector in the FY 2021-22;
 - a) Finalization of Nairobi City County Alcoholic Drinks control and Licensing Policy.
- That the following be approved as Sector priorities for the Liquor Licensing Sub Sector;
 - a) Construct 3 Rehabilitation centers in Riruta, Kariobangi North and Jericho Health Centers at a cost of Kshs.28million;
 - b) Construct 8 containerized offices to improve service delivery of the Liquor Board being the remaining sub counties without offices at cost of Kshs.19 million; and
 - c) Refurbishment of Sub-County Offices at cost of Kshs.3 million.
- That the ceiling for the Liquor Licensing Sub Sector contained in the tabled CFSP as Kshs. 200 million and Kshs.50million for recurrent and development expenditure respectively be approved as proposed.
 - ii. Education, Youth Affairs, Sports, Culture & Social Services Sector: Sports and Recreation Departments
- That the following be approved as Sector priorities for the Youth Affair, Sports and Recreation Sub Sector;
 - a) Promotion of sports through engagement of communities in sport, theater and Recreation activities.
- That the Youth and Sports Departments get additional Kshs. 180,850,000 for Recurrent and Kshs.106,000,000 for Development Budget in order to meet the County Sports Board operations;
- That the programmes and development projects for the Education, Youth Affair, Sports, Culture & Social Services Sector be approved in line with the matrix and appendix attached in the Committee report.

I. Planning and Housing Committee

- That the Finance, Budget and Appropriations Committee adopts the strategies and budget ceiling for the Lands, Urban Renewal & Housing Sub-Sectors as provided for in the above sector submissions.
- The NMS and the County Executive to have a collaborative working framework that will ease the County Assembly oversight operations by providing detailed documents, plans and programmes that form the Budgeting process to the Assembly and respective oversight Committee in regard to the transferred functions and the process should be carried out in time and in a seamless manner.

J. Health Services Committee

- That the following be approved as the sector priorities for the Health Sector:
 - a) Improved Reproductive, Maternal, Neonatal, Child and Adolescent Health (RMNCAH);
 - b) Provision of quality environmental health services To reduce the burden of communicable diseases
 - c)Improve access to health services;
 - d) Increase access to quality health care services and to decongest Kenyatta national Hospital through:
 - Expansion of health physical infrastructure;
 - Upgrading of 10 health facilities (health centres) to referral hospitals; and
 - Operationalization of 24-hour services in 33 health facilities in a phased manner.
 - Streamlining of the Human Resource for health by developing Staff
 Establishment Plan, conducting Training needs Assessment and induction
 training for all newly recruited employees
- That the ceiling for the Health sector contained in the tabled CFSP be approved as Kshs. 13,700,737,550 with recurrent expenditure being Kshs. 11,214,405,900 and development expenditure at Kshs. 2,486,331,650.
- That the following development projects for the Health sector be approved and implemented in the FY 2020/2021:

Programme	Strategic Priority	Projects	New or Phased		in
	Priority		. I Hascu	12311	SA BARRA

				(Millions)
	To upgrade health facility to a referral hospital	modern medical block at Mbagathi Hospital	Phased	52,000,000
		Construction of a methadone clinic at Mbagathi Hospital	Phased	10,000,000
	To upgrade health facility to a referral hospital	Completion of the construction of the ongoing Mathare Korogocho Hospital	Phased	400,000,000
		Supply, delivery, Installation and commissioning of 500 KVA standby generator set, transfer of existing 200 KVA generator set to student hostel, application of 3 phase power supply and meter separation for midwife quarters at Pumwani Maternity Hospital	Phased	17,522,148
Curative	To expand health physical infrastructure	Construction of Gynecology, Pediatric & Amenity wards at Pumwani Maternity Hospital	Phased	30,000,000
and Rehabilitati ve Services		Installation of Solar panels & plumbing works at Pumwani Maternity Hospital	Phased	10,000,000
		Refurbishment of buildings at Pumwani Maternity Hospital	Phased	10,000,000
		Supply, delivery, Installation, and commissioning of 2No. Lifts/elevators at Pumwani Maternity Hospital	Phased	14,892,010
		Rehabilitation works at Mama Lucy Kibaki Hospital	Phased	10,000,000
	To upgrade health facility to a referral hospital	Installation of Solar panels & plumbing works at Mama Lucy Kibaki Hospital	Phased	10,000,000
		Construction of a new medical block at Mama Lucy Kibaki Hospital	Phased	500,000,000
		Upgrade of medical equipment at Mama Lucy Kibaki Hospital	Phased	176,000,000
	To upgrade health facilities to a referral hospital	Construction of OPD complex (3-4 storied building), including theatre, purchase, installation and Commissioning of an incinerator at	Phased	164,000,000

	Mutuini Hospital		
To upgrade health facilities to a referral hospital	Upgrade of medical & dental equipment at Mutuini Hospital	Phased	10,000,000
To expand health physical infrastructure	Completion of the stalled new medical block at Karen health centre	Phased	13,097,908
To upgrade health facility to a referral hospital	Completion of the stalled new medical block at Mathare North health centre	Phased	12,017,167
•	Completion of the stalled new medical block at Kamulu health centre	Phased	10,001,441
	Completion of the stalled medical block at Dandora II health centre	Phased	14,800,000
	Completion of the stalled medical block at Upendo Dispensary	Phased	11,750,000
	Completion of the stalled medical block at Riruta health centre	Phased	12,500,000
	Completion of the maternity unit block at Lunga lunga health centre	Phased	32,900,000
	Construction of a perimeter wall and renovations at Chief's camp – Kibera	Phased	13,900,000
To expand	Equipping of the stalled medical block at Dandora II health centre	Phased	32,000,000
health physical infrastructure	Equipping of the stalled medical block at Upendo Dispensary	Phased	32,000,000
	Equipping of the stalled medical block at Riruta health centre	Phased	32,000,000
	Equipping of the maternity unit block at Lunga lunga health centre		32,000,000
	Equipping of New Hospital at Chief's camp - Kibera	Phased	32,000,000
	Construction of New Toilet block &installation of water tank at Waithaka health centre	- 1	5,000,000
	Construction of perimeter wall and rehabilitation works at Kariobangi North health centre	10	5,203,668
	Construction of perimeter wall and rehabilitation works at Jericho		5,180,120

health centre	1	1
Construction of perimeter wall and rehabilitation works at Riruta health centre	Phased	9,949,900
Rehabilitation and equipping of CCC and Laboratory at Kaloleni Dispensary	Phased	7,641,262
Construction of a one storey Maternity Block at Babadogo Health Centre		18,100,000
Construction of a maternity theatre at Kibera South Health Centre	New	20,000,000
Construction of a perimeter wall and water tower/10,000 ltr water tank at Maji Mazuri Health Centre	New	7,000,000
Renovation to establish maternity theatre and extension of Laboratory at Westland health centre	Phased	15,000,000
Renovation to establish maternity theatre at Kayole II Sub-County Hospital	Phased	15,000,000
Renovation and Completion of stalled administration block and equipping; Construction a waiting bay and roofing at the pharmacy; Purchase of water tanks 2No. 10,000Lts; Renovation and Equipping of Theatre at Mukuru Health Centre	Phased	13,214,000
Ngara Health Centre: Construction and Equipping of Otology Centre; Renovations Equipping of maternity and laboratory and OPD	New	20,000,000
Langata health centre: renovations and Construction of perimeter wall; Installation of the generator; Construction of laundry room; Paving the walk paths with Cabro	Phased	10,000,000
Renovation of and establishment of a modern food handler's laboratory at Lady Northey home	Phased	19,162,026
Construction of a health dispensary in Umoja II ward	New	25,000,000

		Construction of a health dispensary at Kamiti Health Centre	New	30,000,000
		Construction of a Maternity block at Mihangó Dispensary	New	30,000,000
		Completion and Equipping of Nairobi South/Plainsview Health Centre Maternity block	Phased	25,000,000
		Construction of 17 No. perimeter walls for the Health Facilities constructed under the Presidential Directives in FY 2020/2021	New	187,000,000
		Purchase, installation and commissioning of a commercial incinerator	New	40,000,000
Administrat ion/Huma		Purchase of 3 No. new Ambulances	New	28,500,000
n Resource for Health	To expand health physical	Integrated EMR - purchase, installation & commissioning in selected Hospitals & Health Centres	New	200,000,000
	infrastructure	Construction works at City Coroner Services	Phased	10,000,000
Coroner Services		Purchase, Installation and commissioning of a Crematorium at Langata cemetery	New	45,000,000
Total				2,486,331,650

K. Energy and ICT Committee

- That the following policy measures be initiated under the Information, Communication and E- Government & the Energy sub-sector in the FY 2021/22 to improve budget execution,
 - a) Facilitate the provision of County services electronically anytime anywhere for the greater convenience of the citizens and automate all County services for effective and efficient service delivery to the residents of Nairobi;
 - b) Encourage the adoption of new technologies and best practices in the ICT sector;
 - c) Advance the adoption and use of new technologies and best practices through capacity building of IT skills and E-learning platform in the County;
 - d) Gather, package and disseminate County information and County branding; and
 - e) County Government to partner with NMS to ensure Energy Sub-Sector policy of Clean and sustainable Energy is implemented.

- That the following be approved as the Sector priorities for ICT and E-Government Sector for FY 2021-22;
 - a) Undertake internet connectivity to enable communication and efficient sharing of information;
 - b) Information security will be improved, with installation of an information security application, training staff on information security;
 - c) Work on Integrated City Management System (ICMS) geared towards improved revenue collection;
 - d) Ensure proper maintenance of LAIFOMS and e-payment;

Programme	FY 202-201	Estimates	FY 2021	-22 Ceiling	FY 2021	-22 Ceiling
			(Tabled CF	SP)	(Amended	by ICT
					Committee)	
	Recurrent	Development	Recurrent	Development	Recurrent	Development
ICT, E-	214,223,797	279,000,000	300,090,944	259,150,000	365,112,428	517,900,000
Government &						
Public						
Communications						

- e) Operationalization of date center; and
- f) Establishments of staff lab.
- That the ceilings for the ICT and E- Government sector contained in the tabled CFSP be increased by Kshs. 323,771,484 to a new ceiling of Kshs. 883,012,428 with Kshs. 365,112,428 and Kshs. 517,900,000 for recurrent and development respectively as per matrix below;
- That the following development projects for the ICT and E-Government sector at a total cost of Kshs. 517,900,000 be approved and implemented in the FY 2021-22 as follows;
 - a) Office Renovation at a cost of Kshs.4 million;
 - b) Bulk SMS at a cost of Kshs. 10 million;
 - c) Implementation of the ICMS Project at a cost of Kshs. 333 million;
 - d) Smartnet Licenses and EMC Support at a cost of Kshs. 86 million;
 - e) Structured Cabling at a cost of Kshs. 64.4 million;
 - f) Disaster Recovery Site at a cost of Kshs. 14.6 million;

- g) Connectivity at a cost of Kshs. 5.9 million;
- That the development projects for the Energy Sub-Sector for the NMS of Energy Reticulation and Public Lighting at a cost of **Kshs. 1,677,108,185** be approved and implemented in the FY 2021-22.

L. Agriculture, Livestock and Fisheries Committee

- That the development ceiling for the Agriculture, Livestock and Fisheries Sub-Programmes of Kshs. 84,675,000 be approved as proposed in the tabled CFSP;
- That the recurrent ceiling for the Agriculture, Livestock and Fisheries Sub-Programmes be increased by **Kshs. 161,418,966** to facilitate the programmes in Human Resource, Crop development and management, Livestock development, Fisheries and development management and Veterinary services as below;

S/no	Programme	Sub Programmes	Printed Budget Estimates 2020/21	CFSP Ceilings 2021/22 (Kshs)	Additional request	Additional Fund Request justification
1	Human Resource and Administrative Support	a) Personnel	181,529,347	192,421,108	156,372,096	To cater for staff promotions, recruitment of 116 technical and 29 administrative staff
	Services	b) Administrative support services	9,128,900	22,154,287	0	
2	Urban Agriculture Promotion	a) Crop Development & Management	3,566,619	20,000,000	1,029,210	To clear utilities
	and Regulation	b) Livestock Development &	2,998,340	17,000,180	1,029,210	pending bills

		Management				
		c) Fisheries Development & Management	2,566,374	11,880,968	698,610	
		d) Agriculture Sector Development Support Programme 11 (ASDSP 11	38,639,833	26,955,892	0	
3	Veterinary Services	Veterinary Services	9,753,200	19,327,000	2,289,840	To clear utilities pending bills
4	Food System & Sector Programme	Food System & Sector Programme	7,339,740	18,348,037	0	
5	Forestry & Land Use	Forestry & Land Use	4,343,900	12,202,575	0	
TOTA	\mathbf{T}		259,866,253	340,290,047	161,418,966	

— That as a result of the increase above, the new ceiling for Agriculture, Livestock and Fisheries be **Kshs.** 586,384,013 being Kshs. 501,709,013 and Kshs. 84,675,000 for recurrent and development expenditures respectively.

M. Planning and Housing Committee

— That as a result of failure by NMS to submit sector's priorities this being a transferred function, NMS and the County Executive to have a collaborative working framework that will ease the County Assembly oversight operations by providing detailed documents, plans and programmes that form the Budgeting process to the Assembly and respective oversight Committee in regard to the transferred functions and the process should be done in a timely and seamless manner.

N. Transport and Public Works Committee

- That the following policy measures be initiate by the NMS's Roads, Transport and Public Works Sector in the FY 2021/2022:
 - a) Adopt Sector specific approach during the preparation, consolidation and submission of planning documents;
 - b) Adopt a collaborative working strategy with the County Executive Department of Roads, Transport and Public Works and the County treasury in order to prepare and submit harmonized and coherent planning documents; and
 - c) Propose intuitional mechanism where sectors are allowed and facilitated to administer funds allocated towards payment of pending bills;
- That the recurrent expenditure ceiling for the Roads, Transport and Public Works at the County Executive Department as contained in the tabled CFSP be increased by Kshs. 50 Million and that the recurrent expenditure ceiling of Kshs. 100 million be approved;
- That the ceiling for the Roads, Transport and Public Works at the Nairobi Metropolitan Services be approved as Kshs. 13,158,209,602 with Development expenditure being earmarked Kshs. 12,000,000,000 whereas Recurrent Expenditure being Kshs. 1,158,209,602;
- That the following be approved as the Sector priorities for the Transport and Public Works Sector as contained in contained in schedule III (see ANNEXES 3; ANNEX 4, ANNEX 5, and ANNEX 6 and 85 KMs of roads (1 KM per Ward) at Kshs. 5.2 billion;
- That the programmes for the NMS department of Roads, Transport and Public Works and the County Sector of Roads, Transport and Public Works be approved as contained in schedule III (ANNEX 2-PART 1 and 2).

O. The County Assembly Service Board

- That the ceiling of the County Assembly be approved as Kshs.4.129 billion out of which Kshs.2.423billion will be for meeting recurrent expenditure and the balance of Kshs.1.706 billion for development expenditure for the County Assembly to realize the following strategic objectives and priorities:
 - a) Enhance legislative process in the County Assembly;
 - b) Improving oversight functions of the County Assembly through conducting of quarterly meetings between the Assembly committees and the respective County Executive operating sectors and Departments as well as facilitating participation of stakeholders in the oversight processes at committee stages;
 - c) Enhancement of representation role of the Members of the County Assembly through construction of ward offices and provision of office space to the nominated members;
 - d) Development and operationalization of effective management structures, systems, policies and procedures;
 - e) Capacity building for County Assembly Service;
 - f) Provision of infrastructure and facilities both to Members and staff; and
 - g) Enhancement of transparency and accountability in financial planning and reporting.
- The following matrix provides for the County Assembly priorities;

	2020/21	2021/22	2022/23	2023/2024
Broad Economic Description	Approved Supplementary Estimates	Proposed Projection	Projection	Projection
	Kshs.(Million)	Kshs.(Million)	Kshs.(Millio n)	Kshs.(Million)
Compensation to employees	850	1,075	1,120	1,232
Use of goods and services	559	1,347	1,067	1,171
Total Recurrent	1,409	2,423	2,187	2,403
Transfers to County Assembly Funds	246	0	0	0
Capital & Development	100	1,706	800	-
TOTAL	1,755	4.129	2,987	2,403

— That the development projects for the County Assembly for the FY 2021 that are expected to be undertaken are as provided herein;

Program	Strategic Priority	Projects	New or Phased	Indica tor	Baseli ne year(20 20/21	Target for 2021/2 022	Budget Kshs. (M millions)	Control/ Reporting
Legislation Representati on and Oversight	Improve County Assembly Infrastruct ure	Constructi on on/rehabilit ation of Nairobi City County Assembly Ward Offices	Phased	30No. c	32No. of offic es	Completion of rehabilitation and construction of 30 offices	191M	Office of the Clerk
		Acquisition of administrati ve blockfor County Assembly	New	An adminis trative block for nomina ted membe rs and County Assem bly staff	37 speci al elect office s,20 leader ship offices	Acquisi tion of admini strative block tocater Nomin ated MCAS, Leader ship and s taff offices	1,180M	Office of the Clerk
		Installation of ICT infrastructu re, furniture & equipment	New	Acq uired ICT infrastr ucturee	-	Full installe d ICT infrastr ucturee system	300M	Office of the Clerk

	Official Residence for the Honorable	New	Acquir e land and constru	-	Compl eted house	35M	Office of the Clerk
~	Speaker		official residen ce for the Honor able				
			Speake r				
TOTAL						1,706 Milli	on

V. GENERAL OBSERVATIONS ON THE FISCAL STRATEGIES AND THE BUDGET CEILINGS

- 29. Mr. Speaker Sir, the Budget Committee is mandated to oversight the roles and mandate of the Finance and Economic Planning Sector. In this regard, during the consideration of this CFSP the Committee was keen to determine the revenue raising measures for funding the budget of the financial year 2021-22 going by past trends to avoid allocating dummy resources to sectors priorities. The Committee has agreed with the County Treasury that timely rolling out of the Sectoral strategies for revenue enhancement is the only catalyst required for full realization of the internal revenue inflows. But the Committee also continues to emphasize that external revenue targets must be met for both equitable share and conditional grants as a safeguard for funding the functions assigned by the Fourth Schedule of the Constitution.
- 30. Mr. Speaker Sir, the Sectoral Committee Chairpersons presented the Sectoral Committee reports as required by the Standing Orders, to the Finance, Budget and Appropriations Committee. Overally, from the reports submitted, the Sectors through the Sectoral Committee Chairpersons requested for funds in excess of Kshs. 41billion being an increase by over Kshs. 4billion from the tabled budget ceilings. The increase indeed is meant to cater for essential needs by various sectors but that notwithstanding, the Committee having considered the resources

available would be recommending that some of the priorities be shelved and accommodated in the subsequent financial year (s) when additional resources become available.

- 31. Mr. Speaker Sir, The CFSP has provided the priority areas for the transferred functions in the FY 2021-22 with the Transport Sector construction of 110kms of road, rehabilitation of 20kms of roads, construction of 10 motorable bridges, construction of 10 footbridges, construction of 10 culverts and construction of 10kms of storm water drainage. The Health Sector has prioritized the construction of one health facility, upgrade of 8 health facilities and rehabilitation of 7 health facilities. Urban Renewal and Housing shall be interested in survey of county properties, approval of the Valuation roll, regularization of county lands. The Environment Sector shall pursue landscaping and civil works for beautification, maintenance of 5 existing parks, drilling boreholes to improve water supply, expanding the existing sewer lines among others. The transferred functions have been allocated total of budget of Kshs. 18.3billion consisting of Kshs. 11.7billion for recurrent and Kshs. 6.63billion for development excluding the allocations for earmarked funds. The Sectoral Committees in their consideration of the priorities, programmes and budget ceilings for the transferred functions were at a loss in coming up with figures for each of the transferred functions. The deliberations with NMS on these issues was an eye opener and the Committee continues to urge all actors in the budget process of the fundamental principles of public finance contained in Article 201 of the Constitution on openness, accountability and clarity in fiscal reporting.
- 32. Mr. Speaker Sir, during the consideration of the CFSP 2021, the Committee noted that the County Assembly Service Board erroneously indicated construction of administration block as phase II and also allocated Kshs.1 billion for car grant in the coming financial year. On request from the board, the Committee granted them a window to submit all the corrections to the County Assembly priorities and ceilings for the FY 2021-22. The Finance, Budget and Appropriations Committee received the submissions from the Office of the Clerk regarding these issues and considered them in coming up with the recommendations of this report. In summary the Board requested the County Assembly for enhancement of their budget ceilings by about Kshs. 1billion to take care of additional recurrent priority areas not captured in the tabled ceilings and Kshs. 500million for development expenditures being the amounts rationalized through the supplementary estimates (1) for the FY 2020-21.

- 33. Mr. Speaker Sir, in the consideration of the CFSP, the Committee noted that the tabled paper has not been aligned with the Budget Policy (BPS) Statement by the National Treasury. In particularly the committee sought clarification from the County Treasury how the BPS provide the projected equitable share of revenue for Nairobi County at Kshs. 19.25billion whereas the CFSP has a figure of Kshs. 17.3billion. In response the County Treasury acknowledged the variance and attributed it to the overlap in the production of the BPS and the CFSP had necessitated the Counties to rely on the draft BPS to meet the deadline of 28th February in submission of the CFSP to the County Assembly. The Committee shall therefore be proposing adjustments in the tabled CFSP to reflect the equitable share of Kshs. 19.25billion as contained in the final BPS.
- 34. Mr. Speaker Sir, the Nairobi Metropolitan Services in their submissions, both written and oral, pointed out the robust measures that they shall employ to ensure optimal absorption of the development budget, achievement of the revenue targets for the transferred functions and service delivery objectives. The NMS indeed called on the County Assembly to ensure compliance with the Deed of Transfer of Functions while also emphasizing that collaboration and understanding is critical for efficient working of both levels of government. The Committee shall hence be proposing amendments on the budget for the transferred functions to comply with the provisions of law. The amounts for conditional grants are proposed to be consolidated and submitted for approval together with the budget estimates for the coming financial year, amounts that when included would raise the allocations for the transferred functions to the minimum resources required by the County Allocation of Revenue Act and the Deed of Transfer of Functions.

VI. RECOMMENDATIONS

I. Policy Measures

- a) That the Sectoral policy measures, priorities and programmes contained in Part V of this report (Submissions from Sectoral Committees) be approved and implemented as recommended by the respective Sectoral Committees;
- b) That the projects proposed by the Sectoral Committees as contained in Part V of this report and Schedule III form the basis of the budget estimates for the FY 2021-22 in line with the expenditure ceilings contained in Schedule II of this report;
- c) That in line (b) the Nairobi City County Government and the Nairobi Metropolitan Services implements and finalizes the previously budgeted for projects before initiating any new ones; and
- d) That projects implementation be done in line with approved County plans as aligned to the Kenyan Vision 2030, Medium Term Plans, Budget Policy Statement and the Big Four Agenda.

II. Revenue Projections

- a) That the revenue raising measures to be implemented in the FY 2021-22 be discussed and modalities of operation be agreed upon between the Nairobi City County Government and Kenya Revenue Authority in line with the Deeds of Transfer of Functions;
- b) That in addition to the requirements of the Public Finance Management Act 2012, the revenue raising measures be undertaken within the framework of approved County legislations. i.e. Nairobi City County Revenue Act 2015, Nairobi City County Revenue Administration Act 2019 and Nairobi City County Trade Licensing Act 2019;
- c) That the revenue targets be approved as contained in Schedule I; and
- d) That all the Conditional Grants be declared and approved in the budget estimates for the FY 2021-22

III. Revenue and Expenditure Ceilings

a) That the revenue and expenditure ceilings on schedules I and II attached to this report forms the basis for the FY 2021-22 budget.

IV. Medium Term Debt Management Strategy

a) That the Assembly approves the debt management strategies underpinning the 2021 CFSP and the budget estimates for the FY 2021-22.

Mr. Speaker Sir, in conclusion and pursuant to the provisions of Section 117 (6), Section 123 of the Public Finance Management Act 2012 and Standing Order 221 (7) the Select Committee on County Finance, Budget and Appropriations recommends that:

"This County Assembly adopts the Nairobi City County Fiscal Strategy Paper for the FY 2021-22 and the Nairobi City County Debt Management Strategy Paper for the FY 2021-22"

SCHEDULE 1: REVENUE PROJECTIONS FOR FY 2021-22

	STREAM	Submitted CFSP 2021/2022(Kshs. Millions)	Committee Revised CFSP 2021/2022 (Kshs. Millions)
	Own Source Revenues (OSR)		
1	Rates	7,625	7,625
2	Single Business Permits	2,750	2,750
3	Parking Fees	3,025	3,025
4	Building Permits	1,500	1,500
5	Billboards & Adverts	1,200	1,200
6	MARKETS (CESS And Rentals)	674	674
7	Fire Services	453	453
8	House Rents	606	606
9	Food Handlers Certificate	250	250
10	Liqour Fees	250	250
11	Other Incomes	1445	1445
12	Cash Balances C/F	0	600
13	Sub-Total: Own Source Revenues	19,778	20,378
14	Equitable Share	17,298	19,250
15	Conditional Grants (Cash transfers)	0	0
16	Sub-Total: GOK Transfers	17,298	19,250
	TOTAL	37,076	39,628

SCHEDULE II: SECTOR EXPENDITURE CEILINGS FOR THE FY 2021-22

VOTE CODE TITLE	Tabled CFSI	FY 2021-22 (I	Tabled CFSP FY 2021-22 (Kshs. Millions)	Committee FY 2021-22 (Committee Amended Budget Ceilings for FY 2021-22 (Kshs. Millions)	t Ceilings for the
	Recurrent	Capital	Total	Recurrent	Capital	Total
County Public Service Board	94,784	48,768	143,552	94,784	48,768	143,552
5312: Office of Governor & Deputy Governor	5,025,872	380,206	5,406,078	5,025,872	380,206	5,406,078
5313: ICT, E-Govt & Public Communications	300,091	259,150	559,241	300,091	259,150	559,241
5314: Finance & Economic Planning	1,769,082	53,000	1,822,082	2,169,082	53,000	2,222,082
5315: Health	49,310	1	49,310	49,310	1	49,310
Urban Plann	46,954	1	46,954	46,954	,	46.954
5317: Public Works, Transport & Infrastructure	50,386	ı	50,386	50,386	<u>II</u>	50,386
5318: Education, Youth Affairs, Sports, Culture & Social Services	1,687,583	545,850	2,233,433	1,687,583	545,850	2,233,433
5319: Trade, Commerce, Tourism & Cooperatives	703,687	324,338	1,028,025	703,687	324,338	1,028,025
5320: Public Service Management	1,701,687	25,000	1,726,687	1,701,687	25,000	1,726,687
5321: Agriculture, Livestock Development, Fisheries & Forestry	324,334	84,675	409,009	324,334	84,675	409,009
ly	2,024,579	1,206,000	3,230,579	2,424,579	1,706,000	4,130,579
5323: Environment, Water, Energy & Natural Resources	48,803	ī	48,803	48,803	ı	48,803
5324: Urban Renewal and Housing	1	1	1	1	1	1
5325: Ward Development Fund	-	1	-	1	1	ı
5326: Emergency Fund	140,000	1	140,000	140,000	r	140,000
5327: Liqour Licensing Board	200,000	50,000	250,000	200,000	50,000	250,000
Retained Functions	14,167,153	2,976,986	17,144,139	14,967,153	3,476,986	18,444,139
Nairobi Metropolitan Services	-	T		_		3256
	52,504	1,492,782	1,545,286	52,504	1,492,782	1,545,286
Transferred Functions/Ancillary Services	11,754,040	6,632,071	18,386,111	12,006,040	7,632,071	19,638,111
Nairobi Metropolitan Services	11,806,544	8,124,853	19,931,397	12,058,544	9.124.853	21 183 397
TOTAL					2000	1,0,001,11

ń.

SCHEDULE III: ROADS, TRANSPORT & PUBLIC WORKS PRIORITIES FOR THE FY 2021/2022

ANNEX 2: PROGRAMMES

PART1: NAIROBI METROPOLITAN SERVICES (NMS)

Linkage with CIDP				In CIDP	Development of transport and drainage	infrastructure	development plan, Asset Management is	captured under Key Development Priorities and Strategies for the sector
Means of I Verificatio C n				No. of km	constructe I d		No. of km rehabilitate d	No. of km maintained l
Target in FY 2021/2 2				85km			40km	100km
Baseline/ Status as at 1st July, 2021				Gravel/ earth roads	with no functional drains		Worn out roads with no functional drains	Roads with potholes, clogged/isolated damages on drains
get	Allocation For 2021/22			2.88B			1.07B	0.283B
Budget	Requirement for 2021/22			5.1B			1.9B	500M
Activities				Construction of new	road network		Rehabilitation of existing road network	Maintenance of existing road network
Projected Output		Programme 1: Roads	ties	85km of newly	constructed road network (1km per ward wards)		Rehabilitated road network	Maintained road net- works
S/N 0.		Progra	Activities	1.			2	3.

Prog	Programme 2: Transport and Public Works	nd Public Works						
Acti	Activites							
⊣	Construction and Operationalization of Automated Public Transport Facilities (PTF)		1.55B	350M	Currently, there are very few inefficient public transport facilities across the county. Existing ones are dilapidated and not automated	21	No. of PTF developed	Development of transport infrastructure & Asset Management System is covered under Key Development Priorities and Strategies for the sector
6	Improved traffic flow through use of modern Traffic Management Systems	Maintenance and Upgrading of Existing Traffic Management Systems (TMS) to Intelligent Transport Systems (ITS)	530M	250M	Currently Nairobi has traffic signals at 23junctions in CBD (managed by NMS) and 17junctions outside CBD (managed by KURA) which are not well coordinated, inefficient and frequently interrupted/replaced by traffic police.	100%	%level of completion	In the CIDP Traffic improvement schemes to improve traffic congestion in CBD is well captured under Development Priorities and Strategies for the sector
က်	Developed Non- Motorised Transport Facilities and Pedestrian Safety Fences across the	Construction of Non-Motorised Transport Facilities and Pedestrian Safety Fences	325M	266M	Existing NMT facilities are inadequate and many areas are not served with NMT	116km	Km of NMT constructe d	This is captured in CIDP under Development Priorities and Strategies for the

sector	of Key ion Development Priorities and Strategies for the sector as presented in CIDP	of Key ion Development Priorities and Strategies for the sector as presented in CIDP
	%level of completion	%level of completion
	100%	100%
	Major trunk drains across the county have not been developed hence flash floods usually experienced whenever there is down pour. Currently there is no storm water master plan to guide mitigation measure for flood prone areas	Many areas in the county do not have crossing facilities across rivers, streams roads etc causing people to walk or drive long distances to reach their destinations
	200M	200M
	300M	850M
	Construction of Storm Water Drainage and Development of Storm Water Master Plan	Construction and maintenance of motorable/pedestrian bridges, box culverts and pedestrian ramps
Programme 3: Bridges Activities	Developed Storm Water Drainage and Storm Water Master Plan	Developed and Well
Programm Activities	ti	75

PART 2: COUNTY DEPARTMENT OF ROADS, TRANSPORT ANS PUBLIC WORKS

	CFSP (TABLED	CFSP (TABLED CFSP(AMENDED)	FY 2021-22 (ED)
2) Poncy, Pranning and 30 million	na, policy, planning and 50 Million	100 million	

ANNEX 3: BRIDGE AND DRAINAGE STRUCTURES ASSET MANAGEMENT

	THE PROPERTY OF THE PROPERTY O	
	Bridges	
₩	CONSTRUCTION OF CHARLES LWANGA MOTORABLE BRIDGE	30,000,000
3	CONSTRUCTION OF UTHIRU KAGONDO MOTORABLE BRIDGE	34,000,000
4	CONSTRUCTION OF ANDOLO NGENO BRIDGE	13,000,000
5	CONSTRUCTION OF KISUMU NDOGO BRIDGE ALONG SURA STUDIO	15,000,000
9	CONSTRUCTION OF NYANDO BRIDGE	15,000,000
7	CONSTRUCTION OF MOTORABLE BRIDGE IN GATINA WARD	35,000,000
	Foot bridges	000,000,00
8	CONSTRUCTION OF FOOTBRIDGE ACROSS KILL RIVER AT MAZIWA RIVER SIDE AND ODM	73 000 000
		13,000,000
6	CONSTRUCTION OF A FOOTBRIDGE AT ON JORDAN	13,000,000
10	CONSTRUCTION OF FOOTBRIDGE IN DAGORETI	13,000,000
	Box culverts	
11	CONSTRUCTION OF SINGLE BOX CULVERT AT RUTHIMITU	15,000,000
12	CONSTRUCTION OF DOUBLE BOX CULVERT ACROSS RIARA AT BUNDALANGI AREA	22,000,000
13	CONSTRUCTION OF A BOX CULVERT AT CLAY CITY	15,000,000
	SUB-TOTAL FOR BRIDGES DEVELOPMENT	233,000,000

ANNEX 4: NON-MOTORISED TRANSPORT (NMT) PROJECTS

S/No	DESCRIPTION	LENGTH	RATE PER	AMOUNT
		(Km)	KM.	(KSHS.)
	Package No. 1 (Total length 36 km)			
-	Jogoo road corridor to the CBD (10 km) from Outer Ring – Jogoo – Landhies – Haile Selassie, with bicycle parking at the KR station (100 slots capacity)	10	15,500,000.00	155,000,000
2	l corridor to the CBDfrom Outer Ring – RingRoad Ngara – Races nd terminates at Landhies round-about (10 km)	10	15,500,000.00	155,000,000
8	Mumias South road, through Rabai road, across KR lines to Tanga road to Lunga Lunga road (6 km)	9	15,500,000.00	93,000,000
4	m Juja across Jogoo road to Likoni up to enterprise	9	15,500,000.00	93,000,000
rC	Lunga Lunga road from Likoni to Outer Ring Road (4 km)	4	15,500,000.00	62,000,000
	Package No. 2 (Total length 55 km)			
9	Kibera to industrial area: Mbagathi — Langata — Lusaka — Jogoo road round-about (7 km)	7	15,500,000.00	108,500,000
7	Enterprise from Lusaka to Likoni road intersection (3 km)	3	15,500,000.00	46,500,000
8	Kibera – Kilimani – Westlands: Kibera drive – KR crossing – James Kangethe – NMT-only route – Ring Road Kilimani – Kitale lane – Githunguri (15 km)	15	15,500,000.00	232,500,000
6	Kawangware – Kilimani – CBD: Gitanga – Ole Dume – Argwings Kodhek – Valley road – Kenyatta Avenue (15 km)	15	15,500,000.00	232,500,000
10	Kawangware – Westlands/Waiyaki Way: Chalbi drive – Isaac Gathanju – Mugumo – Olenguruone – Ring road Kileleshwa – Ring road Westlands (15 km)	15	15,500,000.00	232,500,000
	Pedestrianization of the CBD			

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11	11 (1) Harry Thuku - Muindi Mhinon - Mama Noina - Wohesto 75		
	1 Sura - 1 alia 23		62,500,000.00
	- Harambee - Tumbo - City Square Post Office - Workshop - Industrial	2,500,000.00	
	area; (2) Upper Hill (community) — Uhuru park — City Hall way		
	- Luthuli/Ronald Ngala - River Road - Landhies - Jogoo. Aga Khan Walk,		
	part of Harambee Avenue, Parliament road, and around the Holy family		
	Basilica should be NMT priority areas.		
	SUB-TOTAL FOR NMT		
			1,473,000,000

ANNEX 5: PROPOSED STORM WATER DRAINAGE PROJECTS

s/No	Project Name	Ward	Length (km)	Estimated Cost-
1	Trunk Drainage Improvement in Gatina, Kabiro and Kawangware Wards	Gatina, Kabiro and Kawanoware	r.	77 500 000 00
	Rehabilitation of South C Outfall Design	1 xu waiig waic	4.3	. ,00,000,000;//
2	ity improvement within South C	South C	1.5	46.500.000.00
3	Drainage Improvement of Umoja Estate 1 Outfall Drains	Umoja	0.8	24 800 000 00
4	Drainage Improvement of Nasra Estate Outfall Drains	Komarock	1.5	46 500 000 00
5	Drainage Improvement of Moi Nairobi Girls School Outfall Drain	Woodley	0.8	24 800 000 00
9	Drainage Improvement of Tena/Doonholm/Umoja 2 Outfall Drains	Umoja/ Upper Savanah	2.5	77 500 000 00
7	Drainage Improvement/ Canalisation of Imara Daima Stream	Kwa Reuben , Kwa Njenga, Imara Daima	2	23 000 000 00
∞	Drainage Improvement of Kayole Kayole Canalised Stream Central	Kayole South ,	3.8	117 800 000 00
6	Drainage Improvement - Muguga Green Outfall Drain	Upper Parklands	1	31,000,000.00
10	Drainage Improvement - Thome Ridgeways Outfall Drains	Roysambu	5	155,000,000.00
11	Drainage Improvement - Ruai, Kamulu	Ruai	52	155 000 000 00
12	Drainage Improvement - Kasarani Mwiki	Kasarani, Mwiki	5	155,000,000.00

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13	Drainage Improvement - Dandora Mowlem Industrial Zone	Mowlem	2	155,000,000.00
14	Improvement of Drainage in Runda	Karura	5	155,000,000.00
15	Construction of Drainage in Karen Plains	Karen	4	124,000,000.00
16	Drainage improvement in Magiwa Estate/ Mbagathi Woodley/Kenyatta Road	Woodley/Kenyatta Golfcourse	2	62,000,000.00
17	opment of Storm Water Master Plan	Citywide	Consultancy	50,000,000.00
	Total		41.4	1,519,400,000.00

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		AMOUNT
S/N/S	PROTECT DESCRIPTION	(KSHS.)
1	CONSTRUCTION OF MAJI MAZURI PUBLIC TRANSPORT FACILITY ALONG KASARANI MWIKI ROAD	70,000,000
7	CONSTRUCTION OF RUAI PUBLIC TRANSPORT FACILITY	80,000,000
3	CONSTRUCTION OF CARBANAS PUBLIC TRANSPORT FACILITY	70,000,000
4	CONSTRUCTION OF DAGORETTI PUBLIC TRANSPORT FACILITY	70,000,000
52	CONSTRUCTION OF KAYOLE JUNCTION PUBLIC TRANSPORT FACILITY	70,000,000
9	CONSTRUCTION OF UMOJA I & II PUBLIC TRANSPORT FACILITY	70,000,000
	CONSTRUCTION OF DONHOLM PUBLIC TRANSPORT FACILITY	80,000,000
8	CONSTRUCTION OF KOMAROCK ROAD DANDORA PUBLIC TRANSPORT FACILITY	70,000,000
6	CONSTRUCTION OF UTAWALA PUBLIC TRANSPORT FACILITY	70,000,000
10	CONSTRUCTION OF EASTLEIGH PUBLIC TRANSPORT FACILITY	70,000,000
11	CONSTRUCTION OF INDUSTRIAL AREA PUBLIC TRANSPORT FACILITY (ENTERPRISE ROAD)	70,000,000

E :

WE THE UNDERSIGNED MEMBERS OF THE SELECT COMMITTEE ON FINANCE, BUDGET, AND APPROPRIATIONS AFFIRM THAT THIS IS THE APPROVED REPORT OF THE COMMITTEE ON THE COUNTY FISCAL STRATEGY PAPER AND THE DEBT MANAGEMENT STRATEGY PAPER FY 2021-2022 AS ADOPTED BY THE COMMITTEE ON THE 15TH DAY OF APRIL 2020

1	Hon. Robert Mbatia, MCA	OME
2	Hon. Michael Ogada, MCA	11
3	Hon. J.M Komu, MCA	O/E
4	Hon. Emily Oduor, MCA	Æ.O.O.
5	Hon. Fredrick Okeyo, MCA	En
6	Hon. James Kariuki, MCA	
7	Hon. Catherine Okoth, MCA	
8	Hon. Osman Adow, MCA	DZAd
9	Hon. Wanjiru Kariuki, MCA	mk
10	Hon. Susan Makungu, MCA	Simi
11	Hon. Nimo Haji, MCA	MIN. H.
12	Hon. Paul Ndungu, MCA	
13	Hon. Daniel Ngengi, MCA	- NNWh
14	Hon. Anthony Ngaruiya, MCA	Ari
15	Hon. Patrick Karani, MCA	Gas
16	Hon. Nancy Muthami, MCA	N.G.M
17	Hon. Herman Azangu, MCA	
18	Hon. Cecelia Ayot, MCA	C'A.
19	Hon. Mellab Atemah, MCA	
20	Hon. David Mberia, MCA	
21	Hon. David Okello, MCA	tup.
22	Hon. Kennedy Oyugi, MCA	11/0
23	Hon. Emapet Kemunto, MCA	EK
24	Hon. Elizabeth Nyambura, MCA	Atur
25	Hon. Jacinta Wanjiru, MCA	

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MINUTES OF THE 28TH SITTING OF 2021 OF THE NAIROBI CITY COUNTY ASSEMBLY FINANCE, BUDGET AND APPROPRIATIONS COMMITTEE (SECOND ASSEMBLY) HELD ON THURSDAY 15TH APRIL 2021 AT 2.30PM VIA ZOOM.

PRESENT

1. Hon. Robert Mbatia, MCA

Chairperson

- 2. Hon. J.M Komu, MCA
- 3. Hon. Wanjiru Kariuki, MCA
- 4. Hon. Herman Azangu, MCA
- 5. Hon. Jacinta Wanjiru, MCA
- 6. Hon. Cecilia Ayot, MCA
- 7. Hon. Emapet Kemunto, MCA
- 8. Hon. Daniel Ngengi, MCA
- 9. Hon. Emily Oduor, MCA
- 10. Hon. Fredrick Okeyo, MCA
- 11. Hon. James Kariuki, MCA
- 12. Hon. Nimo Haji, MCA
- 13. Hon. Nancy Muthami, MCA
- 14. Hon. David Okello, MCA
- 15. Hon. Osman Adow, MCA
- 16. Hon. Elizabeth Nyambura, MCA
- 17. Hon. Patrick Karani, MCA
- 18. Hon. Paul Ndungu, MCA
- 19. Hon. Susan Makungu, MCA
- 20. Hon. Anthony Ngaruiya, MCA
- 21. Hon. Kennedy Oyugi

ABSENT

- 1. Hon. Michael Ogada, MCA
- 2. Hon. Mellab Atemah, MCA
- 3. Hon. David Mberia, MCA
- 4. Hon. Catherine Okoth, MCA

SECTRETARIAT

1. Mr. Farah Gabow

-Fiscal Analyst

2. Mr. Musa Senator

-Fiscal Analyst

IN ATTENDANCE

1. Mr. Erick Otieno

-Principle Fiscal Analyst

2. Mr. Alphonce Ouma

-Senior Fiscal Analyst

MIN 099/FBAC/APRIL/2021: Preliminaries

The Chairperson called the meeting to order at Twenty-eight minutes to three o'clock and opened with a word of prayer. The agenda for the day was adopted after being proposed by Hon. Wanjiru Kariuki and Seconded by Hon. David Okello.

- 1. Preliminaries
- 2. Consideration and Adoption of the Report on the CFSP and the DMSP 2021-2022.
- 3. Any Other Business
- 4. Adjournment

MIN100/FBAC/APRIL/2021: Consideration and Adoption of the Report on the CFSP and the DMSP 2021-2022.

The Committee considered the report on the CFSP and the DMSP and approved it with the following recommendations and Expenditure Ceilings after been proposed by Hon. Paul Ndungu and Seconded by Hon. Nimo Omar.

I. Policy Measures

- a) That the Sectoral policy measures, priorities and programmes contained in Part V of this report (Submissions from Sectoral Committees) be approved and implemented as recommended by the respective Sectoral Committees;
- b) That the projects proposed by the Sectoral Committees as contained in Part V of this report and Schedule III form the basis of the budget estimates for the FY 2021-22 in line with the expenditure ceilings contained in Schedule II of this report;
- c) That in line (b) the Nairobi City County Government and the Nairobi Metropolitan Services implements and finalizes the previously budgeted for projects before initiating any new ones; and
- d) That projects implementation be done in line with approved County plans as aligned to the Kenyan Vision 2030, Medium Term Plans, Budget Policy Statement and the Big Four Agenda.

II. Revenue Projections

- and modalities of operation be agreed upon between the Nairobi City County Government and Kenya Revenue Authority in line with the Deeds of Transfer of Functions;
- b) That in addition to the requirements of the Public Finance Management Act 2012, the revenue raising measures be undertaken within the framework of approved County legislations. i.e. Nairobi City County Revenue Act 2015, Nairobi City County Revenue Administration Act 2019 and Nairobi City County Trade Licensing Act 2019;
- c) That the revenue targets be approved as contained in Schedule I; and
- d) That all the Conditional Grants be declared and approved in the budget estimates for the FY 2021-22

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III. Revenue and Expenditure Ceilings

a) That the revenue and expenditure ceilings on schedules I and II attached to the report forms the basis for the FY 2021-22 budget.

IV. Medium Term Debt Management Strategy

a) That the Assembly approves the debt management strategies underpinning the 2021 CFSP and the budget estimates for the FY 2021-21

MIN 101/FBAC/APRIL/2021: Adjournment

The time being three o'clock in the afternoon and having dispensed with the business of the day the Chair adjourned the meeting.

CONFIRMED AS TRUI	E RECORD OF PROCEEDINGS
Sign.	Date. 15/74/2021
(CHAIRMAN)	
Sign.	Date. 15/04/2029
(FISCAL ANALYST)	Date