



NAIROBI CITY COUNTY ASSEMBLY

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Tuesday 19th February,
2019 @ 2.30pm.
D/Clerk
19/2/2019*

THE REPORT OF THE SECTORAL COMMITTEE ON
AGRICULTURE, LIVESTOCK & FISHERIES

ON

INSPECTION VISITS TO NEEMA, KIAMAICO, DANDORA/NJIRU
& KAYOLE SLAUGHTERHOUSES

CLERK'S CHAMBERS,
CITY HALL,
NAIROBI.

DECEMBER, 2018

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PREFACE

Mr. Speaker,

The Committee on Agriculture, Livestock & Fisheries is one of the Sectoral Committees of the Assembly established under the provisions of Standing Order 203 (6) to:

- a) investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned departments;*
 - b) study the programme and policy objectives of departments and the effectiveness of the implementation;*
 - c) study and review all county legislation referred to it;*
 - d) study, assess and analyse the relative success of the departments as measured by the results obtained as compared with its stated objectives;*
 - e) investigate and inquire into all matters relating to the assigned departments as they may deem necessary, and as may be referred to them by the County Assembly;*
 - f) vet and report on all appointments where the Constitution or any law requires the County Assembly to approve, except those under Standing Order 185(Committee on Appointments); and*
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- g) make reports and recommendations to the County Assembly as often as possible, including recommendation of proposed legislation.*

The Committee comprises the following members:

- | | | |
|-----------------------------------|---|------------------|
| 1. Hon. Joseph Mwangi Komu, MCA | - | Chairperson |
| 2. Hon. Muchene Kabiru, MCA | - | Vice Chairperson |
| 3. Hon. Elijah Mputhia, MCA | | |
| 4. Hon. Asli Mohamed, MCA | | |
| 5. Hon. Millicent Jagero, MCA | | |
| 6. Hon. Beatrice Waithera, MCA | | |
| 7. Hon. Eunice W. Marimbi, MCA | | |
| 8. Hon. Juliet June Ndegwa, MCA | | |
| 9. Hon. Peter Wahinya Kimuhu, MCA | | |
| 10. Hon. Maurice Gari Otieno, MCA | | |

11. Hon. Paul Shem Shilaho, MCA
12. Hon. Eve Malenya, MCA
13. Hon. Fredrick Omondi Otieno, MCA
14. Hon. Kennedy Odhiambo Oyugi, MCA
15. Hon. Redson Otieno Onyango, MCA
16. Hon. Joseph Ndonji, MCA
17. Hon. John Kyalo, MCA
18. Hon. Jared Okoth Okode, MCA
19. Hon. Herman Azangu, MCA

Hon. Speaker,

The Committee exercises oversight role on the work and administration of the Food, Agriculture and Forestry Sector.

In accordance with the Third Schedule of the Standing Orders, the Sectoral Committee is mandated to consider all matters relating to: *“agriculture, including crop and animal husbandry, livestock sale yards, county abattoirs, plant and animal disease control and welfare, including licensing of dogs and facilities for the accommodation, care and burial of animals”*

Hon. Speaker,

Agriculture is one of the functions devolved to Counties under the Fourth Schedule of the Constitution of Kenya, 2010. The control and management of County abattoirs is further placed under County Governments. Nairobi City County has eleven (11) abattoirs under its jurisdiction all of which are privately owned.

The Committee, while discharging its mandate, resolved to assess the status of Neema, Kiamaiko, Dandora/Njiru and Kayole Slaughterhouses with a view of making recommendations that can improve the management and the performance of the Sector. During the visit to Neema and Kiamaiko abattoirs, the Committee was accompanied by the County Executive Committee Member, Food, Agriculture and Forestry and Director responsible for Veterinary services alongside other technical officers of the Sector.

This Report contains the Committee’s findings during the inspection visits, observations and recommendations.

Hon. Speaker Sir,

The Committee wishes to sincerely thank the Offices of the Speaker and the Clerk of the County Assembly for the support and services extended to Members to enable members complete the exercise smoothly.

I am grateful to the Members of the Committee whose support enabled the Committee to accomplish this task. Special thanks to the secretariat for their support at all times.

On behalf of the Committee, I now have the honour and pleasure to present this report on the status of selected City County Abattoirs to the Assembly for adoption.

Thank You

SIGNED

JOSEPH MWANGI KOMU, MCA
(CHAIRMAN)

DATE.....

1.0 INTRODUCTION

An abattoir, also known as a slaughter house, is a building in which cattle or other animals are slaughtered with the intention of being processed as food. The Constitution under section 1(c) of part 2 of the fourth schedule while devolving agriculture as a function of Counties, places County abattoirs under the management and control of County Governments.

At the national level, abattoirs are governed by the Meat Control Act Cap 356 of the Laws of Kenya. However, since the Act was enacted prior to the promulgation of the 2010 Constitution, it fails to recognize the role of Counties as presently constituted in the management of Abattoirs.

The Meat Control Act defines two types of abattoirs; for instance, export facilities and local slaughterhouses all of which are available in the City County, privately owned but controlled by the County Government by the Department of Food, Agriculture and Forestry. The Meat Control Act also gives the Cabinet Secretary, Agriculture powers to make regulations governing the Sub Sector.

The regretful state of abattoirs within the County has been eliciting incessant complaints from among the members of the public. The poor hygiene, stench, decrepit structures and improper waste disposal has continued to remain an environmental health hazard, an issue that must be addressed urgently.

2.0 COMMITTEE FINDINGS

1. Neema Slaughter house

The Committee accompanied by the Sector CEC and technical officers visited the Neema slaughter house on Monday 12th February 2018 and met the Managing Director. Members were informed as follows;

- i) A total of 3,000 people predominantly peasants had pooled resources to build the Slaughter House, an investment whose service standards meet the internationally accepted abattoirs health standards;
- ii) 2,000 No. goats and 100 No. cows are slaughtered daily and monthly respectively;

- iii) The Neema Slaughter house has 16 hectares piece of land which could be used by Kiamaiko to set up an alternative modern abattoir that meets requisite safety standards;
- iv) The security of Neema and its environs was good due to the presence of the Administration Police Camp that was built at a cost of Kshs. 5 Million under the auspices of Neema which had mobilized resources for the same;
- v) Poor access roads hampers seamless and quicker transportation of meat especially to external markets such as Kuwait, Qatar, Dubai and Saudi Arabia.

2. Kiamaiko Abattoir

The Committee also visited Kiamaiko Slaughterhouse and was taken through the facility by the Chairman of the Slaughterhouse alongside the County veterinary officers attached at Kiamaiko.

The committee established as follows;

- I. Stench emanating from the slaughterhouses coupled with flies, congestion and general poor hygienic condition makes the area a health hazard; the densely populated Kiamaiko is totally unfit to serve as a food handling facility.
- II. There are no storage facilities for meat since the slaughterhouses convert to butcheries during the evening hours;
- III. Periodical reshuffle of County Veterinary Officers is lacking hence inefficiency and complacency;
- IV. The floors of the abattoir were in a dilapidated condition and unattended while at the slaughtering area, the carcasses were washed on the floor without proper consideration of the requisite minimal health standards.

3. Dandora/Njiru Abattoir

The Committee also visited the Dandora/Njiru and Kayole abattoirs on Wednesday 18th July, 2018 and the Members were taken around the slaughterhouses by County Government Veterinary Officers attached at the Slaughterhouses.

It was found out that;

- I. That Dandora/Njiru abattoir which was officially opened in 1977 is a private facility owned by the Kirima family but the operations at the facility had been

very minimal due to family disputes, insecurity and poor roads which make accessibility and meat transportation challenging.

- II. The abattoir only deals in goat meat and between fifteen (15) and Twenty (20) goats are slaughtered on daily basis. Some business people have also found it convenient using the facility mostly when taking many orders from customers.
- III. Too many developments by private developers encroached the abattoir which stands on the brink of collapse and are almost making the facility totally non-viable for business.

4. Kayole Slaughterhouse

The Committee found that the Abattoir receives animals from Machakos, Kitui, Kajiado and Migori Counties. Slaughtering of the animals was done on daily basis. It was also established as follows;

- I. The abattoir was privately owned business and receives between 25 – 60 No. animals daily.
- II. Animals suspected to be sick are put in a detention den for tests of anthrax or related diseases before they are slaughtered;
- III. The slaughterhouse lacks specific outlet for meat market and at the moment majorly takes orders from institutions and butcheries;
- IV. The abattoir is served by four (4) Veterinary Officers who are overwhelmed most times thus unable to provide consistent quality services to customers; they also lack protective gears and tools to be able to undertake their work efficiently;
- V. Stench emanating from poorly maintained toilets posed health risks and could contaminate carcasses and give rise to contagious diseases.

2.1.1 Meeting with representatives of Kiamaiko Slaughterhouses

The Committee held a meeting with the representatives of the Kiamaiko Fifteen (15 No.) slaughterhouses on Tuesday 16th October, 2018 at the Assembly's Resource Center to among other things discuss on issues regarding to realization of sustainability prospects of Kiamaiko.

The Committee noted with concern that Kiamaiko had been issued a closure notice by the National Environment Management Authority on 24th April, 2018 but

reopened after a week after the proprietors appealed with the Cabinet Secretary, Environment and Forestry to have the NEMA decision thwarted.

From the official Ministry's social media platform, Members confirmed that undeniably the owners of Kiamaiko met with the CS on 2nd May, 2018. However, the Committee could not conclusively state whether, from that meeting, the relocation window was extended to another one (1) year as alleged by the proprietors.

Further to this, the Committee was informed as follows;

- a) The slaughterhouses started long time and 1st veterinary license, from the defunct City Council, was obtained in 1996;
- b) It was members of the public who had encroached the slaughterhouses and not the other way round;
- c) The owners of Kiamaiko slaughterhouses were voluntarily ready to relocate to their new site situated in Njiru Ward whose construction was underway at lintel level though lack of enough funds had allegedly derailed completion of the said structures;
- d) The Kiamaiko business owners had unanimously agreed with the Cabinet Secretary responsible for Environment and Forestry and NEMA to have relocation period extended to 2nd May, 2019;
- e) The slaughterhouses, irrespective of usual challenges, have continued to adhere to the cleanliness and safety standards for handling meat and related products;
- f) The abattoir had become a source of employment/income for many youths who would otherwise have plunged into social vices;
- g) The closure notice by NEMA was as a result of close proximity of residents and slaughterhouses and improper discharge of effluents to the Nairobi River; and,
- h) The County officials ranging from Ward manager, Ward administrator and Veterinary officers are always present in Kiamaiko to among others, observe adherence to meat safety standards.

2.1.2 Submissions from the County Executive Committee Member responsible for Food, Agriculture and Forestry

The Committee met with the Sector County Executive Committee Member on Tuesday 6th November, 2018 to conclude the discussions on the status of City County abattoirs and their compliance status.

It was informed that the proprietors of Kiamaiko had raised enough funds to facilitate their relocation to Njiru site. The Veterinary department had also designated an officer to oversee the construction of the new slaughterhouse.

It was also learnt as follows;

- a) A task force report of 2015 had strongly concluded in its recommendations that it was difficult to maintain food safety standards at Kiamaiko due to human encroachment;
- b) The Sector had assisted Kiamaiko to come up with drawings and plans for new slaughterhouse at Njiru but the proprietors had continuously remained adamant to relocate;
- c) Even upon extension of relocation period to May 2019 by the Cabinet Secretary, Environment and Forestry, the proprietors of Kiamaiko were four months behind the relocation plan/schedule that was officially signed and agreed with the Cabinet Secretary.

3.0 COMMITTEE OBSERVATIONS

The Committee observed as follows;

- a) Locals at Kiamaiko depend on the 15 No. slaughterhouses as the main source of livelihood that ought to be appropriately safeguarded by the County Government;
- b) Owing to the limited space at Kiamaiko, it is difficult to construct a pre-treatment plant to discharge effluents to the main trunk sewer;
- c) The County veterinary department is significantly understaffed. Besides, its officers on the ground lack protective head gears and tools requisite to properly undertake inspection of meat;

- d) Majority of staff on the ground are nearing retirement age but the Sector does not have a clear succession plan, an issue that should be treated as urgent to abate potential crisis;
- e) The deplorable state of most Abattoirs as characterized by poor drainage, stench, congestion and general filth remain a serious food safety issue that fails to meet the required minimum health safety standards for meat; and,

3.1.1 COMMITTEE RECOMMENDATIONS

Following the site visits, the Committee therefore recommends that this Assembly resolve that;

- I. Relocation of Kiamaiko to Njiru site remains the best option since current area is densely populated. In order to effectively comply with the universally accepted health standards for meat, the owners of the fifteen (15) slaughterhouses at Kiamaiko need to voluntarily and without coercion move to Njiru area which is expansive. This will also help to minimize human congestion currently being witnessed at Kiamaiko which poses security threats;
- II. The Sector should continue to liaise with proprietors of Kiamaiko, National Environment Management Authority (NEMA) and relevant stakeholders to put up sustainable measures geared at safeguarding the livelihood of the locals at Kiamaiko who depend exclusively on goat meat. As such, while the 15 No. slaughterhouses relocate to Njiru, Kiamaiko could be converted into a meat market/ butcheries;
- III. The County Government should fast-track the enactment of a County Meat(animal) Control Act which should among other provisions provide for:-
 - a) regulation and management of slaughterhouses;
 - b) movement of animals within the County and across neighboring Counties
 - c) location of abattoirs;
 - d) holding grounds for animals;
 - e) slaughter of animals and marketing(selling) of meat and meat products;
 - f) Establishment of a County meat control authority.
- IV. Succession plan need to be urgently addressed by the Sector since majority of employees currently working in different departments would be retiring in five years. The veterinary officers stationed at various County abattoirs and meat

markets need to be provided with requisite equipment such as headgears and the like to undertake their role of meat inspection efficiently;

- V. The County Government should take immediate steps to establish state-of-the-art abattoirs preferably through public private partnerships (PPP), complete with meat storage facilities, inspection veterinary officers and marketing sections.

Meanwhile all private abattoirs in the County should be given a two-month notice within which they should meet basic health requirements/standards or face closure.

- VI. All animals entering the County must be inspected by County Veterinary officers who should issue water tight movement permits. An animal holding ground should be explored to ease temporal handling of animals coming to the City before they are transferred to respective slaughterhouses. Only those animals destined to designated slaughterhouses should be allowed to enter the County.
- VII. A joint approach should be adopted among the neighboring Counties on amicable ways to control movement of animals across borders to foster business and relations.
- VIII. The Executive should employ additional qualified veterinary officers to be stationed in all abattoirs and at border/entry points to inspect both animals and/or meat entering the County. The enforcement department should ensure that all requirements set for meat control are met and Counterfeit animal products nabbed. Any officers alleged to be corrupt should be investigated and prosecuted if found culpable.
- IX. County Government need to address the poor state of access roads, dilapidated sewerage systems and lack of street lighting to ease transportation of meat and related products.

MINUTES OF THE 67TH SITTING OF THE NAIROBI CITY COUNTY ASSEMBLY COMMITTEE ON AGRICULTURE, LIVESTOCK & FISHERIES HELD ON TUESDAY 4TH DECEMBER, 2018 AT 11.00AM IN COMMITTEE ROOM 9, COUNTY ASSEMBLY WING, CITY HALL BUILDINGS.

PRESENT

1. Hon. Joseph Mwangi Komu, MCA – Chairperson
2. Hon. Muchene Kabiru, MCA - Vice Chairperson
3. Hon. Herma Azangu, MCA
4. Hon. Redson Otieno Onyango, MCA
5. Hon. Kennedy Odhiambo Oyugi, MCA
6. Hon. Eunice W. Marimbi, MCA
7. Hon. Malenya Eve, MCA
8. Hon. Paul Shem Shilaho, MCA
9. Hon. Beatrice Waithera, MCA
10. Hon. Elijah Mputhia, MCA
11. Hon. John Kyalo, MCA
12. Hon. Millicent Jagero, MCA
13. Hon. Peter Wahinya Kimuhu, MCA
14. Hon. Joseph Ndonji, MCA

ABSENT WITH APOLOGIES

1. Hon. Juliet June Ndegwa, MCA
2. Hon. Jared Okoth Okode, MCA
3. Hon. Fredrick Omondi, MCA
4. Hon. Maurice Gari Otieno, MCA
5. Hon. Asli Mohamed, MCA

SECRETARIAT

Wilfred Manyi

–

COUNTY ASSEMBLY

Clerk Assistant

MIN No. 310/AL&F/DEC/2018- PRELIMINARIES

The meeting was called to order at 11.00am and commenced by a word of prayer said by Hon. Redson Otieno

MIN No. 311/AL&F/DEC/2018– ADOPTION OF THE AGENDA

The agenda of the meeting was adopted having been proposed by Hon. Herman Azangu, MCA and seconded by Hon. Kennedy Oyugi, MCA as follows:-

- 1) *Prayer*
- 2) *Adoption of Neema, Kiamaiko, Dandora/Njiru and Kayole slaughterhouses inspection visit report*
- 3) *Preparations for meeting with the CEC Member and Hon. Mark Mugambi, MCA on stray dogs in the County*
- 4) *Adjournment*

MIN No. 312/AL&F/DEC/2018– ADOPTION OF INSPECTION VISIT REPORT

The Committee read through the introduction, observations and recommendations of the slaughterhouses report and unanimously agreed that it be adopted having been proposed by Hon. Kennedy Oyugi, MCA and seconded by Hon. Eunice Marimbi, MCA

MIN No. 313/AL&F/DEC/2018– MEETING WITH HON. MARK MUGAMBI, MCA – UMOJA 1 WARD ON STRAY DOGS

The Committee was informed about the pending request to statement by Hon. Mark Mugambi, MCA on stray dogs in the County which was to be responded to and considered on Wednesday 5th December, 2018 at 11.00am by the Committee, the Hon. Member and the Sector Cec Member.

MIN No. 314/AL&F/DEC/2018– ANY OTHER BUSINESS & ADJOURNMENT

There being no any other business, the meeting adjourned at 12.46pm. The next meeting was to be held on Wednesday 5th December, 2018 at 11.00am in Committee Room 5, County Assembly Wing, City Hall Buildings.

CONFIRMED AS TRUE RECORD OF THE PROCEEDINGS

SIGNATURE

DATE 04.12.2018

(CHAIRPERSON)

SIGNATURE.....

DATE 4/12/2018

(SECRETARIAT)