#### GOVERNMENT OF NAIROBI CITY COUNTY



#### THE NAIROBI CITY COUNTY ASSEMBLY

#### OFFICE OF THE CLERK

#### SECOND ASSEMBLY - THIRD SESSION

NBI CA. PLC. 2019/ (70)

8th October, 2019

#### PAPER LAID

Pursuant to Standing Order 131 (3), I beg to lay the following paper on the Table of the Assembly, today Tuesday, 8th October, 2019: -

THE REPORT OF THE SECTORAL COMMITTEE ON JUSTICE AND LEGAL AFFAIRS ON THE PUBLIC PARTICIPATION ON THE PUNGUZA MIZIGO (CONSTITUTIONAL AMENDMENT) BILL, 2019

(Chairperson, Sectoral Committee on Justice & Legal Affairs)

Copies to:
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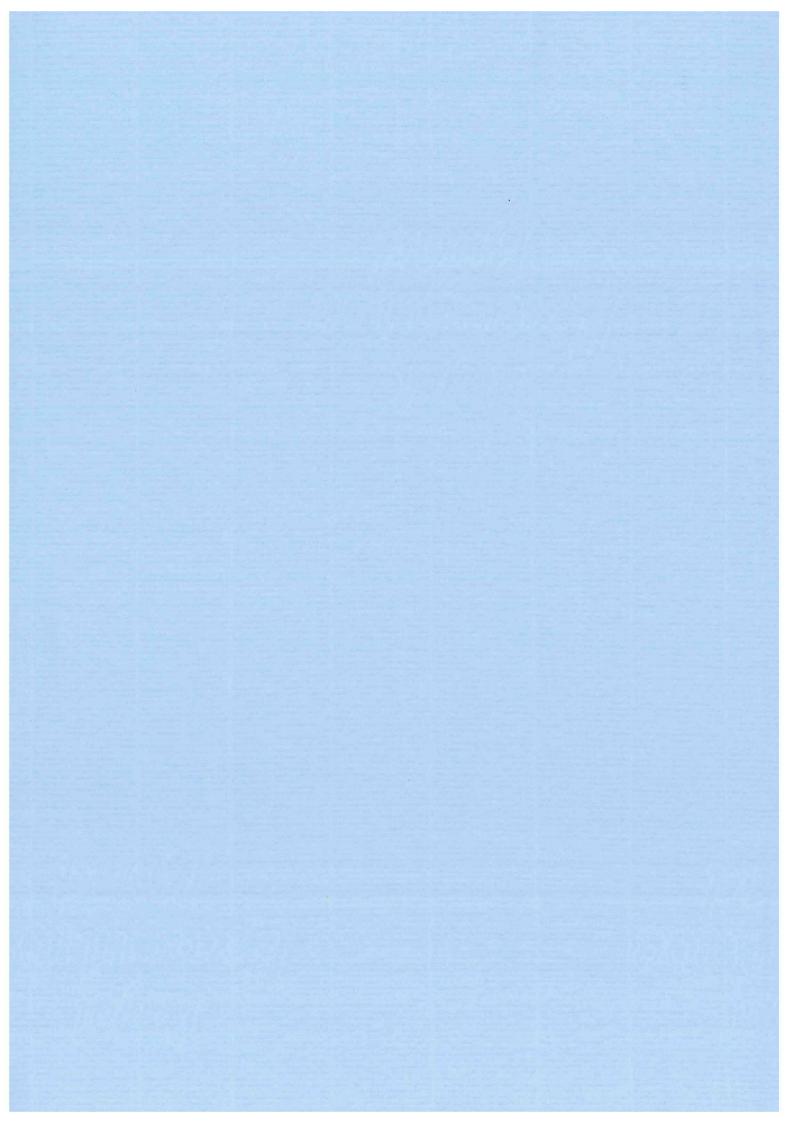
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Paper laid by chair Hon. Malde.

The october 2019.

On 2th october 2019.

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# NAIROBI CITY COUNTY ASSEMBLY



SECOND ASSEMBLY - THIRD SESSION

SECTORAL COMMITTEE

ON

JUSTICE AND LEGAL AFFAIRS

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THE COMMITTEE REPORT ON PUBLIC PARTICIPATION, ON PUNGUZA MIZIGO (CONSTITUTIONAL AMENDMENT) BILL, 2019

Clerk's Chambers, CITY HALL, NAIROBI.

September 2019



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#### 1.0. PREFACE

#### 1.2. Committee Mandate

The Sectoral Committee on Justice and Legal Affairs, is established under Standing Order No. 203 (1). Its mandate pursuant to Standing Order 203 (6) is to:-

- a) investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned departments;
- b) study the programme and policy objectives of departments and the effectiveness of the implementation;
- c) study and review all county legislation referred to it;
- d) study, assess and analyse the relative success of the departments as measured by the results obtained as compared with its stated objectives;
- e) investigate and inquire into all matters relating to the assigned departments as they may deem necessary, and as may be referred to them by the County Assembly;
- f) vet and report on all appointments where the Constitution or any law requires the County Assembly to approve, except those under Standing Order 196(Committee on Appointments): and
- g) make reports and recommendations to the County Assembly as often as possible, including recommendation of proposed legislation.

The Committee comprises the following Members:-

1. Hon. Jayendra Malde, MCA

Chairman

2. Hon. Moses Ogeto Nyangaresi, MCA

Vice - chairman

- 3. Hon. Julius Njoka, MCA
- 4. Hon. Elizabeth Nyambura, MCA
- 5. Hon. Doris Kanario, MCA
- 6. Hon. Anthony Kimemia, MCA
- 7. Hon. Elijah Mputhia, MCA
- 8. Hon. Wanjiru Kariuki, MCA
- 9. Hon. Kennedy Obuya, MCA



- 10. Hon. David Ayoi, MCA
- 11. Hon. Francis Otieno Ngesa, MCA
- 12. Hon. Elias Otieno Okumu, MCA
- 13. Hon. Emily Oduor, MCA
- 14. Hon. Stephen Gikonyo, MCA
- 15. Hon. Patrick Kanyangi Logedi, MCA
- 16. Hon. June Ndegwa, MCA
- 17. Hon. Osman Khalif, MCA
- 18. Hon. Samora Mwaura, MCA

#### 1.3. Introduction:

The Independent Electoral And Boundaries Commission vide their letter dated 18<sup>th</sup> July, 2019, pursuant to Article 257(5) of the Constitution of Kenya submitted the draft Punguza Mizigo (Constitutional Amendment) Bill, 2019 to the Assembly for consideration within 3 months.

Article 257 (1) states that

- "An amendment to this Constitution may be proposed by a popular initiative signed by at least one million registered voters."

Article 257 (4) states that "The promoters of a popular initiative shall deliver the draft Bill and the supporting signatures to the Independent Electoral and Boundaries Commission, which shall verify that the initiative is supported by at least one million registered voters."

#### 1.3. Committal to Committee and public participation

Article 257(5) states that "If the Independent Electoral and Boundaries Commission is satisfied that the initiative meets the requirements of this Article, the Commission shall submit the draft Bill to each county assembly for consideration within three months after the date it was submitted by the Commission. Sub Article (6) further provides that should the County Assembly approve the draft bill the speaker shall deliver a copy of the draft bill jointly to the Speakers of the two houses of Parliament, with a certificate that the County Assembly has approved it.





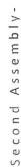
Having been dully submitted, the Punguza Mizigo (Constitutional Amendment) Bill, 2019 was laid on the Table of the Assembly on Tuesday 30<sup>th</sup> July, 2019. The Bill was subsequently committed to the Sectoral Committee on Justice and Legal Affairs on 17<sup>th</sup> September, 2019 for consideration pursuant to Standing Order 131(3) for public participation and reporting.

The Sectoral Committee on Justice and Legal Affairs is one of the Sectoral Committees established under Standing Order 203. The Committee is mandated under the Third Schedule of the Standing Orders to investigate, inquire into and report on all matters related to Constitutional Affairs, the administration of law and justice, including the elections, ethics, integrity and anti-corruption and human rights.

Article 196(1) of the Constitution of Kenya, 2010 mandates the County Assembly to facilitate public participation and involvement in the legislative and other business of the Assembly and its Committees. Further Section 87 of the County Governments Act, 2012 sets out principles of citizens' participation in the Counties.

At its meeting held on Thursday 12th July 2019, the Committee resolved to undertake public participation on the Bill. Members of the Public from the seventeen (17) Sub Counties were duly invited, through a notice issued in the local daily newspaper on 17<sup>th</sup> September, 2019, to submit any memoranda or give views on the said Bill.

In order to adequately and efficiently cover the sub-counties the committee formed subcommittees pursuant to Standing Order 175 comprising not less than 5 members, to visit the sub-counties as follows;



DAY/DATE	TIME	SUBCOUNTY	VENUE
Tuesday 24 <sup>th</sup> September, 2019	10.00am	Starehe Mathare	Kariokor Social Hall
		Roysambu Kasarani Ruaraka	Kahawa West Market Parking
		Embakasi South Embakasi North Embakasi Central Embakasi East Embakasi West	Umoja I Ward Office Grounds
Wednesday 25th September, 2019	10.00am	Makadara Kamkunji	Jericho Social Hall
		Langata Kibra	Karen Social Hall
		Dagoretti North Dagoretti South Westlands	Waithaka Social Hall

This report Contains submissions and presentations by Wananchi during the Public Participation exercise held on Tuesday 24<sup>th</sup> and Wednesday 25<sup>th</sup> September, 2019 in various Sub – counties as follows;

#### Hon. Speaker

The Committee wishes to sincerely thank the Offices of the Speaker and the Clerk of the County Assembly for the support and services extended to the Members while considering the Bill.

On behalf of the Committee, I now have the honour and pleasure to present this Report on the On Public Participation, on Punguza Mizigo (Constitutional Amendment) Bill, 2019

Thank You.	Aldele.
SIGNED	Julian San San San San San San San San San S
НОМ	N. JAYENDRA MALDE, MCA
- +	(CHAIRMAN) OCTOBER 2019
DATE	OCTOBER 2019
NAIROBI CITY COUNTY ASSEMBLY'S SECTO	DRAL COMMITTEE ON JUSTICE AND LEGAL AFFAIRS REPORT

#### 2.0. PUBLIC HEARINGS

#### 2.1. Submissions of the Views from the Members of the Public

#### 2.1.1. Day 1: Kahawa West Parking, Kariokor Social Hall and Umoja Ward Office Grounds

#### A) Kahawa West Parking

The meeting kicked off at 10.00am. Hon. Julius Njoka who was charged with chairing the programme introduced the Members present. The Committee was represented by the under listed Members.

- Hon. Julius Njoka Chairperson (i)
- (ii) Hon. Francis Ngesa
- (iii) Hon. Moses Ogeto
- Hon. Wanjiru Kariuki (iv)
- Hon, Samora Mwaura (v)

The Chairman then briefed the public on the objective of the exercise and pointed out the areas of the Constitution of Kenya in which the sponsors of the Punguza Mizigo Bill sought to amend, as enumerated in the Memorandum.

The Chair also informed the public that the circulated memorandum contained in detail the proposed amendments sought by the promoters of the Bill.

### a) Addressing concerns of over representation and proposal to reduce number of MPs from the current 416 to 147

- A section of the Members of the public present were in support of the proposed provisions in the Bill. They lamented that the Country was suffering from a huge wage bill resulting from the large number of representatives and other state officers who enjoy huge perks and other related benefits in terms salaries, allowances, Loans and Mortgages. They agreed with the proposals of the bill that one way of reducing the public debt and unending external borrowings was through cutting down on representation.
- The majority of the Public present, however criticized the proposal of two (2) Representatives (one male and one female) and using the 47 Counties as a single constituency for purposes of parliamentary election to Senate and

Second Assembly- Third Session

to underrepresentation and will be unfair for large Counties with large populations, like Nairobi, to be represented by only two legislators.

They opined that the proposal to reduce the numbers may be good however the proposal of 147 was too low considering the counties population.

## b) Proposal to elevate Senate to be an upper House with Veto Powers

- This proposal got huge support. However, some sections were of the opinion that the Senate needed to be scrapped due to seemingly duplicated roles/mandates of the Senate and National Assembly.

# c) On increasing Counties revenue share allocation to at least 35% from the Current 15%:

 This proposal was overwhelmingly supported; however, some of those present critiqued that the major problem that needed to be urgently addressed was how to curb the level of Corruption at the County level.

# d) <u>On abolition of Nominations in the National Assemblies (except for 6 SIGs), the County Assemblies and Senate</u>

- The proposal got unanimous approval from members of the public present.

#### e) A 7-year One term presidency

- This was unanimously rejected. The proposal was unfavorable because it stood the chance of encouraging the one term president to squander public resources and amass a lot of wealth aware that he/she would not run for the high office again. Others said that 7-year period would always leave Kenyans in a campaign mood.

## f) Reduction of Salaries and allowances for President and the other elected leaders

- The wananchi present opined that although the proposal looked appealing to the tax payers, members of the public felt that extreme reduction of the salaries and allowances for the President and the other elected leaders would encourage corruption and theft of public coffers intended to facilitate speedy implementation of capital expenditure such as roads and other essential public amenities.

#### g) Abolition of the position of Deputy Governor

- Members of the public roundly rejected the proposal to have the position of the Deputy Governor scrapped from the Constitution. It was stated that, there however needed to be clear definition of the roles of the Deputy Governor.



# h) On 30 days of trial for corruption and theft of Public resources and all appeals within 15 days

- Although justifications were given for this proposal, the members of the public were not fully contented because they felt that such timelines are not practical due to complexities that come along with graft cases.

#### B) Venue: Kariokor Social Hall

The meeting kicked off at 10.00am on Tuesday 24<sup>th</sup> September, 2019 .Hon. Elijah Mputhia who was charged with chairing the programme introduced the present Members. The Committee was represented by the under listed Members.

- (i) Hon. Elijah Mputhia Chairperson
- (ii) Hon. Emily Oduor
- (iii) Hon. Osman Khalif
- (iv) Hon. David Ayoi
- (v) Hon. Kennedy Obuya

The issues raised on the bill are as follows;

# a) Addressing concerns of over representation and to reduce number of MPs from the current 416 to 147

- The said proposal was opposed by majority of those present instead the public proposed that the number of Members of Parliament (MPs) be retained but there be increased number of Ward Representatives (MCAs) to spur more development at the grassroot.
- They further proposed that MPs salaries be cut to cater for additional MCAs salaries since the Ward Representatives could easily be reached by the 'Wanjiku'.
- It was reiterated by the members of the public who were present, that corruption was the main problem facing Kenyans and not the perceived overrepresentation.

## b) Elevate Senate to be an Upper House with veto powers

- A section of the members of the public opined that the National Assembly be retained to perform its role pursuant to article 95 of the CoK, 2010 and also the Senate be left to execute its role of protecting the interests of the County governments pursuant to, Article 96 of the CoK, 2010.



- Other members were of the opinion that the Senate be scrapped due to duplication of roles performed by both Senate and the National Assembly.
- c) Introduce a one 7-year term presidency
- Members of the public stressed that the proposed 7- year term presidency would accelerate theft of public money and breed corruption.
- d) Abolish the position of Deputy Governor
- This was opposed by the majority of those present as the Deputy Governor would take over the affairs of the County Government in the event a Governor resigns or dies.
- e) <u>Corruption and theft of public resources cases to be tried within 30 days and all appeals to be exhaustively concluded within 15 days</u>
- Members of the public were of the opinion that 30 days would not be to effectively prosecute cases and could amount to violation of human rights whereby an accused person could be wrongly found guilty.
- f) <u>Impose a life sentence for suspects convicted of corruption and theft of public funds</u>
- This proposal got huge support as it was seen as remedial measure that would end impunity/corruption in Kenya and theft of public money.
- g) Increase Counties revenue share allocation to at least 35% from the current 15%
- The proposal was highly supported. It was suggested that that MPs allowances be cut in order to get the funds that would make the allocation to Counties a reality.
- h) Reduce cost of running parliament from current Ksh. 36.8 billion to less than Ksh. 5 billion per year
- This proposal was supported but again stated that cutting salaries of elected leaders would give rise to heightened corruption and stealing of the Public resources intended for development.
- i) <u>Abolish nominations in the National Assembly (except for 6 SIG's), County</u> Assemblies and Senate
- Proposal was unanimously supported.



# Second Assembly- Third Session

#### C) Venue: Umoja 1 Ward Office Grounds and Jericho Social Hall

The meeting kicked off at 10.00am on 24<sup>th</sup> September, 2019. Hon. June Ndegwa who was charged with chairing the programme introduced the Members present and took members of the public through the objective of the hearing and encouraged the public to openly express their views on the proposed constitution amendment Bill. This Committee was represented by the under listed Members.

- (i) Hon. June Ndegwa Chairperson
- (ii) Hon. Patrick Logedi
- (iii) Hon. Stephen Gikonyo
- (iv) Hon. Anthony Kimemia
- (v) Hon. Elizabeth Nyambura
- (vi) Hon. Doris Kanario

The issues raised on the bill were as follows;

#### a) On reduction of Members of National Assembly

- A Section of Members of the Public stated that reduction in number of Members of National Assembly to reduce the balooning wage bill would not be of help. Further,it was said that, if Nairobi City had only one Member of Parliament, for instance, then it would prove difficult for the public to get the much needed services.
- It was mentioned that the Governor many at times was not able to reach out to every sub county and ward and thus reducing the number of elected leaders like MPs would make it harder for common mwananchi to access their leaders.
- It was also suggested that if possibe, there should be a reduction of the many nominated MPs, Senators ans Members of the County Assembly.
- Some members opined that many years had elapsed without seeing their MPs in respective sub counties and in view of that, reducing representation of MPs, women representation and nominated Members was good to hasten development in the Country.
- Others submitted that the constitutional amendment bill will not help mwananchi since it proposes to scrap Constituency Development Fund (CDF) which would make it difficult for parents to get bursaries and educate their children.

However, some claimed that reducing the number of constituencies will make it
impossible and harder for Kenyans to get services due to increased population and
reduced number of elected members. It was also stated that reducing
representation was denying the Kenyan children and future generations from
leadership opportunities.

# b) On imposing a life sentence for suspects convicted of corruption and theft of public funds

The Members of the Public opined that the Bill was clear on corruption and that it would go a long way in curbing corruption in the country. A section of those present stated that should corruption be made a capital offence it would discourage looting of public funds.

## c) <u>Increasing Counties revenue share allocation to at least 35% from the Current 15%:</u>

 Majority of the members of the Public supported the proposal to increase allocation atleast 35% to Counties as this will increase the level of services such as in education and health, thus enhance development at the grassroots. It would also give the electorate more power to influence decisions on development.

## 2.2. DAY 2: Venue: Karen Social Hall, Jericho Social Hall and Waithaka Social Hall

#### A) Karen Social Hall

The meeting kicked off at 10.00am Wednesday 25<sup>th</sup> September, 2019. Hon. Kennedy Obuya who was charged with chairing the programme introduced the present Members. The Chair then took members of the public through the objectives of the meeting encouraging them to give their views in line with the proposals contained in the circulated memorandum. This Committee was represented by the under listed Members.

- (i) Hon. Kennedy Obuya **Chairperson**
- (ii) Hon. Osman Khalif
- (iii) Hon. Elijah Mputhia
- (iv) Hon. Samora Mwaura
- (v) Hon. Moses Ogeto



The issues raised on the bill were as follows;

#### a) One term 7-year Presidency:

- The Members of the public opposed the 7-year one term presidency citing lack of appropriate measures to ensure the same was safe guarded. It was stated that the proposal did not clearly state the powers vested in this kind of Presidency and there is a chance that the president and his handlers can easily abuse power.
- b) Imposing a life sentence for culprits convicted of corruption and theft of public funds and lack of presidential pardon and amnesty to be applicable for these cases
- On this proposal those in attendance opined that it is likely for people to be accused falsely. The level of punishment must be commensurate with the amount lost and going by this proposal, petty thieves, for instance, will be hard hit and more likely to suffer compared with the affluent in society who are able to hire top notch lawyers and/or even bribe judges.
- Jailing the corrupt in 30 days is unrealistic as some cases are intricate and demand for due diligence of processes and procedures for one to be proven guilty or not
- Fair hearing as enshrined in the Bill of Rights is likely not to be safeguarded
- c) Stopping the wastage of Public funds and cap salaries of elected leaders to a maximum pay of Ksh. 500,000 for the President and Ksh. 300,000 for Member of Parliament per month and Salaries and Remuneration Commission to determine salaries of other elected leaders
- Members of the Public opined that salaries or any form of remuneration is pegged on economic circumstances/situations of any given time. They observed that paltry pay would be seen as a recipe for corruption
- d) Elevate Senate to be an upper House with Veto Powers
  - This proposal was overwhelmingly opposed as it was seen and perceived to make the Senate highly authoritative.





## e) Increasing Counties revenue share allocation to at least 35%

This provision was seen as being disastrous as majority of the members of the Public perceive County governments as still having capacity challenges in the proper/prudent financial management.

## f) Any Kenyan who attains the age of 18 years is deemed to be Kenyan voter

The majority of the public present raised concerns on lack of clarity on this proposal
as it was not express where the voter was registered from or where they were
voting from etc. a voter register is critical to prevent cases of ghost voters during
every general election.

#### g) <u>Dissolving Constituencies</u>

 Members of the Public unanimously rejected the proposal of reducing Constituencies as this would deny people of leadership rights and adequate representation and generally go against the gains and aspirations of the Constitution of Kenya, 2010

#### h) Abolition of the position of Deputy Governor

- Majority of the Members opined that the position of Deputy Governor was important just like that of the Deputy President as would ensure seamlessness and continuity in the running of the affairs of a County Government in the event a Governor dies or loses his seat for one reason or the other.

#### B) Venue: Waithaka Social Hall

The meeting kicked off at 10.00am Wednesday 25<sup>th</sup> September, 2019. Hon. David Ayoi who was charged with chairing the session introduced the present Members. The Chair then took members of the public through the objectives of the meeting encouraging them to give their views in line with the proposals contained in the circulated memorandum. This Committee was represented by the under listed Members.

- (i) Hon. David Ayoi Chairperson
- (ii) Hon. Stephen Gikonyo
- (iii) Hon. Elizabeth Nyambura
- (iv) Hon. Francis Otieno Ngesa



The issues raised on the bill were as follows;

# a) In regard to addressing concerns of over representation and to reduce number of MPs from the current 416 to 147:

- Some Members of the public were in support of the proposed provisions in the Bill as it would reduce the wage Bill. On the contrary, others were critical of the proposal stating that representations would be compromised since it would be difficult to reach two MPs in a constituency.
- The youths were not in support of nomination of six members of parliament from special interest groups (SIGS) since they felt that they would be left out in the nominations from the precedence already shown in the current positions of nominated groups.

#### b) Proposal to elevate Senate to be an upper House with Veto Powers

- This proposal did not get support from the majority since the Public were not sure of the roles of the Senate. However, one Member of the public supported the idea.
- c) In regard to Increasing Counties revenue share allocation to at least 35% from the Current 15%
- This provision got support with amendment that there should be a proper audit structure in place to curb corruption.

#### d) In regard to a one 7-year term presidency

- Few Members supported this proposal. They felt that such a president would work hard to leave a legacy and would end the history of violence and political tensions. The majority on the other hand opined that 7-year term was not favorable for a party that wants to retain a particular individual as a president and that they felt there was some political agenda being pushed by the sponsor of the Bill, having been a presidential candidate.
- e) In regard to reduction of Salaries and allowances for President and the other elected leaders
- Majority of those present rejected the proposal since they agreed that the SRC was the body mandated to set the salaries and allowances for state officers and if





reduced it would increase corruption. A few supported the idea stating the move was good.

- f) <u>In regard to thirty (30) days of trial for corruption and theft of Public resources</u> and all appeals within 15 days
- The members of the public were not fully contented because they felt that such timelines given were too short considering the complex court processes and procedures that take long before a determination is arrived at.
- g) <u>Use of 1450 wards of Kenya as the primary unit of accelerated development</u> replacing CDF hence taking development to the peoples' doorstep
- Majority supported the idea but suggested that proper financial management structures were critical to guarantee prudent expending of public money on projects. It was opined that that funds at the ward level would increase and enhance development.
- h) <u>In regard to abolishing the Women representative position and electing one</u> woman and one man from each of the 47 counties to the National Assembly
- The women rejected the proposal while other Members of the public supported it stating they have not felt the impact of Women representation in the constituencies.
- i) On cutting cost of running parliament from current Kshs. 36.8 billion to less than Ksh 5 billion per year
- Majority of members of the public were in support of the proposal if at all it would help stop wastage of public funds.
- j) On imposing a life sentence for suspects convicted of corruption and theft of public funds
- Majority rejected the proposal stating it is not possible since it would be politicized.
   However, few members supported the proposal citing that it will help reduce corruption in the Country.
- k) <u>In regard to every Kenyan at the age of 18 having a national identity card to be</u> <u>fully registered voter</u>
- The youths were in support of the proposal, however, they stated that it was not clear on how the voting sub-county would be determined.



#### 3.0 OBSERVATIONS AND FINDINGS OF THE COMMITTEE

Following the public participation meetings conducted across the sub-counties and the oral submissions presented to the committee by members of the public, the committee observed as follows:-

- (i) There was a great awareness by members of the public that there was a proposed constitutional amendment Bill in the name of Punguza Mizigo. However, the public was not aware of the specific provisions in the Bill. The Committee observed that the sponsors of the Bill i.e Third Way Alliance had not done much in the area of civic education on the said Bill.
- (ii) The Committee provided members of the public sufficient copies of the Bills memorandum and further translated to the public present, areas that they needed clarity on. It was observed that for the public to fully participate, they required to understand the provisions of such important documents, and as such there was need to provide the same in a language they could easily understand i.e Kiswahili.
- (iii) Members of the public who presented themselves for the hearings were split on some of the Bills proposals and were unanimous on others, with the majority being those unanimously rejected. Key amongst the provisions that elicited greatest reactions were:-

#### a) Reducing the number of electoral units from the current 416 to 147:

The members of the public rejected the proposal as any gains to be achieved would be at the expense of representation. The public felt that the proposed number of leaders would be too few to adequately address concerns of the constituents.

#### b) One term presidency of 7 years

Majority of the public felt that this proposal was not tenable as the holder may seek to amass wealth at the expense of the electorate knowing that he would not seek another term. The limited term may lead to increase in corruption.



## c) Abolition of position of the Deputy Governor

This proposal was unanimously rejected. The public felt that this position was important to ensure the seamless continuity of a county Government in the event of the seat of Governor falling vacant for any reason. The public further submitted that the office be retained and that the duties of the holder be clearly spelt out.

## d) Thirty (30) day trial for corruption and theft of public resources

The public felt that though the spirit to conclude corruption cases speedily was a good idea, the proposed thirty (30) day timeline was too short to adequately try and conclude cases and ensure that each party get a fair hearing.

# e) On imposing a life sentence for suspects convicted of corruption and theft of public funds

 Majority rejected the proposal stating it is not possible since it would be politicized. However, few members supported the proposal citing that it will help reduce corruption in the Country.

## f)Proposal to elevate Senate to be an upper House with Veto Powers

This proposal did not get support from the majority since the Public were not sure of the roles of the Senate. However, one Member of the public supported the idea.

# g) In regard to every Kenyan at the age of 18 having a national identity card to be fully registered voter

The youths were in support of the proposal, however, they submitted that it was not clear on how the voting sub-county would be determined.

The Committee noted that the Bill does not lend itself to amendments of any kind, hence any good proposal is negated by the proposals that the public does not agree with.



# ADOPTION OF THE COMMITTEE REPORT ON THE REPORT ON PUBLIC PARTICIPATION ON PUNGUZA MIZIGO (CONSTITUTIONAL AMENDMENT) BILL, 2019, HELD IN NAIROBI

The following members appended their signatures to signify their agreement with the report:-

No.	Name	<u> </u>
		Signature
1.	Hon. Jayendra Malde, MCA Chairman	Julia de
2.	Hon. Moses Ogeto Nyangaresi, MCA Vice-chairman	Ranguel
3.	Hon. Julius Njoka, MCA	
4.	Hon. Osman Khalif, MCA	
5.	Hon. Mwaura Samora, MCA	
6.	Hon. Sylvia Museiya, MCA	Coop
7.	Hon. Doris Kanario, MCA	Deal
8.	Hon. Anthony Kimemia , MCA	AUL
9.	Hon. Elijah Mputhia, MCA	ling?
10.	Hon. Wanjiru Kariuki, MCA	70000,
11.	Hon. Elizabeth Nyambura, MCA	
12.	Hon. David Ayoi, MCA	1
13.	Hon. Francis Otieno Ngesa, MCA	
14.	Hon. Elias Otieno Okumu, MCA	
15.	Hon. Emily Oduor, MCA	
16.	Hon. Kennedy Obuya, MCA	Kis
17.	Hon. Patrick Kanyangi Logedi, MCA	
18.	Hon. Stephen Gikonyo, MCA	THE TOTAL PROPERTY OF THE PARTY
19.	Hon. June Ndegwa, MCA	- Jun X

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through constitutional reform. Sounds great, right?

The devil though, as ever, is in the detail. For all its inclusive language, the Bill is a collection of populist proposals designed to hoodwink and win over 'Wanjiku', all the while serving a more sinister agenda. Take, for example, the proposal to cut the number of constituencies. This, of course, sounds good. After all, less constituencies means less MPs, which means fewer people to be paid from the public purse. Which means more money for us, right?

The issue, though, is that MPs serve a purpose. They represent us. That is what representative democracy is all about. But with the Bill, with one fell swoop the area an MP represents will increase dramatically, as will the number of constituents the average member has to represent. That means the citizen now has one third as much influence.

To illustrate my point,

of the strongest democracies on the continent, which has 63 MPs for its 2.3 million people. In other words, one MP for every 36,000 citizens.

In Kenya, our 416 lawmakers represent around 50 million people, a ratio of one for every 120,000. Under this new proposal, that ratio would triple to one for every 340,000 citizens. Good luck getting heard.

#### Less scrutiny

What's more, a smaller Parliament means a weaker Parliament — which means less scrutiny for the Executive branch. Good for those in power; less so for the rest of us.

Things look especially dicey if you happen to be a woman or someone living with a disability. Currently, there are seats set aside for women, youth and persons with disabilities. Punguza Mizigo purposes to abolish all these. Progressive and representative it, most

## GICHU KIHORO

The Bill is a naked power grab to further strengthen the presidency."

certainly, is not.

On the subject of representation, what about the principle of giving different ethnic groups a fair stake in government?

The deputy governor position ensures that, in ethnically diverse counties, there is space for more than one community to be represented in the Executive. Punguza Mizigo intends to cut the DG position, meaning that each county becomes the personal fiefdom of one individual (or almost certainly under this initiative, one man!). There

sum nature of ponties on the national level.

Why is it that every national election in Kenya turns violent? Because the stakes are simply too high for any community to consider the possibility of defeat. Within this context, it is not hard to understand why tensions are high.

#### Sensible proposal

Any sensible proposal for constitutional reform would make remedying this situation a priority by reducing the powers of the presidency and dispersing them between other offices.

The creation of the position of Executive Prime Minister is a sound and sensible proposal to do just this. After all, if there are two great offices of State, with clearly defined roles and responsibilities, the prize of the presidency will be less, and the cost of not winning will be reduced.

Those of us who lived through the 2007/2008

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# COUNTY GOVERNMENT OF NAIROBI CITY



# THE NAIROBI CITY COUNTY ASSEMBLY

SECOND ASSEMBLY - THIRD SESSION

IN THE MATTER OF CONSIDERATION BY THE COUNTY ASSEMBLY OF NAIROBI CITY OF THE PUNGUZA MZIGO (CONSTITUTIONAL AMENDMENT) BILL, 2019

# SUBMISSION OF MEMORANDA/PUBLIC PARTICIPATION

The Punguza Mizigo (Constitutional Amendment) Bill, 2019 was forwarded to the County Assembly for consideration on 18th July, 2019 by the Chairperson of the Independent Electoral and Boundaries Commission (IEBC) pursuant to Article 257 of the Constitution of Kenya, 2010. Subsequently, Chairperson of the Independent Electoral and Boundaries Commission (IEBC) pursuant to Article 257 of the Constitution of Kenya, 2010. Subsequently, the Bill was referred to the Select Committee on Justice and Legal Affairs for consideration and reporting. Article 196 (1) of the Constitution provides that a County Assembly shall facilitate public participation and involvement in the legislative and other business of the Assembly and its Committees. Accordingly, the Sectoral Committee on Justice and Legal Affairs invites stakeholders and interested members of the public to submit any Accordingly, the Sectoral Committee on Justice and Legal Affairs invites stakeholders and interested members of the public to submit any Accordingly, the Sectoral Committee on Justice and Legal Affairs invites stakeholders and interested members of the public to submit any Accordingly, the Sectoral Committee on Justice and Legal Affairs invites stakeholders and interested members of the public to submit any Accordingly, the Sectoral Committee on Justice and Legal Affairs invites stakeholders and interested members of the public to submit any Accordingly, the Sectoral Committee on Justice and Legal Affairs invites stakeholders and interested members of the Assembly and Sectoral Committee on Justice and Legal Affairs invites stakeholders and interested members of the Assembly and Sectoral Committee on Justice and Legal Affairs invites and Interested members of the Assembly and Sectoral Committee on Justice and Legal Affairs invites and Interested members of the Assembly and Sectoral Committee on Justice and Legal Affairs invites and Interested members of the Assembly and Sectoral Committee on Justice and Legal Affairs invites and Interested members of the

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		Starehe Mathare Roysambu Kasarani Ruaraka Embakasi South Embakasi North Embakasi Central Embakasi East Embakasi West  10.00am Makadara Kamkunji Langata

Copies of the Punguza Mizigo (Constitutional Amendment) Bill, 2019 can be obtained from the office of the Clerk of the County Assembly, 2<sup>nd</sup> floor, Room No. 273, City Hall Building, Assembly Wing, Nairobi, or be downloaded from the Assembly website at www.nairobiassembly.go.ke.

Representations and or Memoranda may also be submitted to the Office of the Clerk in person using the address listed below or by email address to clerk@nairobiassembly.go.ke so as to reach the Office of the undersigned by Wednesday 25th September, 2019.

Jacob Ngwele Clerk of the Nairobi City County Assembly P.O. Box 45844 – 00100 Nairobi OFFICE OF

# PUBLIC PAR DRAFT

Pursuant to Article 10(2). A Section 87of the County Go invites the members of the F and all stakeholders to subm Bill 2019.

The representations may b following manner:

- A written memorandul County Government, P. of The County Secreta
- 2. Public hearing to be he

The proposed bill

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DATE	SUB-COUNTY		
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JOSEPH OGUTU Ag. COUNTY SECRETARY

24-09-19



18th July, 2019

REF: IEBC/VREO/2/12/98

- 01. The Speaker Mombasa County Assembly
- 02. The Speaker Kwale County Assembly
- 03. The Speaker Kilifi County Assembly
- 04. The Speaker
  Tana River County Assembly
- 05. The Speaker Lamu County Assembly
- 06. The Speaker
  Taita-Taveta County Assembly
- 07. The Speaker
  Garissa County Assembly
- 08. The Speaker Wajir County Assembly
- 09. The Speaker

  Mandera County Assembly
- The Speaker Marsabit County Assembly
- 11. The Speaker Isiolo County Assembly
- The Speaker
   Meru County Assembly
- The Speaker Tharaka-Nithi County Assembly
- 14. The Speaker Embu County Assembly

15. The Speaker
Kitui County Assembly

 The Speaker Machakos County Assembly

17. The Speaker

Makueni County Assembly

The Speaker Nyandarua County Assembly

The Speaker Nyeri County Assembly

- 20. The Speaker Kirinyaga County Assembly
- 21. The Speaker

  Murang'a County Assembly
- 22. The Speaker Kiambu County Assembly
- 23. The Speaker Turkana County Assembly
- 24. The Speaker
  West Pokot County Assembly
- 25. The Speaker Samburu County Assembly
- 26. The Speaker Trans-Nzoia County Assembly
- 27. The Speaker
  Uasin Gishu County Assembly
- 28. The Speaker Elgeyo-Marakwet County Assembly

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- 35. The Speaker Kericho County Assembly
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  Bomet County Assembly
- 37. The Speaker
  Kakamega County Assembly
- 38. The Speaker Vihiga County Assembly

- 39. The Speaker
  Bungoma County Assembly
- 40. The Speaker Busia County Assembly
- 41. The Speaker Siaya County Assembly
- 42. The Speaker Kisumu County Assembly
- 43. The Speaker
  Homa Bay County Assembly
- 44. The Speaker Migori County Assembly
- 45. The Speaker Kisii County Assembly
- 46. The Speaker Nyamira County Assembly
- 47. The Speaker Nairobi County Assembly

# RE: TRANSMISSION OF THE PUNGUZA MIZIGO (CONSTITUTIONAL AMENDMENT) BILL, 2019 TO COUNTY ASSEMBLIES

Reference is made to the above matter.

The Independent Electoral and Boundaries Commission ("the Commission") received a draft bill to amend the Constitution by Popular Initiative pursuant to Article 257 of the Constitution of Kenya, 2010 dubbed Punguza Mizigo Initiative. The said Initiative was promoted by Thirdway Alliance Kenya.

In compliance with Article 257 (4) of the Constitution of Kenya, 2010, the Commission undertook a verification exercise to confirm whether the Punguza Mizigo Initiative was supported by at least one million registered voters.

The Commission has since verified that the Initiative has been supported by 1,222,541 registered voters. This is therefore to notify you that the Initiative has

met the requisite threshold as provided in Article 257 (4) of the Constitution of Kenya, 2010.

Pursuant to Article 257 (5) of the Constitution of Kenya, 2010, the Commission hereby submits a copy of the draft Punguza Mizigo (Constitutional Amendment) Bill 2019, to your County Assembly for consideration within three months from the date hereof.

In conformity with Article 257(6) you are required to submit the decisions of your County Assembly to the Speakers of the National Assembly and the Senate.

w.w. Chebukati Chairman

cc. Hon. Justin Muturi, E.G.H., M.P.
Speaker of the National Assembly
Parliament Building
P.O BOX 30041-00100
NAIROBI

Hon. Kenneth Lusaka, E.G.H. Speaker of the Senate Parliament Building P.O BOX 30041-00100 NAIROBI

Encl: Copy of Punguza Mizigo (Constitutional Amendment) Bill, 2019

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# PUNGUZA MIZIGO

(Constitutional Amendment) Bill 2019

# **PROMOTERS**



# THE PUNGUZA MIZIGO (CONSTITUTION OF KENYA AMENDMENT) BILL, 2019

#### A Bill for

A BILL to amend the Constitution of Kenya pursuant to the Popular Initiative under Article 257 of the Constitution of Kenya 2010.

ENACTED by the County Assemblies and the Parliament of Kenya, as follows-

Short title.

1. This Bill may be cited as the PUNGUZA MIZIGO (Constitution of Kenya Amendment) Bill, 2019.

Amendment of Article 73 of the Constitution

- 2. Article 73 of the Constitution is amended by inserting the following new sub-articles immediately after sub-article 2 -
  - (3) The recommendations of past and present public inquiry and audit reports shall automatically be adopted to bar all adversely mentioned individuals from seeking and holding any public or state office.
  - (4) An accounting officer or state officer whose department is cited in the annual Auditor-General report having not accounted public money or fails to prove value for money, shall be required to immediately vacate office.

Insertion of new sub-articles of the Constitution. 3. The Constitution is amended by inserting the following new article immediately after Article 79-

Prosecution of corruption and theft of public resources cases

- 4. 79A (1) A Corruption or theft of public resources case shall be tried within thirty days of arraignment before a court of competent jurisdiction and an appeal be concluded within twenty-one days.
  - (2) A person convicted and found guilty of corruption or theft of public resources or money shall serve a life sentence.
  - (3) Notwithstanding the provisions of Article 133, no presidential pardon or amnesty shall be applicable for those found guilty of corruption or theft of public resources"

# Amendment of Article 83 of the Constitution.

- 5. Article 83 of the Constitution is amended-
  - (a) by deleting sub-article (1)(a); and
  - (b) in sub-article (1) by inserting the following words...(where)

"Every person who attains the age of eighteen and who acquires a national identity card shall be deemed to be a fully registered voter for purposes of elections and referenda"

# Amendment of Article 88 of the Constitution.

- 6. Article 88 of the Constitution is amended in sub-article (4) by-
- (a) deleting paragraph(a); and
- (b) deleting the words "constituencies and" appearing immediately after the words "delimitation of" in paragraph (c).

#### Amendment of Article 89 of the Constitution

- 7. Article 89 of the Constitution is amended -
- (a) in sub-article (1) by deleting the words "two hundred and ninety" appearing immediately after the words "shall be" and substituting therefor the words "forty-seven";
- (b) by inserting the following new sub-article immediately after sub-article (1)-
  - (1A) For purposes of Parliamentary elections to the Senate and the National Assembly, the Independent Electoral and Boundaries Commission, shall use each of the 47 Counties as a single constituency unit".
- (c) by deleting sub-article (2);
- (d) by deleting the word "constituency" in sub-article (5) and replacing with the word "ward";
- (e) by deleting the words "constituency or" appearing immediately after the words "inhabitants of" in the introductory phrase to subarticle (6);
- (f) in sub-article (7) by deleting the words "constituency and" –

  (i) appearing at the beginning of the introductory phrase; and

  (ii) appearing immediately after the words "inhabitants in each" in paragraph (b);

- (g) by deleting sub-article (8) and substituting therefor the following new sub-article
  - (8) If necessary, the Commission shall alter the number, names, and boundaries of wards"
- (h) by deleting sub-article (9) and substituting therefor the following new sub-article-
  - (9) subject to clause (3), the names and details of the boundaries of wards determined by the Commission shall be published in the *Gazette*, and shall come into effect on the dissolution of Parliament first following their publication.
- (i) by deleting the words "constituencies or" appearing immediately after the words "the number of" in sub-article (12).

Deletion of Article 90 of the Constitution

8. Article 90 of the Constitution is deleted.

Amendment of Article 93 of the Constitution 9. Article 93 of the Constitution is amended by inserting the following new sub-article immediately after sub-article (2)-

(3) the Senate shall be the Upper House with veto power.

Amendment of Article 96 of the Constitution

- 10. Article 96 of the Constitution is amended by inserting the following new sub-articles immediately after sub-article 4-
  - (5) On its own motion or upon receiving a petition from any person, the Senate shall within twenty-one days consider and review decisions of the National Assembly and upon establishing that such decisions contravene this Constitution or goes against public interest, the Senate shall veto such decisions pursuant to Article 93(3).
  - (6) The Senate may amend or veto a special Bill that has been passed by the National Assembly only by a resolution supported by at least two-thirds of the members of the Senate.
  - (7) If a resolution in the Senate to amend or veto a special Bill fails to pass, the Speaker of the Senate shall within seven days of passing of the resolution, refer the Bill in the format adopted by the National Assembly, to the president for assent.

Amendment of Article 97 of the

- 11. Article 97 of the Constitution is amended in sub-article (1) by-
- (a) deleting the words "two hundred and ninety members"

#### Constitution

appearing at the beginning of paragraph (a) and substituting therefor the words "ninety-four members consisting of one man and one woman from each of the 47 constituencies";

- (b) deleting paragraph (b) and substituting therefor the following new paragraph-
  - (b) six members nominated from special interest groups taking into account the gender balance of one man and one woman in each of the categories under Article 100.
- (c) deleting paragraph(c).

#### Amendment of Article 98 of Constitution

- 12. Article 98 of the Constitution is amended-
- (a) in sub-article (1) by deleting -
  - (i) paragraph (b);
  - (ii) paragraph (c); and
  - (iii) paragraph (d)
- (b)by deleting sub-article (2)

#### Amendment of Article 100 of Constitution

- 13. Article 100 of the Constitution is amended by deleting-
  - (a) paragraph (a); and
  - (b) paragraph (e)

#### Amendment of Article 101 of Constitution

- 14. Article 101 of the Constitution is amended-
- (a) by deleting sub-article (2) and substituting therefor the following new sub-article-
  - (2) Whenever a vacancy occurs in the office of a member of the National Assembly under Article 97 (1) (b), the Speaker of the National Assembly shall, within twenty-one days of the occurrence of the vacancy, give notice in writing of the vacancy to the Independent Electoral and Boundaries Commission which shall in turn write to the respective nominating statutory bodies.

#### Amendment of Article 111 of Constitution

- 15. Article 111 of the Constitution is amended by deleting -
  - (a) sub-article (2); and
  - (b) sub-article (3).

Amendment of Article 115 of Constitution

16. Article 115 of the Constitution is amended in sub-article (3) by deleting the letter "s" in the word "amendeds", and in sub-article 4 (b) by deleting the words "delegations in" appearing immediately after the words "of the" and substituting therefor the words "members of".

Amendment of

Article 121 of Constitution 17. Article 121 of the Constitution is amended in paragraph (b) by deleting the word "fifteen" appearing at the beginning of the paragraph and substituting therefor the word "twenty-four".

Amendment of Article 123 of Constitution 18. Article 123 of the Constitution is deleted.

Amendment of Article 136 of Constitution 19. Article 136 of the Constitution is amended by deleting subarticle (2) (a) and substituting therefor the following new paragraph

(a) on the second Tuesday in August, in every seventh year; or

Amendment of Article 142 of Constitution 20. Article 142 of the Constitution is amended by deleting subarticle (2) and substituting therefor the following new paragraph-

(2) A person shall hold office as President for a single seven-year

Amendment of Article 146 of Constitution 21. Article 146 of the Constitution is amended in sub-article (2)(b) by deleting the words "National Assembly" appearing immediately after the words "Speaker of the" and substituting therefor the word "Senate"

Amendment of Article 157 of Constitution 22. Article 157 of the Constitution is amended by inserting the following new sub-article immediately after sub-article 10-(10A)The Director of Public Prosecutions shall-

- (a) use both general financial audit findings and forensic reports from the Auditor- General as the first piece of evidence in all theft of public resources cases and in no value for money cases;
- (b) prosecute all public and state officers together with their private sector accomplices who are responsible for all adverse audit findings within sixty days of audit completion;
- (c) write to all officers responsible for adverse audit findings demanding that they leave office within thirty days in compliance with Chapter 6 on receiving audit and forensic audit reports; and
- (d) publish in a public website and widely circulated media the action taken on each single issue raised in the audit

and forensic reports within sixty days of receiving the reports.

### Amendment of Article 177 of Constitution

- 23. Article 177 of the Constitution is amended-
- (a)in sub-article (1) by deleting-
  - (i) paragraph (b); and
  - (ii) paragraph (c)
- (b) by deleting sub-article (2); and
- (c) by deleting sub-article (3)

### Amendment of Article 179 of Constitution

- 24. Article 179 of the Constitution is amended-
- (a) in sub-article (2) (a) by deleting the words "and the deputy county governor; and
- (b) by deleting sub-article (4) and substituting therefor the following new sub-article-
  - (4) The County governor shall be the Chief Executive of the County.
- (c)by deleting sub-article (5)

### Amendment of Article 180 of Constitution

- 25. Article 180 of the Constitution is amended-
  - (a) in the sub-title by deleting the words "and deputy county governor"
  - (b) by deleting sub-article (5);
  - (c) by deleting sub-article (6); and
  - (d) by deleting sub-article (7) (b)
  - (e) by inserting the following new sub-article immediately after sub-article (7)-
    - (7A) The Governor shall nominate one person from among the duly vetted, approved and appointed County Executive Officers, to be the Governor's Principal Assistant for purposes of administration in the county.

### Amendment of Article 182 of Constitution

- 26. Article 182 of the Constitution is amended by-
  - (a) deleting sub-article (2);
  - (b) deleting sub-article (3);
  - (c) deleting sub-article (4).; and
  - (d) inserting the following new sub-article immediately after sub-article (5)-
    - (5A) If a vacancy occurs in the office of a governor, a fresh election shall be conducted pursuant to provisions of sub-article (5).

Amendment of Article 188 of Constitution 27. Article 188 of the Constitution is amended in sub-article (1) (b) (ii) by deleting the words "the county delegations" and substituting therefor the words "the members of the Senate"

### Amendment of Article 201 of the Constitution

- 28. Article 201 of the Constitution is amended by inserting the following new paragraphs immediately after paragraphs (e)
  - (e) the national budget of Parliament shall not be more than point three five percent of the most recent audited accounts revenue approved by the National Assembly as read together with Article 203 (3).
  - (f) Not more than twenty percent of parliament's total annual budget shall be expended on salaries and allowances to members of Parliament.
  - (g) The highest paid public servant or state officer shall be paid a salary and allowances not exceeding fifty times that of the lowest paid public servant or state officer.

### Amendment of Article 203 of Constitution

29. Article 203 sub-article (1) of the Constitution is amended - (a) by deleting paragraph (f) and substituting therefor the following new paragraph-

(f) development and other needs of wards in the counties;

(b) deleting paragraph (g) and substituting therefor the following new paragraph-

(g) economic disparities within and among wards in the counties

and the need to remedy them.

(c) in sub-article (2) by deleting the word "fifteen" appearing immediately after the words "not less than" and substituting therefor the word "thirty-five".

(d) by inserting the following new sub-article immediately after sub-article (3)-

(4)To attain optimal development and to take services to the peoples' doorsteps, counties shall adopt and use the Ward as the primary unit of accelerated development.

### Amendment of Article 204 of the Constitution

- 30. Article 204 of the Constitution is amended -
- (a) in sub-article (2) by inserting the words "at ward level" immediately after the words "basic services"
- (b) by deleting the word "may" in the introductory phrase to subarticle (3) and substituting therefor the word "shall";
- (c) by deleting the words "county delegations in" and substituting therefor the words "members of" in sub-article (8).

Amendment of Article 229 of the Constitution

- 31. Article 229 of the Constitution is amended by inserting the following new sub-articles immediately after sub-article (8)-
  - (9) There is established a forensic accounting department in the office of the Auditor-General to enhance capacity to produce credible evidence for purposes of prosecuting theft or failure to account for public resources including but not limited to money expended by government departments, as well as by other state organs.
  - (10) The Auditor-General shall forward the audit and forensic report to the Office of Director of Public Prosecutions and the Director of Criminal Investigations within five days of completion of the audit.

Amendment of Article 250 of the Constitution

- 32. Article 250 of the Constitution is amended-
- (a) by deleting sub-article (1) and substituting therefor the following new sub-article-
  - (1) Each Commission shall consist of, at least, three but not more than five members who shall serve on a part-time basis, and who shall draw a sitting allowance as may be set by the Salaries and Remuneration Commission.
- (b) by deleting sub-article (5); and
- (c) by deleting sub-article (7).

### MEMORANDUM OF OBJECTS AND REASONS

### THE PUNGUZA MIZIGO CONSTITUTIONAL AMENDMENT BILL THEMATIC ARRANGEMENT OF ARTICLES

### INTRODUCTION.

The Thirdway Alliance Kenya's call for a constitutional referendum, which is dubbed Punguza Mizigo, has one main objective: to amend the Constitution of Kenya 2010 (CoK 2010) in order to reduce the burden and cost of governance currently being borne by Kenyan taxpayers. Punguza Mizigo call adopts the popular initiative in Article 257 of CoK 2010 that requires that sponsors of a proposal to amend the CoK 2010 must present to the Independent Electoral and Boundaries Commission (IEBC) a million endorsements from registered Kenyan voters. This approach also reaffirms the sovereign authority of Kenyan people in Article 1 of CoK 2010. It departs from all other calls for referenda, including the Parliamentary initiative that is being driven by a selective clique of politicians. Punguza Mizigo puts people first. It recognizes that a Constitution is the will of the majority; not a minority whether elected or not.

The first phase of *Punguza Mizigo* started in April 2018 with a deliberate call on Kenyans to endorse it online at <a href="https://disable.com">https://disable.com</a>. This phase recognized the fact that there are, at least, 15 million Kenyans who use social media. The second phase embarked on county visits, which also acted as a catalyst to Kenyans online. Although *Punguza Mizigo* campaign has already reached the requisite 1 million endorsements, further endorsements continue to stream in.

### WHY PUNGUZA MIZIGO? - THE RATIONALE AND JUSTIFICATION

- I. THE NEED TO STRENGTHEN SENATE & NATIONAL ASSEMBLY, AND TO REDUCE COST OF RUNNING NATIONAL PARLIAMENT BY:-
  - 1. Addressing concerns of over representation and to reduce number of MPs from the current 416 to 147 by:
    - (a) Abolishing the 290 constituencies;
    - (b) Adopting and using each of the 47 counties as a single constituency for purposes of parliamentary election to Senate and National Assembly;
    - (c) Electing one man and one woman to the national assembly and to nominate only six members of parliament from special interest groups (SIGs). This will also consider gender equality so that of the sic (6) SIGs, there must be one man and one woman for each category. This, in fact, cures the elusive a third gender rule in Parliament.
    - (d) Electing 47 Senators using the County as a single constituency.

- (a) Besides this proposal coming from a majority of Kenyans through the popular initiative, it is also factual that Kenyans are 400% over-represented compared to other countries with larger populations than Kenya. In addition, a country like Kenya, which is still developing and with many needs cannot afford the luxury of over-representation. For example:
  - i. China has 1,200 representatives for a population of 1.4 billion people (meaning 1 elected official represents 1.625 million people);
  - ii. India has 800 representatives for a population of 1.3 billion people (meaning 1

elected official represents 1.166 people), and

the United States of America (USA) has 535 representatives for a population of 350 million people (meaning 1 elected official represents 654,205 people).

It does not, therefore, make sense that a population of 46 million people from a poor developing country like Kenya would have, and be able to sustain 416 representatives in Parliament. The cost of this representation has largely contributed to the national wage bill. Kenya has much bigger and challenging problems that include, *inter alia*, the ballooning national debt (currently at KES 5.4 trillion), unemployment, need for infrastructure, affordable housing, healthcare, education and food security than to afford such over-representation. This is why the campaign is dubbed *Punguza Mizigo* in order to reduce the burden on Kenyan taxpayers.

- (b) The big question is this: between development and services at your doorstep on the one hand, and more representatives on the other hand, which one would Kenyans rather have?
- (c) Furthermore, all the 47 counties of Kenya are on thereon, sufficient representation of the people of Kenya. Governors are elected from all 47 counties together with MCAs, as representatives of their people. In addition, the County Executives serving in the county government are another level of representation. Therefore, we do not need to send more representatives from counties to the national level. Furthermore, each county of Kenya represents the most dominant and most populous ethnic group of that county. In other words, counties have eliminated the historical marginalization of tribes in leadership. In addition, each county of Kenya, today, receives its equitable share of national revenue. Therefore, no single county or tribe of Kenya, could today claim to be marginalized. They can only blame the failure of leadership in their respective counties. The Punguza Mizigo, has in fact considered the plight of such ethnic minorities as the recently recognized Makonde as well as the Boni, El Molo and by dint of the herein amended Article 100 of CoK 2010, they will be nominated as MPs.
  - 2. Use each of the 47 Counties, as a single constituency unit for purposes of Parliamentary elections to Senate and National Assembly. This abolishes the current 290 constituencies.

- (a) Parliament will have a manageable number of MPs who will have adequate time to qualitatively contribute to parliamentary debates. It will also ensure that there is efficiency in Parliament. In fact, Punguza Mizigo has received support and encouragement from a number of MPs who prefer a lean Parliament than the current bloated one. Many MPs confessed to Punguza Mizigo that they actually do not even know most of their fellow MPs. A lean Parliament will be most effective and efficient and less costly to Kenyans;
- (b) Fewer constituencies will address over-representation and bring the cost down. Furthermore, this will reduce cost of running parliament and re-direct resources where they are mostly needed, especially at each Ward level where we can begin to measure development;
- (c) It will end the perennial and conflictual competition between MPs and MCAs on management of wards, as well as end duplication of development funds. This will

encourage MPs to focus on their representation, legislative and oversight roles over government.

- (d) This will result into effective legislation, representation and oversight roles of MPs. MPs will now see their role clearly, broadly and from a national perspective as opposed to seeing it from a Constituency perspective; furthermore, all development issues are now the responsibility of County governments.
  - 3. Elevate Senate to be an Upper House with veto powers. This ensures that National Assembly is checked and oversighted.

Justification:

- (a) This will enhance the powers of the Senate to review decisions of the lower house (National Assembly) as is the case with the rest of the world. Our Senate, in its current form, is a laughing stock. It has no powers to veto some of the rather injurious legislations from the National Assembly. For example, the VAT Act of 2013 was passed out of political expediency and convenience without drawing inference from the socioeconomic impact it now has on a majority of Kenyans. It was more about party loyalty as opposed to loyalty to the people who sent MPs to represent them in Parliament. Another example is the passage of the Division of Revenue Act (no. 7) of 2018, which was unconstitutional in the light of the clear provisions of the Constitution dictating that revenue should be shared based on the most recent audited accounts. Senate could not reject or veto both laws because Senate did not have veto power. In addition, to the foregoing, if only Senate had veto power, it could have questioned the National Assembly's decision in rejecting the report on the possible containment of mercury in imported sugar.
- (b) This will provide a hierarchical parliamentary structure that will ensure quality control, checks and balances even among our elected representatives. Senate will be able to review the lower house's decisions, especially if and when those are injurious to the general public as in the case of the sugar report, amongst others.

### II. STRENGTHEN DEVOLUTION & TAKING SERVICES TO PEOPLES DOORSTEPS BY:-

4. Increasing Counties revenue share allocation to, at least, 35% from the current 15%. The people of Kenya are in the counties, wards and villages.

- (a) It will spur economic development in counties, especially at Ward level;
- (b) The people of Kenya are at the counties and at the ward levels; most development is needed at the ward levels. Increasing funds allocation to the counties is to accelerate development; we want to see good schools, hospitals, roads, security, clean water, amongst other needs at the ward level. This is the quickest way to equalize Kenyans in the republic. This will ensure that services and or state organs are developed to every part of the republic as dictated by Article 6 of our CoK 2010;
- (c) This will attain real and meaningful inclusivity: Inclusivity in its raw and real meaning is when each citizen gets equitable access to an equitable share of the national cake.

Devolution of more funds therefore will ensure that each county or community will not need a "negotiator" to get access to public services. With inclusivity attained at the ward level, a majority of Kenyans may not care who actually becomes President. This would emulate other successful countries like Switzerland where the citizen care more about what their Cantons offer them in terms of services. This will also eradicate the tribal and toxic politics that has been driven for a long time by a clique of the political class.

 Use each of the 1450 Wards of Kenya as the primary unit of accelerated development replacing CDF hence taking development to the people's doorsteps.

### Justification:

- (a) Besides, this spreading economic development in the wards, services will be brought much closer to the people. This will be in tandem with the true spirit and letter of Article 6 (3) of the CoK 2010 whose intent is to reach each and every Kenyan within the republic. The Ward is the surest way of doing that;
- (b) Use the Wards as the primary unit of accelerated development, which will apply the bottoms-up approach in order to develop our country evenly. This also means that it may not matter where a Kenyan lives within the republic because each Kenyan would then access services (schools, hospitals, roads, security, etc.,) accessed by others whether in urban or semi-rural areas;
- (c) Attain real and meaningful inclusivity: By taking services to the doorsteps of millions of Kenyans, we will effectively achieve true inclusivity. By allocating substantial development funds to each Ward, each Kenyan will have access to equitable share of the national cake in the form of public services. Inclusivity can only be realized when each citizen is "eating" and not when a few citizens are literally eating for, and on behalf of a region, community, clan and or any other section of the population.

### V. END GENDER IMBALANCE, INEQUALITY AND ADDRESS THE ELUSIVE 1/3 GENDER RULE IN ELECTIVE POSITIONS

6. End historical gender inequality and ensure that Kenyans elect one man and one woman from each of the 47 Counties to the National Assembly. This abolishes the women representative position.

- (a) End the historical gender inequality relating to leadership and achieve equality between men and women. For a long time, political leadership has been seen as the preserve of men, and whenever women showed interest in leadership, they have experienced violence and other prejudices. This historical injustice will end with the proposed amendment to CoK 2010. Kenya will naturally enter into the books of records of those societies that give women equal opportunity to men. Effectively, we would end the historical disproportionate representation of women and men in leadership;
- (b) This will also achieve the desired equality of both sexes in political leadership; and also, automatically achieve 50-50 gender parity in Parliament. This is the true meaning of equality and inclusive of women who are majority.

### UI. DEMYSTIFY THE PRESIDENCY & END A CULTURE OF ELECTORAL VIOLENCE ASSOCIATED WITH POWER OF INCUMBENCY

7. Introduce a one 7-year term presidency

### Justification:

- (a) History of violence, ethnic and political tensions. The proposed one 7-year term limit will end the "do or die" culture of re-election. There is an established violence trend in all our electoral cycles when the incumbent seeks re-election. The violence can be traced to the incumbent (and or supporters) and or by a rogue opposition determined whose main pursuit is to eject the incumbent from power by all means necessary. The violence in 1991/92, 1997, 2007/8 and 2017 was not a coincidence. It is clear that there was no violence in 2002 and 2013 and the only viable explanation is absence of an incumbent seeking re-election;
- (b) With two terms, the focus has always been on re-election rather than service delivery. Our political history and experience have shown that a first term President wastes the 1-2 years of first term appeasing political friends and pleasing everyone at the expense of fulfilling political promises; again, the last 2-3 years are wasted because the incumbent is focusing on re-election campaigns and or promises, which are often focused on individuals or a group of political friends. The presidency during this time is not focused on the general Kenyan but at looking politically- correct and or friendly. This is one reason election promises are never met in the first term, and so often even in the second term.
- (c) One-term presidency will be ending theft of public money. There is accelerated theft of public money in the last two years of a first term presidency because of the need to finance re-election. There are more than enough examples such as the unaccounted Euro bond, Anglo-leasing, the Goldenberg scandal, SGR's lack of value for money amongst many others.
- (d) Economic meltdown. One term will also stop the cyclical economic meltdown witnessed during 1992, 1997, 2007, and 2017 elections. An incumbent will be in power during campaigns and will substantively have power to protect the country from mischievous presidential candidates;
- (e) Reduce wage bill. The presidency is and has always been very expensive, and draws billions from public coffers. One term will help save public money expended on two presidential elections every five years.

### IV. REDUCE PUBLIC WAGE BILL AND RECCURENT EXPEDITURE.

8. Reduce cost of running parliament from current KES 36.8 billion to less than KES 5 billion per year. This saves tax payers KES 31.8 billion.

### Justification:

(a) The money saved will be redirected to development projects at the counties and at Ward levels. Kenyans would prefer infrastructural development as opposed to sinking billions into recurrent expenditure of elected officials, which does not transform their lives.

Furthermore, our current bloated representation does not show any value for money. An MP receives a free car loan, mortgage, sitting allowance and mileage allowances over and above a salary of almost KES 1 million. Travel costs for parliamentarians remains high. This is not prudent use of public money even going by our own Article 201 of CoK 2010.

- (b) The amount expended on Parliament is quite high given that Kenya is still a poor county that is still struggling with debt that currently stands at approximately KES 5.4 trillion. A saving of KES 31.8 billion when invested prudently would easily create millions of jobs for our youth; or would settle the various collective bargaining agreements (CBAs) that government has failed/refused to honor every year. This would avert nurses, doctors' and teachers strikes that have devasting effect to our society and economy.
- (a) Kenyans are still in dire need of basic social amenities, and this money can be redirected to enhancing delivery of services to our largely poor and over-taxed citizens.
  - 9. Abolish nominations in the National Assembly (except for 6 SIGs), County Assemblies and Senate.

Justification:

- (a) This will reduce cost of running Parliament and the County Assemblies. The money saved from this unnecessary re-current expenditure will be re-directed to development projects, or used to generate employment for millions of unemployed youth.
  - 10. Stop wastage of public funds and cap salaries of elected leaders to a maximum and consolidated pay of KES 500,000 for the President and KES 300,000 for the MP per month. All elected leaders will not be paid any other allowances (sitting allowance, car grant and Mortgage allowance). SRC to determine salaries of other elected leaders.

- (a) It is self-evident that elected officials have been using their positions to advance personal gains. Parliamentarians have severally and in the past, united to increase their salaries and benefits, e.g., the recent 700% increase on their pension. Working in the public service should not be an avenue for self-enrichment; it ought to be service to society. Those who desire hefty pay should either go into business or join the corporate world.
- (b) Parliamentarians have been drawing hefty sitting allowances besides being publicly salaried employees. These payments are just but legalized theft of public money. Public service should be made unattractive for those hell-bent on making money; it should instead be made attractive for those who truly want to serve and give back to society.
- (c) Elective positions are voluntary jobs and it is in-order that elected officials do not use their delegated power to *enrich themselves* at the expense of development;
- (d) Elected leaders with qualifications and capacity to earn higher monthly salaries or incomes can seek employment in the *corporate sector* or engage in business;
- (e) Kenya is in dire need of servant leadership. Elected leaders must be the people's servants. Leadership must be a calling and not a means of generating wealth per se.

11. Abolish the position of Deputy Governor. The Governor to nominate from among the duly vetted and appointed County Executive Officers, one of them to be his principal Assistant for purposes of administration. In the unlikely event of the position of Governor falling vacant, the Governor to be elected in a fresh by-election.

### Justification:

- (a) All Deputy Governors are redundant without any clear roles in the county.
- (b) This will eliminate political tension and competition between the Governor and his Deputy that has over time proved to be very injurious to delivery of services, and the smooth running of county affairs;
- (c) This will also eliminate political alignment and conniving between the Deputy Governor and his Governor on the one hand, and with MCAs on the hand. The two positions have been a source of political tension and also one reason why County Assemblies have been incited to impeach the Governor.
- (d) This will also reduce the wage bill of counties, and all costs associated with the office of Deputy Governor.
- 12. Constitutional commissions to comprise of not more than 5-part time members who will be sitting on a necessity basis and shall be paid a sitting allowance per sitting as will be set by the SRC

- (a) This will cut down the huge wage bill together with other attendant costs, amongst others, security, pension, vehicles, gratuity, hefty salaries and travel. Constitutional Commissions must operate like commercial companies or parastatal boards. The commissioners should be sitting on a need basis. Our National Universities are ran by councils that sit on a need-basis.
- (b) There is no justification for having salaried commissioners whereas they are not involved in the daily operations of their respective organizations. Commissioners, like directors, are meant to oversee policy implementation and this does not need to be full time; what we need is to strengthen secretariats of the various commissions;
- (c) Kenyans will save millions of shillings once this is implemented. The money saved can be re-directed to development and other services
  - V. ENFORCE INTEGRITY, END CORRUPTION & THEFT OF PUBLIC MONEY
  - 13. Amend Chapter 6 of the Constitution to automatically adopt recommendations of public inquiry and audit reports and bar all adversely mentioned individuals from holding any public or state office. This will end both impunity and corruption and instill a culture of accountability for those serving in the public service.

### Justification:

- (a) It will end impunity in Kenya, and make theft of public money and impunity a costly
- (b) It will end Corruption and theft of public money;
- (c) It will ensure Kenyans get value for money in all public projects;
- (d) It will weed out bad apples from public and state offices;
- 14. Corruption and theft of public resources cases to be tried within 30 days and all appeals to be exhaustively concluded within 15 days.

### Justification:

- (a) This will speed up trials of corruption and theft of public money will give confidence to businesses, as well investors who will see Kenya as the best destination owing to severe punishment of corruption. This goes into the heart of better governance, which is the best attraction for investment;
- (b) I will deter corruption and theft of public money;
- (C) Establish special corruption and theft of public money courts
  - 15. Impose a life sentence for suspects convicted of corruption and theft of public funds. No presidential pardon and amnesty will be applicable in those cases.

### Justification:

- (a) Theft of public money is a national disaster, which denies the majority development. Theft of public money, especially from such institutions as hospitals, schools, etc., is more than murder; it is mass murder. Such perpetrators are therefore undesirable
- (b) Corruption and theft of public resources has become an institutionalized crime; we must
- (c) Theft of public money has led to stagnated development denying Kenyans essential
- (d) Enhance severe punishment of the thieves of public resources;

### VI. REDUCE COST OF RUNNING ELECTIONS & REGISTRATION OF VOTERS

16. Every Kenyan at the age of 18 and who acquires a national identity card shall be deemed to be a fully registered voter for purposes of elections and referenda.

- (a) This will save Kenyans and IEBC billions of shillings for the continuous registration of voters. Evidently, national identity card and or passport is the commonly used document for voting at elections, and not the voter registration card. With proposals to modernize voting including but not limited to use of electronic voting, all we need to do is to ensure that we have a trusted register of Kenyan adults duly entered into a national register that IEBC can sync with its systems for purposes of elections;
- (b) The cost of voter registration runs into tens of billions of shillings every five years;
- (c) This will stop wastage of public funds by creating yet another government register when we already have one by the National Bureau for the registration of persons:

(d) This will also help to maintain a single citizen database that can be improved and updated with ease for use as a voter register;

Dated the .....day of.

Ekuru Aukot Party Leader For and on Behalf of: Thirdway Alliance Kenya

# NAIROBI CITY COUNTY ASSEMBLY SECTORAL COMMITTEE ON DELEGATED COUNTY LEGISLATIONS PHRIC ATTENDANCE REGISTER VENUE: KAHAWA WEST MARKEN PARKING

PUBLIC ATTENDANCE REGISTER

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# NAIROBI CITY COUNTY ASSEMBLY SECTORAL COMMITTEE ON DELEGATED COUNTY LEGISLATIONS

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PUBLIC HEARINGS ON THE PUNGUZA MIZIGO AMENDMENT BILL, 2019 IN KARIAKOR SOCIAL HALL ON TUESDAY, 24<sup>TH</sup> SEPTEMBER, 2019 NAIROBI CITY COUNTY ASSEMBLY

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PUBLIC HEARINGS ON THE PUNGUZA MIZIGO AMENDMENT BILL, 2019 IN KARIAKOR SOCIAL HALL ON NAIROBI CITY COUNTY ASSEMBLY TUESDAY, 24<sup>TH</sup> SEPTEMBER, 2019

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### NAIROBI CITY COUNTY ASSEMBLY

# PUBLIC PARTICIPATION ON PUNGUZA MIZIGO (CONSTITUTION AMENDMENT) BILL, 2019

### KAREN SOCIAL HALL ON WEDNESDAY 25TH SEPTEMBER, 2019 AT 10.00AM

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PUBLIC HEARINGS ON THE PUNGUZA MIZIGO AMENDMENT BILL, 2019 IN WAITHAKA SOCIAL HALL HALL ON WEDNESDAY, 25<sup>TH</sup> SEPTEMBER, 2019 **NAIROBI CITY COUNTY ASSEMBLY** 

24. Emmounie Shimuse	23. Hatel Therein	22. North	21. Mary Mork!	20. MAZZA OSAMA		18. NANCY MBALLI		16. Francis N. Migawi	MON	5		12. In SEPH KARIUK	11. Resness of nursage	7	9. WARLY WANTER CHALLA	8. CHAISTOPHER N. NJULWAG	3	6. Toseph Lanivill	5. Jeff Kinhalls	4. LIGHT BUTTONA VIOLOGE	3. charles 19 101-00	KIBICHO	1. / cise Langiau Kaleuara	NAME
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## NAIROBI CITY COUNTY ASSEMBLY

## JUSTICE AND LEGAL AFFAIRS COMMITTEE

DATE 24th September 2019 TIME: 10.00.am VENUE Umoja

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## NAIROBI CITY COUNTY ASSEMBLY

## JUSTICE AND LEGAL AFFAIRS COMMITTEE

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