

REPUBLIC OF KENYA

NAIROBI CITY COUNTY ASSEMBLY

THIRD ASSEMBLY – (FOURTH SESSION)

ORDERS OF THE DAY

THURSDAY, APRIL 10, 2025 AT 2.30 P.M.

ORDER OF BUSINESS

PRAYERS

- **1.** Administration of Oath
- 2. Communication from the Chair
- 3. Messages
- 4. Petitions
- 5. Papers
- **6.** Notices of Motion
- 7. Statements
- 8. *MOTION CHAIRPERSON, SELECT COMMITTEE ON PROCEDURE AND RULES

Subject: General Debate

THAT, this Assembly adopts THE REPORT OF THE SELECT COMMITTEE ON PROCEDURE AND RULES ON THE CONSIDERATION OF THE PROPOSED AMENDMENTS OF THE STANDING ORDERS, laid on the Table of the Assembly on Tuesday, 8th April 2025.

(General Debate- No question to be put)

9 *COMMITTEE OF THE WHOLE ASSEMBLY

Subject: Amendments of the Standing Orders

Amendments to the Nairobi City County Assembly Standing Orders

(The Chairperson, Procedure and House Rules Committee)

- i. Approves the proposed amendments to the Standing Orders as contained in Notices
- ii. Resolves that the amendments agreed to in Committee of the whole House and approved by the Assembly shall take effect on Thursday, 10th April 2025; and
- iii. Further resolves that the Questions pending Reply as at the commencement date shall be disposed of by the respective Committees.

NOTICES

I. The Assembly resolved on Wednesday, 12th February, 2025 as follows: -

a) THAT, pursuant to the provisions of Standing Order 106(1), this Assembly orders that, each speech in a debate on a **Report of a Committee**, a Sessional Paper or any other Report submitted to the Assembly, be limited as follows: - A maximum of sixty (60) minutes for the Mover in moving and thirty (30) minutes in replying, and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen (15) minutes each; and that priority be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

NOTICE

Proposed Amendments to the Nairobi City County Assembly Standing Orders.

(Published pursuant to Standing Order 258)

Introduce the following **NEW STANDING ORDERS**.

NEW PART XIA

XIA: QUESTIONS

Notice of Question

- **47A** (1) A Member proposing to ask a Question in the County Assembly shall give notice to the Clerk.
- (2) The Member shall deliver a signed copy of the proposed Question to the Clerk for submission to the Speaker for approval.
- (3) Where the Speaker approves a Question and determines the County Executive Committee Member responsible for the matters to which it relates, the Clerk shall, at an appropriate time, publish the Question in the Order Paper.
- (4) In scheduling a Question in the Order Paper, the Clerk shall consider the urgency of the Question as determined by the Speaker.
- (5) The Leader of the Majority Party shall inform the County Assembly of the date, time and order in which County Executive Committee Members shall appear to reply to Questions and provide Reports to the County Assembly and Committees, subject to paragraph (7).
- (6) A Member shall ask his or her Question on the day it is scheduled in the Order Paper.
- (7) In determining the date and time when a County Executive Committee Member shall be required to answer a Question, the Leader of the Majority Party shall consider the urgency of the Question as determined by the Speaker.

- (1) The Speaker may vary the order in which Questions shall be disposed of or defer a Question scheduled to be responded to.
- (2) A County Executive Committee Member shall attend and answer any Question concerning matters for which the County Executive Committee Member is responsible.

NEW STANDING ORDER 47B:

General Rules on Questions

- **47 B** (1) These rules apply to Questions raised in the County Assembly and replied to in the County Assembly or before a Committee.
- (2) Except as the Speaker may otherwise allow, a Member may not ask a Question which—
- (a) is in effect a speech;
- (b) is lengthy;
- (c) is limited to giving information;
- (d) is framed so as to suggest its own reply or to convey a particular point of view;
- (e) includes extracts from newspapers or quotations from speeches;
- (f) contains any argument, inference, opinion, imputation or ironical or offensive expression or epithet;
- (g) seeks an expression of opinion;
- (h) repeats in substance a matter already addressed by a Committee of the County Assembly or in the course of debate in the Assembly during the same Session;
- (i) refers to more than one subject;
- (j) includes the name of a person or a statement not strictly necessary to render the Question intelligible;
- (k) contains an allegation which the Member is not prepared to substantiate;
- (l) implies an allegation of a personal nature or which reflects upon the conduct of a person whose conduct can only be challenged through a Substantive Motion or upon the conduct of any other person otherwise than in that person's official or public capacity;
- (m) relates to a matter which is sub-judice or which by any written law is secret pursuant to Standing Order 97 (Matters sub judice or secret);
- (n) falls within the functions and powers of National Government as contemplated under Part I of the Fourth Schedule to the Constitution of Kenya 2010;
- (o) seeks a reply that is readily available in ordinary works of reference or official publications; or
- (p) refers to a matter under consideration by the County Assembly or a Committee.
- (3) A Member shall take responsibility for accuracy of the facts upon which a Question is based.
- (4) A Member may, with leave of the Speaker, ask a supplementary question to a Question raised in the County Assembly before it is referred to a County Executive Committee Member for reply.
- (5) Where the Member scheduled to raise a Question in the County Executive is absent without the Speaker's permission, the Question shall be dropped and no further proceedings shall be allowed on the Question during the same Session.
- (6) A Member scheduled to ask a Question in the County Assembly may—
- (a) request the Speaker to defer a Question to another time or day;
- (b) withdraw a Question where it has been overtaken by events; or
- (c) at least two hours before a sitting, nominate another Member to ask the Question in his or her absence by notifying the Speaker in writing;
- (7) The Speaker may defer a Question to a different time or day from its scheduled time and day.

(8) A Question may include a request for a Report from a County Executive Committee Member concerning matters under the control of the County Executive Committee Member.

NEW STANDING ORDER NO. 47

Manner of disposing Questions

- 47C. (1) A County Executive Committee Member shall provide physical and electronic copies of the reply to a Question at least a day before appearing before the County Assembly.
- (2) Subject to Standing Order 47A (Notice of Question), the County Assembly shall dispose of a Question in the sequence it appears in the Schedule of Questions or as the Speaker may direct.
- (3) The Speaker may—
- (a) permit the Member who raised a Question to ask a maximum of three supplementary Questions that relate to the original Question;
- (b) permit a Member other than the Member who asked a Question to ask a further supplementary Question that relates to the original Question;
- (c) direct a County Executive Committee Member to provide additional information or a further reply to a Question or supplementary Questions to the relevant Committee of the County Assembly; or
- (d) defer a Question to a different time or day from its scheduled time and day.
- (4) A County Executive Committee Member shall reply to a Question on the day it is scheduled for reply notwithstanding the absence of the Member who raised the Question.

Questions for written reply

- 47D. Where a Member prefers a written reply to his or her Question—
- (a) the Speaker shall direct that a written reply be provided in respect of the Question; and
- (b) the Clerk shall forward the Question to the relevant County Executive Committee Member and, upon receipt, provide the written reply to the Member.

Timeline for reply

- 47E. (1) Subject to paragraph (2), a County Executive Committee Member shall reply to a Question within seven days of referral of the Question.
- (2) Where the Speaker determines a Question to be urgent, a County Executive Committee Member shall reply to the Question within forty-eight hours of referral of the Question.

Report on Questions

- 47F. The Chairperson of a Committee shall by way of a Statement report to the County Assembly on Questions—
- (a) referred to the Committee;
- (b) replied to;
- (c) which the Committee has directed a County Executive Committee Member to provide additional information or further reply; and
- (d) pending before the Committee.

STANDING ORDER NO. 42

Weekly programmes of the Business of the County Assembly 42.

The Clerk shall prepare and publish on the County Assembly website a weekly programme showing the business of the County Assembly, a tentative list of County Executive Committee Members scheduled to reply to Questions and provide Reports to the County

Assembly, and a schedule of sittings of the various Committees; and shall circulate such programmes to Members, Sectors, and the media not later than the Friday of the week preceding such business.

STANDING ORDER NO. 43

Sequence of proceedings

- **43.** (1) Each day after Prayers have been said and the County Assembly has been called to order, the Business of the County Assembly shall be proceeded with in the following sequence—
- (a) Administration of Oath;
- (b) Communication from the Chair;
- (c) Messages;
- (d) Petitions;
- (e) Papers;
- (f) Notices of Motion;
- (g) Questions and Statements;
- (h) Motions and Bills.
- (2) Business shall be disposed of in the sequence in which it appears in the Order Paper or in such other sequence as the Speaker may, for the convenience of the County Assembly, direct.
- (3) On Wednesday afternoon Questions and Reports by County Executive Committee Members shall have priority over all other business for a period not exceeding three hours.
- (4) The Speaker shall direct the Clerk to read the Orders of the Day without question put.

STANDING ORDER NO. 47

Questions to County Boards

- 47G. (1) Subject to paragraph (2) this Part shall apply to a Question directed to a County Board with necessary modifications.
- (2) A County Board to which a Question is directed shall reply before the relevant Committee of the County Assembly.

New Standing Order 36A

36A Temporary suspension of a Sitting

- (1) At any time during proceedings, a Member may, for reasons stated, claim to move "That, the Assembly do suspend its proceedings for ... (Minutes/hours) in order to...."
- (2) The Speaker shall propose the Motion forthwith or if in the opinion of the Speaker that such Motion for suspension is frivolous, vexatious or an abuse of the proceedings of the County Assembly, decline to propose
- (3) The debate on a Motion under this Standing Order shall be confined to the matter of the Motion.
- (4) No Member speaking on a matter under this Standing Order shall speaker for more than five minutes, unless with the permission of the Speaker.
- (5) A suspension under this Standing Order shall not exceed sixty minutes or such other time as the Speaker may direct.

New Standing Order 208A

Select Committee on Powers and Privileges 208A.

- (3) There is established, for each county assembly, a committee known as the Committee of Powers and Privileges consisting of—
- (a) the Speaker, who shall be the chairperson of the Committee, Majority Leader, Minority Leader; and
- (b) Not more than five other members, who shall be nominated by the County Assembly parties and approved by the County Assembly, reflecting the relative majorities of the seats held by each of the County Assembly parties in the County Assembly and taking into consideration the interests of Independents.
- (4) In nominating the Members in 1(b) above, the parties and the Select Committee on Selection shall take into account the individual Member's conduct and probity in the course of his/her collective tenure as a Member of the County Assembly.
- (5) A soon as practicable after its constitution, the County Assembly Select Committee on Powers and Privileges shall elect a Vice-Chairperson from amongst the Members of the Committee.
- (6) The quorum of the Committee shall be a third of the Members of the Committee, including the Speaker.
- (7) The functions of the Committee of Powers and Privileges shall be to—
- (a) either of its own Motion or as a result of a compliant made by any person, to inquire into the conduct of a member whose conduct is alleged to constitute a breach of privilege in terms of section 16; and
- (b) perform such other functions as may be specified in the County Assemblies Powers and Privileges Act, 2017 and the Standing Orders.
- (8) In discharging its functions, the Committee shall be guided by the Constitution of Kenya, 2010, relevant Statutes of Parliament, County Assembly Standing Orders and Parliamentary practices and Procedures.
- (9) To safeguard its proceedings and records; and the provisions of Standing Orders 192 and 196 notwithstanding, the Select Committee on Powers and Privileges shall reserve the right to admission of non-Members and the public respectively into its meetings.
- (10) A decision of the Committee shall be made by two-third of its Members.

New Standing Order 108 (1) A

(2) The security check or screening under paragraph (1) shall extend to a handbag or other accessory that a Member intends to enter with into the Chamber.

Standing Order 109

Firearms and other Offensive Weapons

- 109. (1) A Member shall not bring a firearm or any offensive weapon into the Chamber or Committee Rooms and any such weapon must be deposited with the Sergeant-at-Arms for safe custody before entering the Chamber or Committee Rooms, and collected at the time of leaving the Chamber or Committee Rooms.
- (2) Members with firearms must deposit it with the Sergeant-at-Arms for safe custody upon entry into the main County Assembly building.

New Standing Orders 137A

Limits on consideration of matters by Committee

137A. A Committee shall not consider any matter other than a matter which has been referred to it or which it is required by these Standing Orders to consider.

Committee of the Whole County Assembly may not adjourn

137B. A Committee may not adjourn its own sitting or the consideration of any matter to a future sitting, but the Chairperson may by Motion be directed notwithstanding that all matters referred to the Committee have not yet been considered, to report progress to the County Assembly and ask leave to sit again.

Report

137C. When all the matters referred to a Committee of the whole Assembly have been considered, the Chairperson shall be directed by Motion to report to the County Assembly.

No debate on Motion for Report

- 137D. (1) When a Motion is made in Committee to report or to report progress and ask leave to sit again, the question shall be put forthwith and decided without amendment or debate and if the question is agreed to the Chairperson shall forthwith leave the chair.
- (2) Except as otherwise provided by these Standing Orders, every report under paragraph (1) shall be made without question put, and may, by Motion, be agreed to or negatived by the County Assembly or re-committed to the Committee, or postponed for further consideration.

General application of rules in Committee of the Whole Assembly

137E. Except as otherwise provided in these Standing Orders, the same rules of order and of debate for the conduct of business shall be observed in Committee of the Whole County Assembly as in the County Assembly.

Standing Order 169

Membership of Committees

- 169A. (1) Every Member shall have the right to serve in at least one Committee of the County Assembly.
- (2) A Member may waive the right to serve in a Committee of the County Assembly by notifying the Speaker in writing.

Standing Order 206

(2) The Committee shall comprise the Speaker as chairperson, the Deputy Speaker, and not more than nine other Members.

The Vice-Chairperson shall be elected among the nine Members of the Committee.

New Standing Orders 208A

Public Petitions Committee

208A. (1) There shall be a select committee to be designated the Public Petitions Committee.

- (2) The Committee shall be responsible for—
- (a) considering all public petitions tabled in the County Assembly;
- (b) making such recommendations as may be appropriate with respect to the prayers sought in the petitions;
- (c) recommending whether the findings arising from consideration of a petition should be debated; and
- (d) advising the County Assembly and reporting on all public petitions committed to it.
- (3) The Committee shall consist of a Chairperson and not more than fourteen other Members.
- (4) The Committee constituted immediately following a general election shall serve for a period of three calendar years and the Committee constituted thereafter shall serve for the remainder of the County Assembly term.

New Standing Order 151A

Consideration of a Policy

- **151A (1)** A policy requiring the County Assembly's approval shall be submitted to the Clerk who shall assign it a number as a Sessional Paper and process it for tabling.
- (2) A Sessional Paper having been laid on the Table of the County Assembly shall stand committed to the relevant Sectoral Committee without question put.

- (3) Notwithstanding paragraph (2), the County Assembly may resolve to commit a Sessional Paper to a select Committee established for that purpose.
- (4) The Sectoral Committee to which a Sessional Paper is committed shall facilitate public participation and shall take into account the views and recommendations of the public when the committee makes its report to the County Assembly.
- (5) The Chairperson of the Sectoral Committee to which a Sessional Paper is committed or a Member designated for that purpose by the Committee shall present the Committee's report to the County Assembly within thirty calendar days of such committal together with a notice of Motion.
- (6) The County Assembly Business Committee in consultation with the relevant Committee shall appoint a date not later than fourteen (14) days to debate and adopt the Committee's report on a Sessional Paper.
- (7) Upon the adoption of the Committee report, the Clerk shall submit the resolution to the County Executive for further action.

New Standing Order 236A

Consideration of Reports from County Boards; Controller of Budget; Auditor-General; County Executive; and other statutory institutions

236A A report from the Controller of Budget, County Boards, Auditor-General or County Executive and other statutory institutions requiring the County Assembly's consideration shall be submitted to the Clerk who shall process it for tabling.

- (2) A report having been laid on the Table of the County Assembly shall stand committed to the relevant Select Committee without question put.
- (3) The Select Committee to which a report is committed shall scrutinize it and make its report to the County Assembly within sixty(60) calendar days of such committal together with a notice of Motion.
- (4) The County Assembly Business Committee in consultation with the relevant Committee shall appoint a date not later than fourteen (14) days to debate and adopt the Committee's report.
- (5) Upon the adoption of the Committee report, the Clerk shall submit the resolution to the County Executive or/implementation agency for further action.

NOTICE PAPER I

Tentative business for Tuesday, 15th April, 2025 at 2.30 p.m.

(Published pursuant to Standing Order 41(1))

IT IS NOTIFIED that the Assembly Business Committee, at its last meeting, approved the following <u>tentative</u> business to appear in the Order Paper for Tuesday, 15th April, 2025 at 2.30 p.m.: -

1. *MOTION – HON. ROBERT ALAI ONYANGO, MCA

Subject: Guidelines for registering and issuance of reflective number plates for all wheelbarrows, rickshaws, handcarts, animal drawn carts, luggage trolleys and tricycles in the County

AWARE Article 39 (1) of the Constitution of Kenya 2010, grants every person the right to freedom of movement; FURTHER AWARE that paragraph 5 (c) of Part 2 of the Fourth Schedule of the same constitution provides for County Transport, including but not limited to; traffic, parking, public road transport as a devolved County function; **ACKNOWLEDGING** the existence of the National Transport and Safety Authority Act, 2012, which establishes the Authority (NTSA) with one of its function being to advise and make recommendations to the Cabinet Secretary on matters relating to road transport and safety; FURTHER ACKNOWLEDGING that Section 67 of the Nairobi City County Transport Act, 2020 compels the County Executive Committee Member in charge of transport to make guidelines for non-motorized transport which shall provide for design and provision of among others, safe movement of rickshaws and handcarts; **NOTING** that non-motorized means of transport such as; walking, use of wheelbarrows, handcarts, animal drawn carts, luggage trolleys, bicycles, tricycles, wheel chairs, skate boards and strollers which according to UN Environmental Program is used by 45% of the population in the County; **DEEPLY CONCERNED** that the rise in use of non-motorized means of transport has lead to congestion in the city, with handcarts and trolleys being the lead cause of accidents resulting from high disregard to lane discipline by users and use reflective jackets; **DISTURBED** that most nonmotorized operators being road users, lacks suitable road safety knowledge and insurance cover in an event of an accident; NOWTHEREFORE this Assembly **RESOLVES** that the County Executive engages the National Safety Authority (NTSA) towards;-

- Developing guidelines for registering and issuance of reflective number plates for all wheelbarrows, rickshaws, handcarts, animal drawn carts, luggage trolleys and tricycles in the County;
- ii) Ensuring all operators possess operating badge with registered numbers and equipped with reflective jackets; and,
- iii) Granting a 6-month notice upon the operationalization of the non-motorized registrations guidelines for compliance for enforcement.

2. *THE GOVERNOR'S RESERVATION ON THE NAIROBI CITY COUNTY EARLY CHILDHOOD DEVELOPMENT AND EDUCATION BILL, 2023 (ASSEMBLY BILL NO.8 OF 2023)

Subject: Governor's Reservation

The Nairobi City County Early Childhood Development and Education Bill, 2023 (Assembly Bill No.8 of 2023)

(Hon. Perpetua Mponjiwa, MCA)

* Denotes Orders of the Day*