



NAIROBI CITY COUNTY ASSEMBLY

OFFICIAL REPORT

Third County Assembly – Fifth Session

Tuesday 23rd June 2026

The House met at 2.30 p.m.

[The Speaker (Hon. Kennedy Ng'ondi) in the Chair]

PRAYER

Hon. Speaker: Hon. Members, you may be seated. Sergeant-at-Arms, kindly get a communication from my desk at the office. Clerk!

COMMUNICATION FROM THE CHAIR

ACKNOWLEDGEMENT OF VISITING DELEGATION

Hon. Speaker: Hon. Members, good afternoon. I have the following communication to convey:

Hon. Members, today's sitting is graced by a distinguished delegation drawn from the Nairobi Youth League of the Orange Democratic Movement (ODM) who gave a courtesy call to the office of the Speaker and a visit to the County Assembly. The members of the delegation are seated in the Speaker's Gallery.

Hon. Members, the delegation comprises of the following, and I will request them to stand in their positions and wave at the Plenary as I read out their names:

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|--------------------|---|-------------------------------|
| 1. Juma Ngule | - | Westlands Constituency |
| 2. Kemunto Jefita | - | Kamukunji Constituency |
| 3. Childers Vichei | - | Makadara Constituency |
| 4. Edwin Odongo | - | Ruaraka Constituency |
| 5. Michael Omondi | - | Embakasi South Constituency |
| 6. John Obala | - | Starehe Constituency |
| 7. Brian Juma | - | Embakasi Central Constituency |
| 8. Erick Omondi | - | Roysambu Constituency |

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| 9. Victor Omondi | - | Kasarani Constituency |
| 10. Charles Odera | - | Dagoretti North Constituency |
| 11. Francis Dick | - | Embakasi North Constituency |
| 12. George Ouma | - | Mathare Constituency |
| 13. Joseph Ambiro | - | Lang'ata Constituency |
| 14. Evans Okumu | - | Embakasi East Constituency |
| 15. Jackson Otieno | - | Embakasi West Constituency |
| 16. Nelson Mandela | - | Dagoretti South Constituency |
| 17. Abdukaziz Harun | - | Kibra Constituency |

May I take this opportunity, on behalf of the County Assembly of Nairobi City, to extend a warm welcome to our guests and to appreciate them for finding it appropriate to visit our County Assembly. I wish you all the best in their engagements in the Assembly. Feel at most welcome. Thank you. You may be seated.

PAPERS

NAIROBI CITY COUNTY EXPENDITURE AND REVENUE ESTIMATES FOR FY 2026-2027

Hon. Speaker: Hon. Members, under Order No. 5, the Chairperson, Budget Committee, will table the report of the Budget Committee on the Revenue and Expenditure Estimates for the financial year 2026-2027.

Hon. Wilfred Odalo: Hon. Speaker, Budget Estimates are tabled by the Leader of Majority.

Hon. Speaker: I think there is an error that need to be corrected. The Leader of Majority, you may proceed.

Hon. Peter Imwatok: Hon. Speaker, allow me before this House to Table the Budget Estimates for the financial year 2026-2027. But before I Table this important document this fourth year of our existence in this House, let me say a few words.

On Friday, on the invite of the Budget Committee, I proceeded to Naivasha to see by myself the proceedings towards achieving this coming financial year's budget. Hon Speaker, I did agree with the Chair and the Budget Committee that the Budget has some undertones in it that they need to address. One of the key issues that I raised, and they were in concurrence, is that the Ward Development Fund for financial year 2025-2026 and for 2026-2027 have to be merged into one.

As you are aware, we never advertised for projects in the financial year 2025-2026. Therefore, the Budget Committee has a duty. The Chair is here, and will attest to that. They should ensure that when this Estimates are eventually tabled as a report of the Committee, the two years are amalgamated together to give us two projects per every ward.

(Applause)

Hon. Speaker, I did say last time that before I table this, I need a concurrence from the CEC Member for Finance. I have a communication from the Government that Ibrahim Auma is a current CEC Member for Finance, who will come pronounce this particular Budget before this House.

(Applause)

Hon. Speaker, on the same breath, I did say that the issues of bursaries for all elected leaders for the quarter that we did not submit to our electorates, we agree to confront the Executive so that by the end of this week every elected Member must be given his 600 forms for bursaries. I think the Chair of Education Committee is here. As we proceed for our short recess, we can be able to distribute and meet our people with these forms, as we wait for finance.

Hon. Speaker, lastly, under the Public Finance Management Act, we are left now with 8 days to 30th June when the Budget is supposed to be pronounced and subsequently passed by us. We agreed, on behalf of the County Assembly, that this particular Budget, based on the law, passed by the Senate, and assented by his Excellency President of the Republic of Kenya, the Appropriation Bill be accompanied by the disbursement schedule of the independence of the finances of the County Assembly. Therefore, the current CEC member in office is tasked to make sure that by the day we are passing Appropriation Bill, based on this document, the independency of the finances of the County Assembly is guaranteed through a disbursement schedule.

Hon. Speaker, having said that, allow me to Table this particular document before this House:

That, pursuant to Section 129 of the Public Finance Management Act, 2012, I beg to lay the following Paper on the Table of the Assembly, today, Tuesday 23rd June 2026:

The Nairobi City County Expenditure and Revenue Estimates for the financial year 2026-2027.

(The Paper was laid on the Table)

Hon. Speaker: The Paper, as laid by the Leader of Majority, stands laid and committed to the Budget and Appropriation Committee.

I would like the Leader of Majority to clarify, because I have not received any message from the Governor as required by our Standing Order No. 45, in regard to the docket of CEC member. So, I think it is a bit misleading for the Leader of Majority to relay information which is not accredited.

Hon. Peter Imwatok: As the Leader of Majority, I give firsthand information that is validated by the communication given by his Excellency the Governor, and also based on this afternoon's sitting by Implementation Committee, which we had a communique from the County Secretary intimating the then CEC Member for Finance, Charles Kerich, is out of the country in the US until 10th of July. That leaves us with no choice that we must have a CEC member who will come before this House to pronounce the Budget. It was announced by his Excellency the Governor through a communique while out of the Country. I have spoken with the current Acting

CEC Member for Finance, Ibrahim Auma, and is ready to come and pronounce the Budget, but in due course, Hon. Speaker, a notification will come before your Office.

Hon. Speaker: Thank you, Hon. Majority Leader. The Chairperson Budget Committee are you ready? Do you have further Papers to lay?

Hon. Peter Imwatok: *(Off the record)* ...and the main Order Paper, if we can change the sequence so that we bring the Supplementary Order Paper on a matter of importance; the County Finance Bill, thereafter we can revert back to the main Order Paper. The House is full and we want the Chair of Budget Committee to take us go through what is a Finance Bill and how the Taxation Bill in the County looks like.

Hon. Speaker, I beg your indulgence and that of the House, and support by the Majority Whip on the same.

Hon. Speaker: I think the interest has been taken care of, so the Order Paper, as circulated, is in order. Actually, it is coming after Motion No. 8. We have it captured under Supplementary Order Paper. Hon. Members, in circulation we have two Order Papers; the previous has been passed by the House Business Committee last Tuesday. The Order Paper is on the Assembly website.

Hon Oyugi, I really don't understand why you have changed the sitting position. Are there some plans you have? You know Hon Oyugi, you are a trouble maker, so you need to occupy your formal space. It is by the grace of God that the mic is not working.

(Laughter)

REPORT ON CONSIDERATION OF REQUEST FOR ASSEMBLY
APPROVAL FOR NAIROBI CITY COUNTY TO UNDERTAKE
LONG-TERM COMMERCIAL BORROWING FACILITY

Hon. Speaker: The Chairperson, Budget Committee.

Hon Wilfred Odalo: Thank you, Hon Speaker. If you may allow, let me join the rest of the Assembly in congratulating our guests at the Gallery. The guys are doing good work at party level. We salute you. Hon Speaker, you missed to mention one, Jakadimo, who is also a good opinion shaper. Feel much welcomed.

Hon Speaker, pursuant to provision of Section 142 (1) of Public Finance Management Act Cap 412 A, and Standing Order 196 (6), I beg to lay the following Paper on the Table of the Assembly, today, Tuesday 23rd June 2026:

The 41st Report of the Select Committee on County Finance, Budget and Appropriation on the consideration of the request for Assembly approval for the Nairobi City County to undertake a long-term commercial borrowing facility.

(The Paper was laid on the Table)

Hon. Speaker: The Paper stands laid.

REPORT ON REVENUE AND EXPENDITURE ESTIMATES FOR FY 2026-2027
FOR NAIROBI COUNTY GOVERNMENT AND COUNTY ASSEMBLY

Hon. Wilfred Odalo: Hon Speaker, subsequently, pursuant to provision of Standing Order 196 (6) and 228 (5), I beg to lay the following Paper on the Table of the Assembly, today, Tuesday 23rd June 2026:

The 40th Report of the Select Committee of the County Finance, Budget and Appropriation on Revenue and Expenditure Estimates for the financial year 2026-2027 for the Nairobi City County Government and Nairobi City County Assembly.

(The Paper was laid on the Table)

REPORT OF JUSTICE AND LEGAL AFFAIRS COMMITTEE'S WORKSHOP

Hon. Speaker: Chairperson, Justice Committee, you are required to table a report.

Hon. Jared Ondieki: Thank you so much, Hon Speaker. Pursuant to provision of Standing Order 196 (6), I beg to lay the Paper on the Table of Assembly, today, Tuesday 23rd June 2026:

Report of the Sectoral Committee on Justice and Legal Affairs on its workshop held from 28th April to 1st May 2026 at Lake Naivasha Resort.

(The Paper was laid on the Table)

Hon. Speaker: Thank you. The Report stands laid.

REPORT ON CONSIDERATION OF NAIROBI CITY
COUNTY WARD DEVELOPMENT BILL, 2026

Hon. Speaker: Chairperson, Ward Development Fund, Hon Dabar. Kindly light your mic.

Hon. Dabar Mohamed: Thank you, Hon Speaker. Pursuant to Standing Order 135 (4), I beg to lay the following Paper on the Table of the Assembly, today, Tuesday 23rd June 2026:

The Report of the Select Committee on Ward Development Fund on consideration of the Nairobi City County Ward Development Bill, 2026 (Assembly Bill No. 2 of 2026).

(The Paper was laid on the Table)

Hon. Speaker: The Report stand laid before the Assembly. Clerk!

NOTICES OF MOTION

ADOPTION OF REPORT ON REVENUE AND EXPENDITURE
ESTIMATES FOR FY 2026-2027 FOR NAIROBI
COUNTY GOVERNMENT AND COUNTY ASSEMBLY

Hon. Speaker: Hon Members, under Notices of Motion, the Chairperson, Committee on Budget and Appropriation, will give 40th Report of the Select Committee on County Finance,

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Budget and Appropriation on Revenue and Expenditure Estimate for the FY 2026/2027 for the Nairobi City County Government and the City County Assembly.

Hon. Wilfred Odalo: Hon Speaker, I beg to give the following Notice of Motion:

THAT, this Assembly adopts the 40th Report of the Select Committee on County Finance, Budget and Appropriations on the Revenue and Expenditure Estimates for the financial year 2026/2027 for the Nairobi City County Government and Nairobi City County Assembly, laid on the Table of the Assembly, today, Tuesday 23rd June 2026.

Hon. Speaker: Hon Members, the Motion stands given.

ADOPTION OF REPORT ON CONSIDERATION OF REQUEST FOR
ASSEMBLY APPROVAL FOR NAIROBI CITY COUNTY TO
UNDERTAKE LONG-TERM COMMERCIAL BORROWING FACILITY

Hon. Wilfred Odalo: Hon Speaker I beg to give the Notice of the following Motion:

THAT, pursuant to Section 142 (1) of the Public Finance Management Act Cap 412 A, and Standing Order 196 (6), this Assembly adopts the 41st Report of the Select Committee on County Finance, Budget and Appropriation on the consideration of the request for the County Assembly approval for Nairobi City County to undertake a long term commercial borrowing facility, laid on the Table of the Assembly, today, Tuesday 23rd June 2026.

Hon. Speaker: Hon Members, the Notice of Motion stands given. Clerk!

QUESTIONS AND STATEMENT

Hon. Speaker: Hon. Joseph Karanja.

Hon. Joseph Ndung'u: Hon Speaker, I have not yet been facilitated.

Hon. Speaker: Kindly, Sergeant-at-Arms. Hon Ndung'u you may approach the desk as we wait you to be facilitated. Hon Sospeter, are you ready? You may proceed.

REQUEST FOR STATEMENT REGARDING THE MARURUI
HEALTHY CENTRE MANAGEMENT AND ITS OPERATION

Hon. Sospeter Mumbi: Thank you, Hon Speaker. Pursuant to Standing Order No. 47 (2) (c), I wish to request for a Statement from the Chairperson of the Sectoral Committee on Health Services regarding the Marurui Health Centre.

Hon Speaker, the County Government is mandated to manage healthy facilities, pursuant to provision of Paragraph Two of Part II of the Fourth Schedule to the Constitution of Kenya, 2010. The County Executive oversees the day to day management and operation of County health facilities.

Hon Speaker, the construction of a perimeter wall around Marurui Healthy Centre first appeared on the Budget Estimates for 2019-2020. Throughout to date, the wall has not been constructed, as the project continues to appear in subsequent years' budget.

Hon Speaker, a great concern has been raised by the residents of Roysambu Ward over the running and management of Marurui Health Centre. Article 35 of the Constitution of Kenya, 2010 grants the right to request and access information. I have received report that the healthy facility is being run down by an incompetent management currently in place. It is not clear how the management of the facility has spent the revenue received from SHA in the financial year 2025-2026.

Hon Speaker, in the Statement, the Chairperson should inquire into and report on:

1. The current composition of the management board members and their qualifications;
2. When the management board was appointed and when the terms of appointment were done. They gave to attach the appointment letters too.
3. The amount of revenue SHA has paid into the facility in financial year 2025/2026; and
4. How the funds received by SHA have been utilised.

I beg to lay.

Hon. Speaker: Are you laying or you are making a request?

Hon. Sospeter Mumbi: Sorry, I am making a request.

Hon. Speaker: Directed to which sector?

Hon Speaker: It is directed to Health.

Hon. Speaker: The Chairperson, Health Committee, kindly give undertaking on what period you would want to respond the Hon Member.

Hon. Maurice Onyango: Thank you, Hon Speaker, two weeks after recess.

Hon. Speaker: Hon Sospeter do you have any reservations?

Hon. Sospeter Mumbi: It is okay; I have no further reservations.

Hon. Speaker: You have further request?

Hon. Sospeter Mumbi: Yes, I do.

Hon. Speaker: Kindly proceed.

REQUEST FOR STATEMENT REGARDING DEVELOPMENT CONTROL IN ROYSAMBU WARD

Hon. Sospeter Mumbi: Hon Speaker, pursuant to Standing Order 47 (2) (c), I wish to request for a Statement from the Chairperson of Sectoral Committee on Lands, Planning and Housing regarding development control in the County, specifically in Roysambu Ward.

Hon Speaker, Part II of Paragraph 8 of the Constitution of Kenya, 2010 vests the County planning and management function in the County Government. This function has been operationalised by the Physical and Land Use Planning Act, 2019, which mandates that the County plays a greater role in development control and provides specific procedures in the attendant Regulations. Similarly, Hon Speaker, as the elected leaders, the Constitution vest in us the oversight and representation responsibility on behalf of our constituents.

Hon Speaker, it has been observed in the County and indeed in Roysambu Ward that many developments and constructions either lack requisite approvals or are build contrary to approved plans. It is on the basis that the County Executive should provide to this Assembly reports regarding this subject.

Hon Speaker, in the Statement, the Chairperson should inquire into and report on:

1. A list of applications for building approvals received for development in Roysambu Ward since the commencement of 2026, and a report on their status; approved, declined, returned with comments, and pending;
2. Whether the County has been carrying out inspections and enforcement operations on illegal developments within the Ward and frequency of the same, and a report of the status of any resultant cases that have been processed;
3. A status report on the processing of two specific cases of irregular developments on riparian land along Gathara River in Marurui and a blockage of a pathway by a developer around Marurui Primary School; and
4. The steps the County is taking to operationalize the Nairobi City County Regulation of Unauthorized Development Act, 2025, given that the legislation is for a fixed time.

Thank you, Hon. Speaker.

Hon. Speaker: The Chairperson of Planning?

Hon. Alvin Palapala: Thank you, Mr. Speaker. Mheshimiwa is my good friend, and he knows very well I am a competent chairman. Maybe two weeks after recess.

Hon. Speaker: Are you certain? Is it maybe, or in two weeks?

Hon. Alvin Palapala: In two weeks, to be precise.

Hon. Speaker: Okay, thank you.

Hon. Sospeter Mumbi: Thank you, Hon. Speaker. Though I wish to dispute the competency part, because my last Statement, Hon. Speaker, it took one year to get a response from the Chair. So, I want him to prove his competence by confining himself within the two weeks. Thank you.

(Applause)

Hon. Speaker: Hon. Whip, as a ranking Member of this Assembly, I don't expect you to be disorderly.

Hon. Ndung'u, are you ready? Kindly proceed.

REQUEST FOR STATEMENT REGARDING
THE IRREGULAR ALLOCATION AND ATTEMPTED ENCROACHMENT
OF PUBLIC LAND WITHIN HURUMA, KIAMAIKO WARD

Hon. Joseph Ndung'u: Thank you, Mr. Speaker. Pursuant to Standing Order No. 47 (2) (c), I request a statement from the Chairperson of the Sectoral Committee on Lands, Planning and Housing regarding the irregular allocation and attempted encroachment of public land in Nairobi County and specifically within Huruma, Kiamaiko Ward.

Hon. Speaker, the matter concerns a County-owned open space where approximately 318 public members operate a garage. A private developer is claiming ownership and attempting to evict these operators. Although in the past, City County revoked the irregular allocation however, the developer continues to assert ownership, raising concerns over why the revocation has not been fully enforced to secure the site.

Hon. Speaker, this persistent encroachment violates Article 62 (1) (a) of the Constitution of Kenya, 2010 which vests public land in the County Government in trust for the people, and Section 12 of the Land Act, 2012, which prohibits the allocation of public land reserved for public utility. Furthermore, any attempt to evict these citizens without adherence to the Fair Administrative Action Act, 2015, breaches Article 47 of the Constitution of Kenya, 2010, which guarantees the right to administrative action that is expeditious, efficient, lawful, reasonable, and procedurally fair.

Hon. Speaker, in the Statement, the Chairperson should inquire into and report on: -

1. The current registration, ownership, and zoning status of the Kiamaiko Infill Plot No. H 99 in the County land register;
2. Reasons why the official Council resolution revoking the allotment has not been fully enforced to stop the harassment of the garage operators and any other development by the that may be done by the County in future; and
3. Certified copies of the relevant minutes revoking the allocation, including reference file.

Thank you, Mr. Speaker.

Hon. Speaker: The Chairperson?

Hon. Alvin Palapala: Thank you, Mr. Speaker. Since we have other matters, I beg to be given three weeks after recess.

Hon. Speaker: Thank you. Hon. Member for Imara Daima?

Hon. Evans Nyang'icha: Thank you, Hon. Speaker.

(Hon. Joseph Ndu'ngu spoke off the record)

Hon. Speaker: Hon. Ndung'u, your request is already admitted. It is not whether you are comfortable.

Hon. Joseph Ndung'u: Mr. Speaker, I think it would have been in order for you to ask me whether I am comfortable.

Hon. Speaker: So, what are you comfortable with?

Hon. Joseph Ndung'u: I have two more Statements that I had asked on the floor of this House, and actually, one has taken more than two years to be responded to by the same Chairman, and the second one has taken more than a year. So, for him telling me that he has got so much on his table, and that I should wait for another 3 weeks, I know he means three years. I am not comfortable, Mr. Speaker, at all.

(Applause)

Hon. Speaker: Are you questioning the ability of the Committee?

Hon. Joseph Ndung'u: Yes, I am.

Hon. Speaker: You see now, for some reason, the Committee is not a reserve and limited to the Chairman.

Hon. Joseph Ndung'u: I am questioning the capacity of the Chair, not the Committee.

Hon. Speaker: It is a collective responsibility.

Hon. Joseph Ndung'u: Hon. Speaker, I am not questioning the capacity of the Committee but of the Chair, because I have two more pending issues that are before the Committee. They have never been dispensed with. This is the third time I am attempting to bring this before the House, but he is telling me three weeks.

Hon. Speaker: Hon. Ndung'u, what are you comfortable with?

Hon. Joseph Ndung'u: A week at most.

Hon. Speaker: A week?

Hon. Joseph Ndung'u: Yes, after recess.

Hon. Speaker: The Standing Order requires that they communicate with the Executive within 7 days, then they schedule a meeting with the Executive. So, at least a minimum of two weeks.

Hon. Joseph Ndung'u: Mr. Speaker, I believe that the communication can be done even when we are still on recess.

Hon. Speaker: Chairman, can you adjust a bit?

Hon. Alvin Palapala: Hon. Speaker, first of all, I want to tell Mheshimiwa to withdraw what he has said before the floor because we have called him to the Committee more than four times, but he does not appear. Sometimes he says he is sick and does not come. He is always busy with *kazi yake ya kuokota*.

Hon. Speaker: Hon. Ndung'u, you are trying to mislead the House?

Hon. Joseph Ndung'u: Mr. Speaker, those are mere allegations.

Hon. Alvin Palapala: Withdraw those allegations.

Hon. Joseph Ndung'u: I think I am on the floor...

Hon. Speaker: Hon. Ndung'u, let us rest this case.

Hon. Joseph Ndung'u: But he is a ranking Member...

Hon. Alvin Palapala: No, I have the evidence.

Hon. Speaker: Let us put this case to rest. Chairman, you may be seated. Hon. Ndung'u, kindly sit. Let me give direction on this. The request, as responded to by the Chair for three weeks, stands given.

Let us proceed, Hon. Nyang'icha, please proceed.

REQUEST FOR STATEMENT REGARDING PERENNIAL LAND GRABBING IN IMARA DAIMA WARD

Hon. Evans Nyang'icha: Thank you, Hon. Speaker. Pursuant to Standing Order 47 (2) (c), I wish to request for a statement from the Chairperson of Sectoral Committee on Lands, Planning and Housing regarding perennial land grabbing by private developers in the County and in particular Imara Daima Ward.

Hon. Speaker, Article 62 (2) of the Constitution of Kenya, 2010 mandates that public land is held in trust by the County governments for the benefit of the residents within that county. However, cases of land grabbing by private developers in Nairobi through fraudulent acquisitions using forged documents or double allocations and political collusion continue to deny the residents the desired benefits.

Hon. Speaker, Public land in Imara Daima Ward with LR Nos. 209/11064, 209/14034, 209/12678, 209/12327, 209/12660, 209/11066 and 209/14854 have allegedly been grabbed by private developers who have since diverted the proposed plans by the County to construct a market. County depot. Health Centre and administration block for use by residents.

Hon. Speaker, unless the County embraces a multi-pronged approach that targets protection of public utility space and reclaiming grabbed land in the County will continue to deny residents the very benefits envisaged in the Constitution.

Hon. Speaker, in the Statement, the Chairperson should inquire into and report on: -

1. The list of private developers occupying the abovementioned public spaces;
2. Documentation from the County granting the private developers the approvals to build on the spaces and the names and designations of the County Officers that issued such approvals; and
3. Measures the County Executive is putting in place to revert the alleged grabbed spaces to the County and the specific timelines.

Thank you, Mr. Speaker.

Hon. Speaker: The Chairperson of Lands and Planning.

Hon. Alvin Palapala: Thank you, Hon. Speaker. I beg for three weeks, the same week I will be dealing with the issue of Kiamaiko, one for my good friend. Thank you, Mr. Speaker.

Hon. Speaker: Thank you. Hon. Nyangi'cha, is that okay?

Hon. Evans Nyangi'cha: Thank you, Mr. Speaker. If he means three weeks, it will be okay to me, but I hope, as my other colleague said, that most of these Statements do not see the light of day. There is a Statement that was brought forward by Hon. Akama...

Hon. Speaker: Kindly, Hon. Member, do not speak on behalf of another Member who is actively in the House.

Hon. Evans Nyangi'cha: It is okay if he means well. Thank you, Hon. Speaker.

Hon. Speaker: Yes, Hon. Akama can speak for himself. Let us proceed. Hon. Mark Mugambi.

Hon. Mark Mugambi: Thank you, Chair. Hon. Speaker, I think you should pronounce yourself and defend the Chair of Planning because there seems to be a very well-coordinated attack towards him. That is the third Member in this House. A Committee is constituted with 23 Members, and the Chair cannot do anything without the help of other Members. Also, these

Statements you are asking, he is not responsible for giving you responses. He has to get the same responses from the Executive, and the Planning Committee is just an extension. It is just that a whole 124 Members cannot fit in that Committee, and therefore, I wish you could give the Chair fair and just accusations and concerns.

Hon Speaker: Hon Mark Mugambi, the role of a chair of a committee is well spelled out in the Standing Orders. He is the spokesperson for the committee, and he is competent enough to carry and tag along the Members of the Committee. So, do not be worried. Clerk, let us proceed.

BILL

Second Reading

NAIROBI CITY COUNTY FINANCE BILL, 2025

Hon. Speaker: Hon. Mark Mugambi, the Chairperson, Budget Committee is on the floor to move the Motion.

Hon. Wilfred Odalo: Hon Speaker, the mic is not on and I did not want to use someone mic, because the whistle-blower is just around that place.

(Laughter)

Thank you, Hon. Speaker, for that good job. Hon. Speaker, allow me to bring to your attention, before I move what is before us; the Finance Bill.

Hon. Speaker: Proceed.

Hon Wilfred Odalo: I can see my Member is busy engaging the Majority Leader, not knowing that the business before us is from the Committee. I am being informed by one, Hon Jera, who nicknamed himself as whistle-blower the other day...

Hon. Speaker: Chairman you have a business to transact.

Hon Wilfred Odalo: Hon Speaker, you have given me time.

Hon. Speaker: But you should go direct to the business, before you build your case.

Hon Wilfred Odalo: Thank you, Hon Speaker, but before that, I am being informed that one of our Member has been arrested by the police officers. So, I am requesting that we put him in prayer. The Member for Utawala. That is what I wanted to put across.

Mr. Speaker, Sir, I beg to move that the Nairobi City County Finance Bill, 2025, be read a Second Time.

Mr. Speaker, what appeared as a landmark ruling on 19th June 2025 by Justice Bahati Mwamuye, declaring that the Nairobi City County Finance Bill Act, 2023 unconstitutional for lack of proper public participation and violation of Section 120 of the County Governments Act, was but an eye opener, that all stakeholders must be involved in the running of public affairs. The court found that the County lacked the basis of levying charges, as it had not formulated the Tariff and Pricing Policy, as anticipated in Law. The impact of the ruling was vast felt as it quashed new levies and fees, requiring the County to revert to 2022 fee structure, until a valid Act is enacted.

Mr Speaker, Sir, to correct to anomaly, the County Executive moved swiftly to submit to the County Assembly, the Nairobi City County Tariff and Pricing Policy 2025-2030. That has since been adopted, setting stage for enactment of the new Finance Bill.

The Finance Bill, 2025 therefore aims at to correct the loopholes in enacting the new Finance Act of the Nairobi County.

The Bill has made enormous effort to enact most of the individual legislations on the various revenue streams, while at the same time amending those legislations in line with the strategic physical direction for the current financial year to realize the situation of the current regime.

Hon Speaker, these are the proposed amendments in the Bill, as submitted to this Assembly:

Hon Speaker, the Committee, alive to the fact that they led to the nullification of both the Finance Act, 2018 and Finance Act, 2023 made a deliberate effort to engage and take views of the court. The Committee therefore conducted public participation in all 17 sub-counties as well as receiving written memoranda from the stakeholders.

(A Hon. Member consulted loudly)

Hon. Speaker: You are protected.

Hon. Wilfred Odalo: Thank you, Hon Speaker. The stakeholders presented several proposals for the Committee to consider, but in summary they reminded the County Assembly that it was not timely to increase fees and charges, especially that relates to public health, trade affairs, while at the same time commending the County for hiking some charges that promotes social norms, key being vandalism of road furniture, and those that discourage alcoholic intake among the youths.

Mr Speaker, whereas the Members of the public considered that the County had to levy some of the proposed fees in order to provide essential services needed, they urged the Committee to be thorough in striking a balance between the County desire to raise funds while also promoting the ease obeying business. Moreover, the Committee heard the lamentations of the public that imposition of the fees and charges must be linked to service being offered by the County, as expressly provided by the constitution.

Mr Speaker, Sir, the Committee has considered these submissions and fully taken the need to account. In the process, the Committee came up with the following amendments:

Following the concerns from the public that most of the beneficiaries of food handlers' certificates are those seeking the opportunities for employment, the Committee has agreed that it is not timely to increase the cost of acquiring the certificates. To this end, the Committee has listed to concern and reduce the food handlers medical certificate charges from Kshs. 1,200 to Kshs. 1,000 as requested by the public.

The Committee noted the sentiments of the public, specifically mothers and women groups, who lamented the high proposed delivery costs that would affect the majority who would hope to

deliver at home. This would result to high infant mortality rate, and on some sad occasions, loss of lives of mothers while delivering at home, due to lack of experts and midwifery services. Arising of the foregoing, the Committee has proposed that the Level V hospital charges for normal delivery, be reduced from Kshs. 25,000 to Kshs. 20,000, as this will have a great impact on child mortality rate and safe delivery at the hospitals.

Related to the above, Hon Speaker, there has been concerns regarding the sub-contracting of administration of issuance of the health related certificates, including food handlers' and yellow fevers at the County level. This had led to inefficiency and added costs on Nairobians, that this Committee has proposed to stop. To this end, the Committee recommends that the administration and issuance of the health related certificates, not limited to yellow fever vaccination, shall be undertaken by responsible health department at the County for efficiency purposes, other than contracting outsiders. I think the Chair for Health will bear that, as it was his concern.

The Committee, during scrutiny of this Bill, was informed that the towing services in the county has defaced the image of the County, with reports that the vehicles used in towing are not in good state, lack basic insurance, and revenue collected cannot be easily accounted for. The Committee has also noted that the towing charges collected have no valid contracts agreements with the County levy, and their identities is an issue of great concern. To curb such unnecessary channels, this revenue be channelled to the County coffers, towing vehicles shall undertake official contract towing companies, pursuant to provision of Public Procurement and Disposal Act, and revenue generated paid to the County Revenue Fund.

According to the Kenya National Bureau of Statistics, the Nairobi data shows that the Nairobi welcomes approximately 1.45 million international visitors annually. As the safari capital of Africa, the City serves as major gateway, with average tourist staying ranging from 9 to 12 days and daily travel across spanning from 49 to 600 dollars to luxury expenses. This is additional to millions of local tourists who visit Nairobi every day. While both the local and international tourists enjoy this stay in the hotels in Nairobi, they enjoy the various amenities provided and paid for by the Capital City. To this end, the Committee has proposed that the county rolls out the tourism levy and entertainment tax in bid to continue offering services to those hotels and joints.

Hon. Speaker, the Dagoretti Training School has been surging in number of those being trained from several counties across the nation. This is an eye-opener that the County has the potential to raise more revenues by offering several courses and training to those in need. To tap on this opportunity, Disaster Management and Coordination Sector has proposed to provide various new charges for emergency medical courses, fire safety training, emergency response operations, disaster management and recovery and firefighting especially emergency response courses. This in return will boost the County's revenue arising from the training.

Hon. Speaker, the Committee noted the tough balance in raising revenues while also deterring the excessive consumption of liquor that has led to addiction resulting in various vices in society. In a bid to regulate bars and liquor outlets, the Committee has recommended the restructuring and bordering of the fees charged for liquor licensing to make its administration easy and efficient. Of importance, is the introduction of online marketing alcoholic drinks license to

include those selling on social networks. The Committee has also given nod to the acquisition of licenses for those having events where alcohol drinks will be sold, with a validity period of seven days, while also ensuring there is enhancement in inspection and fee-per-liquor outlets in bid to ensure compliance with various laws governing their operations.

Hon. Speaker, the effect of betting and gambling has had far-reaching consequences not only on the youth but also on the elderly. Let me repeat that, I can see Majority Leader is concerned. The effect of betting and gambling has had far-reaching consequences not only on the youth but also on the elderly. I am being informed that even in the House there are some gamblers. While most outlets continue to heavily market their services, in turn amass abnormal profits. The proceeds go scot-free. The Committee therefore proposes that the entertainment tax be approved at 3 per cent of the gross winning revenue...

(Technical hitch)

Hon. Speaker: What is happening? Sergeant-at-Arms, please.

Hon. Wilfred Odalo: Thank you, Hon. Speaker. The Committee therefore proposes that the entertainment tax be approved at 3 per cent of the gross winning revenue while also specifying various charges in regard to gaming equipment, casinos, as well as the introduction of fees related to lottery.

Hon. Speaker, I would request that this House looks at this in totality. We are doing whatever the court directed us to do. in that regard, I request one of my Members, who is also a Minority Whip, to second the Motion.

Hon. Speaker: Thank you, Chair, for the well-presented Budget Estimates.

Hon. Mark Mugambi: Thank you, Speaker. Allow me first to compliment my Chair. He is one of the competent chairs in this House. I have heard others complaining about other chairs. In the Budget Committee, we have the most competent Chair.

Hon. Speaker, I was listening to the Finance Bill, and one of the items that actually captured my attention was the issuance of these certificates. For the longest time, we outsourced them outside, while we deny ourselves revenue. I think it is high time they are reverted back to the County so that they can help us generate more revenue.

Also, on the issues of poor condition breakdowns, which are run and managed by cartels, I think, other than licensing them, it is high time as a County we purchased our own breakdowns and use them as a source of revenue to seal the loopholes that are there within the Parking Department.

With that said and done, Hon. Speaker, allow me to support and second my Chair, the only doctor among the few doctors that we have. I am waiting for my graduation to also join that list of the few doctors.

(Question proposed)

Hon. Speaker: Hon. Leader of the Majority.

Hon. Peter Imwatok: Allow me to rally behind the Committee of Budget and Appropriation and to advance the support of this particular Finance Bill. As you are aware, and as enumerated by the Chair, the Court had annulled the first Finance Bill that we passed as a House. Based on this, I believe the Committee of Budget and Appropriation has sorted out what was the irregularity, as raised by the Courts.

I have a few concerns here and there, but I am so much in particular appraised on the issue of Airbnbs. Hon. Speaker, I am seeing everybody don't want to speak about this thing. In this country and in this County of Nairobi, if there is a booming business, it is the business of Airbnbs. I am seeing the Speaker looking at me from an angle. This business is a real resource that has also stabilized the main players in the market; the hotel industry. How I wish the charges of Kshs. 1,500 annually be taken higher. More importantly, you must also put enforcement. Currently in this City, every building beyond 12 floors, especially in my brothers Ogeto's suburbs of Kilimani, Kileleshwa, Lavington, Nairobi West and all those areas, half of the buildings are Airbnbs.

Hon. Speaker, I will propose in the next Finance Bill that these charges be increased so that we can save the hotel industry. People are so busy during the day in these particular corners at the expense of our tourism. I want to thank this new introduction to the Finance Bill. Initially, it was not there, and when I was in Naivasha, I found the Committee of Budget discussing the possible avenues of raising money through Airbnbs. I can assure you, if all Airbnbs in Nairobi can be enumerated, we will get more than half a million. The revenue that we can get through this will help this County to sort the issue that is at hand.

Hon. Speaker, on the health certificates, I am very particular on it. The Chair for Health is not present. This man has fought this issue of certificates. Five companies, in the history of this County, were given a contract to issue the health certificates to the hotel industry and the food handlers. The funny thing about it, Hon. Speaker, half of those certificates in circulation are fake and people are taking money out of it. There is no way the County Government can enforce it. Therefore, I concur that let these food handler's certificate be issued by the Department of Health, so that we know what we are issuing is authentic and good for the people of Nairobi.

Hon. Speaker, it is surprising that the breakdowns in the City are not owned by the County Government. There are a few staff from the County Government who own these breakdowns. Despite owning these breakdowns, they use our Inspectorate officers to arrest and tow the lawbreakers with their private breakdowns. You will be surprised an owner of breakdowns using a very wrecked vehicle, X110. Somebody has just put a metal behind it and towing a V8 of somebody. He is going to earn 8,000 shillings after towing your vehicle with a wrecked vehicle.

Hon. Speaker, I recommended to Committee of Budget last time that as they bring Estimates that we have a lot of used assets in the County Government of Nairobi. If you go to the City Hall basement, all kinds of vehicles are there. We have never invoked a Disposal Act to dispose of these old unwanted vehicles in the County and buy at least 10 towing vehicles which are new.

In Dubai, Hon. Speaker, if a vehicle is not parked within the line that is marked, a towing vehicle comes behind to take it out. People here are not making people to abide by the law, but

they trap the offenders. You will find Inspectorate officers in a corner waiting to trap offenders instead of averting the offence. We need to put systems in this County as a fast-growing city in Africa. We cannot allow individuals to be towing people's assets of millions of monies. Look at the car I drive. Somebody with a wrecked vehicle wants to tow it and he is very serious on it. For me, you will not tow my vehicle.

Hon. Speaker, on the issue of betting, I was just told by the Sergeant-at-Arm here, if there is somebody who is not disciplined in terms of money, is a gambler. You can give a gambler 200 shillings to go and buy half a kg of beef, but he will bet with that money first. I have seen the Chair for Budget nodding, because sometimes back in our first term, I was introduced by Hon. Redson, but I could not bet. But my Chair for Budget was very good those days. Time heals, and is now leading the Committee to discourage the vice. I am aware of an MCA back in my village who is being auctioned because of aviator. From morning to evening, he is betting. He can borrow money pretending to be sick just to get money to bet. Hon. Speaker, the Finance bill will regulate betting in the county.

Hon. Speaker, we also passed the Betting Control Act, which has a board. I plead with the County Executive to enact the board as quick as possible so that we can avert illegal betting house spaces in our county.

Hon. Speaker, with those few remarks, I beg to support, and beg the entire House to support the Finance Bill. Thank you.

Hon. Speaker: Thank you. Hon. DNG.

Hon. Davidson Ngibuini: Thank you, Hon. Speaker. As we discuss the Finance Bill, 2025, we should remain cognizant of several issues. Number one, is that we are discussing the Finance Bill towards the tail end of this financial year, exactly seven days to the end, which raises the question as to whether we are here to simply regularize issues or whether we are here to genuinely and sincerely serve Nairobians. Apart from that, as we discuss the Finance Bill, we should also look ahead and consider the Budget Estimates that have been laid today. I was listening to the budget chair as he was tabling...

Point of Information

Hon. Speaker: There is a point of order

Hon. Peter Imwatok: Point of information rather. I wanted to inform the House and the Hon. Members not to be misled by saying that the Finance Bill is used to regularize. The Finance Bill is a way of taxation by the County. The County cannot tax anyone without the Finance Bill. Even the National Parliament passed theirs last week, so, there are no timelines upon which a Finance Bill is passed. The Budget is what has a timeline of 30th of June. Hon. Member, be advised.

Hon. Speaker: Thank you. Hon. DNG, you stand advised

Hon. Davidson Ngibuini: Thank you Hon. Speaker.

Hon. Speaker: Have you admitted the advice of the Hon. Majority Leader?

Hon. Davidson Ngibuini: Thank you, Hon. Speaker. I stand guided and appreciate the advice from my senior.

Hon. Speaker, allow me to move to my second point which is that, as we go forward in terms of considering the next Finance Bill, which will come, and the Budget Estimates, which we will be debating hopefully tomorrow, there is one thing that the Budget Chair did not mention, and I want it captured on record. This House needs to consider what we call the disbursement schedule. Hon. Speaker, one of the great milestones and pivotal modus operandi changes that we have had in this financial year was the approval by His Excellency the President after CAF, and through our very able SG, Mheshimiwa Chege Mwaura, who bespoke and lobbied. His excellency the President has allowed County Assemblies to have autonomy over their financial matters which allows us to oversight the County Executive better going forward. As an Assembly, we have made huge steps, we have opened our account at CBK, but going forward and if we are to actualize this, then we need to ensure that we pass a disbursement schedule which will allow this Assembly to tie the Executive down in terms of how much money are we going to be getting from the Equitable Share Revenue on a monthly basis. That means that when the Exchequer releases money to the County Government of Nairobi, we need to know which amount is going to the Executive and which amount is going to the County Assembly of Nairobi.

Mine is to request the Budget Chair, as he replies to his Motion, to pronounce himself by telling us whether that disbursement schedule is among those we expect to debate on tomorrow. Hon. Speaker, this is extremely important for us. You know what we have been going through. We have simply become beggars in this County Government, but now we are going to be equals. We support the Bill and must lock down the disbursement schedule so that it is crystal clear. Thank you.

Hon. Speaker: Hon. DNG, you forgot to say whether you are in support or oppose the Motion

Hon. Davidson Ngibuini: Hon. Speaker, I had mentioned that I support the Bill and stand guided.

Hon. Speaker: Thank you. Hon. Emily Oduor

Hon. Emily Oduor: Thank you, Hon. Speaker. I stand to support this Motion and make a summary on this. The Finance Bill has taken care of women. The few of you here who are still having babies can easily go to Pumwani Hospital without any difficulties.

We have taken care of social responsibilities by increasing bar charges in a bid to discourage our young people from being alcoholics, and keep our revenue intact by not building so many rehabs. With those few remarks, Hon. Speaker, most of the things I wanted to talk about have been covered by the people who spoke earlier. Thank you.

Hon. Speaker: Hon. Members, my screen is clear, an indication that there is no further debate on this. I request the mover of the Motion to give right of reply.

Hon. Wilfred Odalo: Hon. Speaker, allow me to appreciate the Budget team, and ask that they stand wherever they are.

(Member of the Budget Committee stood in their places)

This is the team that has been moving Nairobi County financial matters. From Mheshimiwa Kago, and the Whip, who is not up standing. Thank you, Members for proving to Nairobians that you can make it happen.

Hon. Speaker, allow me to appreciate the secretariat, led by Erick, Otsyula... *(off the record)* In terms of technical matters, they have really helped and allowed this to happen.

Hon. Speaker, not leaving behind your office, which has been very supportive in facilitating the outside meetings. *(Off the record)* ...supportive to us, the Clerk and the entire administration. Hon. Speaker, the leadership of this House is much aware and supportive of the... *(off the record)* Hon. Speaker, Mheshimiwa Oyugi is advising me to allocate more money towards the Assembly operations so that the Board can do an overhaul of whatever is happening. I beg to reply.

(Applause)

(Question put and agreed to)

(The Bill was read a Second Time and committed to a Committee of the Whole House by the leave of the House)

COMMITTEE OF THE WHOLE ASSEMBLY

(Order for Committee read)

(The Speaker left Chair)

IN THE COMMITTEE

[The Chairperson (Hon. Paul Kados) took the Chair]

NAIROBI CITY COUNTY FINANCE BILL, 2025

Hon. Chairperson: Hon. Members, you may be seated. We are now in the Committee of the whole Assembly to consider the Nairobi City County Finance Bill, 2025 (Assembly Bill No. 5 of 2025). We will start the Bill from Clause 2.

Clauses 2, 3, 4, 5, and 6

(Question that Clauses 2, 3, 4, 5, and 6 be part of the Bill)

(Question put and agreed to)

Clause 7

Hon. Chairperson: Mover, Hon. Odalo?

Hon. Wilfred Odalo: Now, being one of the seniors in this house, I will do it as it may be.

Hon. Speaker, I beg to move that Assembly do agree with the Committee on the said report.

Hon. Chairperson: Hon. Odalo, can you approach the Chair, please?

(Hon. Wilfred Odalo consulted with the Chairperson)

Hon. Odalo, I think now you are well guided.

Hon. Wilfred Odalo: Hon. Chair, I beg to move:

THAT, the Bill is amended by deleting and revising the charges with respect to the following items contained in the Schedule of Clause 7;

Description	Unit of Measure	Proposed Charge	Amended Charge
Food handlers' medical certificates	Per Certificate	1,200	1,000
Medium private higher education institutions	No of students	20,000	15,000
Level 5 Charges Maternity Services Normal	Per patient	25,000	20,000

THAT, the Bill be amended by inserting the following words immediately after the Schedule in Clause 7

“The administration and issuance of all health related certificates under this Section shall be undertaken by the responsible health department”

(Question of the amendment proposed)

Hon. Chairperson: Any debate?

(Question, that the words to be inserted in place thereof be inserted, put and agreed to)

(Question, that the words to be inserted be inserted, put and agreed to)

(Clause 7 as amended agreed to)

Clauses 8, 9, 10, 11, 12, 13, 14, 15,
16, 17, 18, 19, 20, 21, 22, 23 and 24

*(Question that Clauses 8, 9, 10, 11, 12,
13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23
and 24 be part of the Bill)*

(Question put and agreed to)

Clause 25

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Hon. Chairperson: Mover.

Hon. Wilfred Odalo: Hon. Chair, I beg to move:

THAT, the Bill is amended at Clause 25 by inserting the following words under the Schedule titled “Violation Clamping and Towing Charges” immediately after the description “Damage of Clamps”

“Towing of vehicles shall be undertaken by officially contracted towing companies pursuant to the provisions of Public Procurement and Disposal Act and revenue generated paid into the County Revenue Fund”

(Question of the amendment proposed)

Hon. Chairperson: Any debate?

*(Question, that the words to be inserted
be inserted, put and agreed to)*

(Clause 25 as amended agreed to)

Clauses 26, 27 and 28

*(Question that Clauses 26, 27,
and 28 be part of the Bill)*

(Question put and agreed to)

Clause 29

Hon. Chairperson: Mover.

Hon. Wilfred Odalo: Hon. Chair, I beg to move:

THAT, the Bill be amended by deleting and revising the charges with respect to the following items contained in the Schedule of Clause 29: -

Category	Description	Unit of Measure	Proposed Charge	Amended Charge
Multidirectional Signs	Annual License per structure	Annual	100,000	80,000

THAT, the Bill is amended at Clause 29 by inserting the following new schedule (18) immediately after the schedule titled “Change of details.”

Category	Description	Current Charge	Amended Charge
Billboards/Wall wraps	Additional square meter of billboard	3,000	2,000

THAT, the Bill be amended by inserting the following words immediately after the Schedule in Clause 29

“Payment of Large format advertisements i.e. Billboards, Wall wraps, Sky signs, Gantries and LED Screens will be paid annually”

(Question of the amendment proposed)

(Question, that the words to be inserted in place thereof be inserted, put and agreed to)

(Question, that the words to be inserted be inserted, put and agreed to)

(Clause 29 as amended agreed to)

*Clauses 30, 31, 32, 33,
34, 35, 36 and 37*

*(Question that Clauses 30, 31, 32, 33,
34, 35, 36 and 37 be part of the Bill)*

(Question put and agreed to)

Clause 38

Hon. Chairperson: Mover.

Hon. Wilfred Odalo: Hon. Chair, I beg to move:

THAT, the Bill be amended by deleting the schedule appearing in Clause 38 in Part X in its entirety and substituting thereof with the following new schedule: -

Category	Description		Old Charges	Proposed Charges
General retail alcoholic drink license - Small bar (with up to 30 seats)	A license issued to a sit-in establishment that serves alcoholic beverages and adhere to public health standards and operate within stipulated hours as provided for in the Liquor Act 2014. No food is served in such establishments Operation hour 5-11pm weekdays 2pm-11pm weekend and public holiday	Annual once	100,000	25,000
General retail alcoholic drink license - Medium	31-100 seats and above Operations hour 5pm-11pm	Annual once	100,000	35,000

Bar (from 31 to 100 seats)				
Small bar and restaurant (with up to 30 seats)	A license issued to a sit-in establishment that serves food and alcoholic beverages within operating hours as stipulated in the Liquor Act, 2014. 1-30 seats Operation 10.00am - 11.00pm	Annual once	New	50,000
Medium Bar and restaurant (from 31 to 100 seats)	31-100 seats Operation 10.00am- 11pm	Annual once	New	75,000
Mega Bar and restaurant (over 100 seats)	Above 100 seats Operation 10.00am- 11pm	Annual once	New	100,000
Wholesale alcoholic drink license (Wines and Spirits)	A license issued to an establishment that supplies alcoholic beverages in bulk to retailers. Operates from 10.00 am - 8:30 pm	Annual once	50,000	100,000
Distributors alcoholic drinks license	A license issued to accredited suppliers of alcoholic beverages for a specific importer/brewer/manufacturer	Annual once	50,000	100,000
Small hotel alcoholic drinks license (with up to 30 rooms)	Hotel alcoholic drink license previously charged at 50,000 has been categorised into small, medium and mega hotel alcoholic drink license. A license issued to a sit-in establishment that serves food and alcoholic beverages exclusively to guests using its accommodation facilities at any hour of the day Upto 30 rooms	Annual once	New	50,000
Medium hotel alcoholic drinks license (from 31 to 100 rooms)	In case such establishments serve walk -in clients, they will be required to acquire a bar and restaurant license. 31-100 rooms	Annual once	New	75,000
Mega hotel alcoholic drinks	In case such establishments have a discotheque, they will	Annual once	New	100,000

license (over 100 rooms)	be required to acquire a night club license. Above 100 rooms			
Casino License	A casino license is a license issued to a gambling facility.	Annual once	New	150,000
Theatre alcoholic drink license		Annual once	15,000	50,000
Steamship alcoholic drink license, per steamship	Delete	Annual once	30,000	DELETE Note to deletion of an obsolete charge
Events alcoholic drinks license for every event	A license issued to an event organizer for consumption of alcoholic drinks at an event for a maximum of three days	Once	New	300,00
	A license issued to an event organizer for consumption of alcoholic drinks at an event for a maximum of seven days	Once	New	500,000
For removing an alcoholic drink license	Delete	Annual once	500	DELETE
For the issue of a duplicate license			200	1,000
Online marketing - Alcoholic Drinks License	A license issued to entrepreneurs marketing and selling their alcoholic drinks online including on social networks	Annual once	New	100,000
Application fees per liquor license.		Annual once	2,000	1,000
Inspection fee per liquor outlet.		Annual once	New	5,000

(Question of the amendment proposed)

Hon. Temporary Chairperson: There is no debate.

(Question, that the words to be inserted in place thereof be inserted, put and agreed to)

(Clause 38 as amended agreed to)

Clauses 39, 40 and 41

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*(Question that Clauses 39, 40,
and 41 be part of the Bill)*

(Question put and agreed to)

Clause 42

Hon. Chairperson: Mover.

Hon. Wilfred Odalo: Hon. Chair, I beg to move:

THAT, the Bill be amended by deleting Clause 42 (6) (b) (iv) and replacing thereof with the following new Clause; -

“Five other persons appointed by the Executive Committee Member by virtue of their knowledge and expertise in accountancy, commerce, law, economics, taxation, business administration or public administration provided that two of such persons shall be from the private sector”

(Question of the amendment proposed)

*(Question, that the words to be inserted in
place thereof be inserted, put and agreed to)*

(Clause 42 as amended agreed to)

Clause 43, 44 and 45

*((Question that Clauses 43, 44,
and 45 be part of the Bill)*

(Question put and agreed to)

New Part 13 A

Hon. Chairperson: Mover? Hon Wilfred Odalo?

Hon. Wilfred Odalo: Hon. Chair, I beg to move:

THAT, the New Part 13 A be now read a Second Time.

(Question of the New Part 13 A proposed)

(New Part 13 A read a First Time)

*(Question, that the New Part 13 A
be read a Second Time, proposed)*

*(Question, that the New Part 13 A be
read a Second Time, put and agreed to)*

(Question, that the New Part 13 A be added to the Bill, put and agreed to)

New Part 13 B

Hon. Chairperson: Mover?

Hon. Wilfred Odalo: Hon. Chair, I beg to move:

THAT, the New Part 13 A be now read a Second Time.

(Question of the New Part 13 B proposed)

(New Part 13 B read a First Time)

(Question, that the New Part 13 B be read a Second Time, proposed)

(Question, that the New Part 13 B be read a Second Time, put and agreed to)

(Question, that the New Part 13 B be added to the Bill, put and agreed to)

New Clause 20 A

Hon. Chairperson: Mover?

Hon. Wilfred Odalo: Hon. Chair, I beg to move:

THAT, the Bill be amended by inserting the following new Clause 20 (A)

20A The Nairobi City County Revenue Act, 2015 is amended by inserting a new Schedule titled “Tourism Levy and Entertainment Tax’ with the following new descriptions and corresponding charges-

Live Entertainment and Events

Activity	Unit	Basis	Charge
Live Performances Local	Per event	fixed	10,000
Live Performances International	Per event	Fixed	20,000
Concerts	Per event	Ticket sales	5%
Nightclubs	fixed	annual	50,000
Corporate Events	fixed	Per event	8,000

Tourism and Cultural Installations

Activity	Unit	Basis	Charge
National Parks	Per visitor	per entry	5%
Eco-Tourism	Per visitor	per entry	5%
Museums	Per visitor	per entry	5%
Cultural Centres	Per visitor	per entry	5%

Mice (Meetings, Incentives, Conferences, Exhibitions)

Activity	Unit	Basis	Charge
Conference Facilities	Per premise	Annual	150,000
Exhibition/Trade Fair	Per exhibition	per exhibitor	5%
Convention Centres	Per premise	Annual	200,000

Hospitality and Accommodation Entertainment

Activity	Unit	Basis	Charge
Hotels (All Categories)	Per room	Annual	2,000
Guesthouses	Per room	Annual	1,000
Serviced Apartments / Airbnb	Per unit	Annual	1,500
Lodges/Camps	Per room/unit	Annual	1,500
Entertainment Facilities within Hospitality Premises	Per premise	Annual	50,000

Film, Media and Content Production

Activity	Unit	Basis	Charge
Commercial Filming (Local)	fixed	Per shooting	8,000
Commercial Filming (External)	fixed	Per shooting	50,000
Religious/Private Filming	fixed	Per shooting	8,000
Music Video Production	fixed	Per shooting	10,000
Content Creation Studios	Per premise	Annual	40,000

Digital, Broadcast and Virtual Entertainment

Activity	Unit	Basis	Charge
Television Stations	Per station	Annual	200,000
Radio Stations	Per station	Annual	150,000
Streaming Platforms (Local Operators)	Per platform	Annual	100,000
Digital Content Platforms	Per platform	Annual	80,000
E-sports Events	fixed	Per event	20,000
Online Entertainment Events	fixed	Per event	15,000
Influencer Monetized Events	fixed	Per event	10,000

Cinemas and Audio-Visual Entertainment

Activity	Unit	Basis	Charge
Cinemas/Theatres	Per screen	Annual	100,000
Video Shows	Per premise	Annual	40,000
Sports Viewing Centres	Per premise	Annual	30,000

Social and Private Entertainment Venues

Activity	Unit	Basis	Charge
Bars with Entertainment	Per premise	Annual	60,000
Members Clubs	Per premise	Annual	100,000

Event Grounds/Open-Air Venues	Per premise	Annual	80,000
Private Event Gardens	Per premise	Annual	50,000

Administrative and Regulatory Fees

Item	Unit	Basis	Charge
Application Fee	once	Per application	5,000
Renewal Fee	once	Per licence	5,000
Transfer Fee	once	Per licence	30,000
Inspection Fee	once	Per visit	5,000
Investigation Fee	once	Per case	300,000

Sports and Recreational Activities

Item	Unit	Basis	Charge
Professional Sports Events	Ticket sales	per event	5%
Recreational Facilities	per premise	per club	100,000
Golf Courses -Green fees	fixed	annual	200,000

Racing and Betting-Linked Entertainment

Item	Unit	Basis	Charge
Horse Racing Events	Entry	per event	5%
Horse Racing Events	sponsorship	per event	5%
Motor Racing	Ticket sales	per event	5%
Greyhound/Other Racing	Entry fees	per event	5%

(New Clause 20 A read a First Time)

(Question, that New Clause 20 A be read a Second Time, proposed)

Hon. Chairperson: Any debate?

(Question, that New Clause 20 A be read a Second Time, put and agreed to)

(Question, that New Clause 20 A be added to the Bill, put and agreed to)

New Clause 32 A

Hon. Chairperson: Mover?

Hon. Wilfred Odalo: Hon. Chair, I beg to move:

THAT, the Bill be amended by inserting the following New Clause 32 (A)

THAT, the Nairobi City County Revenue Act, 2015 is amended by inserting a new schedule titled “Disaster Management and Coordination” with the following new

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descriptions and corresponding charges: -

Programs	Duration	New	Charges per student
Emergency medical courses			
1. Basic first aid	3 days	New	4,500
2. Basic life support	5 days	New	10,000
3. Occupational first aid	5 days	New	5,000
4. Occupational first aid (refresher)	5 days	New	2,500
5. Basic School Safety and First aid	1 day	New	1,000
6. Infant and child first aid	2 days	New	2,000
Fire safety			
1. Fire Safety Awareness	2 days	2,500 per person per day	3,000 per person per day
2. Fire Marshal Training	5 days	2,500 per person per day	3,000 per person per day
3. Fire Marshal Training (Refresher)	3 days	2,500 per person per day	3,000 per person per day
Emergency response operations			
1. Emergency Response Planning and Procedures	5 days	New	5,000
2. Emergency vehicle operations	5 days	New	10,000
3. Emergency vehicle operations(refresher)	3 days	New	5,000
4. Emergency medical response (EMR)	10 days	New	10,000
5. Emergency medical response (EMR) (refresher)	5 days	New	5,000
6. Search and rescue operations	1 week	New	10,000
7. Incident command system (ICS)	2 week per level	New	15,000 Per Level
8. Emergency Communication and Coordination	1 week	New	10,000
Disaster Management and Recovery			
1. Disaster & emergency preparedness	1 week	New	5,000
Programs			
Duration			
New			
Charges per student			
2. Community emergency response course	1 week	New	7,500

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3. Climate change adaptation and resilience	1 week	New	10,000
4. Environmental disaster management	1 week	New	10,000
Firefighting and Specialized Emergency Response Courses			
1. Certificate in firefighting training	6 months	120,000	80,000
2. Hazardous Materials (HAZMAT) Handling	1month Per Level	New	20,000 Per Level
3. Confined space operations	1month Per Level	New	20,000 Per Level
4. High-angle rescue	1month Per Level	New	20,000 Per Level
5. Road traffic accidents rescue	1month Per Level	New	20,000 Per Level
6. Urban Search and Rescue (USAR)	1month Per Level	New	20,000 Per Level
7. Water rescue operations	1month Per Level	New	20,000 Per Level
8. Airport fire and rescue operations	1month Per Level	New	20,000 Per Level
9. Nuclear, Biological, and Chemical (NBC) Response	1month Per Level	New	20,000 Per Level
10. Certificate in fire prevention	1month Per Level	New	20,000 Per Level
11. Certificate in emergency management	1month Per Level	New	20,000 Per Level
Application fee		New	500

(New Clause 32 A read a First Time)

(Question, that New Clause 32 A be read a Second Time, proposed)

(Question, that New Clause 32 A be read

a Second Time, put and agreed to)

(Question, that New Clause 32 A be added to the Bill, put and agreed to)

New Clause 45 A

Hon. Chairperson: Mover.

Hon. Wilfred Odalo: Hon. Chair, I beg to move:

THAT, the Bill be amended by inserting the following New Clause 45 (A)

THAT, pursuant to the provisions of Section 7 of the Nairobi City County Solid Waste Management Act, 2015 the conservancy fee, being a charge on generators of solid waste, shall be imposed to all monthly water bills at a rate of 10% of the total water bill.

(New Clause 45 A read a First Time)

(Question, that New Clause 45 A be read a Second Time, proposed)

(Question, that New Clause 45 A be read a Second Time, put and agreed to)

(Question, that New Clause 45 A be added to the Bill, put and agreed to)

New Clause 45 B

Hon. Chairperson: Mover.

Hon. Wilfred Odalo: Hon. Chair, there is a serious disruption here, but nevertheless, I beg to move:

THAT, the Bill be amended by inserting the following New Clause 45 (B)

THAT, pursuant to the provisions of Section 30 of the Nairobi City County Betting, Lotteries and Gaming Act 2026 the Entertainment tax be approved at 3% of the gross winning revenue as illustrated below-

Entertainment Tax			
Item	Unit of Measure	Category	Charges
Entertainment tax	Monthly gross winnings	Entertainment Tax	3% of the gross winning

(New Clause 45 B read a First Time)

(Question, that New Clause 45 B be read a Second Time, proposed)

Hon. Chairperson: Hon. Members, before I go on, Chairman of Water, what do you have to say? There is something I think you are communicating down there. I see as if you want to raise a concern.

Hon. Kennedy Oyugi: Thank you, Mr. Chair. I am really happy and delighted the way Members are passing these clauses, but my little concern is, when I consulted my colleague here about what Clause 13 A says, which he said ‘yes’, he seems to be ignorant. So, that is why I drew my happiness.

Hon. Chairperson: But you would have raised your objection when it was being read. Anyway, thank you for raising that concern.

Hon. Kennedy Oyugi: I did not raise the objection because I happened to know what the Clause said.

Hon. Chairperson: You would have raised it, but anyway, let us move on.

*(Question, that New Clause 45 B be read
a Second Time, put and agreed to)*

*(Question, that New Clause 45 B be
added to the Bill, put and agreed to)*

New Clause 45 C

Hon. Chairperson: Mover.

Hon. Wilfred Odalo: Hon. Chair, I beg to move:

THAT, the Bill be amended by inserting the following New Clause 45 (C)

THAT, the Second Schedule of the Act be amended by deleting the Item “Grant Fee” whenever they appear and replacing thereof with “Annual Grant Fee (payable upon application for issuance and renewal of a license)”

(New Clause 45 C read a First Time)

*(Question, that New Clause 45 C be
read a Second Time, proposed)*

*(Question, that New Clause 45 C be read
a Second Time, put and agreed to)*

*(Question, that New Clause 45 C be
added to the Bill, put and agreed to)*

New Clause 45 D

Hon. Chairperson: Mover.

Hon. Wilfred Odalo: Hon. Chair, I beg to move:

THAT, the Bill be amended by inserting the following New Clause 45 (D)

The Nairobi City County Betting, Lotteries and Gaming Act 2026 is amended by deleting and revising the charges with respect to the Second Schedule-

Item	Unit of Measure	Current Charge	Proposed Charge
Bingo Permit Application Fee	Per Bingo	-	1,000
Gaming (Casino) Premise Annual Fee	Per Premise	500,000	1,000,000
Totalisator Annual Grant Fee (payable upon application for issuance and renewal of a license)	Per Premise	500,000	750,000
Totalisator Annual Fee	Per Premise	200,000	500,000

(New Clause 45 D read a First Time)

(Question, that New Clause 45 D be read a Second Time, proposed)

(Question, that New Clause 45 D be read a Second Time, put and agreed to)

(Question, that New Clause 45 D be added to the Bill, put and agreed to)

New Clause 45 E

Hon. Chairperson: Mover.

Hon. Wilfred Odalo: Hon. Chair, I beg to move:

THAT, the Bill be amended by inserting the following New Clause 45 (E)

The Nairobi City County Betting, Lotteries and Gaming Act 2026 is amended by inserting the following Schedule as part of the Second Schedule-

THE NAIROBI CITY COUNTY LOTTERY

ITEM	AMOUNT
APPLICATION FEE	5,000,000
LICENSE FEE	28,000,000
APPLICATION FOR RENEWAL	2,500,000
LICENSE RENEWAL FEE (ANNUAL)	4,000,000
TRANSFER OF PREMISE FEE	500,000

THE NAIROBI CITY COUNTY LOTTERY EQUIPMENT, MACHINES, DEVICES GAMES AND OTHER FEES

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ITEM	APPLICATION	ANNUAL LICENSE
All gaming equipment	10,000	100,000
Additional game	5,000	

THE NAIROBI CITY COUNTY LOTTERY JACKPOT

	Upto 6 months	Upto 24 months
APPLICATION FEE	5,000	10,000
APPROVAL FEE	1% of maximum jackpot amount	1% of maximum jackpot amount
ADDITIONAL FEE	4% of the additional jackpot amount	4% of the additional jackpot amount

(New Clause 45 E read a First Time)

(Question, that New Clause 45 E be read a Second Time, proposed)

(Question, that New Clause 45 E be read a Second Time, put and agreed to)

(Question, that New Clause 45 E be added to the Bill, put and agreed to)

Long Title

Hon. Chairperson: Mover.

Hon. Wilfred Odalo: Hon. Chair, I beg to move:

THAT, Long Title be amended by deleting the numeric “2025” and replace with the numeric “2026” thereof.

Hon. Chairperson: Hon. member, are you proposing for amendment?

Hon. Wilfred Odalo: The Long Title be amended by deleting the numeric “2025” and replace with the numeric “2026” thereof. I have said so.

Hon. Chairperson: I thought you said the opposite of that.

Question of the amendment proposed)

(Question, that the words to be inserted in place thereof be inserted, put and agreed to)

(Long Title as amended agreed to)

Clause 1

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Hon. Chairperson: Mover.

Hon. Wilfred Odalo: Hon. Chair, I beg to move:

THAT, Clause 1 be amended by deleting the numeric “2025” and replace with the numeric “2026” thereof;

Question of the amendment proposed)

(Question, that the words to be inserted in place thereof be inserted, put and agreed to)

(Clause 1 as amended agreed to)

Hon. Chairperson: Mover.

Hon. Wilfred Odalo: Hon. Chair, I beg to move that the Committee do report to the Assembly its consideration of the Nairobi City County Finance Bill 2025, Assembly Bill number five of 2025 and its approval thereof with amendment.

Hon. Chairperson: Hon. members, I will put the question which is the committee do report to the assembly its consideration of the Nairobi City County Finance Bill, 2025 (Assembly Bill No. 5 of 2025).

(Question proposed)

(Question put and agreed to)

(The House resumed)

[The Speaker (Hon. Kennedy Ng’ondi) in the Chair]

REPORT

NAIROBI CITY COUNTY FINANCE BILL, 2025

Hon. Speaker: You may take your seats. The Chair of the Committee of the Whole Assembly?

Hon. Paul Kados: Hon. Speaker, I beg to report that the Committee of the Whole Assembly has considered the Nairobi City County Finance Bill, 2025 (Assembly Bill No. 5 of 2025) and approved the same with amendments.

Hon. Speaker: Thank you. The mover?

Hon. Wilfred Odalo: Hon. Speaker, I beg to move that the Assembly do agree with the Committee on the said report.

(Question proposed)

(Question put and agreed to)

THIRD READING

NAIROBI CITY COUNTY FINANCE BILL, 2025

Hon. Speaker: The mover?

Hon. Wilfred Odalo: Hon. Speaker, I beg to move that Nairobi City County Finance Bill, 2025 (Assembly Bill No. 5 of 2025) be now read a Third Time.

(Question proposed)

(Question put and agreed to)

(The Bill was accordingly read the Third Time and passed)

MOTION

EXTENSION OF SITTING TIME

Hon. Speaker: The Leader of Minority?

Hon. Anthony Karanja: Hon. Speaker, I stand on Standing Order No. 33 (3) (a). I would like to request that you extend this sitting until the end of business. We have about eight minutes and the business that is remaining maybe will take another 15 minutes. I request Members to be patient until we finish. Thank you.

Hon. Speaker: Hon. Members, you have until midnight. Just be patient, let us proceed. I am clear that we have until midnight today, so, you will allow me to put the question.

(Question put and agreed to)

MOTIONESTABLISHMENT OF A MONUMENT IN HONOUR
OF LATE RT. HON. RAILA AMOLO ODINGA, EGH

Hon. Speaker: Hon. Members, I have been requested by the mover or the sponsor of the Motion No. 10, Hon. Rex Omolleh, due to the sensitivity of the Motion in question, being the erection of monument of the late Rt. Hon. Raila Odinga, to defer. For that reason, this Motion stand deferred to the House Business Committee for allocation of business. Thank you, Hon. Rex Omolleh. Clerk, let us proceed.

(Motion deferred)

MOTIONADOPTION OF REPORT ON CONSIDERATION OF FINANCIAL STATEMENTS
FOR NAIROBI CITY COUNTY EXECUTIVE FOR YEAR ENDED 30TH JUNE 2024

Hon. Chege Mwaura: Thank you, Mr. Speaker. I rise to move the Motion:

THAT, this Assembly adopts the report of the Select Committee on Public Accounts on the consideration of the report of the Auditor General on the Financial Statements of the Nairobi

City County Executive for the year ended 30th June 2024, laid on the Table of the Assembly on Tuesday 18th November 2025.

Mr. Speaker, this Committee has looked at the report, based on all the hearings that we had. The key issues were; the financial management and internal controls, human resource, and procurement. We have recommendations on the implementation of assets management for the Executive, and how they deal with their issues like legal issues.

Mr. Speaker, I wish to thank the Committee and also the accounting officers who appeared before the Committee, and made this happen.

(The Speaker left Chair)

(The Temporary Speaker (Hon. Malyun Abdi) took the Chair)

Hon. Temporary Speaker: I want to request Hon. Cyrus Mugo, who is one of the elderly Members of this Committee and gives us a lot of guidance when heads are becoming hot, to second this Motion. Thank you.

Sergeant-at-Arms, please assist the Member.

Hon. Cyrus Mugo: Madam Speaker, I second.

(Question proposed)

Hon. Temporary Speaker: My screen is clear, the mover to reply.

Hon. Chege Mwaura: Madam Speaker, I thank you. I think because the motion has been on the Assembly's radar for a while, the Members agree with it. Thank you for your indulgence, I beg to reply.

(Question put and agreed to)

MOTION

ADOPTION OF REPORT ON RECEIVER OF REVENUE FOR NAIROBI COUNTY GOVERNMENT FOR YEAR ENDED 30TH JUNE 2024

Hon. Chege Mwaura: Madam Speaker, I rise again to beg:

THAT, this Assembly to adopts the report of the Select Committee on Public Accounts on the consideration of the report of the Auditor General on the Receiver of Revenue for the Nairobi County Government for the year ended 30th June 2024, laid on the Table of the Assembly on Tuesday 18th November 2025.

Madam Speaker, we looked at all the issues that were raised by the Auditor General with regards to the discrepancies within the financial statements that were provided. We made various recommendations, as tabled in the report. We thank everyone that participated and made us get here.

Madam Speaker, I request Hon. Fredrick Njogu, who is a senior Member in this House and a Member of this Committee, to second. I thank you.

Hon. Fredrick Njogu: Thank you, Madam Speaker, I beg to second.

Hon. Temporary Speaker: Thank you, Hon. Members.

(Question proposed)

Hon. Temporary Speaker: Hon. Members, you may now debate. My screen is clear, the mover to reply.

Hon. Chege Mwaura: Thank you, Madam Speaker, I beg to reply.

(Question put and agreed to)

QUORUM

Hon. Temporary Speaker: The Leader of Minority?

Hon. Anthony Karanja: I am on Standing Order No.38 (2), Madam Speaker. When I look around, we are about 9 Members. We are short of 35 members. I would like to bring to your attention that we don't have quorum to conduct business in this House.

Hon. Temporary Speaker: Thank you Leader of Minority for the notification. This is an important Bill. Under Standing Order No.38 (2), Sergeant-at-Arms, please ring the Bell for five minutes.

(Quorum Bell was rung)

ADJOURNMENT

Hon. Temporary Speaker: According to Standing Order No.38 (2), Hon. Members, we lack quorum. The House stands adjourned until tomorrow, Wednesday 24th June at 2.30 p.m. The Assembly Business Committee to meet at the rise of the Assembly. Thank you.

The House rose at 5.12 p.m.