

NAIROBI CITY COUNTY ASSEMBLY

OFFICIAL REPORT

Third County Assembly – Fourth Session

SPECIAL SITTING

Friday 27th June 2025

The House met at 2.30 p.m.

[The Speaker (Hon. Kennedy Ng'ondi) in the Chair]

PRAYER

Hon. Speaker: Hon. Members, you may be seated. We have a quorum to allow the House to transact the business this afternoon. I direct the Clerk to read out the Order Paper in the sequence as required by the Standing Order 43(2). Clerk, kindly proceed.

PAPERS

REPORT ON STATUS OF KANGUNDO AND NANYUKI ROADS ASPHALT PLANTS, AND NAIROBI CITY COUNTY GARAGE AND HIGHWAYS DEPOT

Hon. Speaker: Hon. Members, under Order No. 5 the report of the Sectoral Committee on Transport Public Works on the site inspection visit held on 3rd and 4th April on the status of Kangundo Road Asphalt Plant, Nanyuki Road Asphalt Plant, Nairobi City County Garage and Highways Depot. I hope, Chair, the report is ready. Kindly proceed.

Hon. Musango Maithya: Thank you, Mr. Speaker. Pursuant to Standing Order No.196, I beg to lay the following Paper on the Table of this Assembly, today, Friday 27th June 2025:

The report of the Sectoral Committee On Transport and Public Works on the site inspection visit on 3rd and 4th April 2025 on the status of Kangundo Road Asphalt Plant, Nanyuki Road Asphalt Plant, Nairobi City County Garage and Highways Depot. Thank you, Mr. Speaker.

(The Paper was laid on the Table)

REPORT ON SITE INSPECTION VISIT TO ASCERTAIN

COMPLETION OF MUTUINI MARKET

Hon. Speaker: The Chair, Trade and Tourism Committee? The Vice Chair? Hon. Jeckoniah Onyango: I am standing on behalf of my Chairman. I request for two

weeks.

Hon. Speaker: Kindly, you are supposed to lay the report of the Committee.

(Laughter)

Hon. Speaker: Order, Hon. Members! Give the Vice-Chair an opportunity.

Hon. Jeckoniah Onyango: Sorry, Mr. Speaker. The Report of the Sectoral Committee on Trade, Tourism, Cooperatives on the site inspection visit to ascertain the completion of Mutuini Market in Mutuini Ward, on Thursday 20th February 2025.

(The Paper was laid on the Table)

Hon. Speaker: Thank you, Vice-Chair, you may proceed and lay. Hon. Members, that is the Report of the Sectorial Committee on Trade, Tourism, Cooperatives on the site inspection visit to ascertain the completion of Mutuini Market in Mutuini Ward, on Thursday 20th February 2025, as laid by the Vice-Chair. Thank you. Next Order.

NOTICES OF MOTION

ADOPTION OF REPORT ON STATUS OF KANGUNDO AND NANYUKI ROADS ASPHALT PLANTS, AND NAIROBI CITY COUNTY GARAGE AND HIGHWAYS DEPOT

Hon. Speaker: Hon. Chair, Committee on Transport Public Works, proceed and give notice of Motion.

Hon. Musango Maithya: Thank you, Mr. Speaker. I beg to give notice of the following Motion...

Hon. Speaker: Hon. Mofire, kindly get back to your seat. That is not your usual place of occupation.

Hon. Musango Maithya: Hon Speaker, I beg to give notice of the following Motion:

THAT, this Assembly adopts the Report of the Sectoral Committee on Transport and Public Works on the site inspection visits held on 3rd and 4th April of 2025, on the status of Kangundo Road Asphalt Plant, Nanyuki Road Asphalt Plant, Nairobi City County Garage and Highways Depot.

ADOPTION OF REPORT ON SITE INSPECTION VISIT TO ASCERTAIN COMPLETION OF MUTUINI MARKET

Hon. Speaker: The Notice of Motion under Trade?

Hon. Jeckoniah Onyango: Thank you, Hon. Speaker. I beg to lay the notice of the following Motion:

THAT, this Assembly adopts the report of the Sectoral Committee on Trade, Tourism and Cooperatives on the site inspection visit to ascertain the completion of Mutuini Market in Mutuini Ward, on Thursday 20th February 2025.

Hon. Speaker: Thank you, Vice Chair. The notice is properly before the House.

PROCEDURAL MOTIONS

REDUCTION OF PUBLICATION PERIOD OF NAIROBI CITY COUNTY SUPPLEMENTARY APPROPRIATION BILL, 2025

Hon. Peter Imwatok: Hon. Speaker, allow me to move the following Procedural Motion: THAT, pursuant to the provisions of Standing Order No. 131, this Assembly resolves to reduce the publication period of the Nairobi City County Supplementary to Appropriation Bill 2025 (Assembly Bill No. 4 of 2025) from seven days to one day.

Hon. Speaker, you know the consequences of time. I ask my counterpart to second. **Hon. Anthony Karanja:** Thank you, Hon. Speaker. I beg to second.

(Question proposed)

Hon. Speaker: Hon. Members, my screen is clear, an indication that there is no further engagement under this Order. I therefore call out the mover of the Motion to give right of reply.

Hon. Peter Imwatok: Hon. Speaker, I reply.

Hon. Speaker: Thank you.

(Question put and agreed to)

Hon. Speaker: Hon. Members, by leave of the Chair, there shall be interruption of the procedure, as required under Standing Order 43(2), to allow us to attend to other business as they appear in the Order Paper. For that reason, we will be jumping from Order No. 8 to Order No.12. Then we will come back at a later stage to consider Motion No. 9, 10, 11. You stand guided, Hon. Members. Procedural Motion, the Leader of the Majority.

REDUCTION OF PUBLICATION PERIOD OF NAIROBI CITY COUNTY APPROPRIATION BILL, 2025

Hon. Peter Imwatok: Hon. Speaker, thank you for the guidance.

THAT, pursuant to the provisions of Standing Order No. 131, this Assembly resolves to reduce the publication period of the Nairobi City County Appropriation Bill, 2025(Assembly Bill No. 5 of 2025) from seven days to one day.

Hon. Speaker, I call upon Chege Mwaura to second.

Hon. Chege Mwaura: Thank you, Mr. Speaker. I beg to second.

Hon. Speaker: I would request, Hon. Chege, maybe you find another comfortable area where you can be at least... Hon. Member, please can you move, that position is for the Commissioner. So, she is rightfully at her place. Kindly move to the next desk. Maybe one row behind.

Hon. Chege Mwaura: Mr. Speaker, I believe...

Hon. Speaker: Hon. Mwaura, you have been directed by the Chair. Please, don't engage the Chair. I know why I am saying that.

Hon. Chege Mwaura: I am not engaging, I just want you to have trust in me that I will not be misled or made distracted by the noisy and joyful Member.

Hon. Speaker: Then let this be a warning to both of you.

Hon. Majority Leader, did you call someone to second your Motion?

Hon. Chege Mwaura: I have already seconded.

Hon. Speaker: Thank you.

(Question proposed)

Hon. Members, is that the feeling of the House? Allow me to call the mover of the Motion.Hon. Peter Imwatok: Mr. Speaker, I beg to reply. Thank you.Hon. Speaker: Thank you.

(Question put and agreed to)

Hon. Speaker Clerk, kindly call out the next Order. I had made a pronouncement on the interruption of the sequence of the business. At this stage, the House will revert to the Committee of the Whole Assembly. I expect for you to be upstanding.

COMMITTEE OF THE WHOLE ASSEMBLY

(Order for Committee read)

(Hon. Speaker left the Chair)

IN THE COMMITTEE

[The Temporary Chairperson (Hon. Malyun Abdi) took the Chair]

THE NAIROBI CITY COUNTY REGULARIZATION OF UNAUTHORIZED DEVELOPMENT BILL, 2025

Hon. Temporary Chairperson: Hon. Members, you may now be seated. Order, Hon. Members!

Hon. Members, we are now in the Committee of the Whole Assembly to consider the Nairobi City County Regularization of Unauthorized Development Bill, 2025 (Assembly Bill No. 2 of 2025). We shall start with Clause 3.

Clauses 3, 4, and 5

(Question, that Clauses 3, 4, and 5 be part of the Bill)

(Question put and agreed to)

Clause 6

Hon. Temporary Chairperson: Mover?

Hon. Alvin Palapala: Hon. Chair, I beg to move:

THAT, Clause 6 (2) of the Bill be amended by deleting the word 'Governor' and replacing it thereof with the words 'County Assembly"

(Question of the amendment proposed)

Hon. Temporary Chairperson: Any debate?

(Question, that the words to be inserted in place thereof be inserted, put and agreed to)

(Clause 6 as amended agreed to)

Clause 7

(Question, that Clause 7 be part of the Bill)

(Question put and agreed to)

Clause 8

Hon. Temporary Chairperson: Mover?

Hon. Alvin Palapala: I beg to move:

THAT, Clause 8 of the Bill be amended as follows; -

- (i) In Sub-clause (3) by deleting the word 'three' and replacing it thereof with the word 'six'
- (ii) In Sub-clause (5) by deleting the words 'three (3) and replacing it thereof with the word 'six'

(Question of the amendment proposed)

(Question, that the words to be inserted in place thereof be inserted, put and agreed to)

(Clause 8 as amended agreed to)

Clause 9

(Question, that Clause 9 be part of the Bill)

(Question put and agreed to)

Clause 10

Hon. Temporary Chairperson: Mover?

Hon. Alvin Palapala: I beg to move:

THAT, Clause 10 of the Bill be amended in Sub-Clause 1 by deleting the word 'may' appearing immediately after the word 'member' and replacing it thereof with the word 'shall'

(Question of the amendment proposed)

Hon. Temporary Chairperson: Hon. Members, I request that you familiarize with the Bill so that you can contribute on it.

(Question, that the words to be inserted in place thereof be inserted, put and agreed to)

(Clause 10 as amended agreed to)

Clauses 11 and 12

(Question, that Clauses 11 and 12 be part of the Bill)

(Question put and agreed to)

Clause 13

Hon. Temporary Chairperson: Mover? Hon. Alvin Palapala: I beg to move:

THAT, Clause 13 of the Bill be amended by deleting the word 'may' appearing immediately after the word 'member' and replacing it thereof with the word 'shall'

(Question of the amendment proposed)

(Question, that the words to be inserted in place thereof be inserted, put and agreed to)

(Clause 13 as amended agreed to)

Clause 14

Hon. Temporary Chairperson: Mover?

Hon. Alvin Palapala: I beg to move:

THAT, Clause 14 of the Bill be amended in sub-clause 2 paragraph (b) by inserting the words 'the Kenya National Building Code 2024" immediately after the numerical '2019

(Question of the amendment proposed)

(Question, that the words to be inserted be inserted, put and agreed to)

(Clause 14 as amended agreed to)

Clause 15

Hon. Temporary Chairperson: Mover? Hon. Alvin Palapala: I beg to move:

THAT, Clause 15 of the Bill be amended in sub-clause (1) by: -

- a) Deleting the word "such" appearing immediately after the word 'of'
- b) Deleting the words 'section 15' and replacing it thereof with the words 'under this Act'
- c) Deleting the words 'such unauthorized development" appearing immediately after the word 'to' and replacing it thereof with the words 'the state of being unauthorized'

(Question of the amendment proposed)

(Question, that the words to be deleted be deleted, put and agreed to)

(Question, that the words to be inserted in place thereof be inserted, put and agreed to)

(Clause 15 as amended agreed to)

Clauses 16, 17 and 18

(Question, that Clauses 16, 17 and 18 be part of the Bill)

(Question put and agreed to)

Clause 19

Hon. Temporary Chairperson: Mover? Hon. Alvin Palapala: I beg to move: THAT, Clause 19 of the Bill be amended as follows; -

- (i) By inserting the words "in accordance with applicable laws" immediately after the word "action"
- (ii) By deleting the words "and unsafe structure which cannot be remedied to be removed immediately"

(Question of the amendment proposed)

(Question, that the words to be deleted be deleted, put and agreed to)

(Clause 19 as amended agreed to)

Clauses 20 and 21

(Question, that Clauses 20 and 21 be part of the Bill)

(Question put and agreed to)

Clause 22

Hon. Temporary Chairperson: Mover?Hon. Alvin Palapala: I beg to move:THAT, Clause 22 of the Bill be amended in sub-clause (2) by: -

- a) Deleting the words 'Executive Committee Member" and replacing it thereof with the word 'Governor"
- b) Deleting in their entirety paragraphs 'p' 'q' 'r' 's' 't' 'u' 'v' 'w' 'x' 'y' 'z' 'aa' 'bb' 'cc' 'dd' and 'ee'

(Question of the amendment proposed)

Hon. Temporary Chairperson: Hon. Hashim, you had an amendment, but you are busy with another Member.

(Hon Hashim Kamau spoke off the record)

Hon. Temporary Chairperson: Hon. Hashim, I think you will come when we reach the New Sub Clauses, because you did not request, and I have been asking Members if anyone wants to debate.

Hon. Members, if you have any reservation, comment, or amendment, let me see your request.

(Question, that the words to be inserted in place thereof be inserted, put and agreed to)

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(Question, that the words to be deleted be deleted, put and agreed to)

(Clause 22 as amended agreed to)

Clauses 23, 24, 25, 26, 27 and 28

(Question, that Clauses 23, 24, 25, 26, 27 and 28 be part of the Bill)

(Question put and agreed to)

Clause 29

Hon. Temporary Chairperson: Mover?

Hon. Alvin Palapala: I beg to move:

THAT, Clause 29 of the Bill be amended by deleting the word 'may' and replacing thereof with the word ''shall"

(Question of the amendment proposed)

(Question, that the words to be inserted in place thereof be inserted, put and agreed to)

(Clause 29 as amended agreed to)

Clauses 30 and 31

(Question, that Clauses 30 and 31 be part of the Bill)

(Question put and agreed to)

New Part IIA

Hon. Temporary Chairperson: Hon. Majority Leader?

Hon. Peter Imwatok: Hon. Chair, I beg to move:

THAT, the Bill be amended by inserting a new PART IIA immediately after the current Part II:

"PART IIA – PREPARATION OF LEASES AND TITLES (REGULARISATION OF INFORMAL DEVELOPMENT ON PRIVATE LAND) Objectives

21A The exercise seeks to enable the settlers to attain security of tenure and realize full economic potential of their properties and to facilitate the Regularization

exercise. It applies to informal developments and unsurveyed properties that were encroached on or before inception of the county Government on August 2013.

The role of the Advisory Committee

21B The Advisory Committee described in Section 10 (3) together with the land owners whose Land has been encroached on shall engage the occupiers of the land with a view to using dialogue to unlock the economic potential of the land occupied. **Procedure**

21C (1) The Nairobi City County shall, vide a public notice in the national dailies and any other suitable media, notify the affected land owners and occupiers of the intention to engage in process for regularization of the existing informal development on identified lands.

(2) The county Government shall hold necessary public participations by engaging both the land owners and occupiers in accordance with the constitution, in the spirit of willing seller-willing buyer principle.

(3) The Nairobi City County shall by a gazette Notice appoint an external Law firm(s) to act as arbiters and carry out requisite conveyancing procedures.

(4) The Nairobi city county through the Advisory Committee described above shall carry out the following in respect of the identified lands:

i)Site mapping

ii)Planning

iii) land surveying

iv) Identification of ground positions of existing settlers/occupiers and owners

v)Preparation of registrable documents.

(5) The technical committee shall receive, vet and verify the list of occupier of the affected lands and compile a list ready for processing by the external law firm.

(6) The Nairobi County Chief Officer-Lands shall avail to the Law firm the verified list of occupiers duly matched with respective land registration data (parcel information).

(7) The appointed law firm(s) shall prepare and witness the necessary agreements, transfers, consents, etc. between the property owners and occupiers

(8) The appointed law firm(s) shall receive original mother titles from the legitimate registered land owners, copies of personal and property documents from the settlers and carry out requisite verifications.

(9) The appointed law firm(s) shall prepare and attest lease documents.

(10) The appointed law firm(s) shall charge the allottees or owners directly for the fees assessed at an all-inclusive fee that will cover all the professional fees, statutory fees and any other fee that may be requested.

(11) The Appointed law firm(s) shall timely oversee and fast-track the processing and registration of leases or titles at the ministry of lands.

(12) The appointed law firm(s) shall charge the allotted/owners directly for their professional fees assessed at an all-inclusive sum of not more than Kshs. 100,000 inclusive of legal fees and disbursements towards registration and VAT for county allotted properties".

Hon. Temporary Chairperson: Hon. Majority Leader, maybe a justification of that?

Hon. Peter Imwatok: Madam Chair, we need to incorporate properly the informal settlers so that they can have an economic realization of themselves, because for a long time these people have been ignored, and it has been a challenge to bring them on board in terms of revenue for the County. Therefore, we will leave a very big population outside the revenue bracket.

I beg to ask for the second reading.

Hon. Temporary Chairperson: Thank you, Hon. Majority Leader.

(New Part IIA read a First Time)

(Question, that New Part IIA be read a Second Time, proposed)

Hon. Temporary Chairperson: Any debate, Hon. Members, regarding that?

(Question, that New Part IIA be read a Second Time, put and agreed to)

(Question, that New Part IIA be added to the Bill, put and agreed to

Clause 8 (2A)

Hon. Temporary Chairperson: Hon. Hashim Kamau. Hon. Hashim Kamau: Hon. Chair, I beg to move:

THAT, Clause 8 be amended by inserting the following new sub-clause immediately after sub-clause (2): -

"(2A) The form of application referred to in section 2 shall be in a digital format accessible through a publicly available online portal established and maintained by the County Government."

Hon. Temporary Chairperson: A justification for that, Hon. Member?

Hon. Hashim Kamau: Madam Speaker, this is a form application. Refer to Section 2, which I propose that, it shall be in a digital format instead of taking hard copies to the Executive. Hon. Temporary Chairperson: Thank you, Hon. Hashim Kamau.

(Clause 8 (2A) read a First Time)

(Question, that Clause 8 (2A) be

read a Second Time, proposed)

(Question, that Clause 8 (2A) be read a Second Time, put and agreed to)

(Question, that Clause 8 (2A) be added to the Bill, put and agreed to

Clause 14 (2A)

Hon. Temporary Chairperson: Hon. Hashim Kamau. Hon. Hashim Kamau: Hon. Chair, I beg to move:

THAT, Clause 14 be amended by inserting the following new sub-clause immediately after sub-clause (2): -

"(2A) Unauthorized developments occasioned by long-term occupation, delayed approvals, or projects undertaken with official inaction shall be exempted from the provisions of this section."

Hon. Temporary Chairperson: Hon. Hashim Kamau, please follow it with your justification.

Point of Order

What is your point of Order?

Hon. Davidson Ngibuini: Hon. Speaker, we have been trying to follow these amendments. Hon. Hashim has said 14 (2A), yet there is no 14 (2A) in this document.

Hon. Temporary Chairperson: It is 14 (3A).

Hon. Davidson Ngibuini: There is no 14 (3A). I am looking at the document; the title is, The Nairobi City County Regularization...

Hon. Temporary Chairperson: 14 (3A), here you are.

Hon. Davidson Ngibuini: We do not have those. Can we get copies?

Hon. Temporary Chairperson: Do you have Order Paper with you?

Hon. Davidson Ngibuini: Yes, I have the Order Paper, and it is not there. The Order Paper has Clause 14 (1). We are looking for 14 (3A).

Hon. Temporary Chairperson: It is 14 (2A).

Hon. Davidson Ngibuini: Please show us, Hon. Speaker, so that we can be able to amend things we are cognizant about. You know Members are just saying "ayes" and "nays." What are we passing?

Hon. Temporary Chairperson: Hon. Whip?

Hon. Moses Ogeto: Madam Chair, I want let my colleague, Hon. DNG, know there is 14 (2) on the Order Paper is 14 (2A).

Hon. Member: She is reading 14 (3A).

Hon. Moses Ogeto: It is just an error, but in the Order Paper, you are in a position to see there is 14 (2A).

Hon. Temporary Chairperson: It is 14 (2A). Hon. Hashim Kamau.

Hon. Hashim Kamau: Madam Speaker, this is an issue of delayed approvals, where responsibility lies with the Executive. It is by a proposal that, in case there is a delay from the Executive, then the developer will not be penalized. Thank you.

(Clause 14 (2A) read a First Time)

(Question, that Clause 14 (2A) be read a Second Time, proposed)

(Question, that Clause 14 (2A) be read a Second Time, put and agreed to)

(Question, that Clause 14 (2A) be added to the Bill, put and agreed to

Clause 22 (2A)

(The Hon. Hashim Kamau spoke off the record)

Hon. Temporary Chairperson: Is the Hon. Member on HANSARD? Hon. Hashim Kamau: Madam Chairr, I beg to move:

THAT. Clause 22 be amended by inserting the following new paragraph immediately after paragraph (o) of sub-clause (2): -

"(oA) a representative of the Property Developers Welfare Society of Nairobi. This is the issue of representation in that advisory Committee. Thank you. **Hon. Temporary Chairperson:** Yes, Hon. Alai?

(The Hon. Robert Alai spoke off the record)

There are typos, and I am also going through a lot of challenges. Hon. Members, you will bear with me. We are rectifying it. We are on 22 (2).

(Clause 22 (2A) read a First Time)

(Question, that Clause 22 (2A) be read a Second Time, proposed)

(Question, that Clause 22 (2A) be read a Second Time, put and agreed to)

(Question, that Clause 22 (2A) be added to the Bill, put and agreed to

Clause 2

Hon. Temporary Chairperson: Mover?Hon. Alvin Palapala: I beg to move:THAT, Clause 2 of the Bill be amended as follows: -

(i) In the definition of the term 'applicant' by deleting the words "occupier or" appearing immediately before the word "owner"

(Question of the amendment proposed)

(Question, that the words to be deleted be deleted, put and agreed to)

(Clause 2 as amended agreed to)

Long title

(Question, that Long Title be part of the Bill)

(Question put and agreed to)

Clause 1

(Question, that Clause 1 be part of the Bill)

(Question put and agreed to)

Hon. Temporary Chairperson: The mover is to reply. The Chairman of Planning?
Hon. Alvin Palapala: Thank you, Chair. I beg to move that the Committee do report to the Assembly its consideration of the Nairobi City County Regularization of Unauthorized Development Bill, 2025 (Assembly Bill No. 2 of 2025) and its approval thereof with amendments.
Hon. Temporary Chairperson: Thank you, Hon. Chairman Planning.

(Question proposed)

(Question put and agreed to)

Hon. Temporary Chairperson: Thank you, Hon. Members, and congratulations on the Bill. Thank you.

(The House Resumed)

[The Speaker (Hon. Kennedy Ng'ondi) in the Chair]

CONSIDERATION OF REPORT

THE NAIROBI CITY COUNTY REGULARIZATION OF UNAUTHORIZED DEVELOPMENTS BILL, 2025

Hon. Speaker: Hon. Member, you may be seated. Chair, are you ready?

Hon. Malyun Abdi: Hon. Speaker, I do report that the Committee of the Whole Assembly has considered the Nairobi City County Regularization of Unauthorized Developments Bill, 2025 (Assembly Bill No. 2 of 2025) and approved the same with some amendments. Thank you, Hon. Speaker.

Hon. Alvin Palapala: Thank you, Hon. Speaker. I beg to move that the Assembly do agree with the Committee in the said report.

Hon. Speaker: Thank you, Chair.

(Question proposed)

(Question put and agreed to)

THIRD READING

THE NAIROBI CITY COUNTY REGULARIZATION OF UNAUTHORIZED DEVELOPMENTS BILL, 2025

Hon. Speaker: Mover.

Hon. Alvin Palapala: Thank you, Hon. Speaker. I beg to move:

THAT, the Nairobi City County Regularizations of an Authorized Development Bill, 2025 (Assembly Bill No. 2 of 2025) be now read a Third Time.

(Question proposed)

(*Question put and agreed to*)

(The Bill was accordingly read the Third Time and passed)

Hon. Speaker: Hon. Members, thank you for considering the Nairobi City County Regularization of the Unauthorized Development Bill 2025 (Assembly Bill No, 2 of 2025). The Bill now stands passed by the Assembly. Thank you.

(Applause)

(Hon. Chege Mwaura spoke off the record)

Hon. Speaker: Hon. Chege Mwaura, do not underestimate or underrate. They are informed.

Hon. Chege Mwaura: Maybe the people up there might not know that this Bill, where it is now left, is for you to send it to the Governor to assent it into law. It is good that the Members, after saying so many 'ayes' without knowing the corners and the streets, to understand that now we have a law on regularization. AI thought maybe these senior people would have just put one, two, or three points so that people understand. It is a big thing. We do not pass laws every other day. Thank you.

Hon. Speaker: Any concurrence on the concern of the Hon. Chege Mwaura?

Hon. Peter Imwatok: Hon. Speaker, indeed what our senior colleague has said is a very important thing. For those who are in the Gallery – and I was very keen on a particular face – when this Assembly resolves on an issue, we do not want to deal with you, whether you have a court order or not. This is a momentous bill, and Sergeant-at-Arms, please be careful on who comes to our Gallery. This is a very important Bill, but also there is a challenge with it, and this challenge is not to us...

Hon. Speaker: Hon. Leader of the Majority, you know you are the Leader of the Government Business in the Assembly, and...

Hon. Peter Imwatok: That is why I have asked the Sergeant-at-Arms to notify me as the Leader of Government Business. In case there is a government official who is not authorized here...

Hon. Speaker: You are normally supposed to be clear and categorical. Whenever you at least make your contribution, do not instill fear.

Hon. Peter Imwatok: Hon. Speaker, I am not instilling fear; I was just instructing the Sergeant-at-Arms because this is a very important day.

Hon. Speaker: Who is the unwanted guest in this case?

Hon. Peter Imwatok: Any Executive Officer who this Assembly has sanctioned and censured, is not authorized to appear within the precincts of the Assembly.

(Applause)

Whether with order or without, the Constitution gives this Assembly a description as a High Court. Therefore, if you are sanctioned, we do not want to see you.

Hon. Speaker, I want to state categorically that this Bill is now in the Executive's hands to execute it as we have passed. Beyond being an Act, they give us the fruit of it. As the Chair is coming to read the Appropriation Bill that is amounting to Kshs.44 billion, we are expecting to have not less than Kshs.8 billion as a source of revenue from this Bill. Thank you, Hon. Speaker.

Hon. Speaker: Thank you, Hon. Members, for the input. Hon. Members, on the resumption of the interrupted sequence of business, under Standing Order No 43 (2), I direct that we revert back. Clerk, call out the next Order.

BILL

First Reading

NAIROBI CITY COUNTY SUPPLEMENTARY II APPROPRIATION BILL, 2025

(Order for First Reading read accordingly)

Second Reading

NAIROBI CITY COUNTY SUPPLEMENTARY II APPROPRIATION BILL, 2025

Hon. Wilfred Odalo: Thank you, Hon. Speaker. I beg to move:

THAT, the Nairobi City County Supplementary II Appropriation Bill, 2025 (Assembly Bill No. 4 of 2025) be read the Second Time.

Hon. Speaker, in the morning, the County Assembly adopted the 29th Report of the Finance, Budget and Appropriations Committee on consideration of the Supplementary II Budget Estimates. The intention of this Bill is to provide a legal basis for the utilization of the funds approved by the County Assembly. The Budget Committee has scrutinized the submitted Bill and confirms that it is in tandem with the figures approved in the Supplementary Estimates Report. The recommendations have also been taken into account as resolved by this Assembly.

Mr. Speaker, sir, I therefore implore the Members to support this Bill and grant the County the authority to apply the funds for payment of County's priorities, including payment for completion of the development projects and other lines of expenditure outlined herein before the end of the current financial year.

Hon Speaker, before I call the seconder, it is also good to note that our own source revenue now has a light of the day, having approved the Regularization Bill, where we are hoping we will get around Kshs.7 billion. So, together with the grants, the Estimates that we will pass in a few minutes, is fully in order.

I now call upon my vice to second the Motion.

Hon Emily Oduor: Thank you, Hon Speaker. I beg to second.

(Question proposed)

Hon Speaker: Hon Members, my screen is clear, an indication that there is no Member ready to contribute towards this Bill. I direct the mover of the Motion to have a right of reply.

Hon. Wilfred Odalo: Thank you, Hon Speaker. Once again... Protect me from the Leader of Majority. He is alleging that my glasses are misty, but they are very clear.

Hon. Speaker, let me thank Members of Budget Committee for the good job, considering the limited time we had, and also the secretariat. I beg to move.

(Question put and agreed to)

(The Bill was read a Second Time and committed to a Committee of the Whole House by the leave of the House)

COMMITTEE OF THE WHOLE ASSEMBLY

(Order for Committee read)

Hon Speaker: Hon Members, the Chair now directs the House to revert to the Committee of the Whole Assembly to consider the Nairobi City County Supplementary II Appropriation Bill, 2025 (Assembly Bill No. 4 of 2025).

(Hon. Speaker left the Chair)

IN THE COMMITTEE

[The Temporary Chairperson (Hon. Diana Mwangangi) took the Chair]

NAIROBI CITY COUNTY SUPPLEMENTARY II APPROPRIATION BILL, 2025

Hon. Temporary Chairperson: Hon. Members, you may now be seated. Order, Hon. Members!

Hon. Members, we are now in the Committee of the Whole Assembly to consider the Nairobi City County Supplementary II Appropriation Bill, 2025 (Assembly Bill No. 4 of 2025). We shall start the Bill with Clause 2.

Clause 2

(Question, that Clause 2 be part of the Bill)

(Question put and agreed to)

Clause 3

(Question, that Clause 3 be part of the Bill)

(Question put and agreed to)

Schedule

(Question, that the Schedule be part of the Bill)

(Question put and agreed to)

Title

(Question, that the Title be part of the Bill)

(Question put and agreed to)

Clause 1

(Question, that Clause 1 be part of the Bill)

(Question put and agreed to)

Hon Wilfred Odalo: Hon Chair, I beg to move that the Committee do report to the Assembly its consideration of the Nairobi City County Supplementary II Appropriation Bill, 2025 (Assembly Bill No. 4 of 2025), and its approval thereof without amendment.

(Question proposed)

(Question put and agreed to)

(The House Resumed)

[The Speaker (Hon. Kennedy Ng'ondi) in the Chair]

CONSIDERATION OF REPORT

NAIROBI CITY COUNTY SUPPLEMENTARY II APPROPRIATION BILL, 2025

Hon. Speaker: Hon. Member, you may be seated. The Chair, Committee of the Whole? Sergeant-at-Arms, kindly assist the Chair.

Hon. Diana Mwangangi: Hon. Speaker, I do report that the Committee of the Whole Assembly has considered the Nairobi City County Supplementary II Appropriation Bill, 2025 (Assembly Bill No. 4 of 2025), and its approval thereof without amendment.

Thank you, Hon. Speaker.

Hon. Wilfred Odalo: Hon. Speaker, I beg to move that the Assembly do agree with the Committee in the said report.

(Question proposed)

(Question put and agreed to)

THIRD READING

NAIROBI CITY COUNTY SUPPLEMENTARY II APPROPRIATION BILL, 2025

Hon. Wilfred Odalo: Hon. Speaker. I beg to move:

THAT, the Nairobi City County Supplementary II Appropriation Bill, 2025 (Assembly Bill No. 4 of 2025) be now read a Third Time.

(Question proposed)

(Question put and agreed to)

(The Bill was accordingly read the Third Time and passed)

Hon Speaker: Hon Members, the Nairobi City County Supplementary II Appropriation Bill 2025 (Assembly Bill No. 4 of 2025) now stands approved by the House awaiting for the assent of the Governor. Thank you.

BILL

First Reading

NAIROBI CITY COUNTY APPROPRIATION BILL, 2025

(Order for First Reading read accordingly)

Second Reading

NAIROBI CITY COUNTY APPROPRIATION BILL, 2025

Hon Speaker: The Chairperson, Budget Committee.

Hon. Wilfred Odalo: Thank you, Hon. Speaker. I beg to move:

THAT, the Nairobi City County Appropriation Bill, 2025 (Assembly Bill No. 5 of 2025) be read the Second Time.

Mr. Speaker, Sir, in the morning sitting, the County Assembly adopted the 27th Report of the Finance, Budget and Appropriations Committee on consideration of the Revenue and Expenditure Estimates for the Nairobi City County Government and the County Assembly for the financial year 2025/2026. In the approved budget report, the County Assembly had granted authority for the partial settlement of LAPTRUST outstanding dues to ensure our retirees enjoy the fruit of their services, payment of pending bills, construction of major road projects, construction of ECDE centers, and continuing the school feeding program.

The County Assembly has also set aside resources for mitigation and management of disaster, construction of stadiums, as well as enhanced allocation for undertaking day-to-day operations for seamless services delivery to the residents of the County.

Hon. Speaker, we had the stakeholders involved in the budget utilization to ensure it is implemented to the letter for the benefit of Nairobians. The Committee once again asked the County Executive Committee Member for Finance to ensure that payment of road development projects is given a priority so that the projects are rolled out and completed in time. The approved budget, Mr. Speaker, shall also guarantee timely payment of salaries, efficient operation of the County Executive, and adequate facilitation of the County Assembly to perform its key triplet functions.

Mr. Speaker, this Appropriation Bill, therefore seeks to provide a legal foundation for spending of funds approved by the County Assembly. The budget Committee has examined and submitted the Bill and confirmed that it is in agreement with the figures approved in the Revenue and Expenditure Estimate Report, and further that the recommendation have been incorporated as resolved by the Assembly.

I wish to request Members to support this Bill and grant the County the opportunity to spend the funds for spelt priorities and other lines of expenditure outlined herein for the next financial year.

In my earlier rejoinder, I reiterated the issue of non-committal from the CECs and Chief Officers. Now that some are here, I will request, if you allow, I repeat the same.

(Applause)

I may not go by names, but they should send the message to those who are not committed to budget making. Should I go by names?

Hon. Members: Yes!

Hon Speaker: Chairman, that will put you in a very close position. Kindly go by your conscience.

Hon Wilfred Odalo: Hon. Speaker, I feel I should mention the names; that is my conscience. I am a God-guided man, that is why sometimes Hon Worship usually says, Odalo is a *Juogi* man, but *Juogi* is in Kijaluo. The names of the officers who have never been very keen on the issues of budget-making, are: -

- 1. Susanne Silantoi Health, Wellness, And Nutrition;
- 2. Maureen Njeri Green Nairobi;
- 3. Rosemary Kariuki Inclusivity, Public Participation, and Customer Care Services.
- 4. Patrick Mbogo Built Environment and Urban Planning.
- 5. Stephen Gathuita Mwangi Burroughs, Administration, and Personnel.
- 6. The County, Acting County Attorney, who I think her time has elapsed. The six months are over.

Having said that, I have to applaud our Sector, but I will take time later on. I call upon my senior, Hon. Moses Ogeto to second the Motion.

Hon Moses Ogeto: Thank you, Hon Speaker, I beg to second.

(Question proposed)

Hon Speaker: Hon. Members, my screen is clear, allow me to call the mover to reply

Hon Wilfred Odalo: Hone Speaker, I am thankful to the Committee. My vice usually steps in for me when duties call. Are Members of Budget Committee in this Assembly? Are you around?

Hon. Members: Yes!

Hon. Speaker, if you allow, let Members of Budget Committee stand so that they can be seen.

(Members of Budget Committee stood in their places)

Hon Speaker, at the far end, we have Hon Mark Mugambi, very punctual, and if he is late, he usually calls to request for a leave. Hon Joyce Muthoni, thank you. I know you were out of the country, but you are now back. Hon Anthony Ngaruiya, thank you for the good job. Hon Jane Kanyi, thank you for the good job. These are the team that usually burn the midnight oil. Hon Waruguru, thank you for the good job. Our youth leader, thank you for the good job. Hon Masista, thank you for the good job. Hon Cecilia Njathi, I usually call her Shemeji.

Hon. Member, you are not a Member of Budget Committee. I know my Members.

(Laughter)

Hon Paul Ndung'u, thank you for the good job. He also doubles up as our Whip. Hon Catherine, thank you for the good job. You also double in other duties. Hon Perpetua Mponjiwa, thank you for the good job. Hon Asli, who has just stepped in, she is also a Member. Thank you for the good job. Honorable Moses Ogeto, our Majority Whip, thank you for the good job. Lastly, let me thank my Vice, Hon. Emily Oduor for the good job and the support.

Hon Speaker, this cannot happen without the Secretariat. They do a lot of research to sharpen the Committee. The team is led by Manyi, Eric, and Alphonse. We are very grateful.

Hon Speaker, this cannot happen without your support. We usually have outside meetings that need your authority, and you are always there for us. Thank you for the support.

I now beg to reply.

Hon. Speaker: Thank you, Hon Chair.

(Question put and agreed)

(The Bill was read a Second Time and committed to a Committee of the Whole House by the leave of the House)

COMMITTEE OF THE WHOLE ASSEMBLY

(Order for Committee read)

Hon Speaker: Hon Members, I direct that the House reverts to Committee of the Whole Assembly to consider the Nairobi City County Appropriation Bill, 2025 (Assembly Bill No. 5 of 2025). Thank you, Hon Members.

(Hon. Speaker left the Chair)

IN THE COMMITTEE

[The Temporary Chairperson (Hon. Malyun Abdi) took the Chair]

NAIROBI CITY COUNTY APPROPRIATION BILL, 2025

Hon. Temporary Chairperson: Hon. Members, you may now be seated. Order, Hon. Members!

Hon. Members, we are now in the Committee of the Whole Assembly to consider the Nairobi City County Appropriation Bill, 2025 (Assembly Bill No. 5 of 2025). We will start the Bill with Clause 2.

Clause 2

	(Question, that Clause 2 be part of the Bill)	
	(Question put and agreed to)	
Clause 3		
	(Question, that Clause 3 be part of the Bill)	
	(Question put and agreed to)	
Schedule		
	(Question, that the Schedule be part of the Bill)	
	(Question put and agreed to)	
Title		
	(Question, that the Title be part of the Bill)	
	(Question put and agreed to)	

Clause 1

NAIROBI CITY COUNTY ASSEMBLY

(Question, that Clause 1 be part of the Bill)

(Question put and agreed to)

Hon Wilfred Odalo: Hon Chair, I beg to move that the Committee do report to the Assembly its consideration of the Nairobi City County Appropriation Bill, 2025 (Assembly Bill No. 5 of 2025), and its approval thereof without amendment.

(*Question proposed*)

(Question put and agreed to)

(The House Resumed)

[The Speaker (Hon. Kennedy Ng'ondi) in the Chair]

CONSIDERATION OF REPORT

NAIROBI CITY COUNTY APPROPRIATION BILL, 2025

Hon. Speaker: Hon. Member, you may be seated. The Chair, Committee of the Whole? Sergeant-at-Arms, kindly assist the Chair.

Hon. Malyun Abdi: Hon. Speaker, I do report that the Committee of the Whole Assembly has considered the Nairobi City County Appropriation Bill, 2025 (Assembly Bill No. 5 of 2025), and its approval thereof without amendment.

Thank you, Hon. Speaker.

Hon. Speaker: Chairperson, Budget Committee.

Hon. Wilfred Odalo: Hon. Speaker, I beg to move that the Assembly do agree with the Committee in the said report.

(Question proposed)

(Question put and agreed to)

THIRD READING

NAIROBI CITY COUNTY SUPPLEMENTARY II APPROPRIATION BILL, 2025

Hon. Speaker: Mover.

Hon. Wilfred Odalo: This is the last time that I am standing as the Chair of the Budget and Appropriations Committee, on the issue of the budget. It is good to note that some of the staff of the Executive are doing extraordinarily. Starting with our department, we have Asha Abdi.

(Applause)

She is doing the right things at the right time. We, as a Committee of Budget, are very happy with her. The way she relates with the Members of Budget, how I wish other CECMs and Chief Officers should do the same. Without mincing my word, Hon. Speaker, I have to appreciate the way *Waziri* is doing his things. We can have a number of meetings, *Waziri* and the Chief Officer, just to safeguard the issues – Hon. Alai even mentioned in the morning that a number of our meetings usually bear fruit for even the well-being of this Assembly. Hon. Speaker, allow me to appreciate the way Waziri Kerich has been handling his department. As Members of Budget Committee, we usually call him *chamge* for the good job he is doing.

(Applause)

Hon. Speaker, there are some CECs that are really doing good. I remember one of the CECMs by the name of Auma, gave me his apologies that was out of the country, but he sent the departmental head to present him. I request other sectors to have respect for the elected leaders. We are not here by mistake.

(Applause)

The third year in City Hall is not usually a very friendly year. I think, Hon Chege Mwaura, without saying much, you have shown us the way. Leader of the Majority, thanks for bringing Members together, they are now speaking one language.

(Applause)

Hon. Speaker, I beg to move that Nairobi City County Appropriation Bill, 2025 (Assembly Bill No. 5 of 2025) be now read a Third Time. Thank you.

(Question proposed)

(Question put and agreed to)

(The Bill was accordingly read the Third Time and passed)

Hon. Speaker: Hon Members, the Appropriation Bill, 2025 has now been passed by the House, awaiting the assent of the Governor. I make the commitment as the Chair and the Speaker to sign the Vellum in the next maybe one hour or so.

I will give the Leader of Majority, who happens to be the Leader of the Government Business, to make his remarks, given that this is a very critical Bill to the running of the operations of the County of Nairobi. **Hon. Peter Imwatok:** Hon. Speaker, I am being solicited to say words I cannot speak before the Executive. Allow the Chair for Budget and the Vice-Chair to usher in our visitor, who is the CEC for Finance. But before that, Hon. Speaker, I want just to raise a few issues in regards to the sacrifice these Hon Members have done in this House. Since morning, Members have been here waiting patiently to execute their constitutional duty.

Hon. Speaker, there are fundamental issues that we will not ignore. I am happy if some of the members of the Executive are up there, apart from the one and the only one. Allow me to say a few things.

First, Mr. Speaker, this House will not compromise on anything to do with the Ward Development Fund.

(Applause)

We have now appropriated the Kshs.25.4 million for every ward. If the CEO for Ward Development Fund is in existence before this House, CEC for Finance, Chief Officer of Finance, or Head of Procurement, take note that we expect the procurement process of all Ward Development Programs to commence with immediate effect.

(Applause)

Hon. Speaker, we will not take another compromise. On the issue of bursaries, when we had a meeting with elected leaders, we agreed with the CEC for Finance and the Chief Officer of Finance that they must formulate the same agreement as other counties have done. On that note, Hon. Speaker, I will be taking track of it with my counterpart. We are giving them in the next 14 days to be able to sign this agreement between the County Government of Nairobi and the National Government relevant offices to enable the bursary issuance to progress and to continue in Nairobi County.

Hon. Speaker, lastly, we will not compromise the full implementation of this budget, being the second largest budget of our term. All projects, all roads –The CEC Member for Roads appears before committees, he is the one called Auma. Unfortunately, it is as if there is a sabotage somewhere in his sector, implementation process is not at par. We therefore want to imply that the policy maker has done his job, he has given the budget for all these officers.We want the procurement of all the roads and bridges to commence with immediate effect.

(Applause)

Hon. Speaker, I want also to implore on the issue of children. Our ECDEs, are rollover. All those major projects like, stadiums, we will be going to oversight. Any officer who does not appear before the Committee to oversight this particular budget, I will be very apologetic to you, as the head of Government Business, but I will not compromise the integrity of this House. Hon. Speaker, I want to allude to everyone who has come that the journey to reform Nairobi has begun. As I said

last week, if in any way you want to write my political obituary, I want to assure you I will write yours first. If you want to extinct my career as a politician, you who is a professional, I will extinct yours first. Therefore, within this precincts, anyone, be it Executive, let us compromise for the good of Nairobi.

I want to applaud *waziris* present here; *Waziri* Auma, *Waziri* Mulama, *Waziri* Gumo, *Waziri Daktari*, and others who are very busy. They will be busy when the Speaker says, "As many of the opinion say aye." And they will say, "aye." For those who want to work for Governor Sakaja, please have a good conduct with the Assembly, we will support you fully. We want Sakaja to succeed, but also there are some weeds within Sakaja's Government we need to help Sakaja to remove so that the Government can run properly.

(Applause)

And this one, Hon Speaker, we are not mincing our words. I pray that as we continue this process, let us pray the year begins quickly, the COB opens up the budget, and also give officers autonomy of their offices. Some officers feel they are so much boxed on the corner. Let us free officers also to do the jobs they are employed to do. Officers will support you when you are ready to do your job. Thank you, Hon. Speaker.

PROCEDURAL MOTION

EXTENSION OF SITTING TIME

Hon. Peter Imwatok: THAT, pursuant to the provisions of Standing Order No.33 (a), this Assembly is resolves to extend its sitting until the conclusion of the business of the day.

Hon. Speaker, I ask Chege Mwaura to second.

Hon. Chege Mwaura: Mr. Speaker, if there is a day these Members have done a job that they will get their full salary worth, it is today because they have done the full day.

(Applause)

Being a Friday, I want to commend you for being here until this time, and even going beyond the hours that given, which is 5 p.m. We are extending hours for Members to continue working. I hope the camera is graceful enough to show to the people of Nairobi that their leaders are willing to work up to late just to ensure that the business that is required to be done is done. With that, Mr. Speaker, I beg to second, I thank you.

Hon. Speaker: Thank you. Hon. Members, in adherence to our Standing Orders, which requires, under Standing Order No.33 (3) (a), the hours of meeting, the Hon Majority has proposed for the extension.

(Question proposed)

Hon. Mark Mugambi, I don't know whether you have put a request.

(Hon Mark Mugambi spoke of the record)

Then you switch off your microphone. May I call the mover of the Motion to reply.

Hon. Peter Imwatok: I can see the challenge you are going through because of our systems; we are borrowing each other. As much as *Waziri* is coming to read the budget here, because it is his ceremony today, we will applaud him. But we need the money for the Assembly to be released so the Assembly can be able to mitigate these issues.

Hon. Speaker, as I close up, I want to appreciate the Chair of the Budget Committee and the entire Membership. I think this is the most active Committee. Thank you so much for making us proud as a House. Same to the Chief Officer of Finance, she is always in contact with this Committee. Thank you so much for a good job well done. As Hon. Chege says, today we have earned the Kshs. 144,000 properly. At least we have worked for Nairobians since morning.

Hon. Speaker, my vote didn't go in vain because you are so patient with us. I follow you behind there at least to check if we are still together. We are still together, thank you so much. I beg to reply.

(Question put and agreed to)

Hon. Speaker: I direct the Leader of the Business of the House, Hon Peter Imwatok, in conjunction with the Chair of the Budget Committee and the Vice-Chair, to lead the procession of the CEC Member for Finance.

[The County Executive Committee Member for Finance and Economic Affairs (Mr. Charles Kerich) was ushered into the Chamber]

Thank you, Hon Members, you may proceed and take your positions.

COMMUNICATION FROM THE CHAIR

PRONOUNCEMENTS ON THE BUDGET POLICY HIGHLIGHTS AND REVENUE RAISING MEASURES FOR THE COUNTY FY 2025/2026

Hon Members, allow me to convey a communication in regard to the pronouncements on the Budget Policy Highlights and Revenue Raising Measures for the County Government for Financial Year 2025/2026.

Hon Members, Section 132 of the Public Finance Management Act, 2012 and Standing Order No. 232, requires the County Executive Committee Member for Finance to make a public pronouncement on the Budget Policy Highlights and Revenue Raising Measures for the County Page 29 of 37

Government each financial year. In line with these provisions, I will shortly be inviting the CEC Member for Finance and Economic Planning to deliver the pronouncement on the Budget Policy Highlights and Revenue Raising Measures for the financial year 2025/2026.

Hon Members, as we welcome the CEC Member to this Assembly, I wish to underscore that today's event is primarily ceremonial. No decisions that shall be made on the pronouncements as the Assembly has already considered and approved the Appropriation Bill, while the Finance Bill will be considered at a later stage.

Hon Members, before I invite the CEC Member to address the Assembly, allow me to acknowledge and recognize the presence of distinguished guests seated in both the Speaker's Gallery and the Public Gallery. These guests include Members of the County Executive Committee, the Acting County Secretary, Chief Officers and Directors of various County Departments. On behalf of the County Assembly and on my own behalf, I extend a warm welcome to all of you seated at the Gallery.

Finally, Hon Members, I remind the Assembly that in accordance with Standing Order No. 232 (3), the CEC Member shall be heard in silence and no questions or clarifications shall be sought during the pronouncement.

Hon Members, I now invite the County Executive Committee Member for Finance and Economic Affairs, Mr. Charles Kerich to make the public pronouncement on the Budget Policy Highlights and Revenue Raising Messages for the Financial Year 2025-2026.

I thank you, Honorable Members, and you so stand guided. Thank you.

(Applause)

PRONOUNCEMENT OF THE BUDGET HIGHLIGHTS

BUDGET POLICY HIGHLIGHTS AND REVENUE-RAISING MEASURES FOR THE COUNTY FOR FY 2025/2026

Mr. Charles Kerich (CECM Finance and Economic Affairs): Thank you, Mr. Speaker, Sir. Hon Members of this August House, Mr. Speaker, Sir, this is, I think if I am not wrong, the sixth time that I am standing here to read the Budget for Nairobi City County Government, and it indeed is a privilege for the responsibility that has been bestowed upon me. Mr. Speaker, I acknowledge that this House has had a very long day today, and so I will read a speech that will be 30 minutes at most.

(Applause)

Mr. Speaker, it is indeed a great privilege to present to this Honorable Assembly, the people of Nairobi and Kenyans at large, the Highlights and Revenue Raising Measures for the Financial Year 2025-2026. This is in fulfillment to the provisions of Section 132 (1) of the Public Finance Management Act of 2012 and premised on Article 201 of the Constitution of Kenya, 2010 on the principles of public finance which, among others, decree that management of public resources

shall be done within the realm of openness, accountability, public involvement, equitable society, prudent use of public resources, and clarity in financial reporting.

Mr. Speaker, Sir, this being the third Budget under the leadership of His Excellency Governor Johnson Arthur Sakaja, this Budget gives priority to policies and strategies as stipulated in the Governor's Manifesto. Mr. Speaker, allow me to take this opportunity to express my deep appreciation to His Excellency the Governor for his continued support he has accorded me as the CECM for Finance and Economic Planning Affairs and entrusting me with the privilege of overseeing the management of fiscal policy and the public financial management of the County. I also wish to extend my sincere gratitude to the County Executive and the County Assembly for the wise counsel during preparation of this Budget policy highlights and revenue-raising measures that will lay a strong foundation for our socio-economic transformation.

Mr. Speaker, before presenting the fiscal and revenue framework, let me start by highlighting the economic context in which this Budget has been prepared. Mr. Speaker, since 2020, our economy has been unwinding from the effects of negative and persistent global and domestic shocks that have pushed the economy to its lowest activity level, therefore impacting on service delivery and threatening the survival of many businesses. This impacted negatively on what we had targeted to collect as our own source revenue in this financial year. This in turn affected the service delivery due to the emergent resource constraints. Despite those challenges, we managed to surpass our revenue collection from the previous financial year.

Mr. Speaker, Nairobi City County operates within the global and national macroeconomic framework, thus directly and indirectly influencing the County's fiscal decisions and operations. The global dynamics impacted the grant and loans that are targeted at supporting counties. Unstable global economic performance also results in the lower national GDP growth that trickled down to the County level, and this calls for the County to explore alternative financing for its development programs, such as enhancing public-private partnerships and sourcing for grants. The real interest rates reflected the real cost of borrowing, savings and return on investment for both the County government and Nairobi business communities.

Mr. Speaker, despite the challenges, both the global and domestic economy is projected to be on a growth path in 2025. We remain optimistic that the growth trajectory is expected to translate to better outcomes to the economy and the County in terms of uptake of our services, translating to increased revenue and increased fiscal space. Mr. Speaker, the budget estimates for the financial year 2025-2026 submitted to the County Assembly on 30 April 2025 seek to continue entrenching institutional transformation for better efficiency and effectiveness in service delivery, as well as bringing the County and its residents to a path of recovery through entrenching the County government's mission of order, dignity, hope and opportunities for all.

Additionally, as we continue implementing the CIDP 2023-2027, we renew our dedication to achieve development goals by actualizing our motto 'Let's Make Nairobi Work'.

Honorable Speaker, the economic growth strategy underlying the budget for the next financial year and the medium term includes:

1. Increased on-source revenue mobilization



- 2. Timely payment of bills to ensure sustainability
- 3. Effective implementation of development initiatives
- 4. Effective implementation of various County restructuring strategies
- 5. Enhancing accountability by officers
- 6. Support for the private sector by reducing the cost of doing business

Mr. Speaker, to support the above growth strategies, the Administration will be focusing on funding and efforts towards the following key areas:

- 1. To boost on the rising trend of on-source revenue we will continue operationalizing the Nairobi City-County Revenue Authority
- 2. Over-reliance on own source revenue and exchequer releases has tethered the County to underfunding and underperformance. The Administration will pursue a radical shift in other sources of funding such as grants and PPP projects The County Treasury will also be enforcing fiscal responsibility as stipulated in the PFM Act Section 107 this will improve funds appropriation and expenditure control
- 3. Despite meeting the provisions of Section 107 2 (b) of the PFM Act, 2012, the County has not been able to meet all its obligations towards development The only solution to this is reinforcing the allocations towards development with the reduction of non-essential recurrent expenditure and increasing County revenues to accommodate non-discretionary expenditure
- 4. Finally, the Administration will be focusing on reducing the cost of doing business by actively implementing the Unified Business Permit and implementing the Trade Licensing Act

Mr. Speaker, in seeking to achieve our medium-term priorities, and in fulfilment of the requirement under the Constitution on Public Participation, we accorded Nairobians the opportunity to share their views on issues that need to be addressed in this Budget. We received many useful proposals and suggestions that have informed the priorities outlined in this Budget Statement. Broadly, these challenges were infrastructural, socio-economic as well as other emerging challenges which prove even more complex to handle. However, Rome was not built in a day, and the Government remains committed to ensuring concerns of all residents are addressed.

Mr. Speaker, infrastructural development has not been commensurate to the rapidly growing demands. The population growth in Nairobi City is on an upward trend, demand for water and sewerage far outstrips supply, traffic congestion continues to bedevil the City, sprouting of slums coupled with high levels of in-equalities, intermittent flooding, and insecurity, has been an ever-persistent concoction of challenges encountered by Nairobians and consequently hampering the achievement of our medium-term development targets.

In our quest to be a globally competitive City, we have continuously remained committed to overcome this challenge and a lot of effort and resources have already been invested towards this end. In the medium-term infrastructural development has remained a key investment area of the County where new roads have been constructed and existing ones maintained, non-motorized transport systems build, public transport expanded and improved, internal capacity on solid waste

management has been enhanced, beautification of our City and improvement of our public parks done, affordable housing units' project continues, fire stations and equipment's installed. Market and modern kiosks have also been built, huge investment made in the health sector, quality basic education provided, transition rates to school going children has improved, construction of school feeding kitchens done, and our vocational training centers improved and increased supply of water. Mr. Speaker, the story of water to Nairobi has been a success story with the additional inflow of water into this city and some areas that had not seen water for a long time are now receiving it.

Leveraging on ICT, the County will be undertaking reforms to enhance the revenue administration, procurement through the implementation of an Enterprise Resource Program (ERP) that is intended to ensure full integration of all the Sub-systems. The planned ERP platform is expected to be a solution to maximize revenue collection and halt perennial outsourcing of revenue collection services thus helping on reducing the cost of collection.

Mr. Speaker, pending bills have accumulated over many years. Statutory debts which dates back more than 10 years has affected the welfare of our retirees; who should be enjoying the sunset years after working hard for Nairobians, this has also affected service delivery. The delay in payment of these pending bills has led to serious economic and social disruptions as most service providers suffered financially. In addition, the allocation of resources towards debt resolution continues to constrain our fiscal space. By the end of the Financial Year the Government expects to have cleared majority of pending bills owed to suppliers and contractors. To further check the growth of pending bills in the coming financial year, the County Treasury will roll out expenditure management policies and sectors will be required to ensure all their pending bills are fully cleared before closure of every Financial Year.

REVENUE AND EXPENDITURE PROJECTIONS FOR THE FY. 2025/26

Mr. Speaker, let me move to revenue and expenditure projections for the coming Financial year. The total revenue projection for the FY. 2025/26 including both National Government Transfers Grants and Own Source Revenues amounts to Kshs.44.6 billion. Out of this the projected national transfers, ie the equitable shares will cover Kshs.22 billion which includes grants while the total projected Own Source Revenues amount to Kshs 20.9 billion, hospitals FIF expects Kshs 1.23 billion and Liquour Licensing Kshs 400 million. Mr. Speaker, the total projected expenditure amounts to Kshs.44. 6 billion made up of both recurrent at 31.2 billion and development at Kshs.13.4 billion. The allocation of development is equivalent to 30% of the total budget which is in line with Section 107 of the Public Finance Management Act, 2012 that requires at least 30% be allocated to development.

Mr. Speaker, allow me to highlight the budget details for the FY. 2025/26 as tabled before this house. As aforementioned, the driving theme for the budget is to transform our institution and its processes, and strategically redirect the County and its people to economic recovery. Mr. Speaker, in order to bring services closer to the residents, I have allocated Kshs.580 million, for the completion of construction of Borough offices as well as Sub-County and Ward offices. The

Boroughs will be the focal point for planning and will provide a 'One Stop Shop' where the residents can access all the services offered by the Nairobi City County. This will ultimately reduce the time taken for Nairobians to get the services and ultimately the cost of doing business. Mr. Speaker, the Ward Development Programme is aimed at reducing disparities in resource allocation and development across all wards. The impact of the programme has been felt all over the County. Implementation of ward programs has been faced with various obstacles leading to delayed implementation of projects. The County Treasury has embarked on payment of completed certificates paving way for a seamless implementation of ward based projects in the coming financial year.

The projects to be implemented under this programme will be Ward Based will depend on the priority of individual wards. The proposals from wards are development oriented, mostly in infrastructure. I have proposed an allocation of Kshs.2.155 billion as the budget allocation for that year. Mr. Speaker, implementation of various programs and projects will require an efficient procurement system. To this end and in line with the Government Policy on E-Procurement, the County took implementation of E-Procurement in line with the National Government Policy. This has so far enhanced efficiency but also ensured the County gets the best services at the best prices possible due to increased competition.

Mr. Speaker, Infrastructure development is a key priority, with upgrades and expansions at key hospitals, including Pumwani Maternity and Mama Lucy Kibaki Hospital. Efforts to equip hospitals with advanced diagnostic and treatment tools will be prioritized, along with the modernization of health data systems. To continue with the spirit of affordable health care, I have allocated Kshs.400Million for equipping and stoking of sufficient non-pharmaceutical items to County Health Facilities. I have also allocated Kshs.849 million for construction, equipping and rehabilitation of Health Facilities, to ensure affordable health services are accessible to all remains our key priority.

Mr. Speaker, to take care of the school going children in Nairobi, I have allocated Kshs.700Million towards the school feeding programme. This program continues to improve the nutritional status of learners and encourage students to attend school leading to an increase in enrollment, performance and transition to higher levels of education.

Mr. Speaker, the priority area for the Mobility Sector will be to enhance pedestrian safety and connectivity through construction and rehabilitation of roads, street lighting, storm water drainage and bridges. Completion of ongoing road works will be targeted as a key priority, together with rehabilitation of already completed works. I have allocated Kshs.2.8 billion to facilitate implementation of these development projects.

Mr. Speaker, in order to enhance access to education, and to support the National Governments effort to ensure transition to Secondary Schools at 100%, the County Government has been providing support to the needy students through the provision of bursaries. In this regard, I have allocated Kshs.857.9 billion. Out of this Kshs.7 million will be allocated to every ward and the balance will be available to sponsor all continuing students under the Executive Scholarship Programme. Mr. Speaker, in order to develop talent among the youth, I have further allocated

Mr. Speaker, in order to create an enabling environment for traders and investors, I have allocated Kshs.450 million for construction and rehabilitation of various markets within the County.

Mr. Speaker, the County Assembly (CA) plays an important role in all legislative functions within the County including approval of County laws, policies, budget and expenditures, integrated development plans, tariffs rates and service charges as well as playing an oversight role. To better perform this role, Mr. speaker, I have allocateded Kshs.2.6 billion to the County Assembly for recurrent and development.

Mr. Speaker, I now turn to the fiscal projections and the revenue raising measures for the FY2025/26. These budget estimates will be financed from Transfers from National Government and Own Source Revenues. As highlighted earlier, the total resource projection for the FY 2025/2026 stands at Kshs.44.6 billion up from Kshs.43.56 billion, an increase of Kshs.1 billion. The budget is balanced and therefore no borrowing is envisaged. Mr. Speaker, to ensure the County targets are met as earlier mentioned, the County Treasury projects an income of Kshs.20.9 billion from internal sources hospitals through FIF and Liquour licensing and Kshs.22 billion from external sources. We remain hopeful that the slow growth in revenue due to the harsh economic period will be reversed in the coming financial year.

Also, for a long time, the County has lacked requisite legislation for key revenue streams. This weakened the administration and mobilization of revenue collection. In the coming year, the County Government will continue pursuing this agenda through Nairobi Revenue Authority to ensure every revenue stream has an enabling legislation and with the help of this house we expect better performance henceforth. We will also continue using the digital pay service platform for convenience and broadening our revenue base.

Mr. Speaker, to improve on land rates revenue, the county will embark on formalizing rates based on sectional properties tittles which targets individual houses on a block of apartments. We intend to fully roll out unified business permit (UBP) to enhance compliance for all mandatory licenses and permits that are paid upfront before the necessary inspections are done and permits issued. With the introduction of UBP, which is payable in installments for informal traders who have been paying daily cess, we will be promoting fairness and equity in taxation. Mr. Speaker, we will give key focus on small format Advertisement Revenue source to harness the potential of the revenue stream that has not been fully optimized yet. We also intend to employ aggressive revenue mobilization strategies for own source revenue such as introduction of annual payments for billboards advertisements per structure with flexible payment arrangements rather than the occupancy model.

Mr. Speaker, we also intend to start regularization of unauthorized developments and imposition of penalties for the same, and on this note we sincerely thank this Assembly for passing the Regulation of Developments Bill, with a special mention to the chair of Planning. We will continue with the exercise of mapping revenue streams and setting targets for each stream, Sub-

County, Ward and Individuals. This will increase revenue base which will ultimately increase actual revenue and form a logical basis for setting targets. We will further continue to cascade revenue targets and ensure revenue compliance, inspections and enforcement in all sub counties. We intend to have continuous stakeholder engagement, civic education and public participation on county revenue administration process such as self-billing. Mr. Speaker, we shall embark on cleaning of revenue data to establish the correct amount of outstanding account receivables and establish a robust recovery measure.

As I conclude on the issues of revenue raising measure, I wish to inform this house that we shall not be increasing any fees and charges but will concentrate on widening the tax base in order to target areas which have not been fully optimized on revenue collection. Mr. Speaker, to boost the above-mentioned strategies, we will be creating awareness on all the County levies for citizens to pay, how to pay, deadlines and consequences of being in default. We shall also ensure prompt billing and serving of demand notices combined with continuous inspections and enforcement to ensure compliance. We shall provide necessary tools to facilitate collection, inspection and enforcement of revenue.

As I conclude, Hon Speaker, I cannot fail to reiterate that the County Government remains focused and steadfast to ensuring that the development targets are met, consequently transforming the County into the glorious city under the sun, a competitive City globally, bringing Order, Dignity, Hope and Opportunities for all Nairobians, with its people benefitting from a high quality of life. The budget making process was consultative, crafted on the backdrop of limited resources and trade-offs have been done to ensure that the County only pursues areas of optimal gains. This could not have been possible without the support of the office of H.E Excellency the Governor, your office Mr. Speaker and that of the Clerk to the County Assembly.

I thank you, Hon. Speaker, for having granted me the opportunity to present this budget highlights and also for the support this far received throughout this process. I am also grateful to the Finance, Budget and Appropriation Committee led by the very able Chairman, Hon Wilfred Odalo, and the Vice Hon. Emily Oduor, all other Sectoral Committees, The Leader of the Majority Party, Hon. Peter Imwatok and the Leader of the Minority Party Hon. Anthony Kiragu and other Members of the Assembly Leadership for their commitment to see this process end successfully.

(Applause)

I cannot forget my fellow County Executive Committee Members, The County Secretary, The County Attorney, County Chief Officers, staff at the County Treasury led by the County Chief Officer for Finance Asha Abdi, Chief Officer Economic Planning Lintari and Chief Officer Revenue Tirus Njoroge and all staff of the county who have jointly and individually worked hard to ensure that the budget and all supporting documents met the legal timelines.

Finally, Mr. Speaker, I wish to thank Nairobians in general for their continued involvement in County affairs through Public Participation, their unwavering fulfillment of their civic duty

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which finances the County operations and pledge that as a County we will focus on the priority areas they helped us identify. "LET'S MAKE NAIROBI WORK".

Thank you all and God bless Nairobi City County.

Mr. Speaker, allow me to submit Budget Statement for the financial year 2025/2026 to the House for consideration. Thank you, Hon. Speaker.

(Applause)

Hon. Speaker: Thank you, CEC Member. I do not know if Members were keen enough to notice that the CEC Member did not in any way make any form of commitment in raising the revenue that attracts the Finance Bill. I hope that was well captured, and so there was never introduction of any new tariff. For that reason, I am sorry, but you at one point ran for the seat of MP back in the village though the votes weren't enough, so you are correctly referred to as Hon. Kerich. Thank you for the wonderful presentation this afternoon.

Hon. Members, on the adjournment upon the Pronouncement of the Budget Policy Highlights and Revenue Raising Measures for the County Government for the financial year 2025/2026, but before then, I do not know what has befallen our Budget Chair that we are not able to gather together for a cocktail party, which has always been the tradition. Chairman, before I adjourn the Assembly, kindly...

Hon. Wilfred Odalo: (Off the record... Insecurity.

Hon. Speaker: Chairman, you are on Hansard

Hon. Wilfred Odalo: Hon. Speaker, there is intense insecurity of Genz, and so we decided to postpone it

Hon. Speaker: I hope the administration is not so mean that they are not in a position to interact with Members during the cocktail. CEC Member for Finance, consider that and make sure that you organize a breakfast meeting with these Members in under two weeks. That is a directive from the Speaker.

(Applause)

Hon Members, allow me to express my sincere appreciation to the CEC Member of Finance and Economic Affairs for ably delivering the public Pronouncement on the Budget Policy Highlights and Revenue Raising Measures for the Nairobi City County Government for the financial year 2025/2026.

I also wish to confirm that in compliance with the provisions of Section 132 (2) of the Public Finance Management Act, 2012, the CEC Member has submitted the Finance Bill outlining the proposed revenue measures, accompanied by the policy statement elaborating on the measures as well.

ADJOURNMENT

Hon. Speaker: Hon. Members, having dispensed with the business on the Order Paper, the County Assembly stands adjourned to Tuesday 1st July 2025 at 2:30 p.m. Thank you, as you proceed for the evening.

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The House rose at 5:20 p.m.