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NAIROBI CITY COUNTY BILLS, 2026

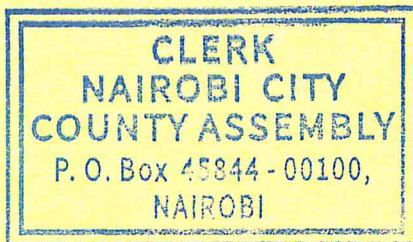
NAIROBI, 13th April, 2026

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*The Bill read
a first time
on Tuesday
9/06/2026
S.P.A.
[Signature]
9/6/2026.*

**THE NAIROBI CITY COUNTY YOUTH EMPOWERMENT AND
SERVICE BILL, 2026**

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THE NAIROBI CITY COUNTY YOUTH EMPOWERMENT AND SERVICE BILL, 2026

A Bill for

AN ACT of the County Assembly of Nairobi City to provide for youth empowerment, establish the Nairobi Youth Advisory Committee and for connected purposes

ENACTED by the County Assembly of Nairobi City, as follows—

PART I—PRELIMINARY

Short title

1. This Act may be cited as the Nairobi City County Youth Empowerment and Service Act, 2026.

Interpretation

2. In this Act, unless the context otherwise requires—

“Chairperson” means the Chairperson of the Committee;

“Committee” means the Nairobi Youth Advisory Committee established under section 4;

“County” means the County Government of Nairobi City;

“Corrupt act” includes but is not limited to active soliciting, offering, promising, or actual giving of an advantage to another for the improper performance of a function or activity;

“Executive Member” means the County Executive Committee Member responsible for Youth Affairs;

“Financial year” means the period of twelve months ending on the thirtieth June in each year;

“Nairobi City County Youth Policy” means a policy on youth formulated by the Nairobi County in the respective year;

“Public Officer” means—

(a) any state officer; or

(b) any person other than a state officer who holds a public office;

“Public Office” means an office in the National or County Government or the Public Service;

“Youth” means a person aged between eighteen and thirty-five years.

Objects and Purpose of the Act

3. The object and purpose of this Act is to—

- (a) integrate and mainstream youth empowerment intervention mechanisms at County level;
- (b) provide for the role of the Department of Youth Affairs in youth empowerment;
- (c) create a legal framework for the establishment of the Youth Advisory Committee, its composition, functions and powers;
- (d) provide a framework for coordinating and leveraging investments targeted at youth empowerment;
- (e) consolidate, enhance and harness stakeholder efforts towards youth empowerment;
- (f) promote transformative youth empowerment with focus on employability and life skills, talent and entrepreneurship development;
- (g) promote youth participation through empowerment, community service, peace building and leadership;
- (h) provide for the creation of youth centers in the County

PART II— THE NAIROBI YOUTH ADVISORY COMMITTEE**Establishment of the Nairobi Youth Advisory Committee**

4. (1) There is established a committee to be known as the Nairobi Youth Advisory Committee.

(2) The Committee shall be composed of nine (9) members consisting of—

- (a) one nominee of the Executive Member;
- (b) one representative from the Consortium of Youth Serving Organizations;
- (c) one representative from the National Council for Persons with Disabilities;
- (d) one representative from the Kenya Private Sector Alliance (KEPSA);
- (e) one representative from the National Agency for Campaign Against Drug Abuse Authority (NACADA);
- (f) two representatives from registered youth groups in the grass root areas;

(g) one youth representative from the Inter-Religious Council of Kenya; and

(h) one representative from the Creative Economy Working Group.

(3) A Committee Member shall not be an elected member of the County Assembly.

Appointment of the Advisory Committee

5. (1) Members of the Advisory Committee shall be appointed by the County Executive Committee Member in-charge of Youth Affairs.

(2) The appointments shall be forwarded to the County Assembly for approval.

(3) The Chairperson of the Committee shall be appointed by the Governor from among the members approved by the County Assembly, based on demonstrated leadership, relevant qualifications, and experience in youth affairs.

(4) The appointment shall be guided by a publicly available scoring framework developed in consultation with the County Public Service Board and shall ensure gender equity and regional representation.

(5) The members of the Committee shall at their first meeting elect a Vice-chairperson from amongst the members, and the Chairperson and Vice-chairperson shall be of opposite gender.

Functions and powers of the Committee

6. The Committee shall —

- (a) monitor the implementation of this Act;
- (b) give advice to the Executive Member, Nairobi City County Government, the Department of Youth Affairs on youth agenda;
- (c) support the oversight for implementation of the Nairobi City County Youth Policy;
- (d) advise on resource mobilization for youth programs;
- (e) foster youth mentorship and support, peer counselling and youth leadership;
- (f) provide mechanisms for economic empowerment of the youth;
- (g) monitor implementation of youth programs;
- (h) promote research and development on youth affairs;

- (i) advocate for youth issues and ensure they are mainstreamed in all County functions including Policy Making and Budgeting Processes;
- (j) provide mechanisms for youth representation in the County affairs;
- (k) promote collaboration with stakeholders on matters concerning youth empowerment;
- (l) take such measures as may be necessary to bring the provisions of this Act to the knowledge of the general public; and
- (m) perform such other functions as may be presented by any other law or as necessary for the promotion of this Act.

Qualifications for appointment of Committee members

7. A person shall be qualified for appointment as a member of the Committee if that person—

- (a) is a citizen of Kenya;
- (b) is below the age of Thirty-Five years;
- (c) holds a degree from a degree recognized in Kenya;
- (d) meets the requirements of Chapter Six of the Constitution;
- (e) has not been convicted of any criminal offence;
- (f) has not been dismissed from an office in the public service; or
- (g) is not an undischarged bankrupt.

Term of office

8. The members of the Committee shall be appointed for a term of three years and shall be eligible for reappointment for one further term.

Vacancy

9. (1) The office of a member of the Committee shall become vacant if the holder —

- (a) dies;
- (b) resigns from office by notice in writing addressed to the Committee and appointing authority;
- (c) is convicted of a criminal offence and sentenced to a term of imprisonment exceeding six months;
- (d) term of office expires;

- (e) is absent from five consecutive meetings of the Committee without good cause; or
- (f) is removed from office for any of the following grounds —
 - (i) violation of the Constitution or any other written law;
 - (ii) gross misconduct or misbehavior;
 - (iii) inability to perform functions of the office arising out of physical or mental infirmity;
 - (iv) incompetence or neglect of duty; or
 - (v) bankruptcy.

(2) Within fourteen (14) days of a vacancy arising, the respective association shall submit the name of the incoming Committee member.

Meetings and procedures of the Committee

10. (1) The conduct and regulation of the business and affairs of the Committee shall be as provided in the First Schedule.

(2) The Committee may invite to a meeting any person whose knowledge and skills are considered necessary for the effective discharge of the functions of the Committee.

(3) A person invited to a meeting of a committee may participate in the deliberations but shall not vote at such meeting. The Committee may, for the effective discharge of its functions, establish sub-committees to be chaired by a member of the Committee.

(4) The Committee may, for the effective discharge of its functions, establish sub-committees to be chaired by a member of the Committee.

Delegation by the Committee

11. The Committee may by resolution either generally or in any particular case, delegate to any sub-committee, member, or employee of the Committee, the exercise of any of the powers or the performance of any of the functions or duties of the Committee under this Act.

Remuneration and allowances

12. The members of the Committee shall be paid such remuneration or allowances as the Executive Member may, in consultation with the Salaries and Remuneration Commission determine.

Staff

13. The County Public Service may appoint such officers and other staff as it considers necessary for carrying out its functions under this Act.

**PART III —THE COUNTY YOUTH AFFAIRS
DEPARTMENT**

The County Youth Affairs Department

14. The Nairobi County Department of Youth Affairs shall in conjunction with the Committee operationalize the provisions of this Act.

Functions of the Department

15. The Department of Youth Affairs shall be responsible for promoting and facilitating the realization of the objectives of this Act by—

- (a) building the capacity and skills of the youth in enterprise to launch, design and grow sustainable enterprises;
- (b) partnering with the private sector and the Committee to create market linkages for youth enterprises;
- (c) providing safe spaces for the youth to facilitate recreation;
- (d) facilitating youth empowerment programs in the various County wards;
- (e) promoting and developing youth talent and creativity in collaboration with stakeholders;
- (f) maintaining existing youth centers and working in collaboration with the county in establishing new youth centers;
- (g) conducting and promote awareness programs to counter rampant socio-political issues among the county youth;
- (h) designing, overseeing, and implementing programs concerning the youth and making recommendations to the County Executive Committee Member;
- (i) developing, establishing and implementing policies and guidelines that govern youth affairs.
- (j) developing, establishing and implementing policies and guidelines that govern youth affairs;
- (k) preparing and managing the annual budget and ensuring compliance with the budget;
- (l) any other function necessary to the carrying out of this Act and other relevant legislations.

Secretariat to the Committee

16. (1) There shall be a Secretariat to the Committee housed within the Department of Youth Affairs which shall provide technical and administrative support to the Committee.

(2) The Secretariat shall consist of such officers of the Department responsible for Youth Affairs as may be designated by the Chief Officer.

(3) The officers designated under sub-section (2) shall serve as the Secretariat in addition to their existing duties and shall not be deemed to create new offices for purposes of this Act.

(4) The functions of the Secretariat shall be to—

- (a) provide administrative and technical support to the Committee;
- (b) prepare communications, reports, and records of the Committee;
- (c) coordinate the implementation of the decisions and recommendations of the Committee through the Department;
- (d) maintain records required under this Act; and
- (e) perform any other function necessary for the proper discharge of the functions of the Committee.

PART IV—YOUTH DEVELOPMENT INITIATIVES

Capacity Building Programs

17. The Department shall ensure that the youth are equipped with the necessary knowledge, skills, values and attitudes on social economic and political dynamics by establishing various programs including—

- (a) Leadership and Civic engagement for the youth;
- (b) Fostering entrepreneurship and financial management;
- (c) Resource mobilization strategies for youth activities;
- (d) Skills development and vocational training for socio-economic empowerment;
- (e) Youth enterprise and start-up support;
- (f) ICT and innovation;
- (g) Health and wellbeing;
- (h) Peace building and crime prevention;
- (i) any other programs relevant to youth affairs.

Talent Development

18. The Department shall in collaboration with other stakeholders promote talent development for the youth through—

- (a) improved accessibility to talent development facilities in schools and the community by providing them with trained personnel to assist in identifying and developing youth talents;
- (b) promotion of cultural arts as a way of recreation and culture preservation;
- (c) encouraging youth representation in arts and sports decision making bodies;
- (d) rehabilitation of talent development infrastructure;
- (e) professional coaching and training of talent development actors; and
- (f) equipping talent development centers with adequate facilities.

Establishment of Youth Centers

19. (1) The County Government shall establish the Nairobi City County Youth Center and at least one youth center in every Sub-county for the following purposes—

- (a) hosting of youth activities;
- (b) serve as youth participation fora;
- (c) serve as youth training and skills development centers;
- (d) serve as facilities for innovation and ICT;
- (e) serve used as talent and creative spaces;
- (f) provide avenues for counselling and social support services; and
- (g) serve as meeting and co-working spaces.

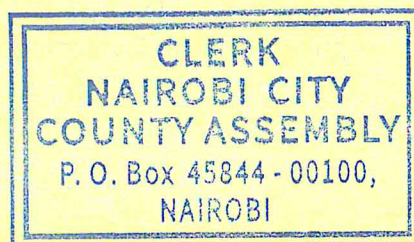
(2) The County Government shall ensure that the youth centers are well equipped with facilitators and the necessary equipment.

(3) In creation of the youth centers, the County shall ensure reasonable accommodation of marginalized groups including persons with disabilities.

Partnerships and resource mobilization

20. For implementation of youth programs, the Department may collaborate with—

- (a) National Government agencies;
- (b) development partners;
- (c) the private sector;



- (d) Civil Society organizations;
- (e) Community-Based organizations and
- (f) any other relevant organization.

PART V—FINANCIAL PROVISIONS

Sources of funds

21. The funds to support the implementation of this Act and the attainment of its objectives shall comprise —

- (a) grants, gifts and donations or other endowments given for specifically for youth affairs;
- (b) monies appropriated by the County Assembly every year; and
- (c) monies from any other lawful source.

Annual Revenue Estimates

22. The Department in compliance with the provisions of the Public Finance Management Act shall cause to be prepared estimates of the revenue and expenditure of the Department at least three months before the commencement of each financial year.

Financial year

23. The financial year under this Act shall be the period of twelve months commencing on the first of July and ending on the thirtieth of June.

Annual Report

24. All the funds of the Committee under this Act shall be audited and reported in accordance with the Public Finance Management Act, 2015.

PART V— MISCELLANEOUS PROVISIONS

Offences

25. A person commits an offence under this Act if that person—
- (a) spends public money otherwise than authorized by the Constitution and this Act;
 - (b) enters into any obligation that has financial implications for the County Government budget unless the obligation is authorized by the Constitution, an Act of Parliament or this Act;
 - (c) misappropriates public funds or assets;

- (d) conceals information on public finances to obtain a financial benefit either for the officer or another person; or
- (e) engages in any other corrupt act;
- (f) contravenes any other provisions of this Act.

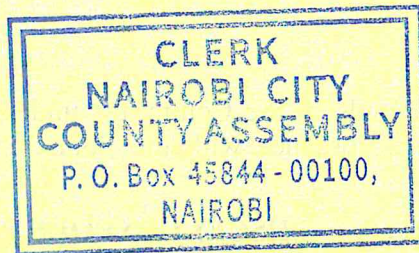
Penalties

26. (1) A person who commits any financial offences under this Act shall be liable to penalties as prescribed under the applicable Finance Acts.

(2) A person who commits a non-financial offence shall upon conviction be liable to a fine not exceeding Two Hundred Thousand Kenyan Shillings or imprisonment for a term not exceeding one year, or both

Regulations

27. The County Executive Committee Member may develop regulations for the better implementation of this Act.



SCHEDULES

FIRST SCHEDULE

CONDUCT OF BUSINESS AND AFFAIRS OF THE COMMITTEE

Meetings

1. (1) The Committee shall meet at least four times in every financial year and not more than four months shall lapse between the date of one meeting and the date of the next meeting.

(2) Notwithstanding sub-paragraph (1), the Chairperson, may, on requisition in writing by one-third of the members, convene a special meeting of the Committee at any time for the transaction of the business of the Committee.

(3) Unless three quarters of the total members of the Committee otherwise agree, at least fourteen days' written notice of every meeting of the Committee shall be given to every member of the Committee.

(4) The Chairperson shall preside at every meeting of the Committee at which he or she is present but in his or her absence, the Vice-chairperson or a member duly elected by the members for that purpose, shall preside and shall, with respect to that meeting and the business transacted thereat, have all the powers of the Chairperson.

(5) Unless a unanimous decision is reached, a decision on any matter before the Committee shall be by a majority of the votes of the members present and voting, and in the case of an equality of votes, the Chairperson or a person presiding shall have a casting vote.

Election of Vice Chairperson

2. At the first meeting, the Committee shall elect a Vice-chairperson amongst their number and regard shall be taken to ensure that the Chairperson and Vice-chairperson shall be of opposite gender.

Quorum

3. The quorum at a meeting of the Committee shall be half of the members or a greater number determined by the Committee, in respect of an important matter.

Contracts and instruments

4. Any contract or instrument which, if entered into or executed by a person not being a body corporate, would not require to be under seal, may be entered into or executed on behalf of the Committee by any person generally or specially authorized by the Committee for that purpose.

MEMORANDUM OF OBJECTS AND REASONS

The proposed object of the Youth Empowerment and Service Bill is to empower the youth in Nairobi and increase their opportunities for participation in governance and mainstream economic, social and political domains. The youth group, defined as those between the ages of 18 and 34, is highly productive and vital to Nairobi City County's economic development. This group makes up more than half of the workforce in the County.

The Youth Empowerment and Service Bill should embody the spirit of the Constitution and conform to its letter. Generally, Articles 10 and 27 call for inclusivity, non-discrimination, equality and freedom from discrimination on the basis of age. On youth matters, Article 55 states that the State shall take measures, including affirmative action programs, to ensure that the youth: access relevant education and training; have opportunities to associate, be represented and participate in political, social, economic and other spheres of life; access employment, protected from harmful cultural practices and exploitation; develop their cultural values, languages and practices; and have reasonable access to water, health services and infrastructure. This is in line with Youth Empowerment measures.

Article 174 additionally provides the objects of devolution to include recognition of the right of communities to manage their own affairs and to further their development; and, to protect and promote the interests and rights of minorities and marginalized communities such as the youth among others.

PART I of this Bill provides for preliminary provisions, short title, definition of terms and objects and purpose of this Act.

PART II provides for establishment of the Nairobi Youth Advisory Committee. This part provides for the functions and powers of the Committee, composition of the Committee, qualifications for appointment of the Commission members, disqualification of the members, term of office, vacancy, meetings and procedure of the Committee, creation of sub-committees, delegation of the Committee, remuneration and allowances, staff and code of conduct and the protection of members from personal liability.

PART III provides for the establishment of the youth Department, duties of the Department and the Secretariat to the Committee

PART IV provides for the financial aspects of the bill and enumerates the offences under this Act relating to the management of funds and beneficiaries of the Fund.

PART V provides for the General provisions to govern the entire Bill such as offences and penalties that arise out of the bill as against the stakeholders and members of the Committee and further provides for regulations.

The First Schedule of the Bill provides for the conduct of the business and affairs of the Committee.

THUO FIUNIFIU,
Member of County Assembly.

